

Shoal Creek Characterization Report (Draft 3 – 3/29/2019)

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76 **I. Executive Summary**

77 Stretching from north to central Austin, the Shoal Creek watershed has an area of 8,300 acres, a
78 length of 16 miles, and includes more than 30 miles of streams. Once home to popular swimming
79 and fishing destinations, the creek suffers from poor water quality, including elevated fecal bacteria
80 and nutrient levels. Since 2002, elevated bacteria concentrations have been found in a tributary to
81 Shoal Creek, the Spicewood Tributary (Segment 1403J), which is currently listed as impaired for
82 bacteria the Draft 2016 Texas Integrated Report of Surface Water Quality, as well as a concern for
83 nitrate. In 2012, a Total Maximum Daily Load (TMDL) was developed to address bacteria and to
84 evaluate attainment of the contact recreation use in Waller Creek, Walnut Creek, Spicewood
85 Tributary on Shoal Creek and Taylor Slough South. TMDL compliance is based on maintaining
86 bacteria mean concentrations below 126 MPN/100 mL (TCEQ, 2015). Water quality monitoring
87 shows that bacteria in Shoal Creek often exceeds these levels and storm flows also have high levels
88 of nutrients, sediments, and other contaminants.

89 The Shoal Creek watershed is both highly impervious and developed prior to a modern
90 understanding of the impact of development on watershed systems. This combination presents
91 special challenges and requires a multifaceted approach to restoring water quality. The watershed is
92 the fourth most impervious watershed in the city, with approximately 54% of the watershed
93 surfaced in impervious cover. Based on a City of Austin Watershed Protection Department (COA-
94 WPD) analysis, Shoal Creek watershed could reach approximately 64% impervious cover if each site
95 developed to maximum allowed impervious cover (COA-WPD, 2018).

96 Because Shoal Creek was among the first areas to be developed in Austin, large portions of the
97 watershed were developed prior to modern drainage and water quality regulations. Over 56% of
98 development in Shoal Creek was built built before the adoption of drainage regulations in 1974, and
99 71% was constructed before the adoption of water quality regulations in 1991. Currently, only 19%
100 of the watershed’s impervious cover area is treated for water quality. Over 1,300 residences and 94
101 commercial properties are located directly along Shoal Creek. The watershed currently has a
102 population of approximately 72,000 people, and is expected to reach approximately 104,000 people
103 by 2040. Due to the culmination of these factors, the watershed suffers from uncontrolled, polluted
104 stormwater runoff. Nonpoint source pollution is a major challenge for the watershed, and the
105 severity of this issue will increase if not addressed with a management plan as the population of the
106 watershed grows.

107 In addition to nonpoint source pollution, Shoal Creek also faces significant flooding challenges.
108 Shoal Creek is best known for the 1981 Memorial Day Flood that devastated lower Shoal Creek and
109 claimed 13 lives, but it has experienced several severe flooding events throughout Austin’s history.
110 Lower Shoal Creek between 15th Street and Lady Bird Lake is the top-ranked creek flooding
111 problem area in the city, with 66 buildings and two low-water crossings expected to be impacted in a
112 100-year event. Shoal Creek also has a high prevalence of localized flooding concerns because much
113 of the development in the Shoal Creek watershed predates the implementation of modern drainage
114 criteria in 1977. Many of the storm drains are undersized, which can cause ponding of runoff in
115 roadways and yards.

116

117 This Watershed Characterization Report gathers existing data to characterize the historic and current
118 state of the Shoal Creek watershed as part of an effort to develop a Watershed Protection Plan
119 (WPP). It will identify water quality trends in the watershed and guide the identification of both
120 sources of pollution and target areas for the development of solutions. The development of the
121 Shoal Creek WPP will build on existing efforts to improve water quality on the part of WPD-COA
122 and nonprofit groups. The Shoal Creek Conservancy (SCC) currently serves as the lead entity in the
123 WPP development process with primary partners including the COA, Texas State University - The
124 Meadows Center for Water and the Environment (Meadows), and Doucet & Associates (Doucet).
125 Project funding and guidance is provided by the United States Environmental Protection Agency
126 (EPA) and Texas Commission on Environmental Quality (TCEQ).

127

128 **II. Introduction**

129 **A. Watershed**

130 A watershed is the area of land that drains to a particular waterway, in this case Shoal Creek. The
131 Shoal Creek watershed encompasses approximately 8,000 acres (13 square miles) of central and
132 north-central Austin. The creek served as the original western boundary of the city—the area to the
133 west of the creek remained largely undeveloped into the 1920s. The Shoal Creek watershed has been
134 impacted by human activities since the early 1800s, when settlers established the community of
135 Waterloo on the land between Waller Creek and Shoal Creek. Figure 1 below shows a bird’s eye
136 view of Austin illustrated in 1887. Shoal Creek and its largely undisturbed floodplain are visible on
137 the left-hand edge of the illustration. The right-hand image shows current-day Austin, which has
138 seen intense development within the Shoal Creek watershed.

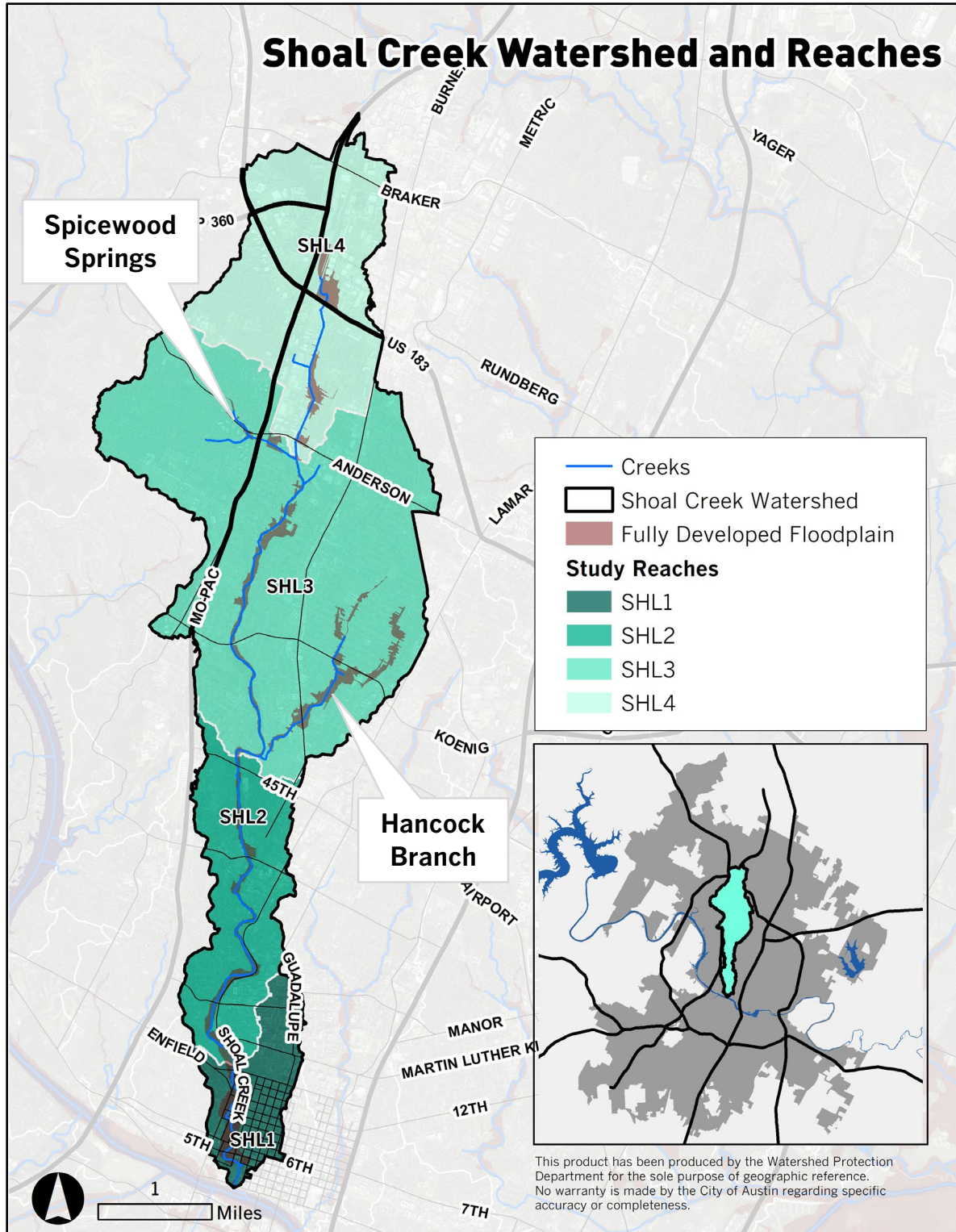


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140 *Figure 1 Austin circa 1887 (Source: Amon Carter Museum) and Austin 2016 (Source: Google Earth, Landsat)*

141 The City of Austin Watershed Protection Department (COA-WPD) breaks the watershed into four
142 study reaches for purposes of analysis—SHL1, SHL2, SHL3, and SHL4 (see Figure 2). Reaches are a
143 segment of a creek, with the land area draining to those segments defining the reaches’
144 subwatershed. These reaches and their subwatersheds comprise the basic unit of analysis throughout
145 this report. Reach boundaries are determined based on patterns in geomorphology, hydrology, and
146 land use. Dividing the watershed into reaches provides the ability to evaluate trends at a higher level
147 of detail, while providing the flexibility to move sampling site locations if necessary.

148 **B. Shoal Creek and Major Tributaries**

149 Shoal Creek begins just north of the junction of Loop 360 and Mopac and flows south until it
150 empties into Lady Bird Lake between West Avenue and Nueces Street. The creek is best known for
151 the 1981 Memorial Day Flood that devastated lower Shoal Creek and claimed 13 lives, but it has
152 experienced significant flooding events throughout Austin’s history. Shoal Creek has two major
153 tributaries. Spicewood Springs is a small tributary in northwest Austin, named for a nearby spring.
154 The Hancock Branch drains the area between Burnet Road and North Lamar Boulevard. Shoal
155 Creek also has the distinction of having the oldest trail in Austin, which was built by volunteers in
156 the early 1960s (Shoal Creek Conservancy, 2013).



157

158 Figure 2 Shoal Creek Watershed and Reaches (COA-WPD, 2018)

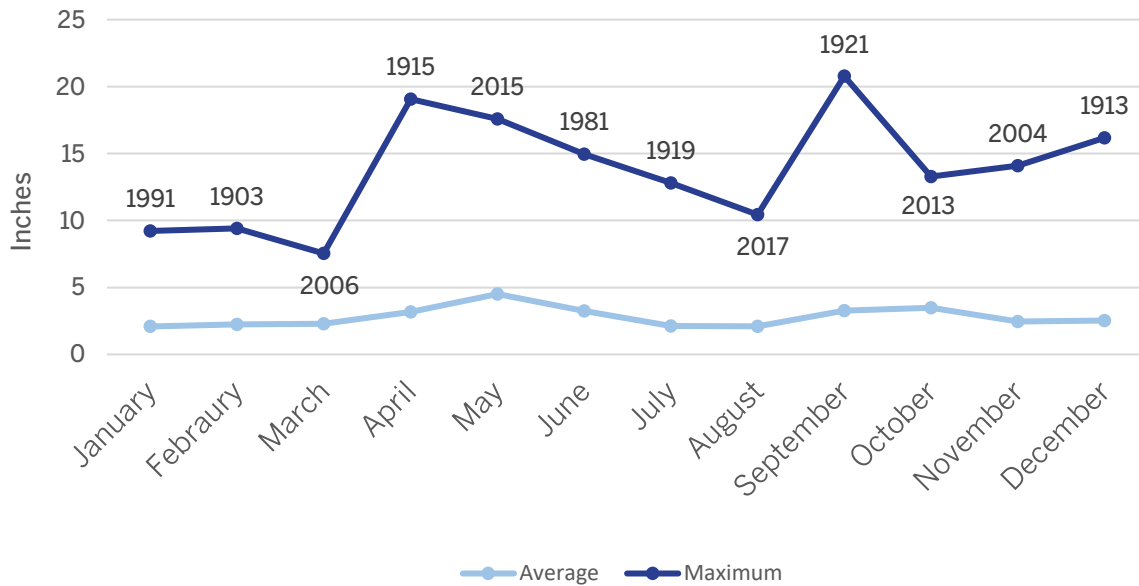
159 **III. Watershed Characteristics**

160 **A. Climate and Rainfall**

161 Austin is in what the National Weather Service calls “Flash Flood Alley”—an area prone to intense
162 rainfall events and flooding. Austin’s rainfall patterns are influenced by its location along the
163 Balcones Escarpment, which separates the Edwards Plateau (“Hill Country”) from the Blackland
164 Prairie to the east. The Balcones Escarpment is a series of cliffs dropping from the Edwards Plateau
165 to the Balcones Fault Line. As Texas receives warm, moist air from the Gulf of Mexico as well as
166 cooler air masses from the north and west, the Balcones Escarpment acts as the formation point for
167 large thunderstorms that have the potential to produce many inches of rainfall over a short period.
168 The record rainfall event for Austin occurred in September 1921, when 19.03” of rain fell over a
169 two-day period (NWS, 2018).

170 Austin’s climate is characterized by long, hot summers and short, mild winters, with warm spring
171 and fall transitional periods. Austin averages around 34 inches of rainfall per year, with May,
172 September, and October being the wettest months. Yearly total rainfall varies widely, from 11.42
173 inches in 1954 to 65.31 inches in 1919 (NWS, 2018). Austin also experiences periodic drought
174 conditions, with a record of 88 days without precipitation in 1894-1895 (NWS, 2018). According to
175 the Climate Change Projections for the City of Austin report, projected changes in Austin’s climate
176 include increases in annual average temperatures, more frequent high temperature extremes, and
177 more frequent drought conditions in the summer. The report also projects little change in annual
178 average rainfall, but more frequent extreme rainfall (Hayhoe, 2014).

179 The National Oceanic and Atmospheric Administration, in partnership with many other federal,
180 state, and local agencies, has completed a historical rainfall intensity study called Atlas 14 (Volume
181 11 for Texas). Rainfall intensities are used by Federal Emergency Management Agency (FEMA) and
182 local communities to determine flood risk, design public drainage infrastructure, and to make
183 floodplain maps. Rainfall intensities for the State of Texas were last assessed in 1994. Atlas 14 is an
184 update of this data that incorporates almost a quarter century of rainfall data collected statewide
185 since the last study, up to and including Hurricane Harvey. The Atlas 14 study shows that portions
186 of Texas, including the City of Austin, are more likely to experience larger storms than previously
187 thought. This means that what used to be considered a 500-year rain event is more likely a 100-year
188 rain event (a 1% chance of happening in any given year as opposed to a 0.2% chance) (Perica et al.,
189 2018) The data from the study will be used by the City of Austin to update floodplain maps
190 citywide, including the maps for the Shoal Creek watershed.

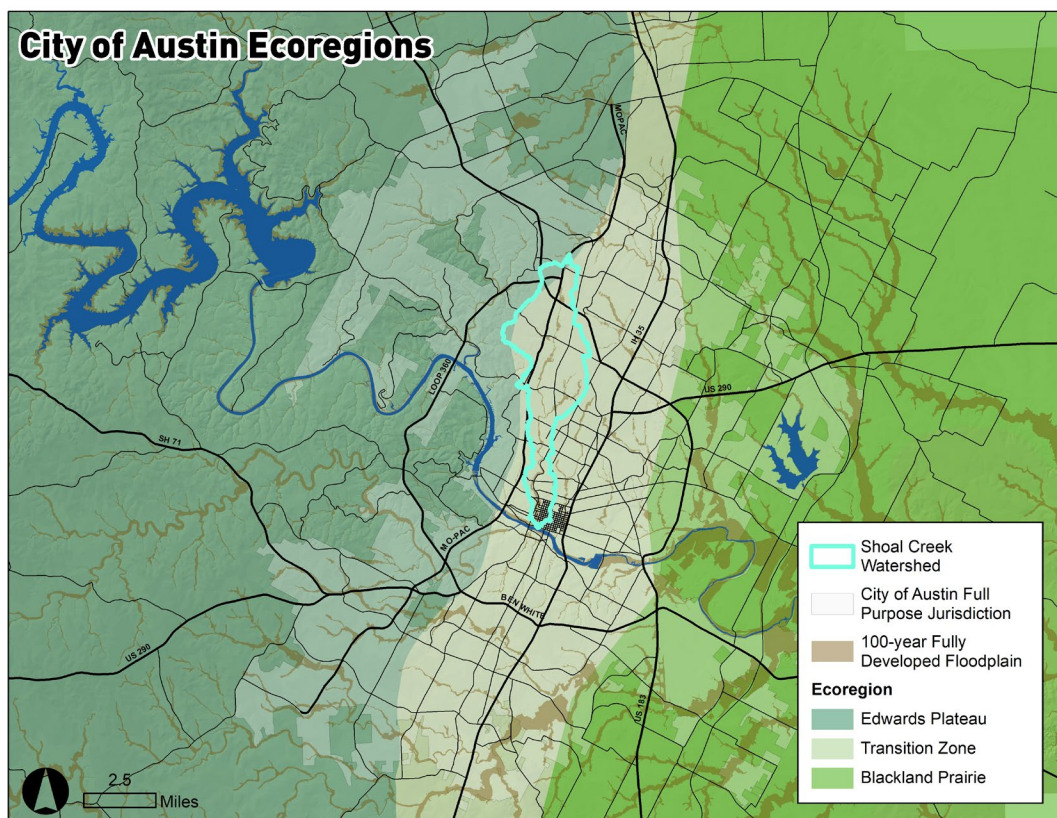


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192 *Figure 3 Austin Monthly Rainfall (1897 - 2018) (NWS, 2019)*

193 **B. Geology, Groundwater, and Springs**

194 Austin lies along the boundary of two ecological regions: the Edwards Plateau (“Hill Country”) to
 195 the west and the Blackland Prairie to the east (U.S. Environmental Protection Agency, 2013). The
 196 Edwards Plateau features steep slopes with narrow floodplains. In contrast, the Blackland Prairie
 197 features broad, alluvial floodplains as well as deep but erosive clay soils and creek banks. The
 198 majority of the Shoal Creek watershed lies within a transitional area, with characteristics of both
 199 ecological regions.

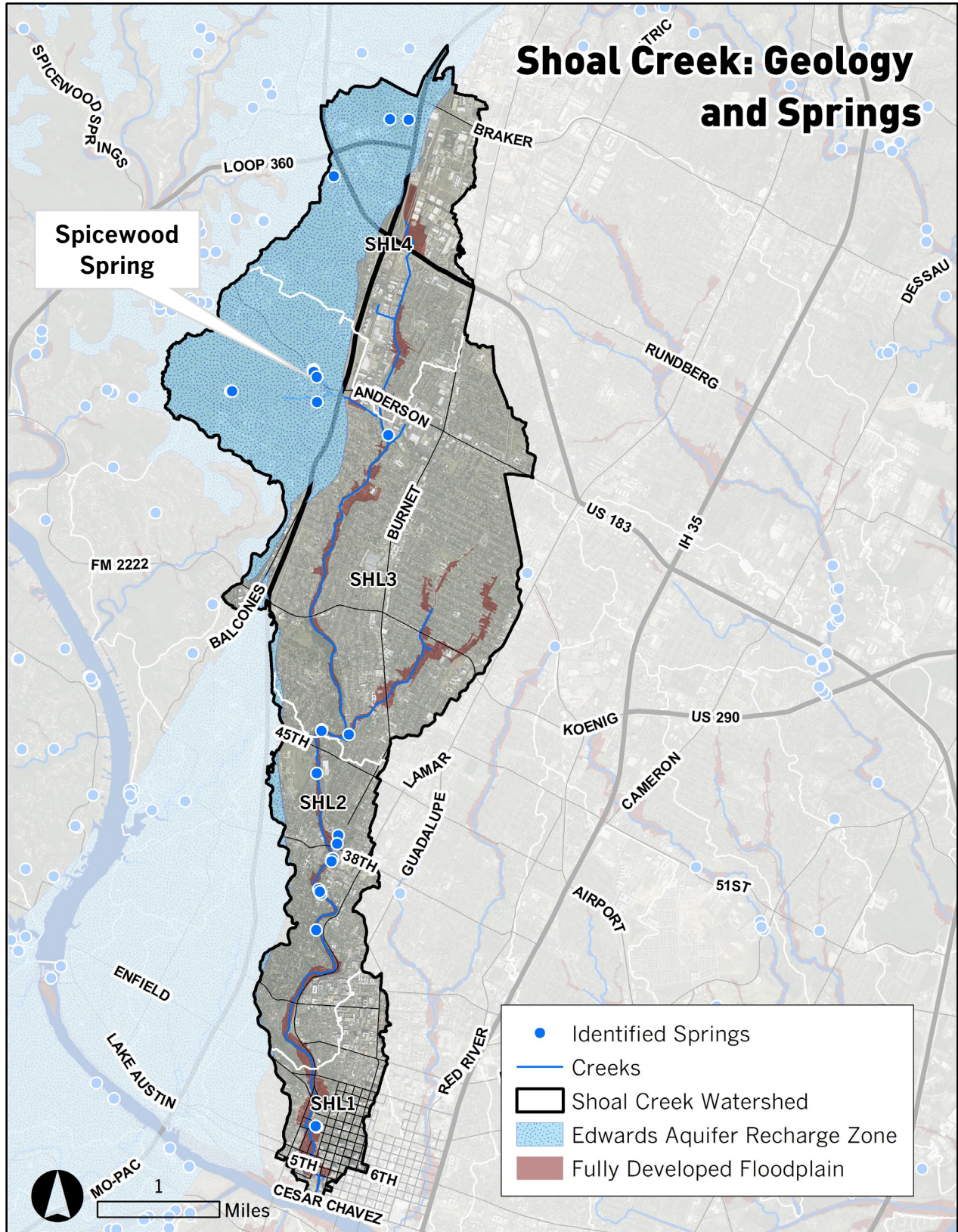


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201 *Figure 4 City of Austin Ecoregions (U.S. Environmental Protection Agency, 2013)*

202 One of Austin’s defining natural features is its sensitive karst geology—portions of the city
 203 contribute to and directly recharge the Edwards Aquifer, a subsurface layer of porous limestone that
 204 stores and conveys water. The aquifer’s recharge zone is where this limestone is exposed at the land
 205 surface, allowing water to flow directly into the aquifer. Most recharge occurs in streambeds,
 206 entering the aquifer through sinkholes or fault planes. Because the limestone is close to the land’s
 207 surface and there is little soil to filter out pollutants, the aquifer is particularly sensitive to pollutants
 208 from yards, roadways, and construction sites within its recharge zone. Approximately 27% of the
 209 Shoal Creek watershed is within the recharge zone (COA-WPD, 2018).

210 With 30 identified natural seeps or springs, the Shoal Creek watershed contains approximately 5% of
 211 the identified seeps/springs within the City of Austin full purpose jurisdiction (COA-WPD, 2018).
 212 Two notable springs within the Shoal Creek watershed include Seiders Spring and Spicewood
 213 Spring. Seider Spring was the site of popular resort and bathhouse that operated from 1871 to 1896
 214 (Brune, 2002). Spicewood Spring is a verified habitat for the Jollyville Plateau salamander (*Eurycea*
 215 *tonkawae*), which was listed as federally threatened under the Endangered Species Act in 2012. The
 216 Jollyville Plateau salamander has a very limited range—it is found only in springs, spring-fed streams,
 217 and subterranean streams of nine watersheds within the Northern Edwards Aquifer. Because this
 218 species remains aquatic throughout its life, it depends on the quality and quantity of groundwater for
 219 its survival (O’Donnell et al. 2008).



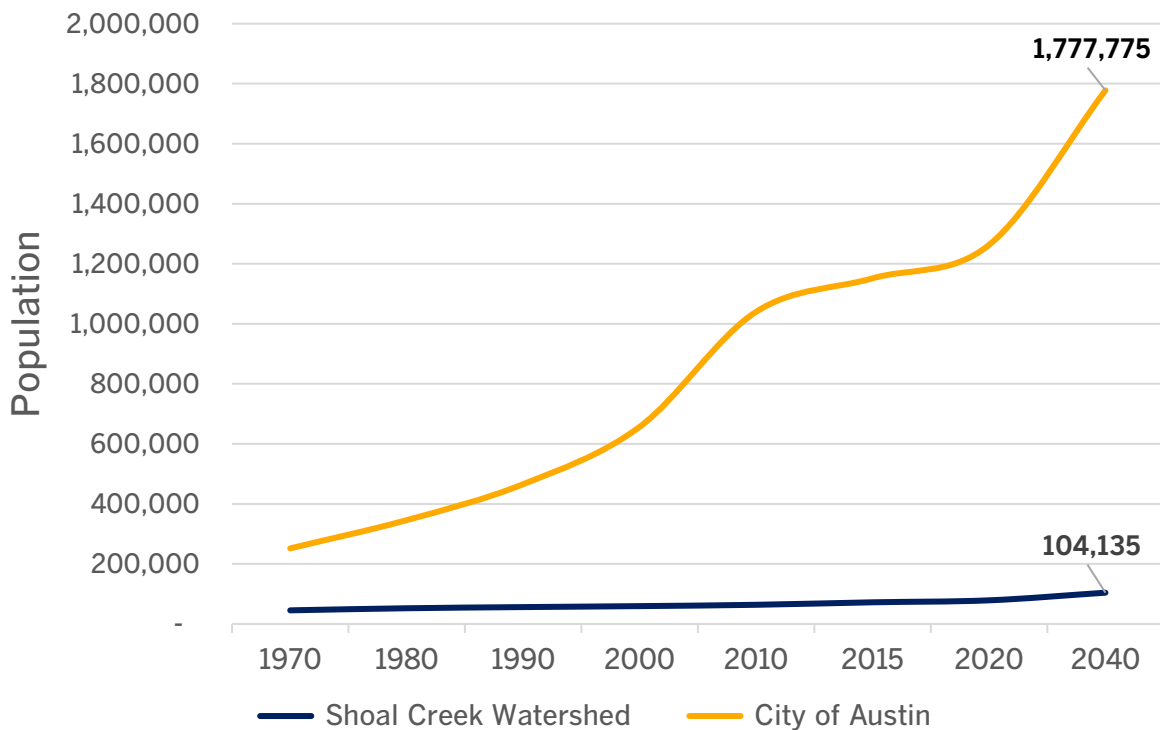
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221 *Figure 5 Shoal Creek Geology and Springs (COA-WPD, 2018)*

222 **C. Development Patterns**

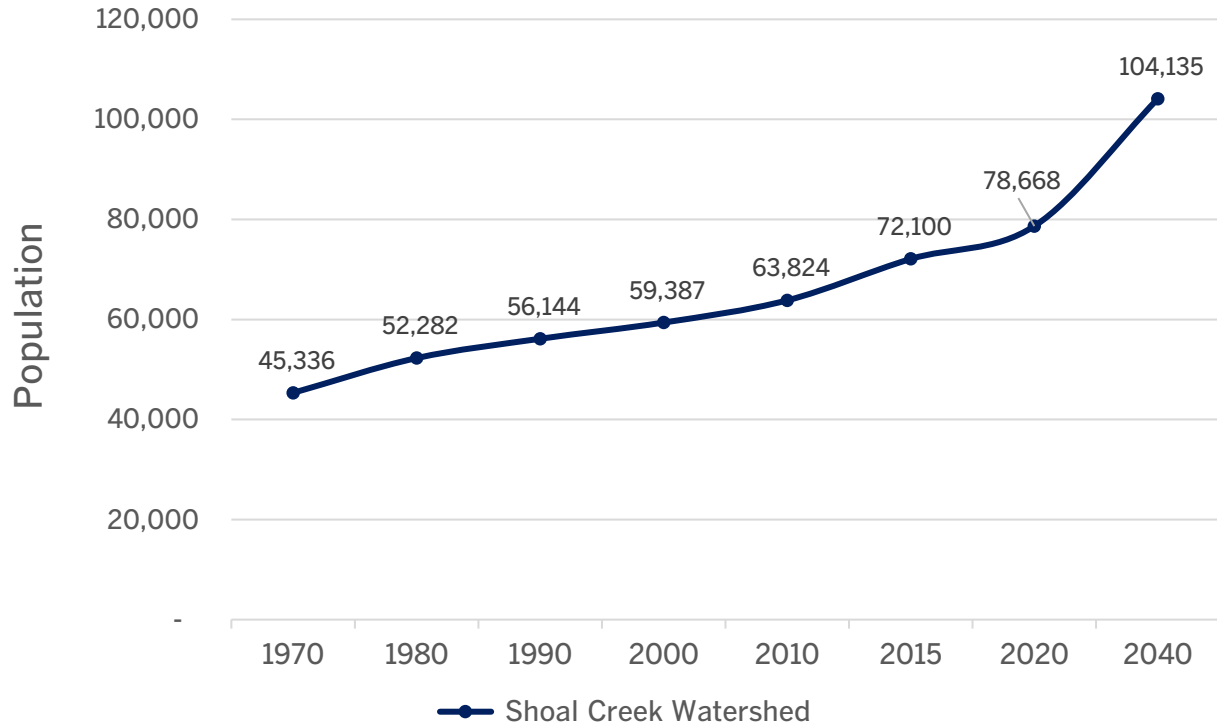
223 **Population**

224 The Shoal Creek watershed currently has a population of approximately 72,000 people. Based on the
225 Austin City Demographer’s projections at the census tract level, the population is expected to reach
226 approximately 104,000 people by 2040. From 2010 to 2015, the population of the watershed grew by
227 approximately 13%, exceeding the growth rate of the Austin area as a whole for that time period
228 (11%). From 2015 to 2020, this rate is expected to slow to 9.1%, approximately on par with the
229 Austin area rate (9.7%). The Shoal Creek watershed has a population density of approximately 7.5
230 persons per acre, making it the 10th most dense watershed in the city (see Figure 8). It is expected to
231 reach approximately 12.5 persons per acre by 2040 (COA-WPD, 2019; City of Austin Demographer,
232 2018).



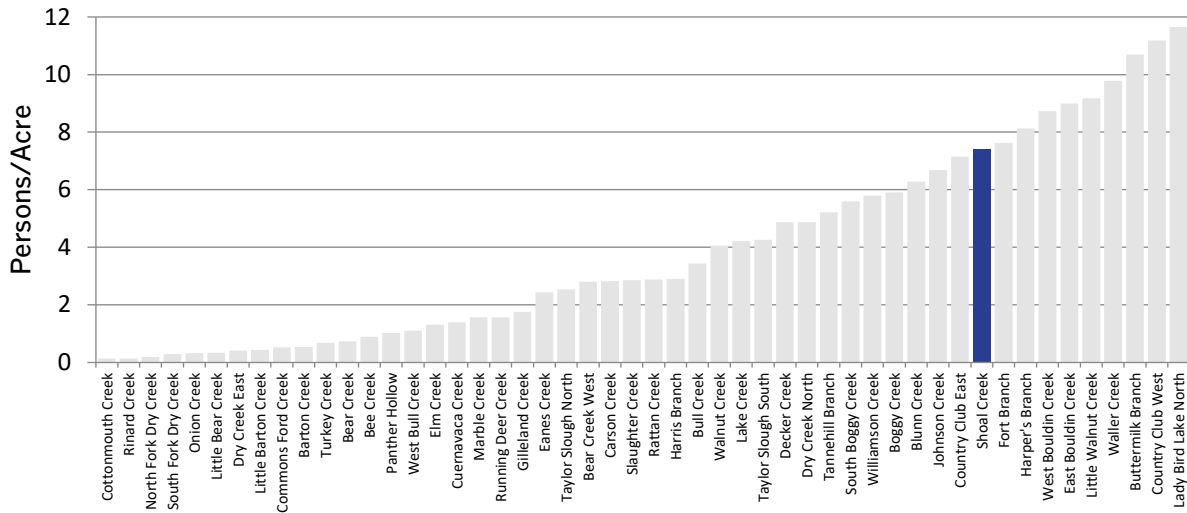
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234 *Figure 6 City of Austin and Shoal Creek Population Projections (COA-WPD, 2019; City of Austin*
235 *Demographer, 2018; IPUMS NHGIS, University of Minnesota, 2018)*



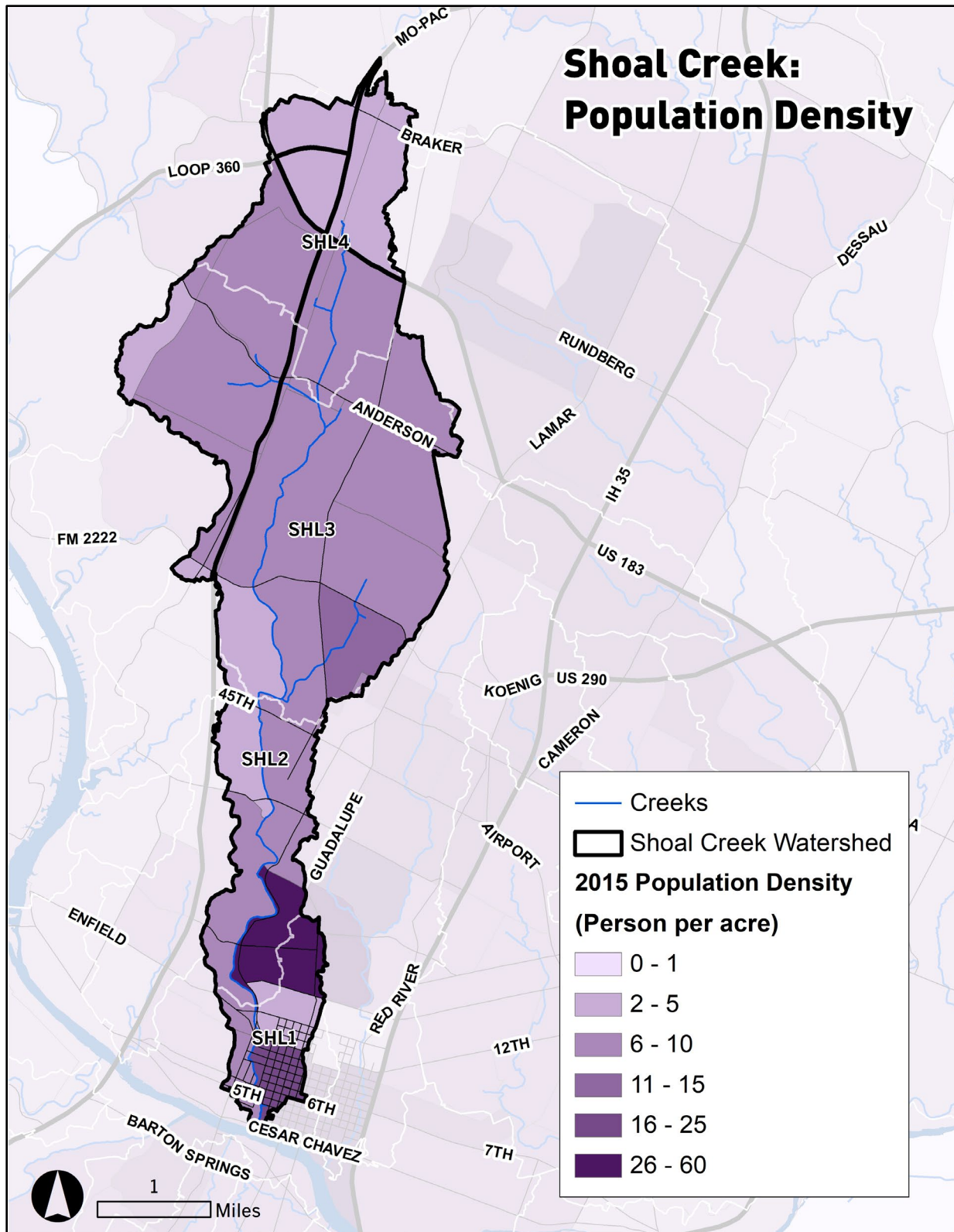
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237 *Figure 7 Shoal Creek Population Projections (COA-WPD, 2019; City of Austin Demographer, 2018; IPUMS*
 238 *NHGIS, University of Minnesota, 2018)*



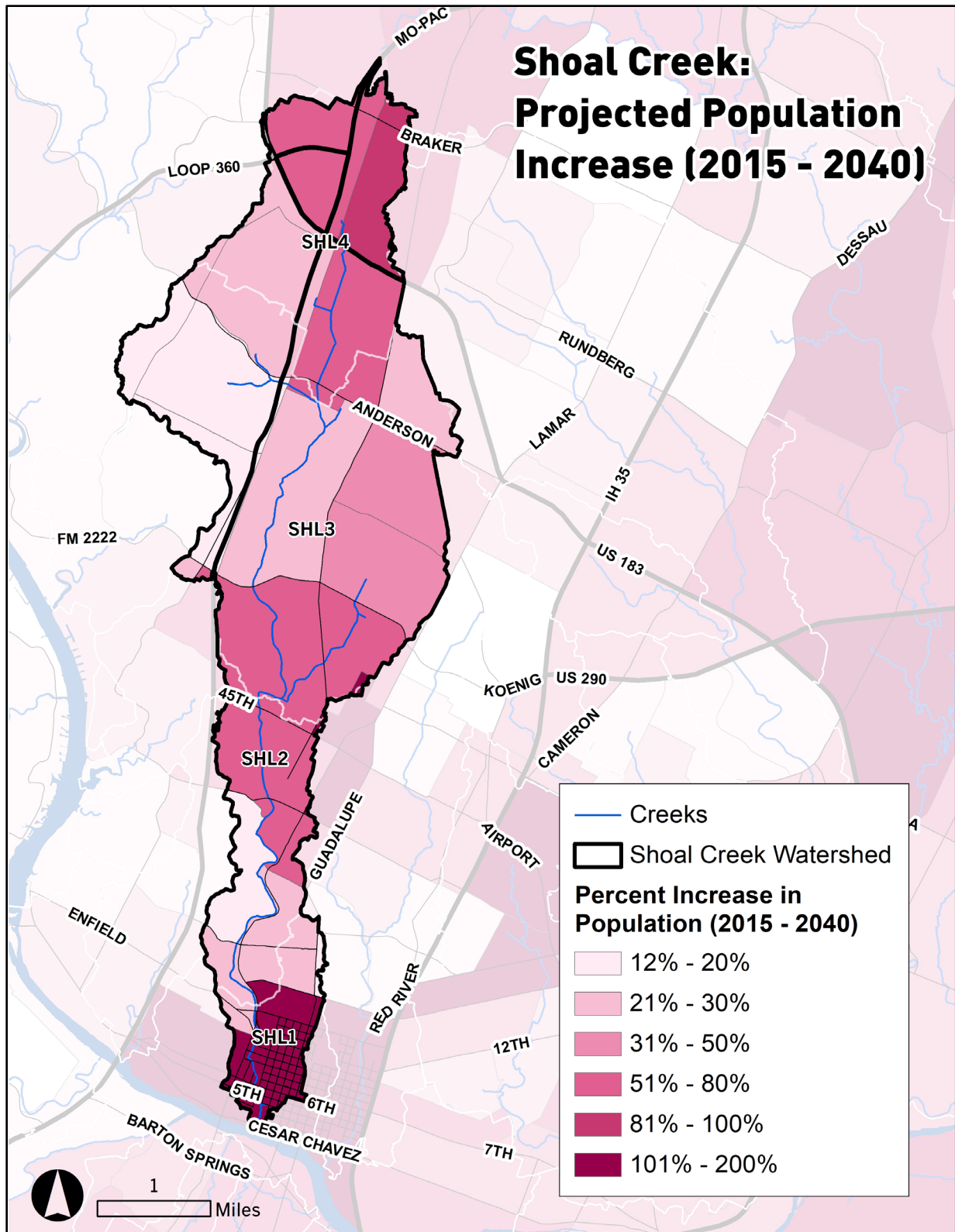
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240 *Figure 8 2010 Population Density of Shoal Creek and Other Austin Watersheds (COA-WPD, 2019; City of*
 241 *Austin Demographer, 2018).*



242

243 Figure 9 2015 Population Density by Census Tract (COA-WPD, 2019; City of Austin Demographer, 2018)



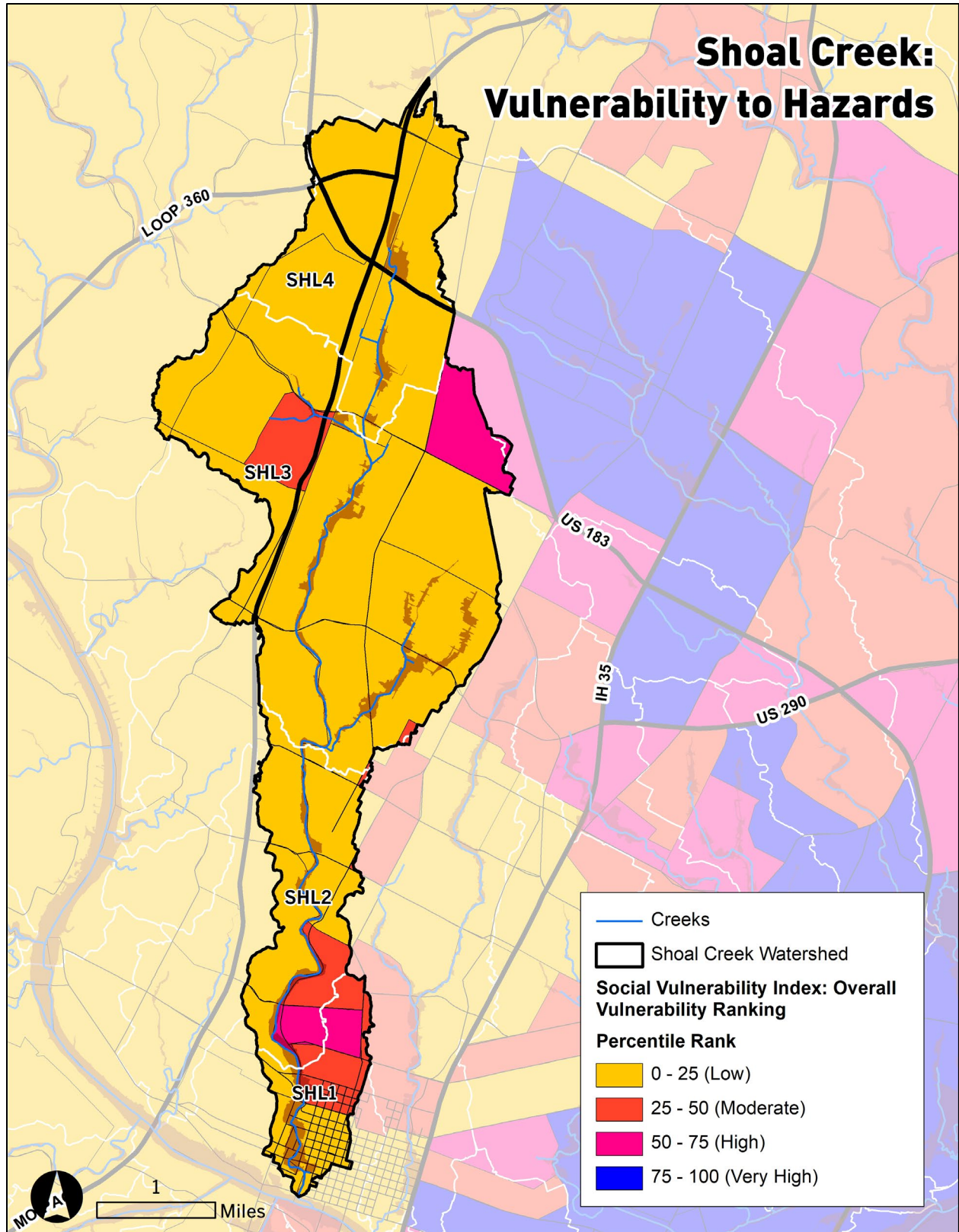
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245 Figure 10 Projected Population Increase by Census Tract (COA-WPD, 2019; City of Austin Demographer, 2018)

246 **Vulnerability to Hazards**

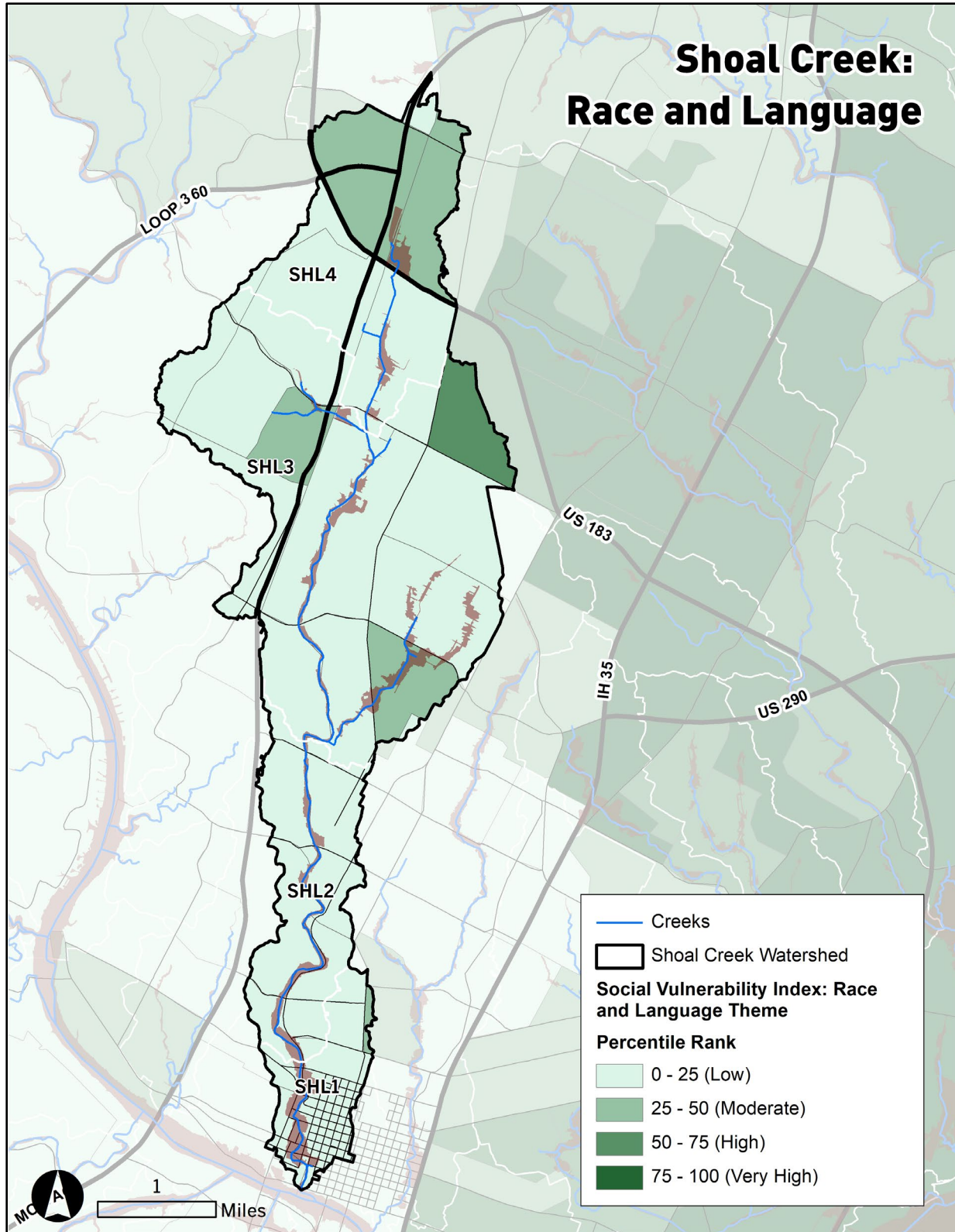
247 The Centers for Disease Control’s Geospatial Research, Analysis & Services Program created the
248 Social Vulnerability Index (SVI) to identify and map the communities that are most vulnerable to
249 hazardous events. CDC’s SVI indicates the relative vulnerability of every U.S. Census tract by
250 ranking the tracts on 15 social factors, including unemployment, race, language, age, and disability,
251 and further groups them into four related themes: socioeconomic status; household composition
252 and disability; race and language; and housing and transportation. Each tract receives a ranking for
253 each Census variable for each of the four themes, as well as an overall ranking, with higher values
254 indicating higher vulnerability to adverse events. Together these factors help describe a community’s
255 resiliency to flooding, erosion, and water quality degradation

256 Most of the Shoal Creek watershed scores in the lowest quartile for overall social vulnerability, with
257 the exception of the areas surrounding the University of Texas, the Wooten neighborhood, and the
258 area between Spicewood Springs Road and Far West Boulevard. Similarly, the Shoal Creek
259 watershed is dominated by areas in the lowest quartile for the race and language subindex, with
260 higher concentrations of people of color and/or low English-language proficiency in the Wooten
261 neighborhood (Centers for Disease Control, 2016).



262

263 *Figure 11 Social Vulnerability Index by Census Tract (Centers for Disease Control, 2016)*



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265

266

Figure 12 Social Vulnerability Index by Census Tract: Race and Language Theme (Centers for Disease Control, 2016)

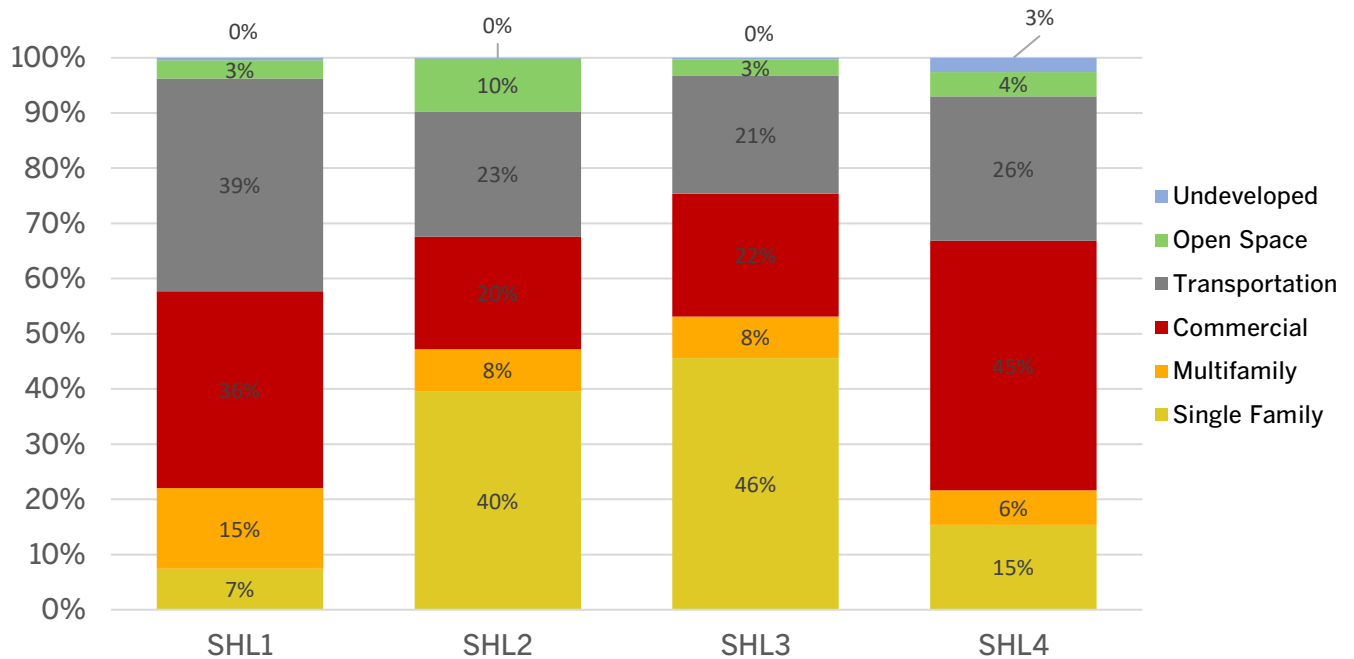
267 **Land Use**

268 The Shoal Creek watershed is almost completely urbanized, with only 5% of its land area remaining
 269 undeveloped/open space. The watershed is largely dominated by single family and commercial land
 270 uses. Approximately a quarter of the watershed is dedicated to roads and other transportation
 271 infrastructure. SHL1 and SHL4 are dominated by transportation and commercial development,
 272 while SHL2 and SHL3 are largely dominated by single-family land uses.

273 *Table 1 Land Use by Reach (Percent of Reach Area) (COA-WPD, 2018)*

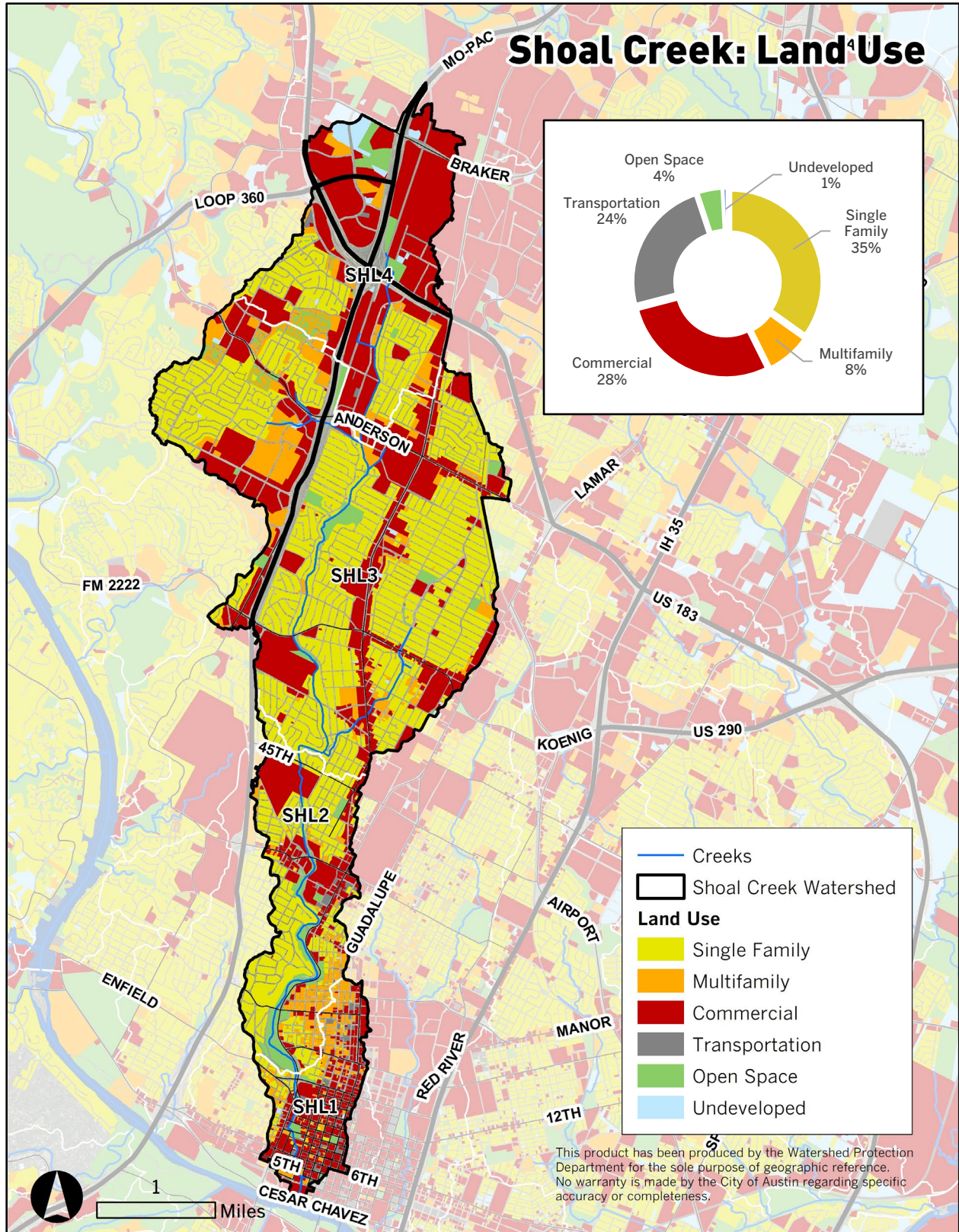
Reach	Single Family	Multifamily	Commercial	Transportation	Open Space	Undeveloped
SHL1	7%	15%	36%	39%	3%	0%
SHL2	40%	8%	20%	23%	10%	0%
SHL3	46%	8%	22%	21%	3%	0%
SHL4	15%	6%	45%	26%	4%	3%
Grand Total	35%	8%	28%	24%	4%	1%

274



275

276 *Figure 13 Land Use by Reach (Percent of Reach Area) (COA-WPD, 2018)*



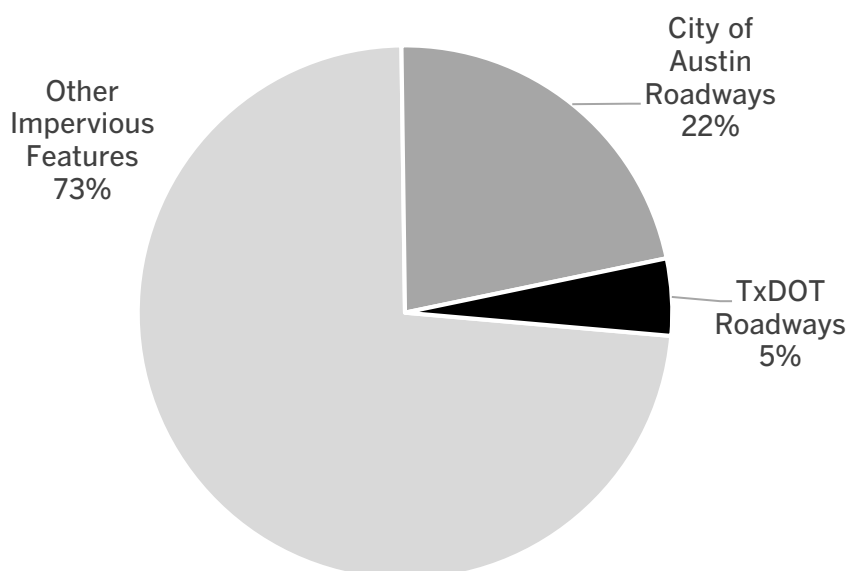
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278 Figure 14 Land Use by Parcel (COA-WPD, 2018)

279 **Impervious Cover**

280 Impervious cover is any surface that prevents the infiltration of water into the ground, such as roads,
281 parking lots, and buildings. When rainwater falls on impervious surfaces, the increased volume and
282 velocity of runoff from these surfaces can contribute to erosion and flooding and impair water
283 quality by carrying contaminants such as sediment, bacteria, and nutrients into Austin's aquifer and
284 creeks. Impervious cover also displaces soils, trees, and other plants, increasing ambient
285 temperatures and reducing stream baseflows and natural habitat.

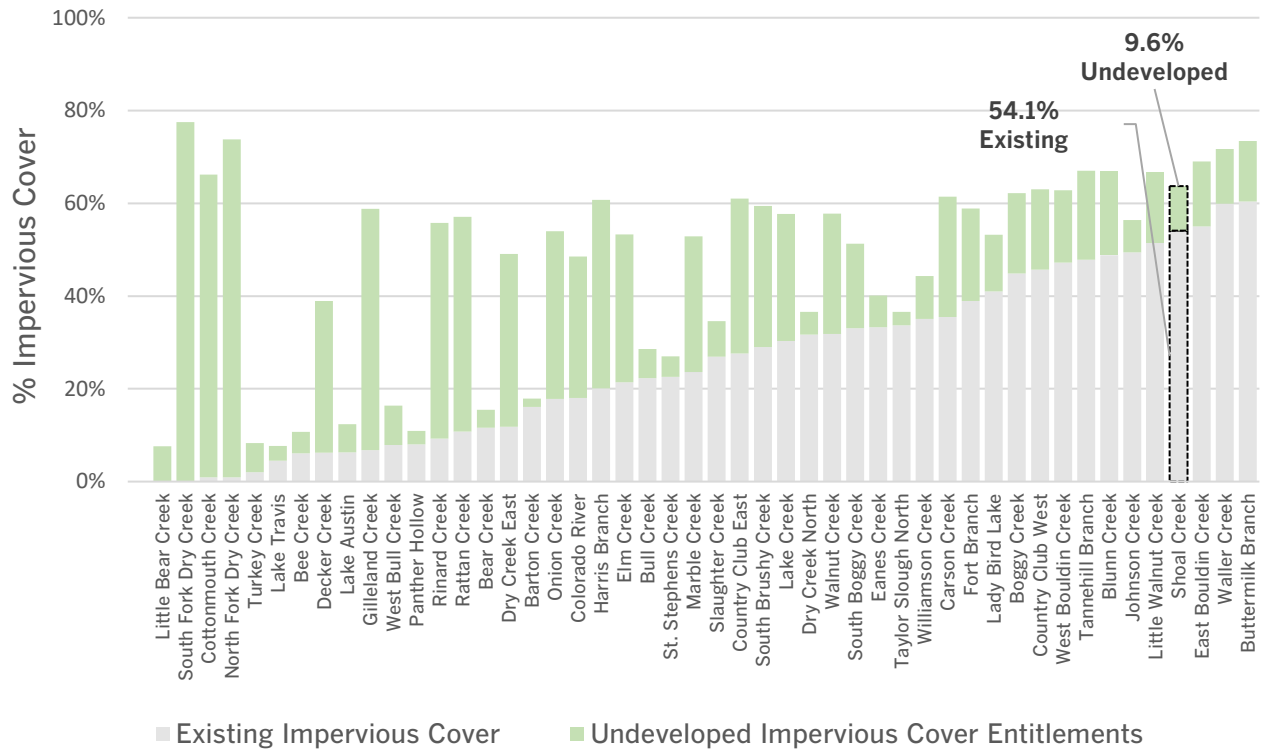
286 The Shoal Creek watershed is the fourth most impervious watershed in the city, with 54% existing
287 impervious cover. Roadways comprise approximately 27% of the watershed's impervious cover (see
288 Figure 15). Most roadway impervious cover is not currently treated for water quality, with
289 approximately 16% of roadway impervious cover treated via water quality controls (COA-WPD,
290 2019).



291

292 *Figure 15 Composition of Shoal Creek Watershed's Impervious Cover (COA-WPD, 2019)*

293 Based on a City of Austin Watershed Protection Department (COA-WPD) analysis of impervious
294 cover maximum buildout, Shoal Creek watershed could reach approximately 64% impervious cover
295 if each site within the watershed developed to its impervious cover maximum (COA-WPD, 2018).
296 This analysis represents a conservative estimate of maximum buildout, as it does not account for
297 site-specific environmental features such as steep slopes, sensitive features, and trees. The regulatory
298 protections associated with these features could potentially lower the total amount of impervious
299 cover achieved for any given site. Thus, the maximum percentage of impervious cover shown below
300 for each watershed is higher than the ultimate anticipated buildout.



301

302 *Figure 16 Existing and Maximum Allowed Impervious Cover; Full Purpose Jurisdiction (COA-WPD, 2018)*

303

304 **IV. Watershed Health**

305 **A. Overview of Watershed Concerns**

306 **Introduction to the Watershed Protection Master Plan Approach**

307 The City of Austin's Watershed Protection Department (COA-WPD) protects the lives, property,
308 and environment of the community by reducing the impacts of flooding, erosion, and water
309 pollution. To accomplish this mission, the department maintains the Watershed Protection Master
310 Plan to prioritize service needs. A central principle of the Master Plan is that the most severe
311 problems should be considered first for solutions identification. The plan therefore outlines a
312 prioritization approach in which COA-WPD performs technical studies to identify areas where
313 watershed protection goals are not being achieved. Problem score systems then quantify and
314 prioritize problem areas for each of the department missions: Water Quality, Creek Flooding,
315 Localized Flooding, and Erosion Control. Each mission develops problem scores to assign a
316 numeric score and severity description to watershed problems, such as individual erosion sites or
317 buildings in floodplains. The areas with the highest problem scores are designated with a Narrative
318 Score; "Very High" or "High" severity problem areas are considered to be at the highest risk of
319 flood, erosion, or water quality degradation.

320 As part of the yearly capital budget planning process, problem scores are updated and Top 20
321 Priority Problem Areas are identified for each mission. These Top 20 Priority Problem Areas are
322 submitted for the annual project funding appropriations processes to be evaluated by COA-WPD
323 for capital project feasibility. Each mission completes a feasibility analysis to determine the range of
324 capital projects that could address the problem and a rough cost estimate. Once a priority problem
325 area is determined to have a feasible solution, it is reviewed to determine the mission integration
326 potential of the project. This review ultimately results in the identification of capital projects that are
327 included in the five-year Capital Improvement Program (CIP) appropriation plan.

328 For more information about the Master Plan and problem scores can be found at the following
329 links:

330 [Problem Score Viewer](#) (COA-WPD, 2018)

331 [City of Austin Watershed Protection Master Plan](#) (COA-WPD, 2016).

332 **Water Quality - Environmental Integrity Index Scores**

333 Sources of water quality problems are complex to study and control. Key concerns include increases
334 in runoff, sediment, nutrients, metals, litter, fecal indicator bacteria, and degradation of aquatic and
335 riparian habitat. To assess this complexity, the Environmental Integrity Index (EII) was developed
336 by the City of Austin Watershed Protection Department (COA-WPD) to monitor and assess the
337 ecological integrity and degree of impairment of local creeks and streams. The EII is a multi-metric
338 index that integrates information about the physical integrity, chemical, and biological conditions of
339 a sampling location into a single score that reflects the overall ecological function of a stream
340 system. Water quality is sampled quarterly and biological and habitat surveys are completed once per
341 year. The Environmental Integrity Index assesses Shoal Creek at four discrete sampling points,
342 which are then generalized to the study reaches as watershed effects aggregate at a downstream
343 point (COA-WPD, 2002).

344 Components within some of the EII sub-indices have been identified to indicate problems that are
 345 feasibly addressed by engineering or land management solutions (as opposed to regulatory or
 346 programmatic solutions). These components are used to calculate problem scores for purposes of
 347 capital project prioritization. The components are unstable channels (hydrology), nutrients, toxins,
 348 and poor riparian vegetation. EII study reaches can be scored and ranked based on these individual
 349 problem score components, allowing WPD to identify and prioritize areas that require specific water
 350 quality solutions. These four problem score components can also be combined to produce an
 351 overall water quality problem score. SHL 1 and SHL2 rank 12th and 5th for overall water quality
 352 problem scores, respectively (COA-WPD, 2019)

353 *Table 2 COA-WPD Environmental Integrity Index Scores (COA-WPD, 2017)*

Study Reach	Overall Reach Score	Aquatic Life	Contact Recreation	Non-Contact Recreation	Habitat	Sediment	Water Quality
SHL2	59	82	38	85	44	51	56
SHL1	48	73	25	62	47	51	32
SHL3	65	79	47	75	77	51	62
SHL4	58	52	37	82	53	51	75
Average	57.5	71.5	36.8	76.0	55.3	51.0	56.3

Key

100 - 87.5 Excellent	87.5 - 75 Very Good	75 - 62.5 Good	62.5 - 50 Fair	50 - 37.5 Marginal	37.5 - 25 Poor	25 - 12.5 Bad	12.5 - 0 Very Bad
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354 The overall EII score is calculated as the average of the subindices, which results in equal weighting
 355 of each subindex. The scores range between 0 and 100, with higher EII scores indicating more fully
 356 functional creek reaches that are less degraded by human disturbance. A reach with an overall EII
 357 score ranging from 62.5 to 75 is classified as in “Good” health. The 2017 EII indicates that Shoal
 358 Creek is within the “Fair” range with a score of 57.5 (See Figure 17). The full EII summary for Shoal
 359 Creek can be found in [Appendix A](#).

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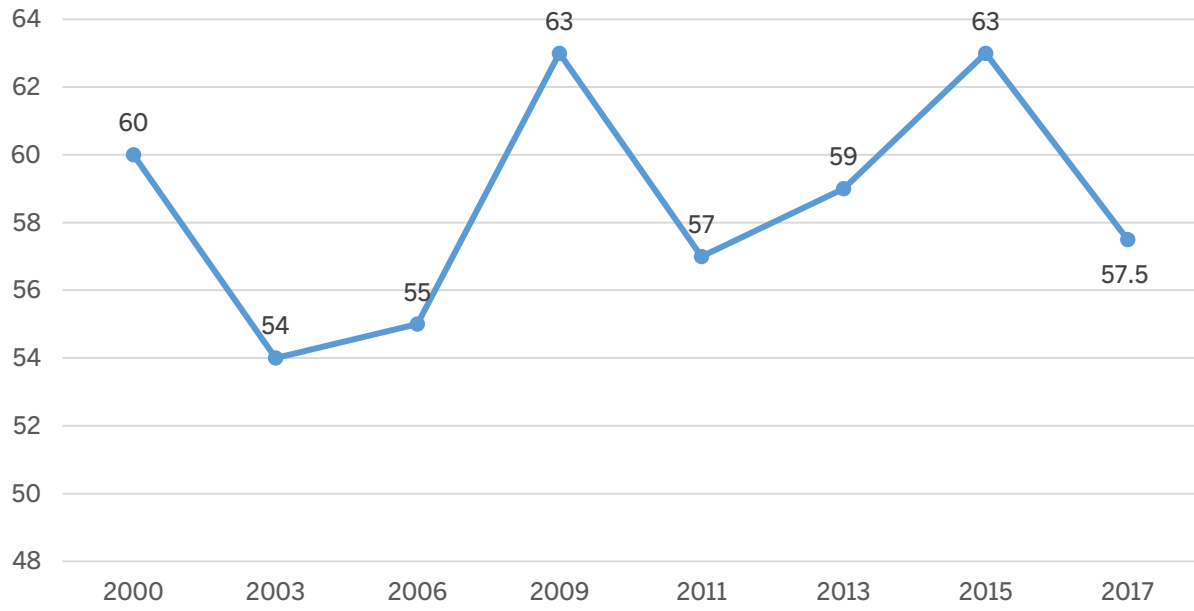
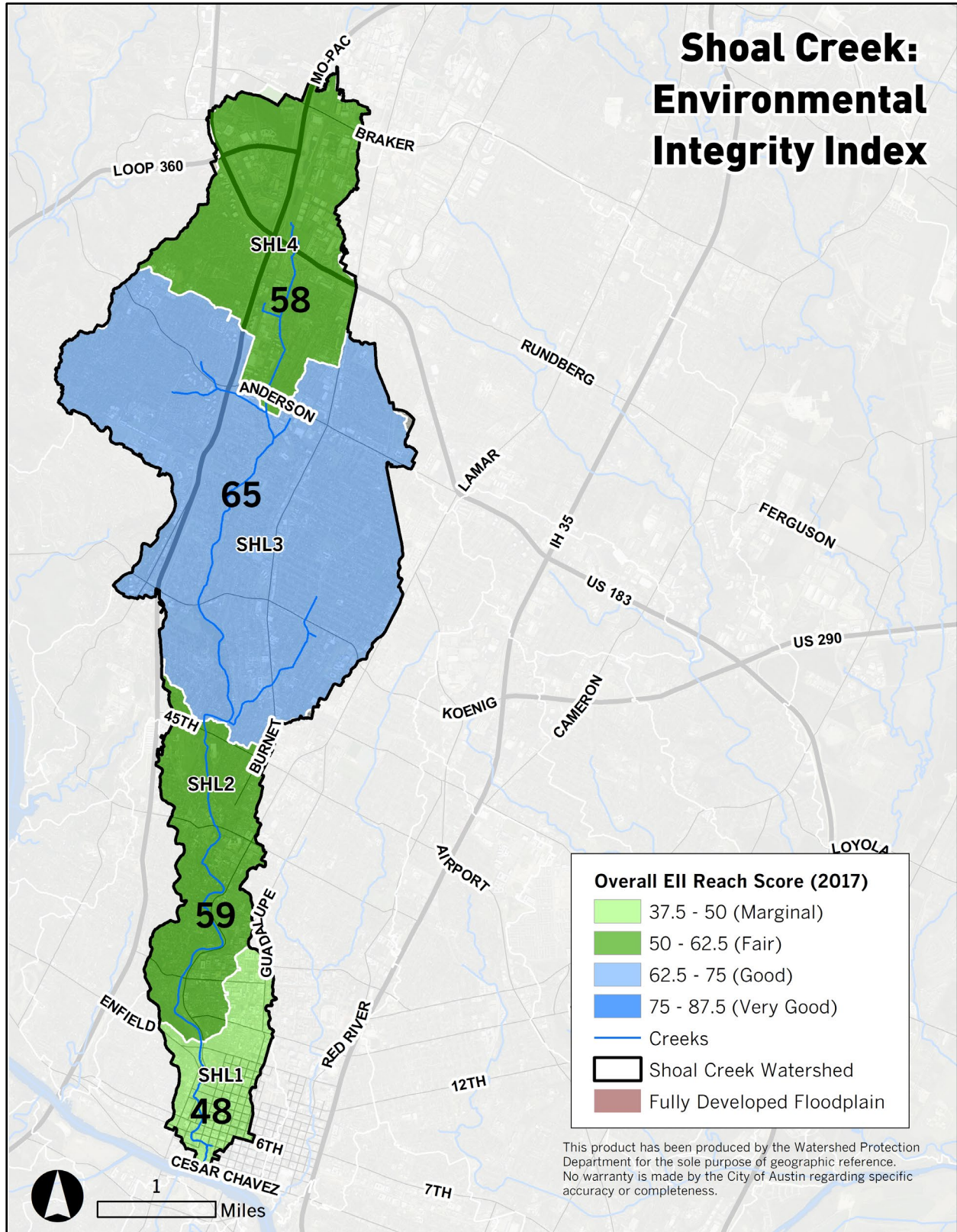


Figure 17 Overall Environmental Integrity Index Score (2003 - 2017) (COA-WPD, 2017)

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366 Figure 18 Environmental Integrity Index (2017) (COA-WPD, 2017)

367 **Creek Flooding – Problem Scores**

368 Austin is in an area known as “Flash Flood Alley.” Its unique combination of intense rainstorms,
 369 steep slopes, and slow-draining soils make it especially prone to severe flooding conditions. Floods
 370 in 1981 (Memorial Day Flood), 1991, 1998, 2001, 2010, 2013 (the “Halloween Flood”), and 2015 are
 371 reminders of the public safety and property hazards associated with flooding. In nearly every decade,
 372 there is a record of significant flood events. COA-WPD identifies and prioritizes flooding risks of
 373 the primary drainage system (the creeks) for both buildings and roadway crossings. In order to
 374 identify problem areas, flood problem scores are developed for all buildings in the floodplain based
 375 on their expected frequency and depth of flooding. Buildings are then combined into “clusters”
 376 based on their proximity to other buildings with flood risk and a composite score is determined for
 377 the cluster. Cluster scores are impacted by the number of buildings with flood risk as well as the
 378 relative flood risk to each building. The table below summarizes the problem areas and low-water
 379 crossings within the Shoal Creek watershed that are among the fiscal year 2019 Top 20 most severe
 380 creek flooding risk areas in the city. See Figure 19 for a map of these problem areas. Lower Shoal
 381 Creek is the top-ranked problem area in the city, with 66 buildings expected to be impacted in a 100-
 382 year event.

383 The number of buildings and roadways impacted by flooding is expected to increase when rainfall
 384 data from the National Weather Service’s Atlas 14 rainfall study is incorporated into updated
 385 floodplain studies.

386 *Table 3 FY 2019 Top 20 Ranked Creek Flooding Problem Areas (COA-WPD, 2018)*

Problem Area	Buildings Impacted	Narrative Score	Citywide Rank
Lower Shoal Creek	66	Very High	1
Shoal Creek - Hancock & Grover Tributaries	96	Very High	8
Shoal Creek at 49th St	7	High	17
Shoal Creek - White Rock to Northwest Park	28	High	19

387

388 *Table 4 FY 2019 Top 20 Ranked Low-Water Crossings (COA-WPD, 2018)*

Street	Modeled Depth in 100-year event	Modeled Depth in 25-year event	Modeled Depth in 10-year event	Modeled Depth in 2-year event	Narrative Score	Citywide Rank
10th Street Bridge	9.3	7.8	6.9	2.8	Very High	2
9th Street Bridge	9.1	7.8	6.8	2.0	Very High	2
Shoal Creek Boulevard Bridge	6.6	5.4	4.5	0.9	Very High	12

389

390 **Localized Flooding – Problem Scores**

391 “Localized flooding” is a term used when flooding occurs away from creeks and due to problems
 392 with the secondary drainage system. The secondary, or engineered drainage system is composed of
 393 pipes, curb inlets, manholes, minor channels, roadside ditches, and culverts. This system is intended
 394 to convey stormwater runoff to the primary drainage system, the creek. Because the Shoal Creek
 395 watershed was largely built-out prior to the implementation of drainage criteria in 1977, much of
 396 Shoal Creek’s infrastructure is undersized or experiences failure of components due to deteriorating
 397 materials. Both factors contribute to localized flooding. COA-WPD currently prioritizes localized
 398 flooding problems areas using reports of flooding from residents. Reports of flooding of buildings is
 399 considered the most severe for purposes of prioritizing projects for implementation. The table
 400 below summarizes the localized flooding problem areas within the Shoal Creek watershed that are
 401 among the fiscal year 2019 Top 20 most severe problem areas in the city. See Figure 19 for a map of
 402 these problem areas.

403 *Table 5 FY 2019 Top 20 Ranked Localized Flooding Problem Areas (COA-WPD, 2018)*

Problem Area	Reports of Building Flooding	Reports of Yard Flooding	Reports of Street Flooding	Total Reports of Flooding	Citywide Rank
Brentwood	31	26	12	69	2
Nueces Street	23	11	13	47	4
Burrell Drive	11	15	0	26	13
Madison Avenue	10	9	5	24	16

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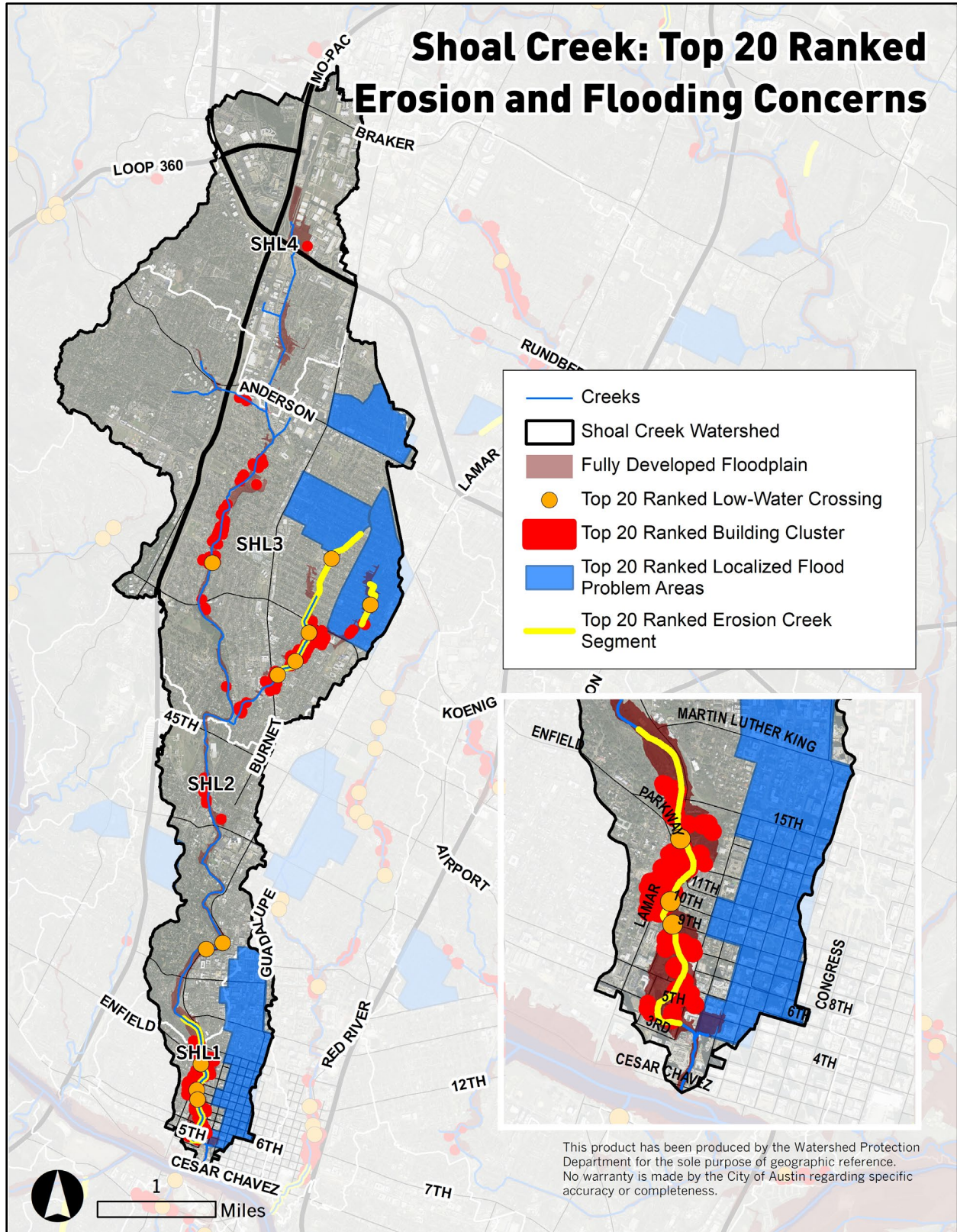
406 **Erosion – Problem Scores**

407 Erosion problems can stem from changing land use conditions (i.e., urbanization) that modify
 408 watershed hydrology by increasing stormwater runoff. Other problems occur due to improper
 409 placement of man-made resources near stream banks. Changes in streamflow have resulted in
 410 accelerated changes in local creek characteristics across Austin. The Shoal Creek watershed was
 411 largely developed before this relationship between urbanization and erosion was well-understood—
 412 development was often placed too close to creek banks, which put those resources at risk when
 413 Shoal Creek experienced deepening and widening due to increased runoff. As a result, development
 414 along Shoal Creek has been significantly impacted by erosion. The table below summarizes the
 415 reaches within the Shoal Creek watershed that are among the fiscal year 2019 Top 20 most severe
 416 problem reaches in the city. See Figure 19 for a map of these problem areas.

417 *Table 6 FY 2019 Top 20 Ranked Erosion Reaches (COA-WPD, 2018)*

Location	Reach	Narrative Score	Citywide Rank
Grover Tributary - From confluence with Shoal Creek to upstream end near Grover Dr	Hancock-Grover-2	Very High	3
Arroyo Seco - From 550 ft. upstream of North Loop Rd. to W St. Johns	Hancock-3	Very High	9
Shoal Creek Mainstem - From W. 6th St to W. 15 th Street	Shoal-3	Very High	20

418



419

420 Figure 19 COA-WPD Fiscal Year 2019 Top 20 Ranked Erosion and Flooding Concerns (COA-WPD, 2018)

421 **B. Springflow and Groundwater Concerns**

422 Shoal Creek is an intermittent creek that flows primarily as a response to rainfall. However, there are
423 several springs and seeps that contribute less than 5% of the annual Shoal Creek streamflow to Lady
424 Bird Lake (COA-WPD, 1990). It is likely that more springs/seeps existed in the Shoal Creek
425 watershed in the past, but the watershed was largely urbanized prior to the identification and
426 tracking of these features by COA-WPD. Urbanization and its associated impervious cover has
427 altered the hydrology to decrease the natural infiltration of rainwater into the groundwater system,
428 potentially resulting in lower overall baseflow of springs. Increased impervious cover can result in
429 flashy discharge during storms, increased runoff to streams, and reduced diffuse recharge via
430 reduced infiltration through soils. Urban recharge from leaking water supply, sewer lines, storm
431 drains, and irrigation may moderate this reduction in natural recharge caused by runoff from
432 impervious cover. This urban leakage provides a source of baseflow to Shoal Creek (Christian et al.
433 2011). These water sources (e.g., chlorinated water, raw sewage, irrigation water) often contain
434 pollutants and are less likely to interact with groundwater ecosystems in the same manner as natural
435 recharge from precipitation and percolation (Bendick, 2014). The impact of these urban sources on
436 the quantity and quality of baseflow is not yet well understood.

437 As there is a small documented population of the threatened Jollyville Plateau salamander (*Eurycea*
438 *tonkawae*) at the Spicewood Spring discharge point, this spring has been monitored since the mid-
439 nineties. Levels for nutrients are generally within normal range compared to other Austin creeks, but
440 *E. coli* and nitrate levels are chronically high relative to other watersheds. Where fecal contamination
441 from an urban source is suspected, a combination of high *E. coli* counts and high nitrates may
442 suggest a source of contamination originating from a location some distance from the surface water
443 being evaluated (Jackson & Herrington, 2012). Flooding is problematic as well—following rain
444 events, Spicewood Spring becomes inundated with leaf litter, woody debris, and trash (O'donnell et
445 al., 2006).

446

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450 **C. Habitat and Native Species Concerns**

451 **Riparian Zones**

452 A riparian zone is the area adjacent to a waterway that serves as the transition zone between the
453 upland and aquatic ecosystems. Healthy, vegetated riparian buffers enhance water quality and
454 quantity in a wide variety of ways, including by reducing nutrients and suspended solids. Riparian
455 buffers also reduce bacteria loads to streams from stormwater, as bacteria tend to adhere to
456 sediment particles that are the most easily filtered out pollutant in stormwater as it runs through
457 vegetation and soil.

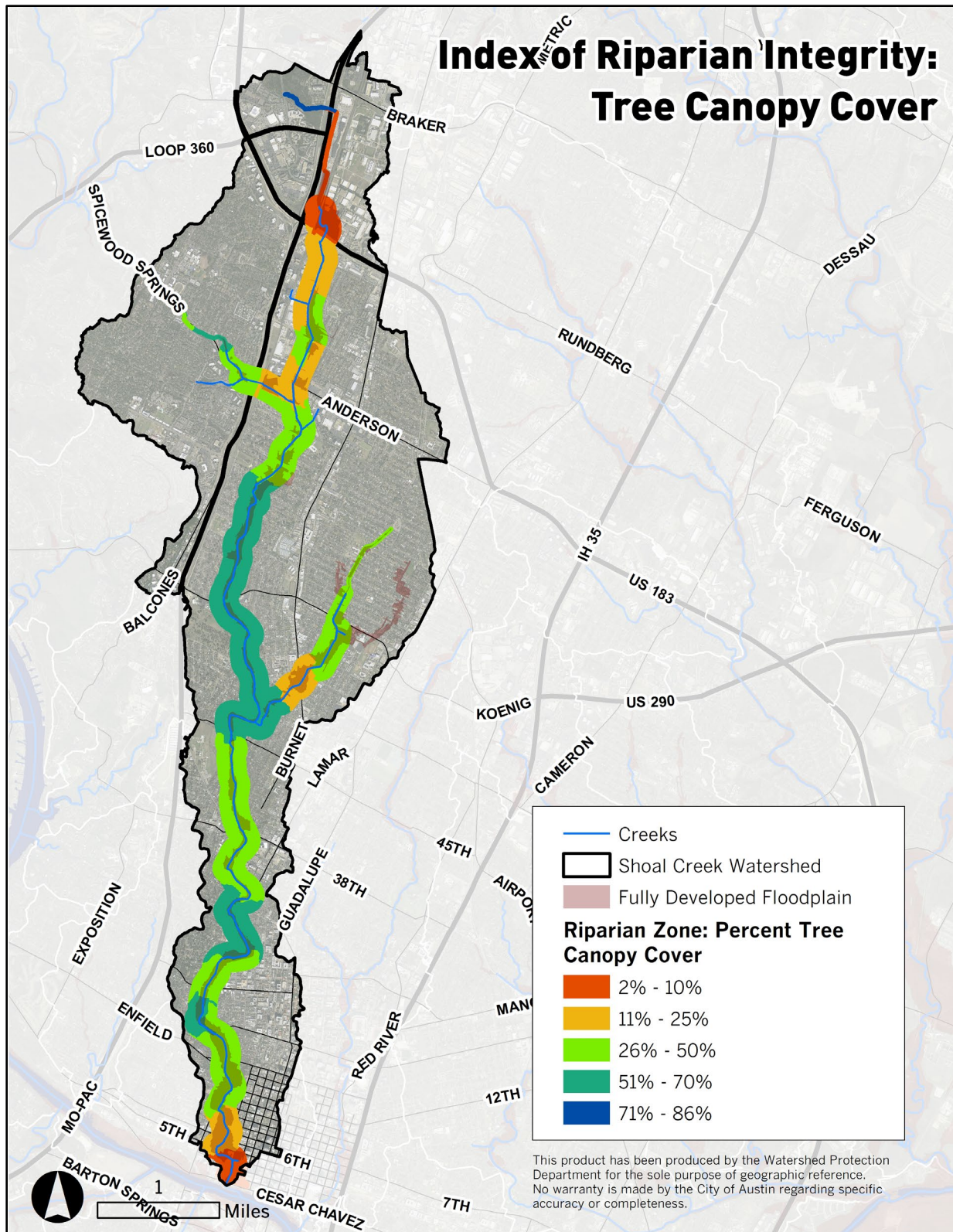
458 Aside from the water quality benefits of healthy riparian areas, these areas also generally have a more
459 biologically diverse plant community due to the resources that creeks bring (water, nutrients, etc). If
460 riparian zones are left alone, grasses and trees become established and transform these areas into
461 more ecologically functional landscapes. This riparian vegetation can reduce erosion by stabilizing
462 bank soils and reducing the velocity of water, while debris produced from fallen or dead vegetation
463 provides habitat for fish and macroinvertebrates. A robust riparian tree canopy also protects
464 organisms in the creek from large fluctuations in water temperature. More broadly, intact riparian
465 areas form one piece of an integrated system of green infrastructure that provides multiple benefits
466 to humans.

467 Because the Shoal Creek watershed has been urbanized for over 100 years, the riparian zones have
468 been both encroached upon and largely denuded of vegetation. Human activities such as mowing
469 and development remove the original mature vegetation, degrade soil carbon content, and compact
470 the soil. When repeated over decades, this makes passive restoration techniques more difficult to
471 implement to achieve a healthy riparian vegetative community.

472 The Index of Riparian Integrity (IRI) (Scoggins et al., 2013) represents an effort to utilize remote
473 sensing techniques (e.g., aerial photography) to assess riparian condition throughout an entire stream
474 corridor and identify areas with a high potential of functional deficiency. Aerial mapping and
475 interpreting technologies have advanced to a point where it is possible to use aerial imagery to
476 evaluate riparian zones rather than labor-intensive field studies. The IRI approach uses aerial
477 imagery to characterize 37 riparian areas along the creek corridor according to their percent
478 impervious cover, percent tree canopy, and percent of pervious non-canopy area. Table 7 and
479 Figures 20, 21, and 22 show these values in each of these 37 riparian areas (Please note that tree
480 canopy can overlap impervious areas for this analysis.). Figure 23 identifies the study segments for
481 use with Table 7. Together, these three measures are a good indicator of the relative functionality of
482 the riparian buffer and can help guide both protection of higher scoring areas and restoration of
483 degraded areas.

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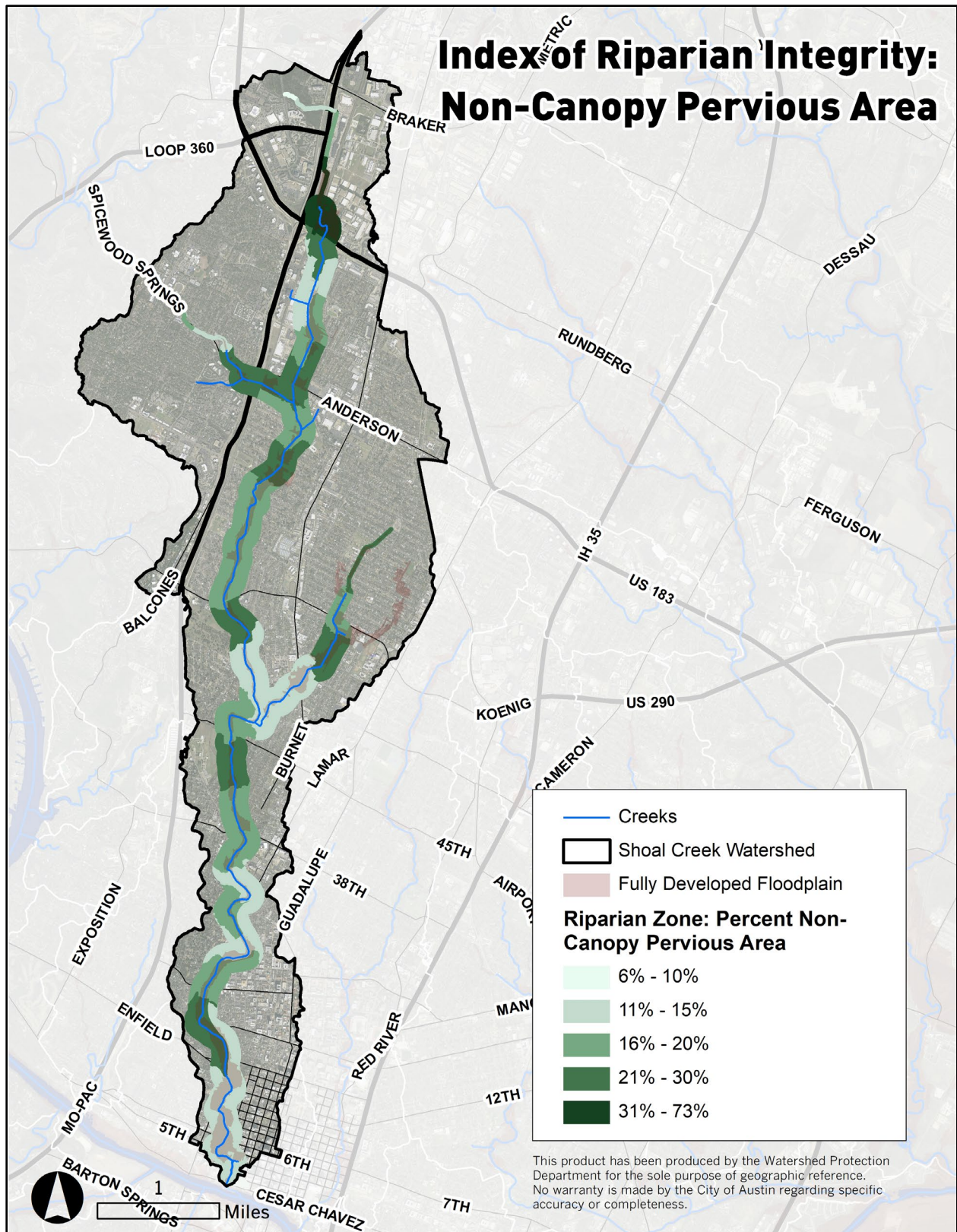
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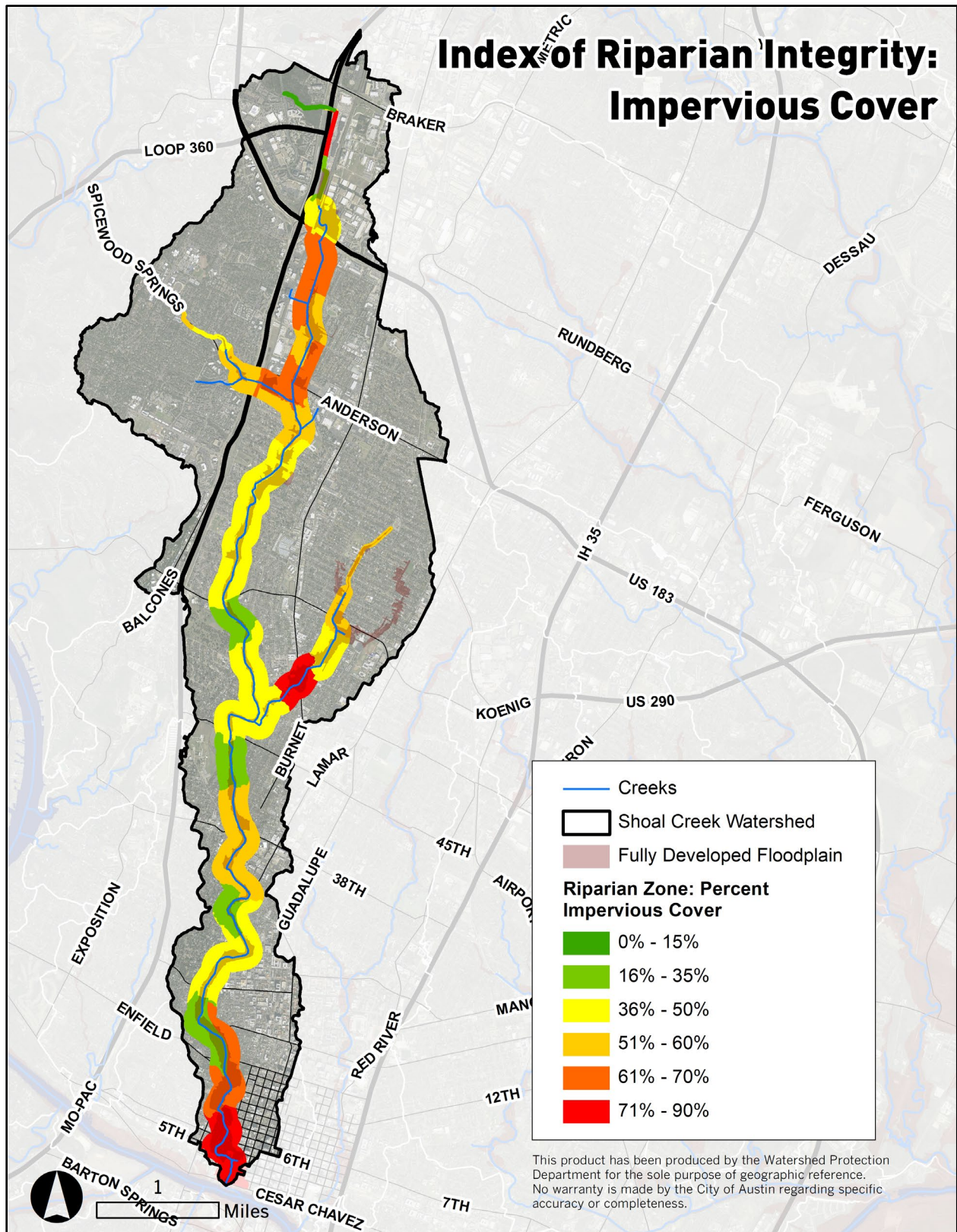
487 Figure 20 Index of Riparian Integrity: Tree Canopy Cover (COA-WPD, 2018)

488



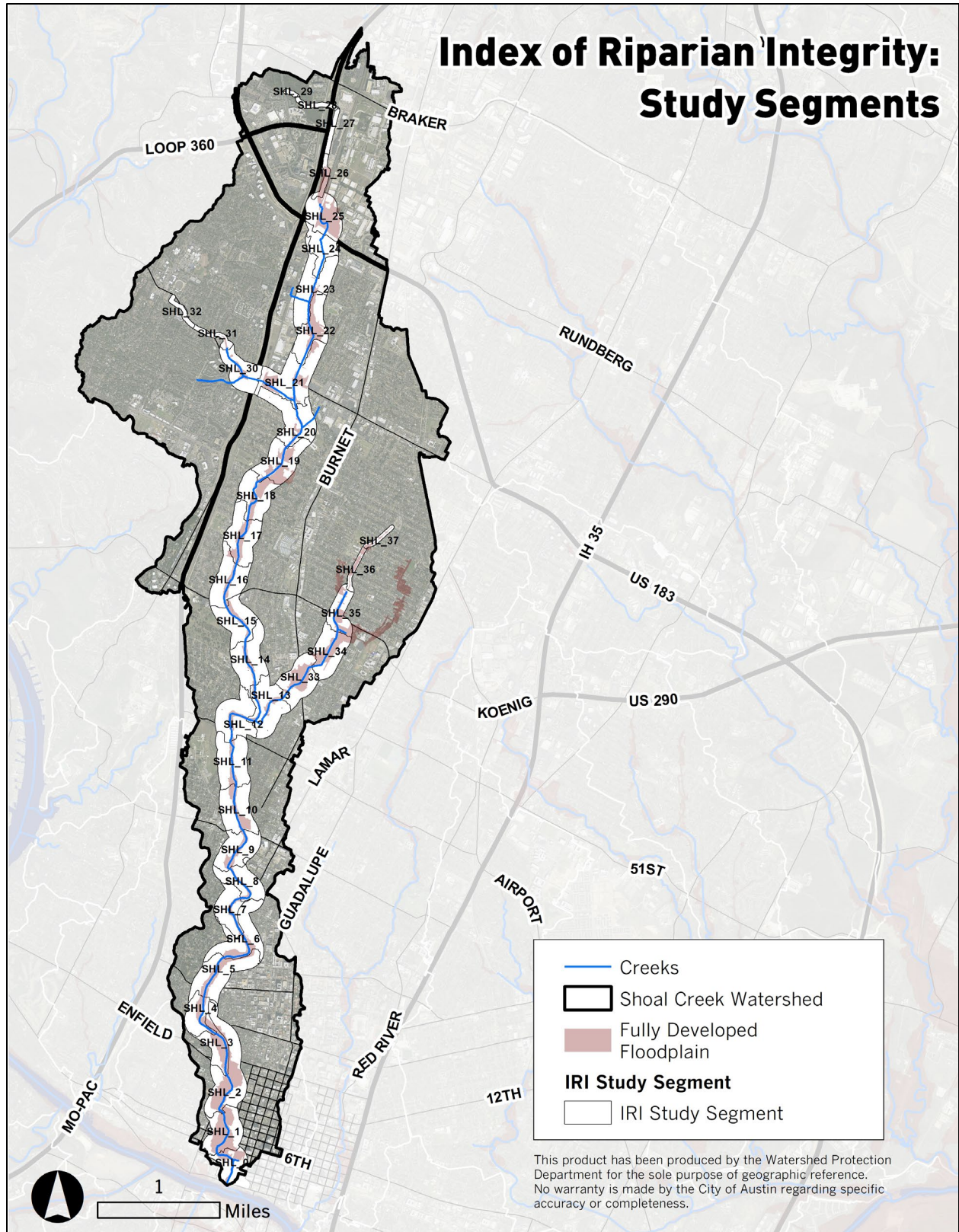
489

490 Figure 21 Index of Riparian Integrity: Non-Canopy Pervious Area (COA-WPD, 2018)



491

492 Figure 22 Index of Riparian Integrity: Impervious Cover (COA-WPD, 2018)



493

494 Figure 23 Index of Riparian Integrity Study Segments (COA-WPD, 2018)

495 Table 7 Index of Riparian Integrity: Tree Canopy, Non-Canopy Pervious Area, and Impervious Cover

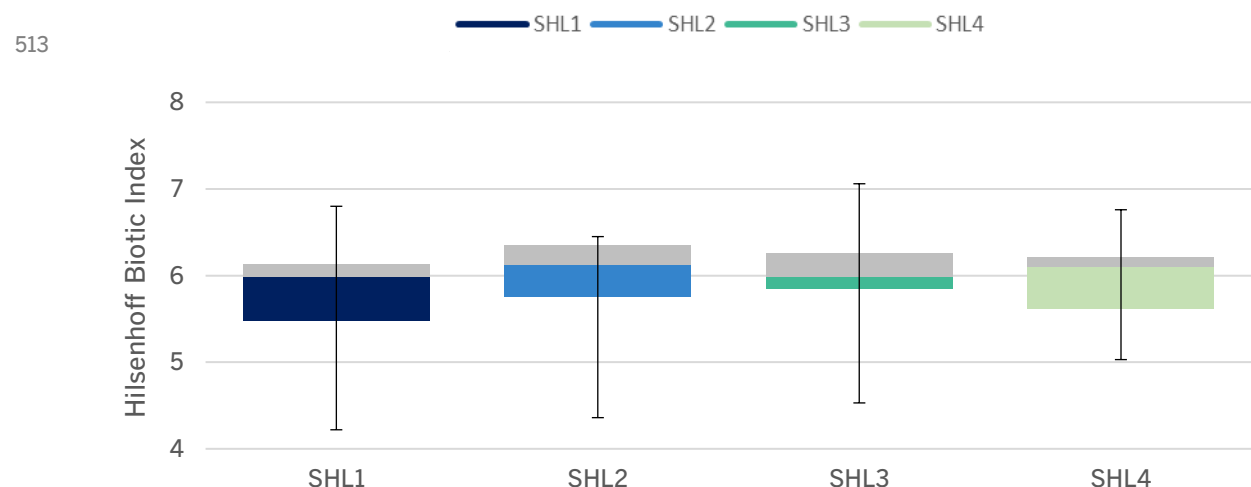
IRI Segment	Tree Canopy (%)	Non-Canopy Pervious Area (%)	Impervious Cover (%)
Segment 0	9%	11%	83%
Segment 1	21%	14%	72%
Segment 2	31%	15%	63%
Segment 3	45%	30%	30%
Segment 4	57%	25%	26%
Segment 5	47%	16%	45%
Segment 6	54%	15%	42%
Segment 7	61%	16%	33%
Segment 8	49%	13%	50%
Segment 9	33%	18%	54%
Segment 10	38%	17%	56%
Segment 11	50%	29%	29%
Segment 12	63%	15%	37%
Segment 13	58%	14%	43%
Segment 14	60%	13%	41%
Segment 15	59%	26%	22%
Segment 16	54%	16%	42%
Segment 17	56%	16%	42%
Segment 18	52%	18%	42%
Segment 19	40%	28%	42%
Segment 20	41%	20%	50%
Segment 21	21%	20%	65%
Segment 22	38%	19%	52%
Segment 23	24%	15%	67%
Segment 24	18%	22%	66%
Segment 25	8%	48%	44%
Segment 26	2%	73%	25%
Segment 27	2%	19%	79%
Segment 28	70%	15%	15%
Segment 29	86%	6%	9%
Segment 30	28%	21%	59%
Segment 31	56%	11%	40%
Segment 32	41%	18%	53%
Segment 33	19%	11%	77%
Segment 34	40%	23%	47%
Segment 35	48%	17%	50%
Segment 36	32%	24%	53%
Segment 37	29%	26%	51%
Total	40%	19%	49%

(COA-WPD, 2018)

496 **Aquatic Life**

497 Biological sampling enables a more holistic perspective of water quality than water chemistry
 498 sampling alone. The diversity and tolerance of the biological community can provide insight into the
 499 conditions of water quality over months and even years rather than a single discrete point in time.
 500 As part of its Environmental Integrity Index (EII) sampling, COA-WPD samples benthic
 501 macroinvertebrates (oftentimes simply referred to as “bugs”). Benthic macroinvertebrates are visible
 502 to the naked eye (macro), lack a backbone (invertebrate), and are found in and around water bodies
 503 during some period of their lives. Common freshwater benthic macroinvertebrates include the larvae
 504 of mayflies, stoneflies, beetles, dragonflies, as well as non-insects such as snails, worms, and clams.
 505 Diatoms, which are a type of microscopic algae, are also scraped from the surface of rocks within
 506 the creek as a alternative measure of biological health. The diatom and benthic macroinvertebrate
 507 data are combined and scored based on their community structure (i.e., number of taxa) and ability
 508 to tolerate stressors from the urban environment like pollutants and altered flow.

509 Figures 24 - 27 describe the diversity and tolerance of the macroinvertebrate and diatom
 510 communities found at each EII sampling site during the most recent sampling. The whiskers
 511 indicate the minimum and maximum values and the boxes indicate the interquartile range.
 512 Throughout the report, individual EII reaches are indicated with the following colors:

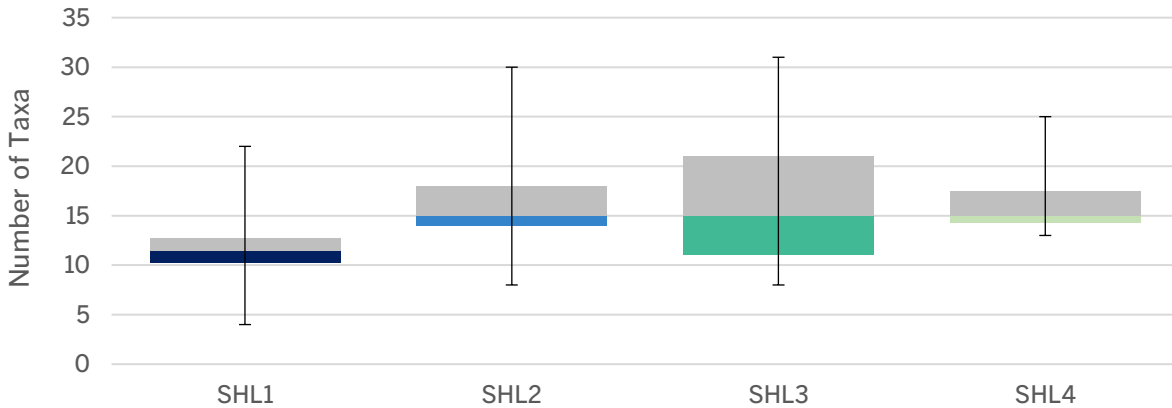


514
 515 *Figure 24 Hilsenhoff Biotic Index (COA-WPD, 2017)*

The Hilsenhoff Biotic Index (HBI) metric estimates the overall tolerance of the community. Organisms are assigned a tolerance number from 0 to 10 pertaining to that group's known sensitivity to organic pollutants; 0 being most sensitive, 10 being most tolerant. All of the sites on Shoal Creek have a community that is relatively tolerant to nutrient stressors, with a relative lack of sensitive species.

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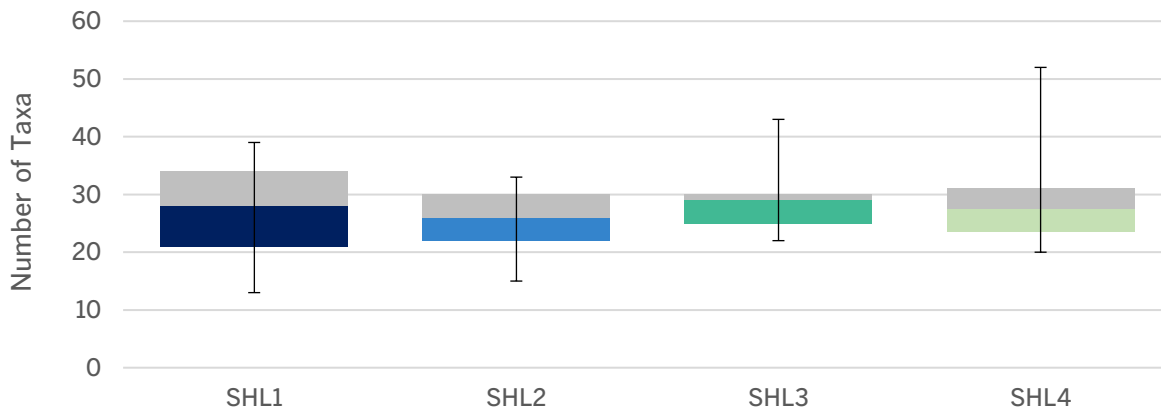


519

520 *Figure 25 Number of Benthic Macroinvertebrate Taxa (COA-WPD, 2017)*

Total number of bug taxa is a measure of diversity and an excellent indicator of overall stream health. The number of taxa generally increases from downstream to upstream reaches, but the difference is relatively small among reaches. This suggests that the upstream reaches have a healthier bug community.

521



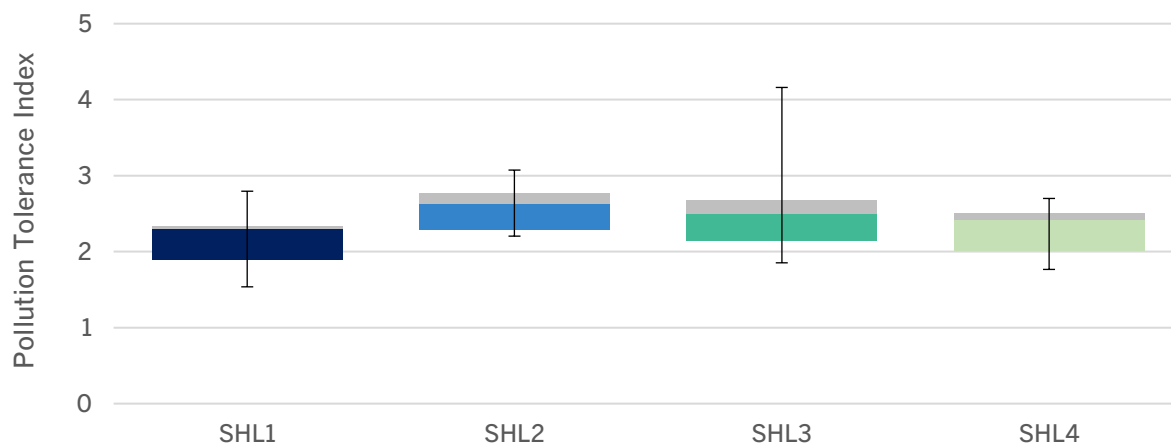
522

523 *Figure 26 Number of Diatom Taxa (COA-WPD, 2017)*

The number of diatom taxa is not very different among the four Shoal Creek sites, suggesting that for this measure the sites are relatively similar, with total taxa counts around 25.

524

525



526

527 *Figure 27 Diatom Pollution Tolerance Index (COA-WPD, 2017)*

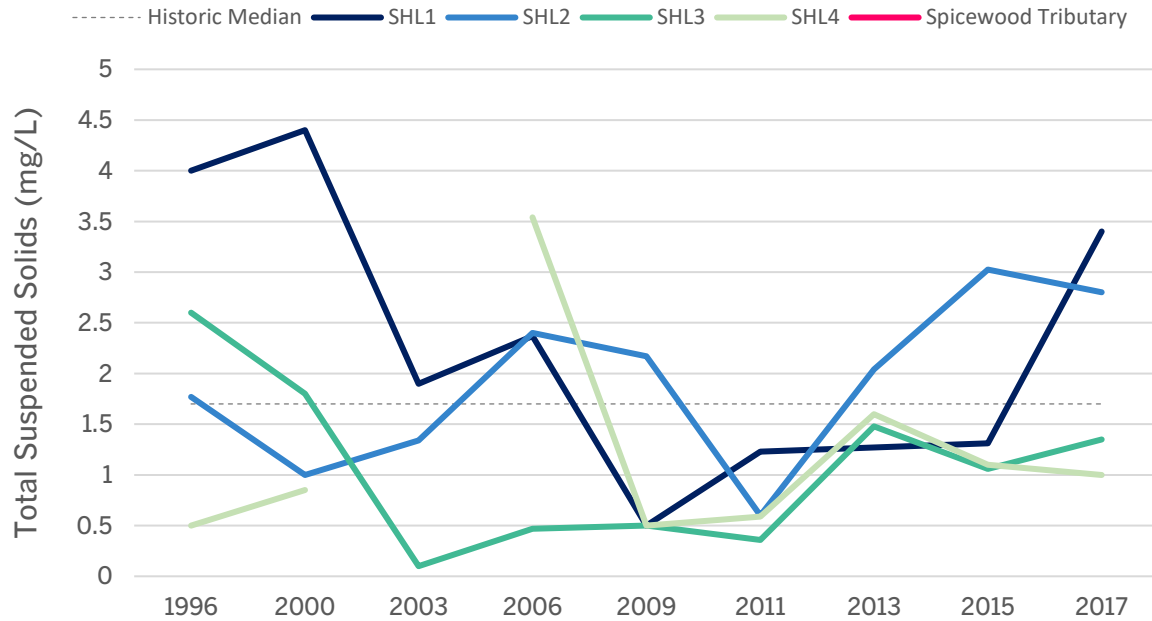
The Pollution Tolerance Index rates diatom taxa by their sensitivities to increased environmental degradation. There is some improvement of scores at the middle sites, but generally all sites are similar, with scores between 2 and 3.

528

529 **D. Overview of Water Quality Impairments**

530 **Water Chemistry**

531 On the following pages are figures depicting the water chemistry subindices for the Shoal Creek
532 watershed (Figures 28 - 36). Spicewood Tributary information is provided where available. A full
533 summary of the EII reaches, including tables and box and whisker plots, is found in [Appendix A](#).
534 The raw data can be found at data.austintexas.gov/Environment/Water-Quality-Sampling-Data/.

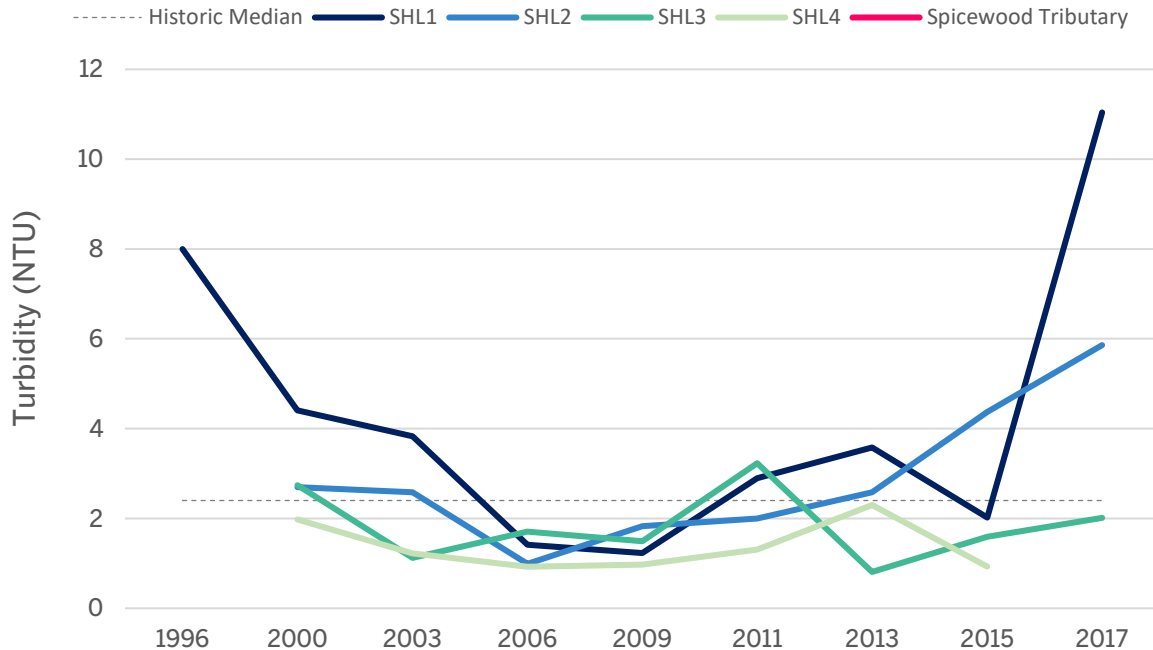


535

536 *Figure 28 Total Suspended Solids (mg/L) (1996 – 2017) (COA-WPD, 2018)*

Although it is naturally occurring, sediment levels can be elevated from accelerated and unnatural erosion from active and historic development practices. Nutrients and other pollutants can be released from eroded soil and the fine silty particles degrade the habitat for aquatic life. Shoal Creek is generally below average for Total Suspended Solids compared to other watersheds. Total Suspended Solids is typically higher and more variable for Shoal Creek’s downstream reaches (SHL1-2) and decreases as you travel upstream (SHL3-4).

537



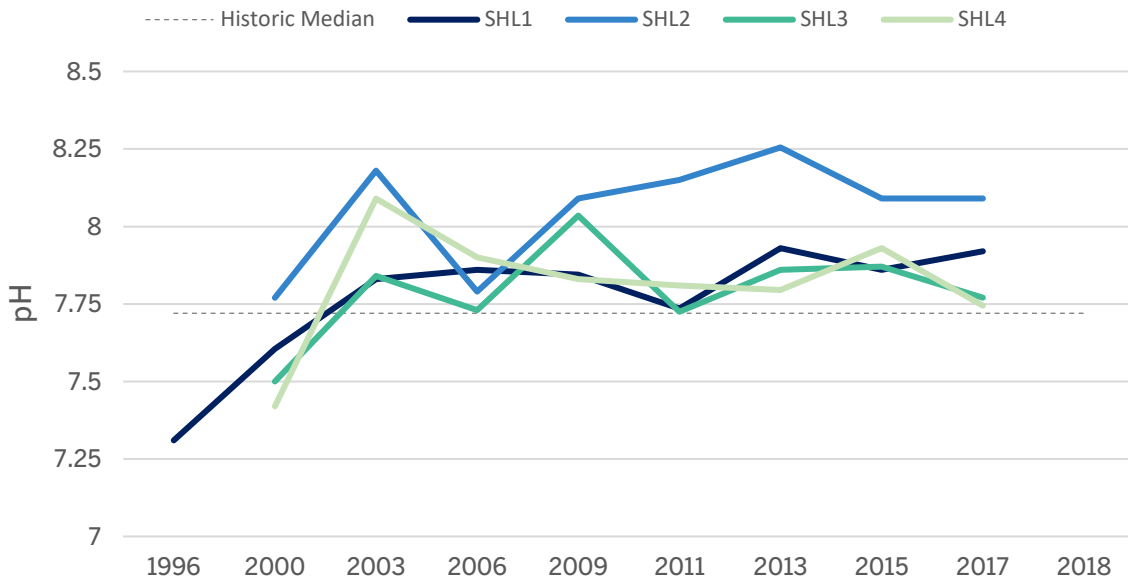
538

539 *Figure 29 Turbidity (2000 - 2017) (COA-WPD, 2018)*

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Turbidity is the measure of the clarity of a liquid. Murky, turbid water blocks sunlight for aquatic vegetation and can harm sensitive tissues such as fish and invertebrate gills and eggs. Shoal Creek generally has low turbidity.

541

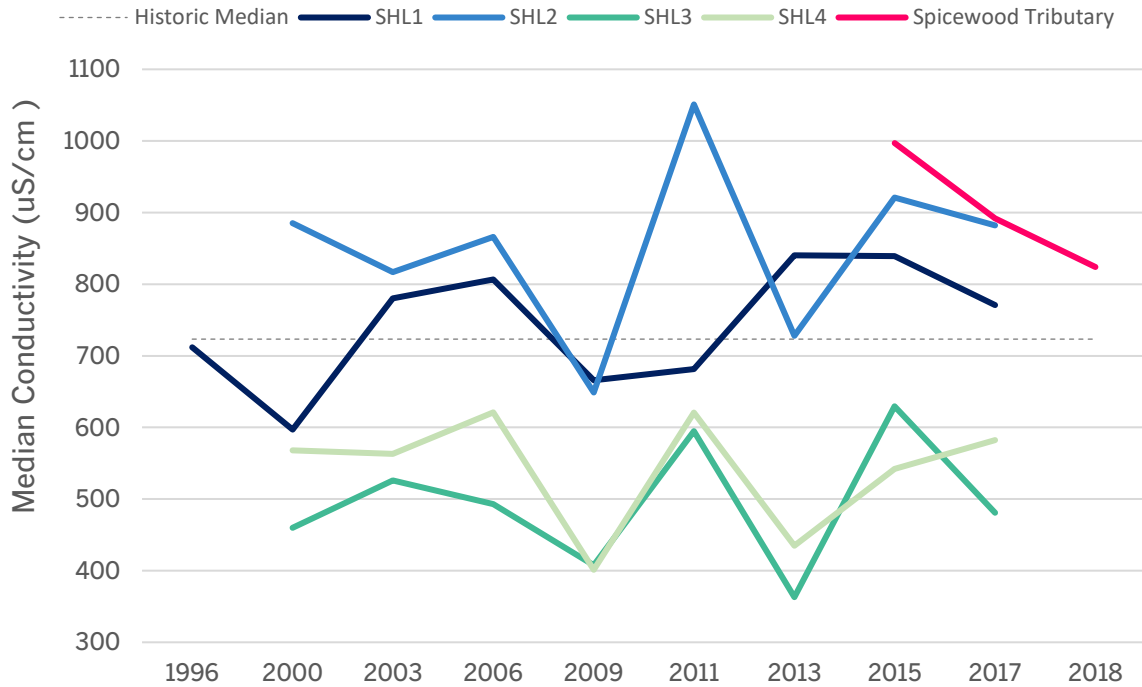


542

543 *Figure 30 pH (2000 – 2017) (COA-WPD, 2018)*

544

Shoal Creek's pH generally falls within the expected range.

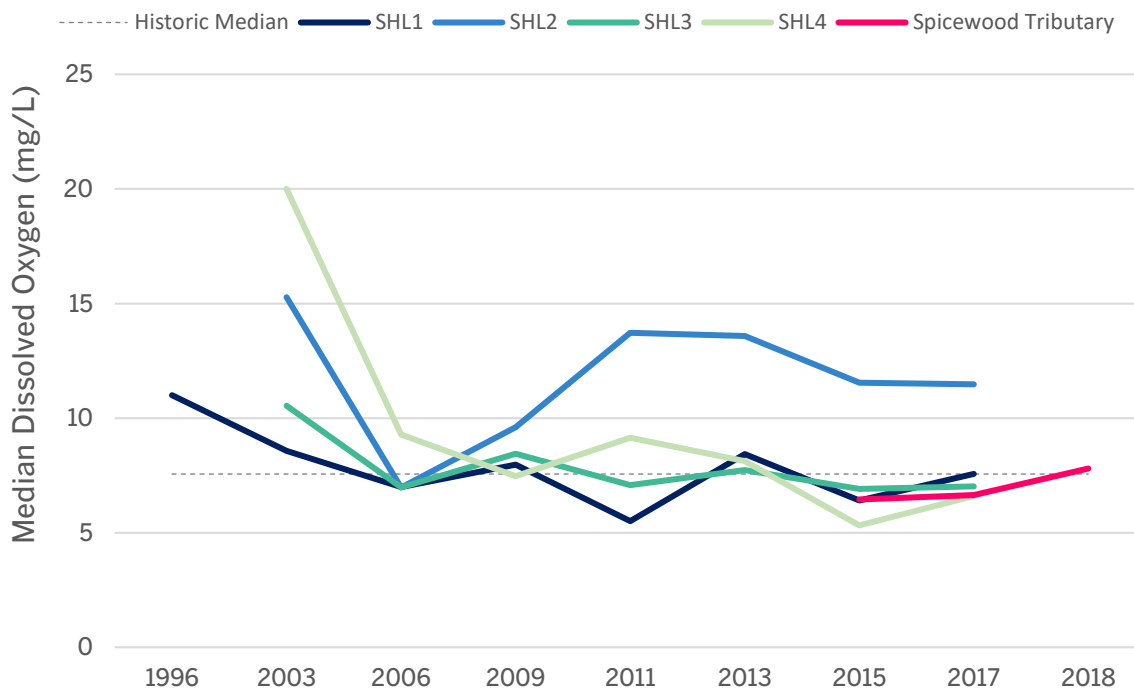


545

546 *Figure 31 Conductivity (μS/cm) (2000 – 2018) (COA-WPD, 2018)*

Conductivity is a measure of the amount of salts in water and a good indicator of a range of urban pollutants. Shoal Creek frequently exceeds 700 μS/cm, which is indicative of a more urbanized watershed. Note that conductivity is typically higher and more variable for Shoal Creek’s downstream reaches (SHL1) and decreases steadily as you travel upstream (SHL2-4).

547



548

549 *Figure 32 Dissolved Oxygen (mg/L) (2003 – 2018) (COA-WPD, 2018)*

Dissolved Oxygen (DO) is used as an indicator of overall water quality because many organisms that live in water rely on oxygen to live. Many organisms are sensitive to low levels (below 5 mg/L) and will die and disappear if it drops too low. Generally Shoal Creek maintains sufficient levels of dissolved oxygen for aquatic life.

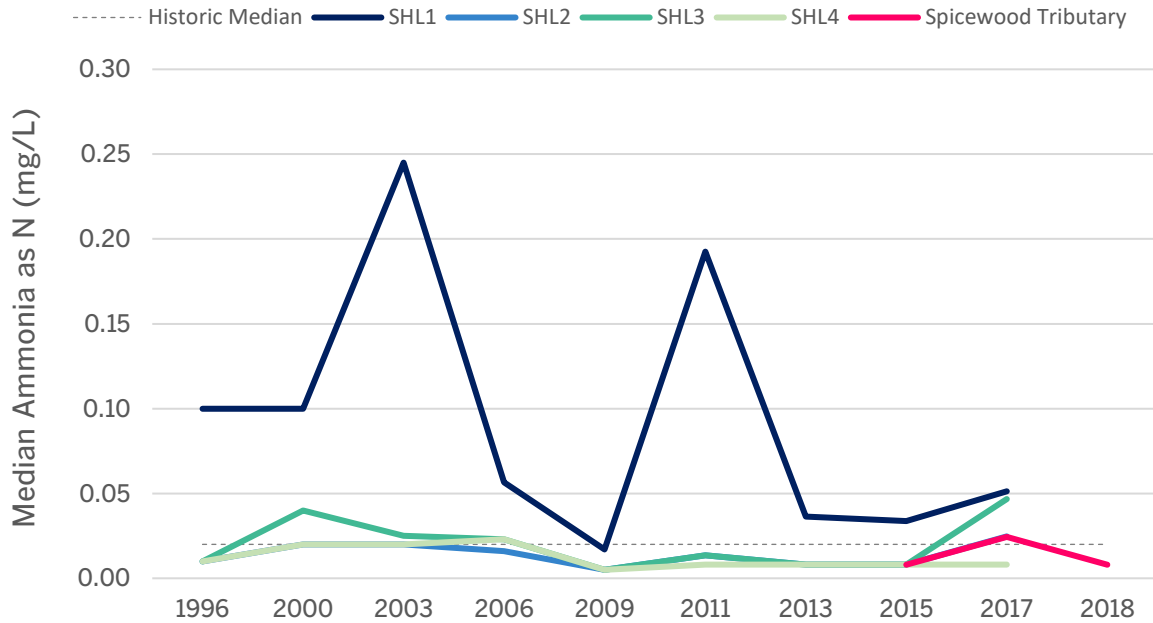
550

551 **Nutrients**

552 Nutrients in surface water are an important component of aquatic ecosystems, but excess nutrient
 553 load (called eutrophication) can create several serious problems for aquatic life. Elevated phosphorus
 554 and nitrate concentrations are commonly associated with algal blooms, which can result in dissolved
 555 oxygen spikes/troughs, fish kills, bad odors, and other associated water quality problems. Ammonia
 556 in surface water converts readily to nitrate, so it is important to monitor both ammonia and nitrate.
 557 One of the more common sources for these nutrients in urban environments is wastewater from
 558 raw sewage. Accordingly, creeks that exhibit higher concentrations of these nutrients are typically
 559 known to either be driven in part by aging infrastructure in which spills, leaks, and overflows are
 560 common (Clamann et al., 2015).

561 Another key source of nutrient pollution is the application of fertilizers. Synthetic nitrogen and
 562 phosphorus fertilizers are often applied in excess. The excess nutrients are lost through surface
 563 runoff and leaching to groundwater. Rainfall events also flush nutrients from common sources such
 564 as residential lawns, athletic fields, and golf courses into adjacent creeks.

565

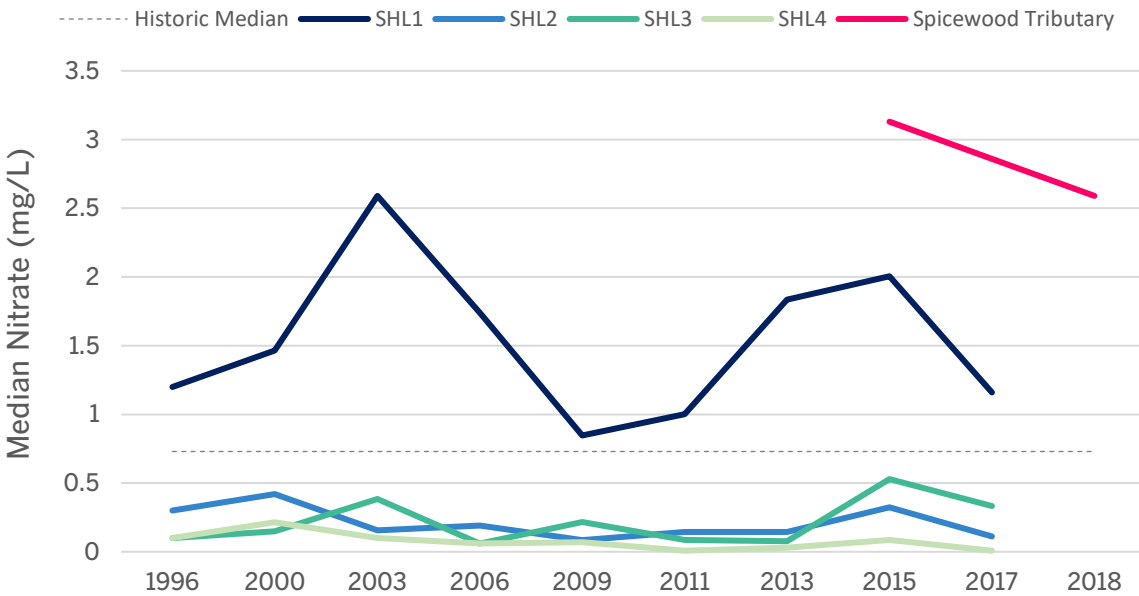


566

567 *Figure 33 Ammonia (mg/L) (1996 – 2018) (COA-WPD, 2018)*

Ammonia is one of several forms of nitrogen that exist in aquatic environments. Ammonia is typically higher and more variable for Shoal Creek’s most downstream reach (SHL1).

568

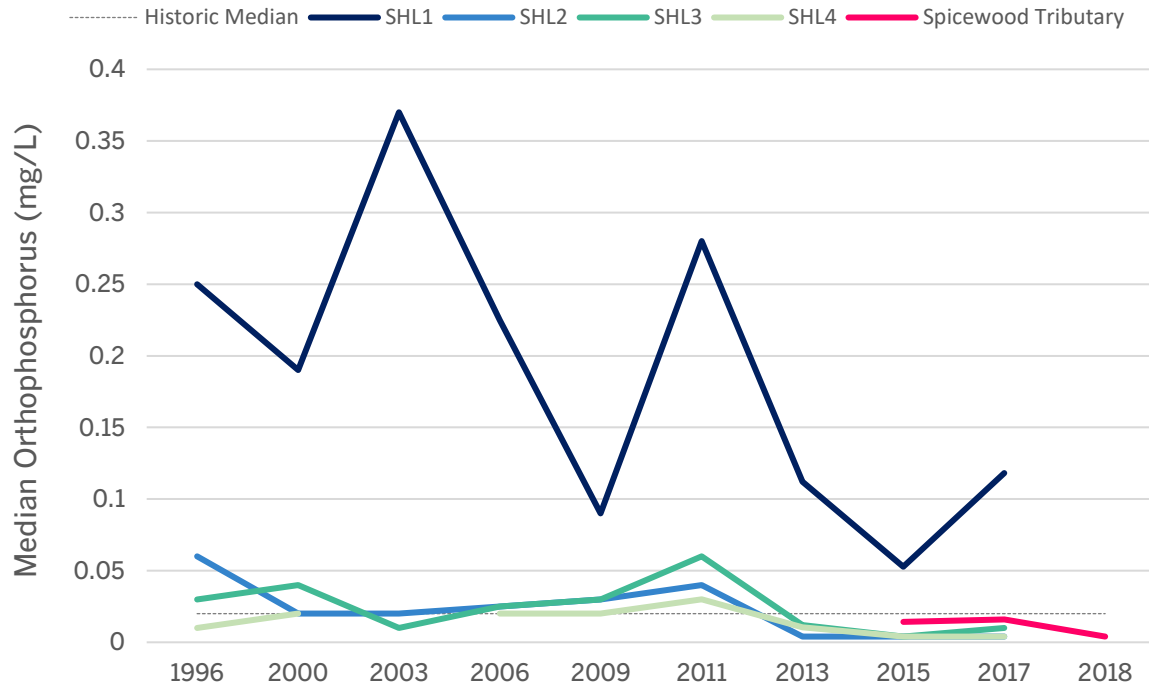


569

570 *Figure 34 Nitrate (mg/L) (1996 – 2018) (COA-WPD, 2018)*

Nitrates are a form of nitrogen, which is found in several different forms in terrestrial and aquatic ecosystems. Levels of nitrate are very high for the Spicewood Spring Tributary.

571



572

573 *Figure 35 Orthophosphorus (mg/L) (1996 – 2018) (COA-WPD, 2018)*

Orthophosphorus is typically higher and more variable for Shoal Creek’s most downstream reach (SHL1).

574

575

576 **Bacteria**

577 Pathogenic bacteria in streams is a significant water quality problem because it restricts contact
578 recreation, but it also serves as an indicator or surrogate for other pollutants such as nutrients and
579 low dissolved oxygen. The potential sources of elevated bacteria in streams are diverse, diffuse, and
580 often difficult to isolate. *E. coli* concentrations have historically been elevated throughout Shoal
581 Creek, likely due to aging wastewater infrastructure in which spills and overflows are common.
582 Although many wastewater lines within and adjacent to the creek have been removed, several
583 remain. This watershed has a large residential component built in the early 1900s with low integrity
584 wastewater lines. As these lines get replaced and there are other incremental improvements to the
585 wastewater infrastructure, the total bacteria load should decrease (Clamann et al., 2015). Urban areas
586 also tend to have a higher concentration of human and animal fecal inputs. The most probable
587 sources of *E. coli* contamination in urban streams include sewage spills, chronic sewage leaks from
588 wastewater lines, leakage from on-site sewage facilities, uncollected pet waste, untreated latrine sites
589 that develop where indigent communities congregate, and areas where fecal material from urban
590 wildlife accumulates (Jackson and Herrington, 2012). See Figure 36 for a summary of *E. coli* bacteria
591 for EII reaches.

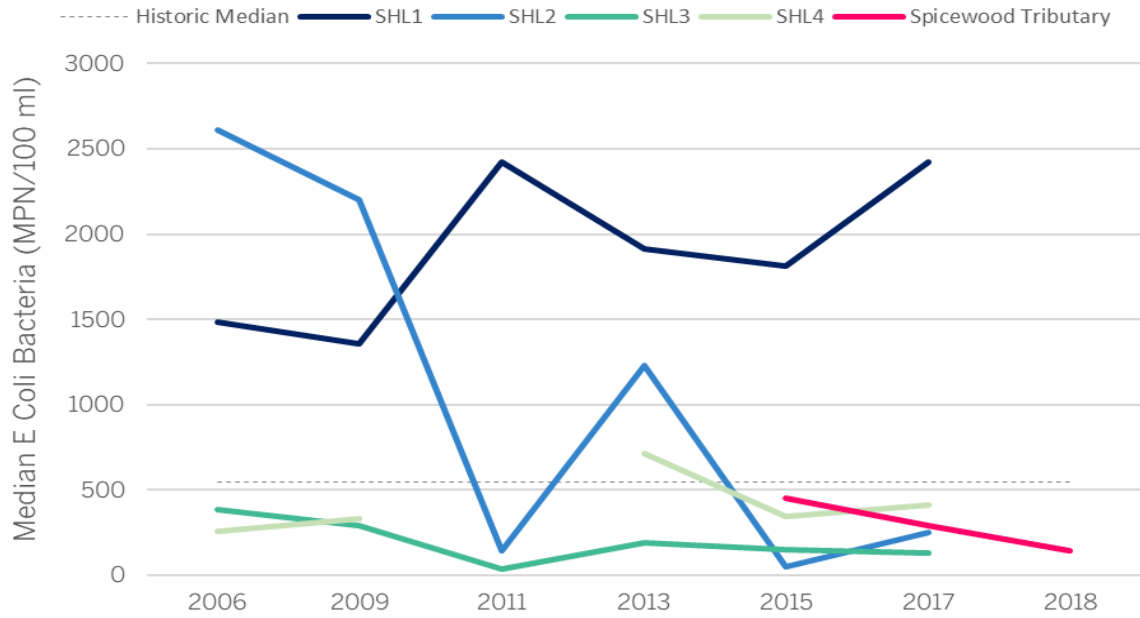
592 The Texas Commission on Environmental Quality (TCEQ) first identified bacteria impairments for
593 contact recreation in the Spicewood Tributary to Shoal Creek in the 2002 State of Texas Clean
594 Water Act Section 303(d) List. In 2012, a Total Maximum Daily Load (TMDL) was developed to
595 address bacteria and to evaluate attainment of the contact recreation use in Waller Creek, Walnut
596 Creek, Spicewood Tributary on Shoal Creek and Taylor Slough South. A TMDL is a determination
597 made by TCEQ of the quantity that a pollutant must be reduced for a watershed to no longer be
598 impaired. Although the segment was removed from the 303(d) list through the development of a
599 TMDL and a TMDL Implementation Plan, the segment is still considered impaired with a average
600 bacteria counts greater than the primary contact recreation standard. This segment is listed on the
601 Draft 2016 Texas Integrated Report Index of Water Quality Impairments. See Figure 37 for a
602 summary of *E. coli* bacteria for the Spicewood Springs Tributary.

603 For the adopted TMDL:

604 [www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-AustinTMDLAdopted2015-01-21.pdf)
605 [AustinTMDLAdopted2015-01-21.pdf](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-AustinTMDLAdopted2015-01-21.pdf)

606 See page 67 for more information regarding the TMDL Implementation Plan.

607

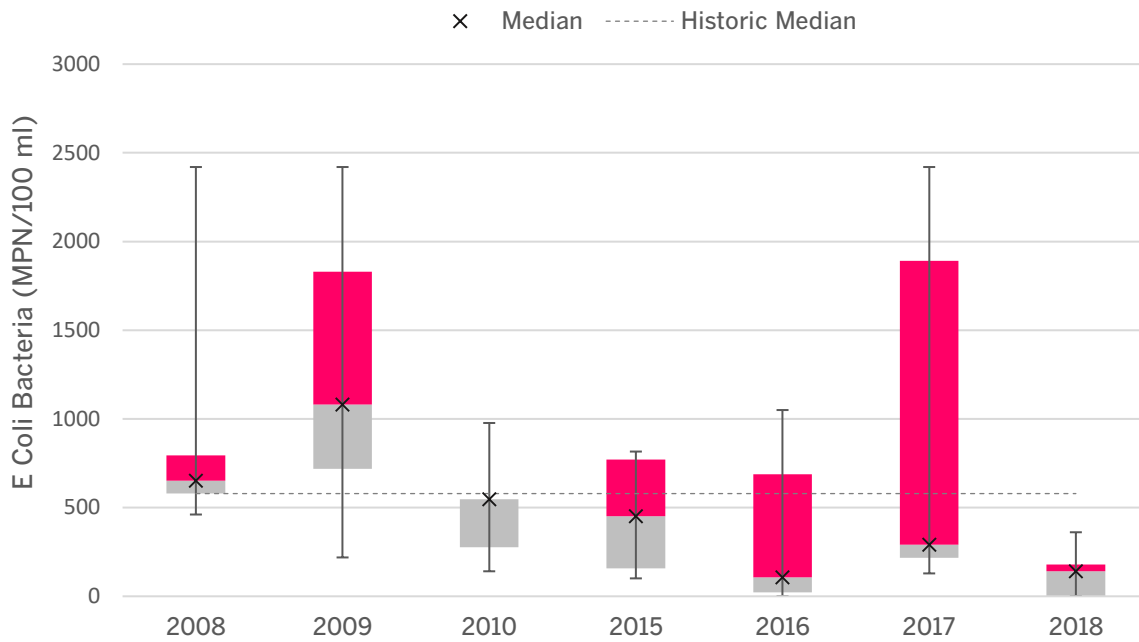


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Figure 36 E. Coli Bacteria for EII Reaches and Spicewood Springs Tributary (2006 – 2018) (MPN/100 ml)

Most samples exceed the contact recreation standard for E. coli. Bacteria concentrations are typically higher and more variable for Shoal Creek’s downstream reaches.

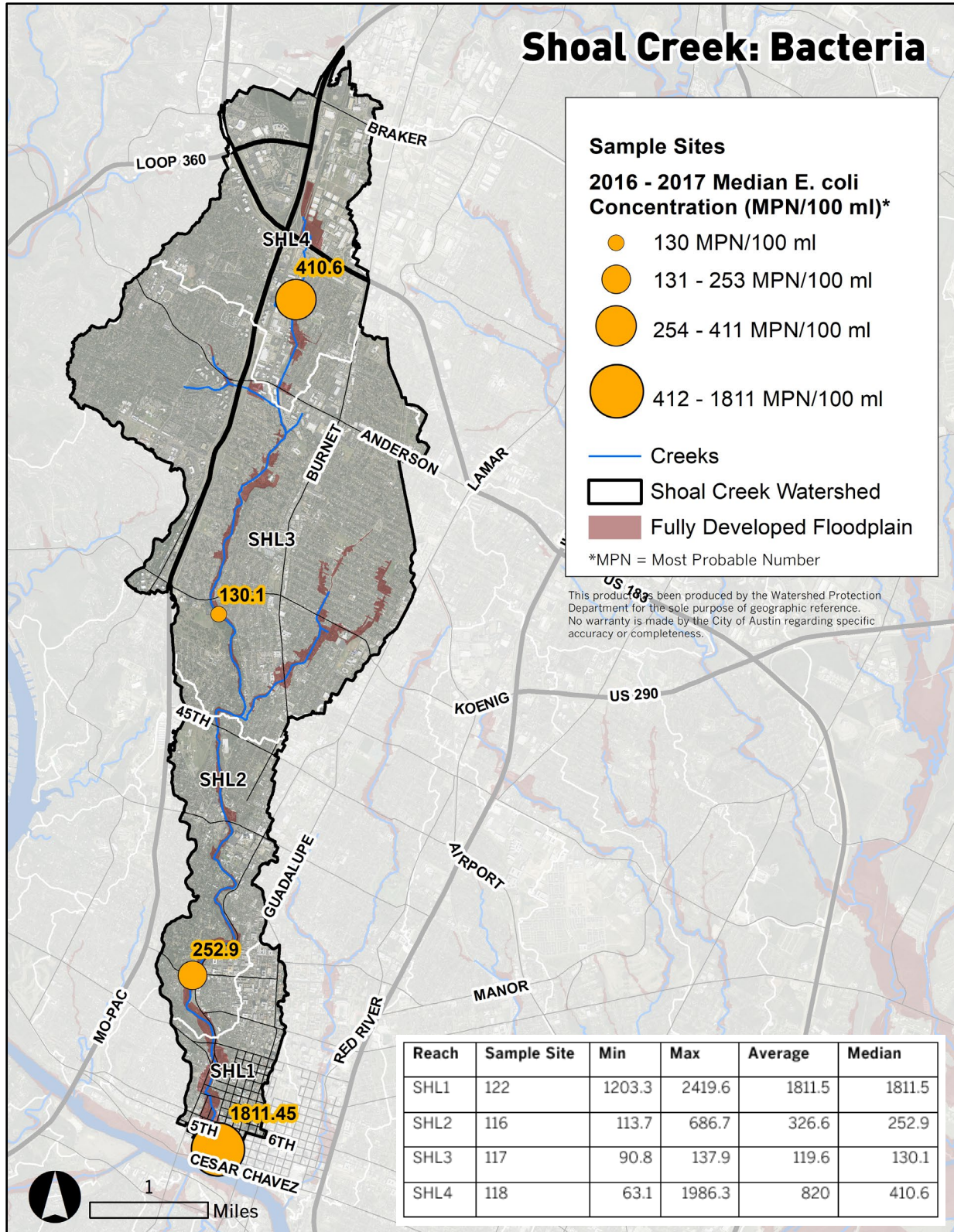
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Figure 37 E. Coli Bacteria for Spicewood Springs Tributary (2008 - 2018) (MPN/100 ml) (COA-WPD, 2018)

613



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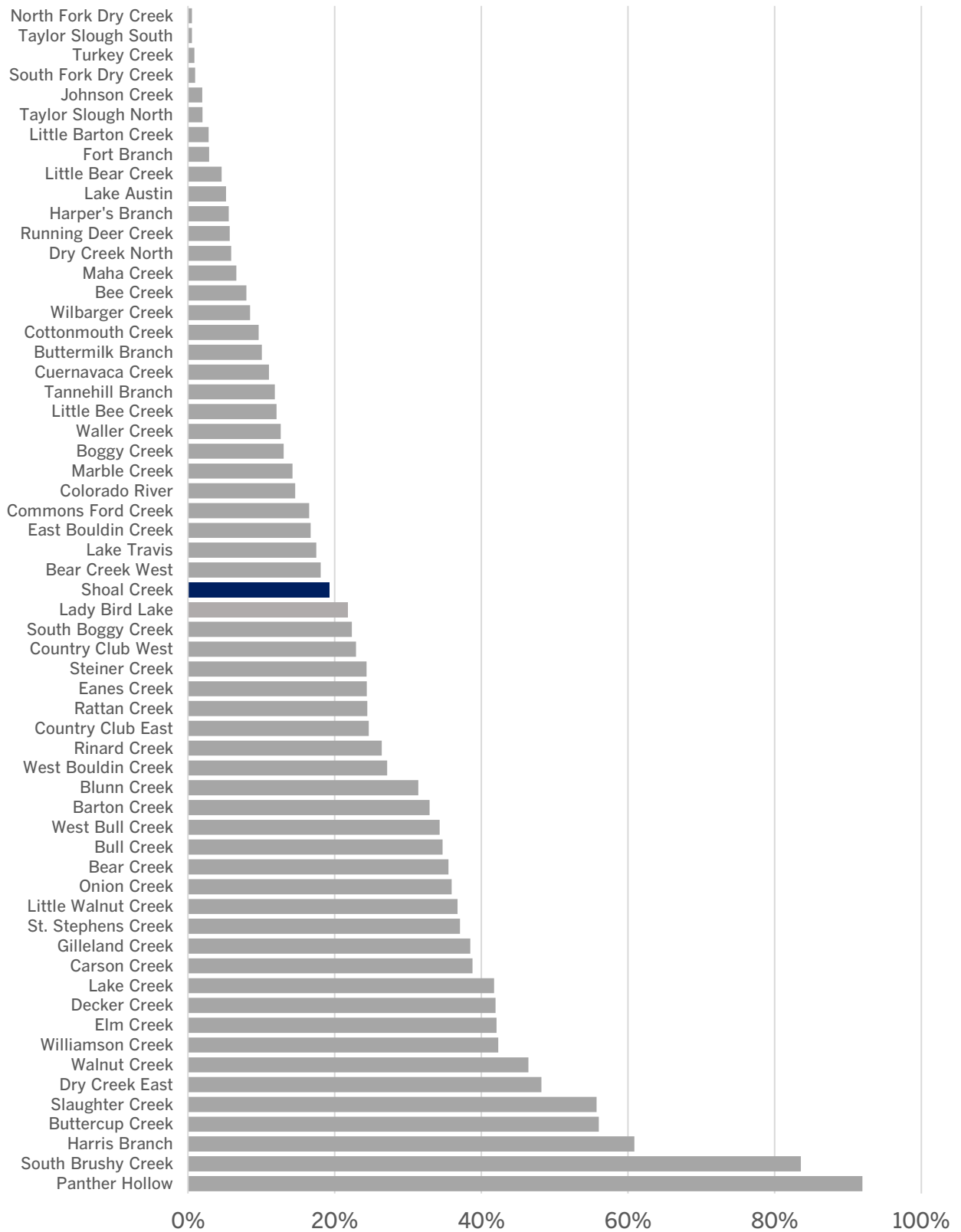
Figure 38 Bacteria Concentration (MPN/100 ml) (2016 – 2017) (COA-WPD, 2018)

616 **Water Quality Treatment**

617 In response to uncontrolled development in the Barton Creek and Lake Austin watersheds in the
618 1970s, the City of Austin began to place an emphasis on creek protection and the prevention of
619 future problems through regulation. The Waterway Ordinance of 1974 limited development in the
620 25-year floodplain, required developments to identify appropriate sedimentation and erosion
621 controls, and brought a new focus to protecting local creeks. The City’s first water quality
622 requirements were adopted in 1978 with the Lake Austin Ordinance, but water quality provisions
623 were not extended to Shoal Creek until the adoption of the Urban Watersheds Ordinance in 1991.
624 These watershed regulations are aimed at mitigating increased runoff rates and pollutant loadings
625 from new land development.

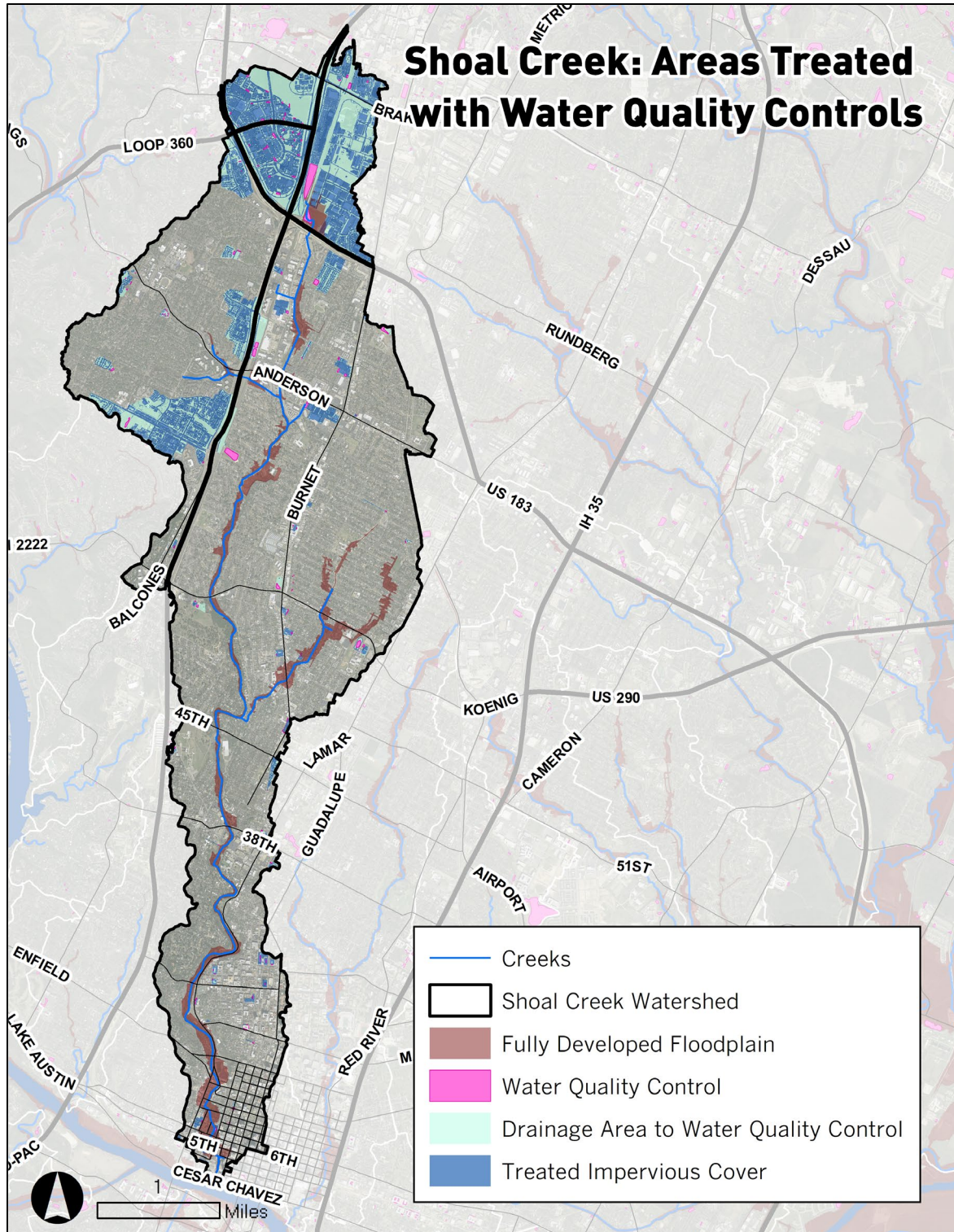
626 Because Shoal Creek was among the first areas to be developed in Austin, large portions of the
627 watershed were developed prior to modern watershed regulations. Thus, most watershed protection
628 efforts in the Shoal Creek watershed must necessarily target the repair of problems caused by
629 longstanding, unregulated development. Shoal Creek watershed has the largest number of parcels
630 developed prior to the 1974 Waterway Ordinance. Over 56% of development in Shoal Creek was
631 built prior to this ordinance, while 71% of development was built prior to the introduction of water
632 quality control requirements in 1991. Because most development occurred prior to 1991, only 19%
633 of the watershed’s impervious cover is treated by water quality controls (see Figures 39 and 40).
634 Please refer to Page 63 for a comprehensive description of watershed regulations.

635



636

637 Figure 39 Percent Impervious Cover Treated for Water Quality (Full Purpose and ETJ) (WPD, 2019)



638

639 *Figure 40 Areas Treated with Water Quality Controls - The dark blue areas represent impervious cover that is*
640 *treated for water quality. While the portion of the Shoal Creek watershed north of US 183 is almost completely*
641 *treated, approximately 80% of the watershed's impervious cover has no treatment. (COA-WPD, 2018)*

642

643 **Illicit Discharge Detection and Elimination**

644 COA-WPD’s Spills Response program investigates illicit discharges to the storm sewer system and
 645 spills of hazardous and non-hazardous materials that threaten waterways. Spills Response
 646 investigations include identifying the source of the discharge and monitoring cleanup. Discharges
 647 may occur through illicit plumbing connections to the City’s storm sewer system, wastewater
 648 overflows, deliberate dumping, or accidental spills. Because the wastewater infrastructure tends to be
 649 older and more prone to failure, Shoal Creek has a relatively high rate of illicit discharges compared
 650 to other watersheds. Investigations of illicit discharges reports are concentrated in the SHL1 and
 651 SHL2 reaches, most likely due to a higher density of population and urban activity.

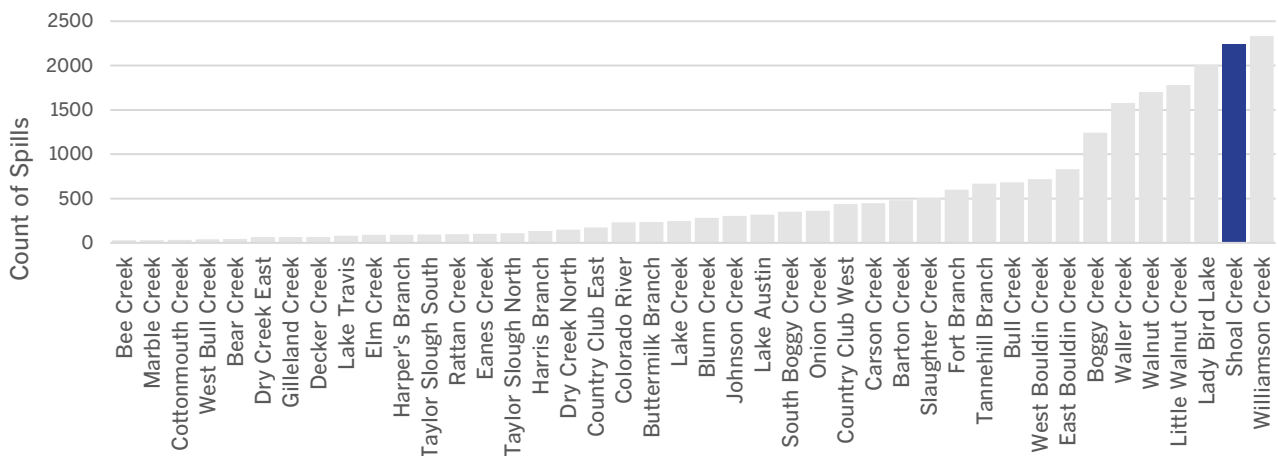
652 Common discharges include petroleum products (e.g., motor oil, gasoline, diesel fuel), sewage, soaps
 653 and detergents, sediment (e.g., silt, mud), antifreeze, latex and oil-based paints, solvents, trash and
 654 debris, restaurant grease, and fertilizers and pesticides. Investigators respond 24 hours a day, seven
 655 days a week to calls received through the Pollution Hotline at 512-974-2550.

656 Find more information at Austintexas.gov/PollutionPrevention.

657 *Table 8 Illicit Discharge Investigations by Reach (COA-WPD, 2018)*

Reach	Illicit Discharge Investigations	Illicit Discharge Investigations per Acre
SHL1	587	0.97
SHL2	444	0.36
SHL3	968	0.21
SHL4	239	0.12
Total	2238	0.27

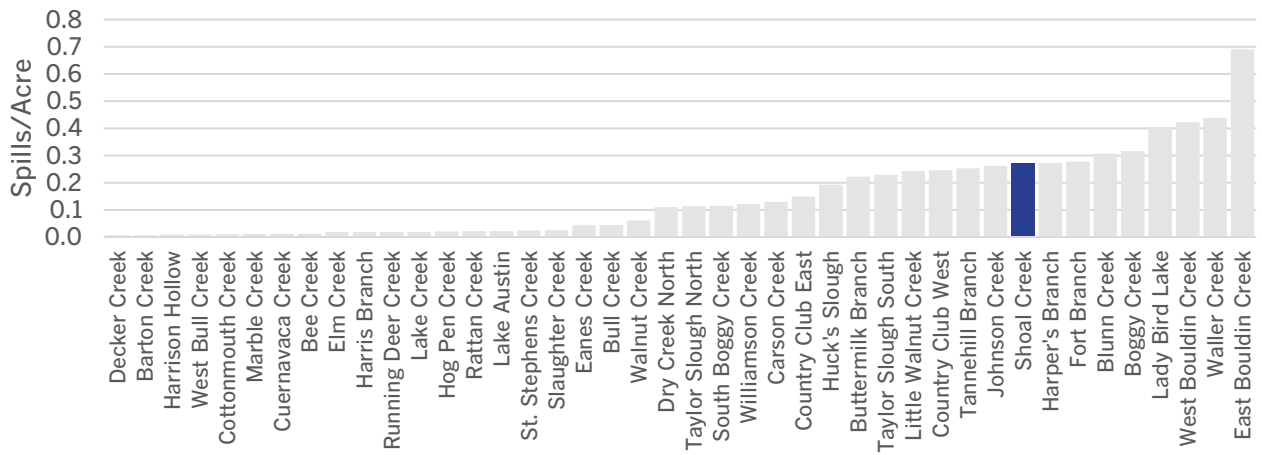
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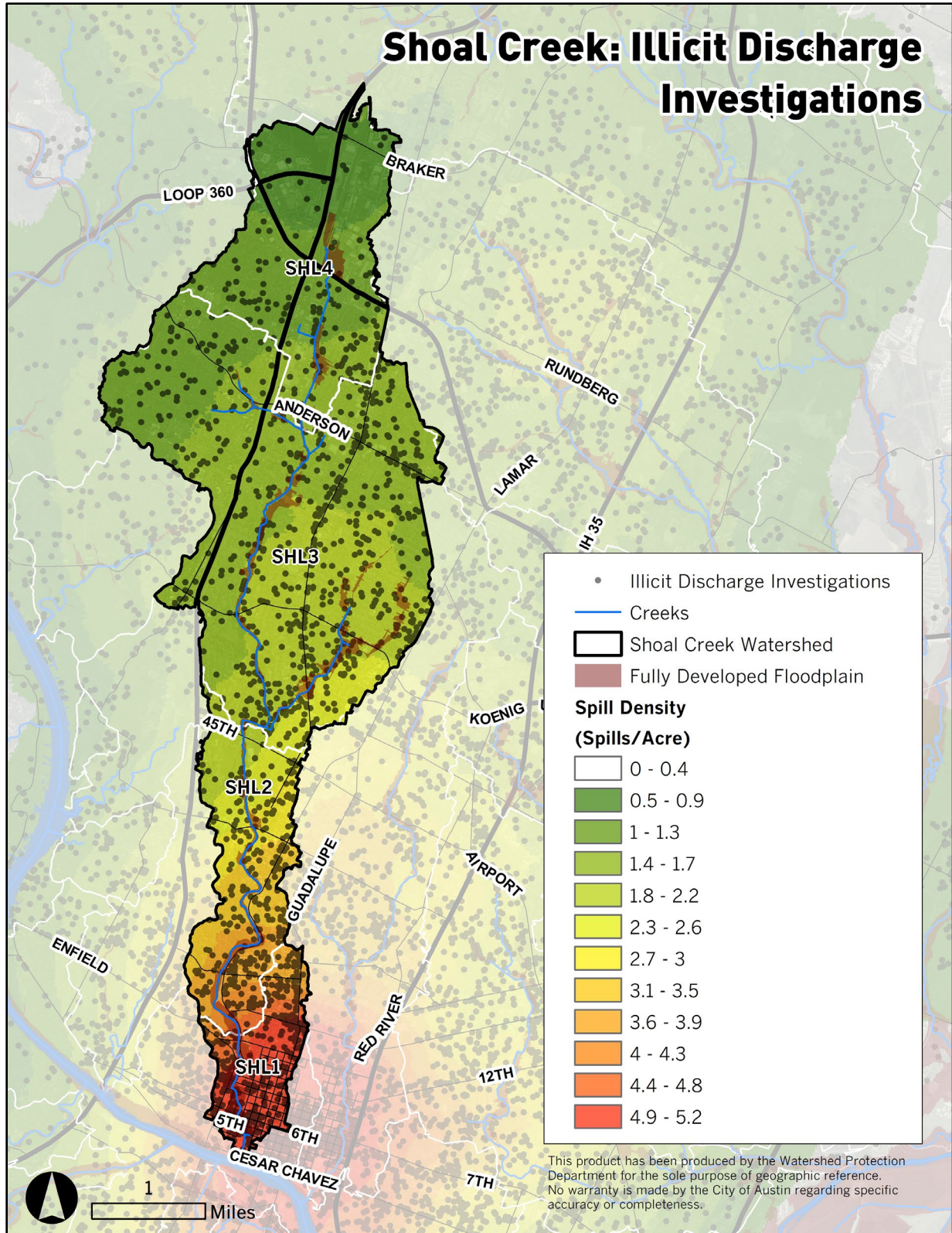
661 *Figure 41 Total Reported Illicit Discharge Investigations, 1994 - 2018 (watersheds with discharge counts*
 662 *under 30 are excluded) (COA-WPD, 2018)*

663



664
665
666

Figure 42 Illicit Discharge Investigations per Acre, 1994 - 2018 (watersheds with discharge counts under 30 are excluded) (COA-WPD, 2018)



667

668 *Figure 43 Illicit Discharge Investigations – Illicit discharge investigation density increases as proximity to downtown*
 669 *increases. (COA-WPD, 2018)*

670 **Discharge Permits**

671 COA-WPD’s Stormwater Discharge Permit Program (SDPP) is responsible for identifying and
 672 tracking business facilities that may contribute a substantial pollutant load to the City’s municipal
 673 separate storm sewer system (MS4). This program permits and routinely inspects specific
 674 commercial and industrial businesses within the Austin City limits to ensure best management
 675 practices are followed to prevent polluting discharges. Site inspections evaluate waste handling,
 676 storage and disposal practices, maintenance activities, and operational condition of water quality
 677 controls. This program also maintains a database of industrial and high-risk facilities subject to
 678 Texas Pollution Discharge Elimination System (TPDES) permits. There are 83 SDPP city permits
 679 (7.6% of total permits) and 7 TPDES state permits (8.5% of total permits) within the Shoal Creek
 680 watershed.

681 More information regarding the Stormwater Discharge Permit Program is found at
 682 AustinTexas.gov/faq/stormwater-discharge-permit-program-description

683 *Table 9 TPDES and SDPP Stormwater Discharge Permits (COA-WPD, 2018)*

Reach	TPDES Permits	SDPP Permits	Total Permits
SHL1	0	6	6
SHL2	0	9	9
SHL3	3	54	57
SHL4	4	14	18
Total	7	83	90

684

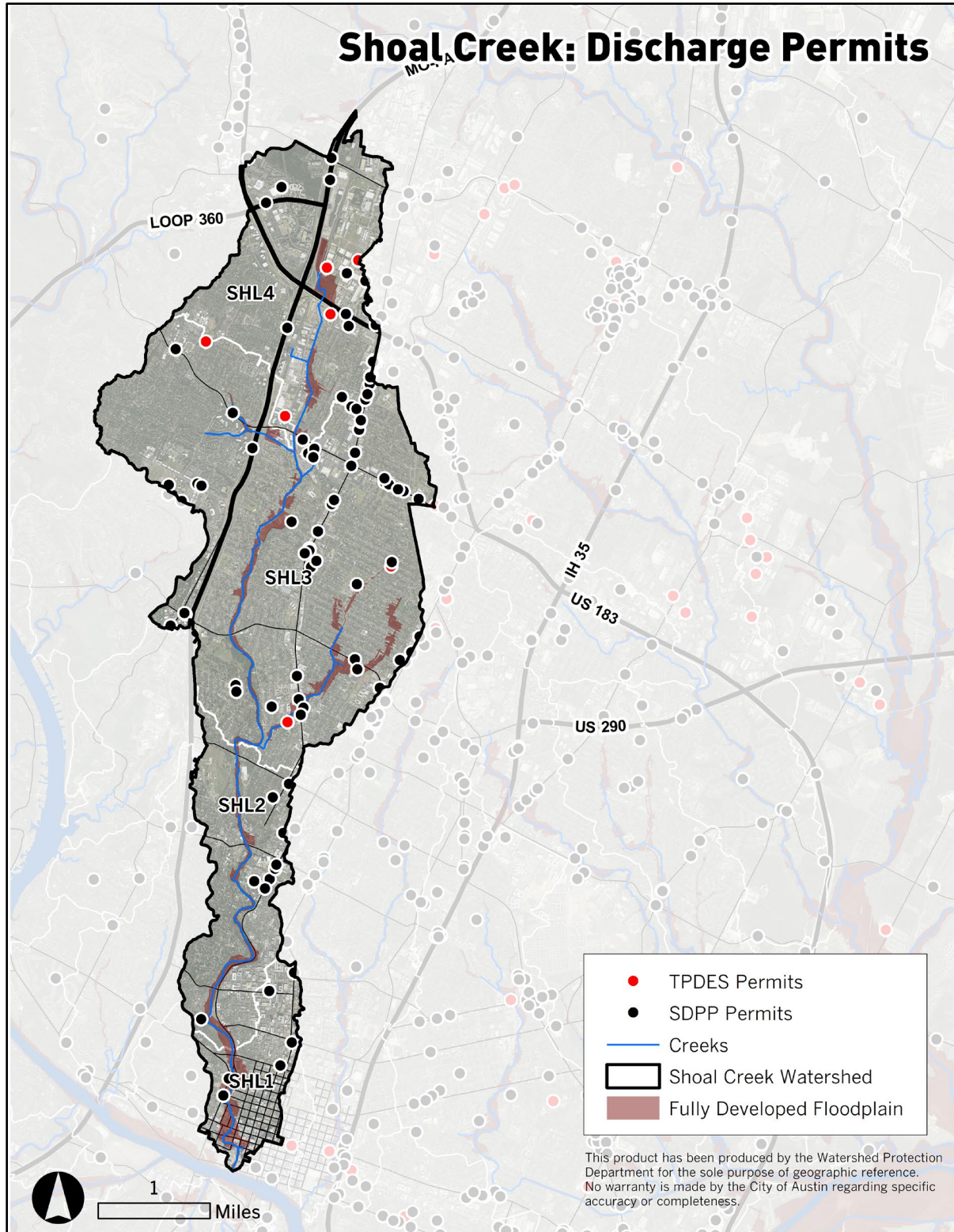


Figure 44 State and City Discharge Permits – There is a high density of SDPP discharge permits along North Lamar Boulevard. (COA-WPD, 2018)

688 **V. Ongoing Efforts to Address Watershed Health**

689 Potential solutions to Shoal Creek watershed problems include capital projects, programs, and
690 regulations. The following section outlines the capital projects, programs, and regulations that the
691 City of Austin Watershed Protection Department (COA-WPD) is using to target the suite of
692 interrelated water quality, erosion, and flooding problems found within the Shoal Creek watershed.

693 **A. Capital Improvement Projects**

694 Capital projects, also called Capital Improvement Program (or CIP) projects, are typically large City-
695 sponsored projects that construct, upgrade, or repair public infrastructure, including storm drain
696 systems, low water crossings, and stream restoration. Capital projects are typically used to retrofit
697 areas that were developed prior to modern drainage and environmental regulations. CIP projects
698 differ from other COA-WPD projects in that they are generally large-scale, more expensive
699 construction projects instead of routine maintenance or repairs. CIP projects are also planned and
700 managed by the department's CIP program and funded by the capital budget instead of the
701 operating budget. COA-WPD's capital budget is funded by a combination of sources, including the
702 Drainage Utility Fund, Council and voter-approved bonds, and developer mitigation funds. COA-
703 WPD has invested over \$83 million in improvements to the Shoal Creek watershed.

704 Table 10 and Figure 45 below give an overview of completed COA-WPD capital projects within the
705 Shoal Creek watershed. While these figures represent the best data available at this time, they are not
706 comprehensive. This dataset may not capture all projects COA-WPD has completed, such as those
707 in coordination with other City departments or those completed prior to the usage of the Capital
708 Project Reporting and Information System database starting in 2001. Figure 46 depicts planned
709 COA-WPD capital projects as of the time of this writing. Please note that planned project
710 information is for planning purposes only and is subject to change at any time.

711 For more information regarding active capital improvement projects:

712 www.austintexas.gov/department/watershed-protection/projects

713 For more information regarding the Brentwood Neighborhood Drainage Improvements Study:

714 www.austintexas.gov/brentwooddrainagestudy

715 For more information regarding the Shoal Creek Flood Risk Reduction Study:

716 www.austintexas.gov/shoalcreekfloods

717 For more information regarding the Shoal Creek slope failure:

718 www.austintexas.gov/ShoalCreekLandslide

719

720

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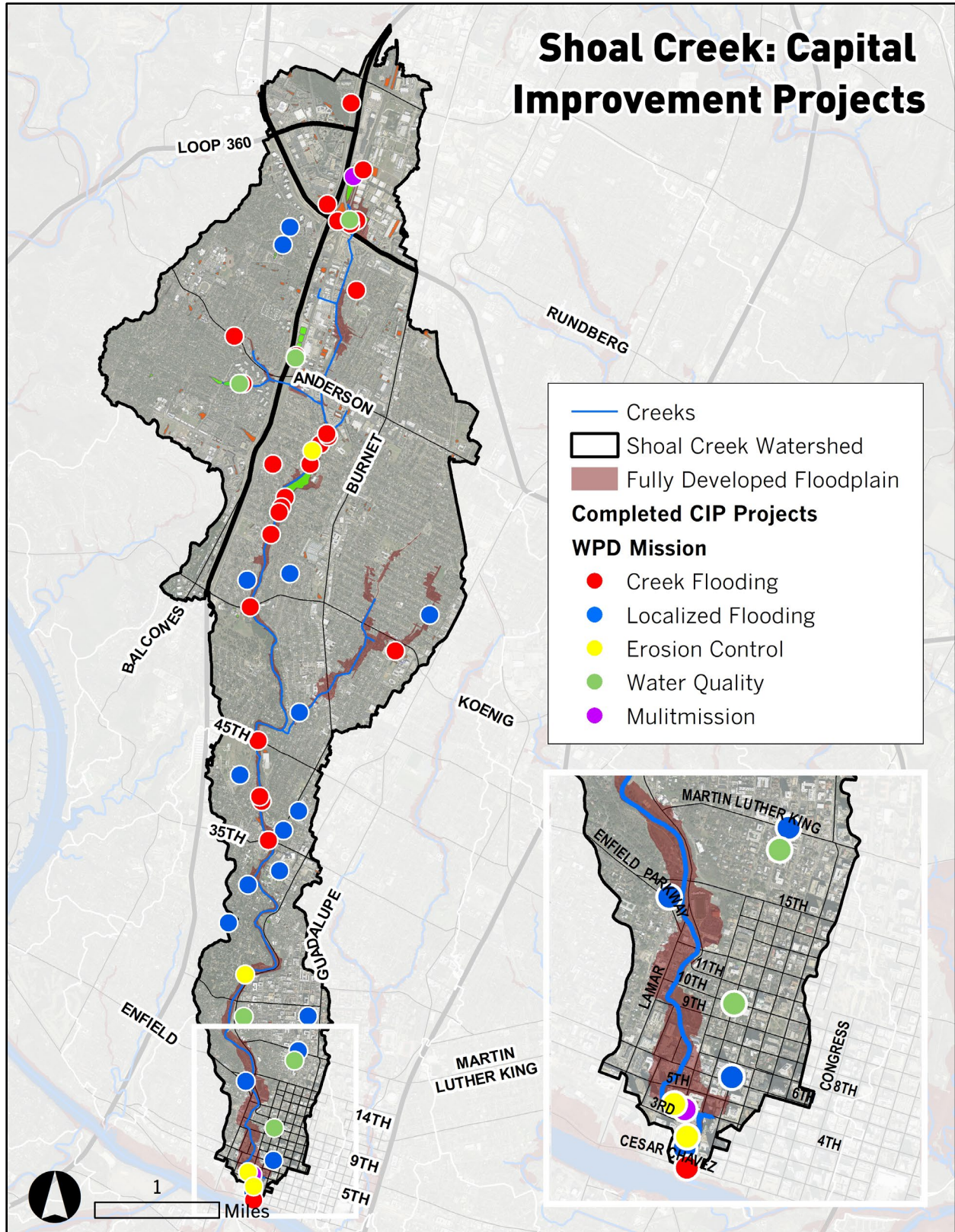
721 *Table 10 Capital Improvement Program Projects with COA-WPD Expenditures (COA-WPD, 2018)*

Project	Year
Water Quality	
Mopac / Steck Water Quality Pond	1997
Upper Shoal Creek Water Quality Retrofit	1999
Wet Pond Maintenance - Woodhollow	2009
10th and Rio Grande Rain Gardens	2011
18th and Rio Grande Rain Gardens	2012
Shoal Creek Restoration - 15th to 28th Streets	2016
Creek Flooding	
Greenlawn-Foster Channel Improvements	Pre-2001
Greenlawn Bridge Improvement	Pre-2001
Upper Shoal Creek Detention Pond	Pre-2001
Far West Pond	Pre-2001
Northwest Park Pond	Pre-2001
Silverway Bridge Removal	Pre-2001
Silverway Buyouts	Pre-2001
West 45th Street Bridge Improvements	Pre-2001
Grover Culvert and Channel Improvements	Pre-2001
Shoal Creek Blvd Bridge Replacement	Pre-2001
2222 Bridge Replacement and Channel Improvements	Pre-2001
MoPac Pond 1	Pre-2001
MoPac Pond 2	Pre-2001
Shoal Creek Buyouts	Pre-2001
PSP Pond 1	Pre-2001
PSP Pond 2	Pre-2001
West 1st Street Bridge at Shoal Creek	Pre-2001
Spicewood Springs Pond	Pre-2001
West 38th Street Bridge Improvements	Pre-2001
Jefferson Street Channel Improvements	Pre-2001
Steck Ponds	Pre-2001
Jefferson Buyouts	Pre-2001
Woodhollow Dam	Pre-2001
Benbrook Dam	Pre-2001
Shoal Creek Channel Improvements	Pre-2001
Upper Shoal Creek Detention Pond Improvements	2002

722

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Localized Flooding	
Westover Hills Storm Sewer Improvements Phase I-A	1999
Westover Hills Storm Sewer Improvements Phase I-B	2000
MLK / San Jacinto to IH 35	2000
Arcadia Avenue Drainage Improvements	2001
Rosedale Storm Drain Improvements Phase 1	2006
23rd Street Streetscape Improvements	2009
Rickey Dr. Storm Drain Improvements	2011
Allandale Storm Drain Improvements	2012
Parkway Channel Improvement and Stream Stabilization	2012
West 34th Street from Shoal Creek Bridge to West Avenue Street Reconstruction	2012
Rosedale Storm Drain Improvements Phase 2	2012
Little Shoal Creek Tunnel Realignment and Utility Relocations - Phase I	2013
Pemberton Heights Water Rehabilitation Phase 3	2015
Shoal Creek - Ridgelea Storm Drain Improvements	2015
2nd Street Bridge and Extension / Shoal Creek to West Ave	2017
Erosion	
Lower Shoal Creek Erosion Project	1999
Shoal Creek Bank Stabilization West Avenue to 5th St	2000
Northwest Park to Foster Ln Erosion Stabilization Improvements	2003
5th St to Ladybird Lake Stream Restoration	2018
Multimission	
Arbor Walk Wet Pond	2006
Shoal Creek Greenbelt - Trail Improvements / 4th Street Gap	2018



723

724 Figure 45 COA-WPD Capital Improvement Projects (COA-WPD, 2018)

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Citywide - Stormwater Infrastructure Maintenance Projects
 Description: Stormwater infrastructure repair, rehabilitation, renewal and upgrade projects.
 Status: Ongoing
 Cost Estimate: \$20.5 million
 Example: White Rock Wall Repair

Planned Capital Improvement Projects: Shoal Creek Watershed

Citywide - Retrofit ROW with Green Infrastructure
 Description: Coordinate with other departments to build green stormwater measures in the ROW.
 Status: Ongoing
 Cost Estimate: \$3 million
 Example: Rio Grande Rain Gardens

Northwest Park Dam Maintenance and Modernization
 Description: Repair the dam structure in coordination with PARD and AWU improvements.
 Status: PER
 Cost Estimate: \$4.75 million

Transit-Oriented Development
 Description: General fund for improvements needed to address inadequate stormwater conveyance in or downstream of the TOD Districts.
 Status: Ongoing
 Cost Estimate: \$10 million

Citywide - Riparian Restoration
 Description: Small projects to improve water quality function, bank stability, and the ecosystem service functions of riparian areas.
 Status: Ongoing
 Cost Estimate: \$1.2 million
 Example: Ready, Set, Plant!

Brentwood Drainage Improvements
 Description: Integrated project to reduce flooding, stabilize streams, enhance water quality, and incorporate connectivity.
 Status: Feasibility
 Cost Estimate: \$20 million

Lower Shoal Creek Flood Hazard Mitigation
 Description: An updated feasibility assessment to evaluate flood hazard mitigation solutions.
 Status: Feasibility
 Cost Estimate: \$150 million

Nueces Storm Drain Improvements
 Description: Construction of storm drain pipe and numerous inlets, including a large tunnel which will extend along Nueces St.
 Status: Feasibility
 Cost Estimate: \$44 million

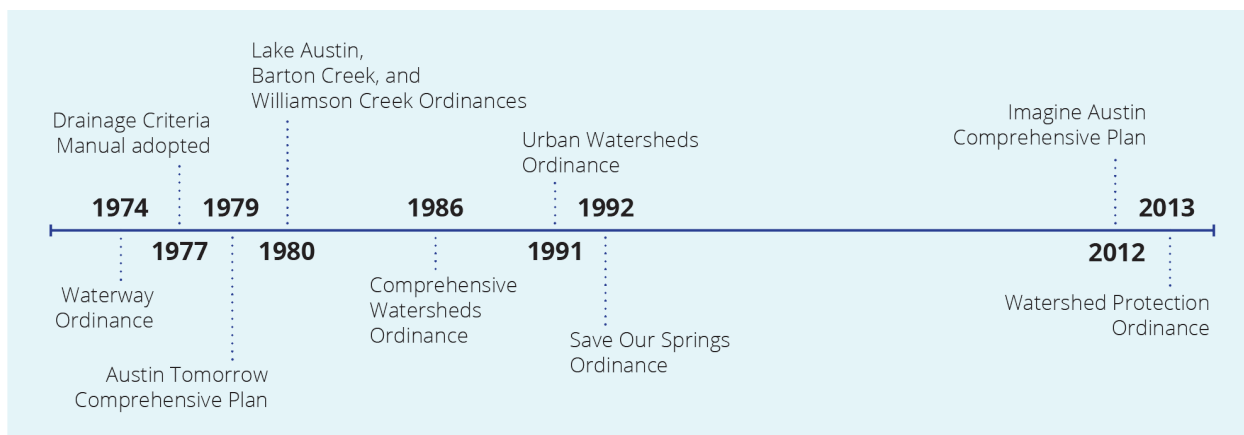
5th St to Ladybird Lake Stream Restoration
 Description: Multiple stream restoration projects in lower Shoal Creek including independent WPD projects as well as cost-sharing with other City Departments.
 Status: Construction Completed/Ongoing
 Cost Estimate: \$2.04 million

Central Business District Storm Drain Enhancements
 Description: General funds identified for drainage system support of Central Business District street projects
 Status: Ongoing
 Cost Estimate: \$5 million



726 Figure 46 COA-WPD Planned Capital Improvement Projects (COA-WPD, 2018)

727 **B. Regulations**



728

729 *Figure 47 History of City of Austin Watershed Regulations (COA-WPD, 2018)*

730 Watershed ordinances are one method of protecting Austin’s creeks, rivers, lakes, and springs and
 731 protecting lives and property from flooding and erosion. Ordinances are a tool by which the City
 732 Council, with public review and input, modifies and improves Austin’s Land Development Code.

733 The majority of the development in the Shoal Creek watershed occurred prior to the adoption of
 734 these regulations, leading to uncontrolled, polluted stormwater runoff; encroachment and alteration
 735 of natural waterways; placement of structures within harm’s way in the floodplain; and undersized,
 736 deteriorating storm drain systems.

737 **Drainage Regulations**

738 The regulations for drainage were first adopted in 1974 to reduce flood hazards associated with large
 739 storm events by restricting development in floodplains and reducing the peak flows associated with
 740 these storms. In October 2013, City Council adopted the Watershed Protection Ordinance (WPO),
 741 a comprehensive overhaul of Austin’s environmental and drainage code. This ordinance added the
 742 Erosion Hazard Zone to further protect infrastructure and property. Major provisions of Austin’s
 743 drainage regulations include:

- 744 • **Floodplain Protection.** The City of Austin establishes a floodplain for any waterway with a
 745 drainage area of 64 acres or greater. Buildings and parking areas are prohibited from encroaching
 746 on the 25-year floodplain and restricted from encroaching on the 100-year floodplain. Proposed
 747 buildings within the Central Business Area bounded by IH-35, Riverside Drive, Barton Springs
 748 Road, Lamar Boulevard, and 15th Street may be permitted to encroach on the 100-year
 749 floodplain if the development meets requirements for not creating an adverse flooding impact,
 750 minimum height between the building’s lowest floor and the floodplain (freeboard), safe access,
 751 improvements to the drainage system, and compensation for any floodplain volume displaced.
 752 Variances to these requirements must be considered and approved by City Council.
- 753 • **No Adverse Impact.** Proposed development must not result in additional adverse flooding on
 754 other property. This includes, but is not limited to, any increase in the depth of flooding; any
 755 increase in the water surface elevation that causes stormwater to travel outside defined public
 756 rights-of-way, defined drainage easements, or Federal Emergency Management Agency (FEMA)
 757 floodplains or to exacerbate any of these situations if the water surface elevation already exceeds
 758 these boundaries; and increased velocity of stormwater flows that overtop roadways or other

759 crossings. Currently, compliance with this requirement is not reviewed for individual one- and
760 two-unit building permits, as the requirements are not designed for this type and scale of
761 development.

762 • **Stormwater Management.** Development must reduce post-development peak rates of
763 discharge to existing pre-development peak rates of discharge for the 2-, 10-, 25- and 100-year
764 storm events. The basic concept of stormwater management for peak rates of runoff is to
765 provide for a temporary storage of stormwater runoff, often through an on-site or regional
766 detention pond. Runoff is then released at a controlled rate which cannot exceed the capacities
767 of the existing downstream drainage systems, or the predeveloped peak runoff rate of the site,
768 whichever is less. Currently, compliance with this requirement is not reviewed for individual
769 one- and two-unit building permits, as the requirements are not designed for this type and scale
770 of development.

771 • **Regional Stormwater Management Program.** The Regional Stormwater Management
772 Program (RSMP) provides developers an alternative way to comply with on-site detention
773 regulations, if certain criteria are met. If approved for participation in the program, the applicant
774 has additional options to comply by providing regional drainage improvements, dedicating land
775 or easements for drainage improvements, providing an equivalent alternative to detention,
776 and/or payment-in-lieu of detention. COA-WPD then uses these funds towards regional flood
777 mitigation projects within the same watershed as the project. To participate in the program, the
778 project must demonstrate that it has no adverse impact from flood or erosion potential and
779 adequate downstream flood conveyance capacity.

780 • **Erosion Hazard Zones.** Creeks are dynamic, mobile systems. The Erosion Hazard Zone is the
781 area where future stream channel erosion is likely to result in damage to or loss of property,
782 buildings, infrastructure, utilities, or other valued resources. An Erosion Hazard Zone analysis is
783 required to be performed for all development proposed for property within 100 feet of the
784 centerline of a stream with a drainage area greater than 64 acres. Once the Erosion Hazard Zone
785 is identified, property and infrastructure can be protected by either keeping it out of the zone or
786 by building protective works that will safeguard the development from future erosion.

787 Water Quality Regulations

788 Shoal Creek is an Urban watershed, meaning that development within the watershed was governed
789 by the Urban Watersheds Ordinance (UWO) that was adopted in 1991 to address water quality
790 degradation in the urban core and protect the health and beauty of Lady Bird Lake and the Colorado
791 River. In 2013, the Watershed Protection Ordinance enhanced water quality protection in the Urban
792 watersheds by adding floodplain modification criteria. Major provisions of Austin's water quality
793 regulations include:

794 • **Impervious Cover Limits.** Impervious cover has been directly related to altered hydrology and
795 degradation of aquatic systems. As an Urban watershed, impervious cover for development in
796 the Shoal Creek watershed is limited by zoning impervious cover limits.

797 • **Water Quality Controls.** Stormwater can have significant impact on the water quality of
798 Austin's creeks and the Colorado River. To minimize the effect of non-point source pollutants
799 in stormwater, water quality controls are required for new development. These water quality
800 controls are designed to improve water quality by removing suspended particulate matter and
801 associated constituents such as bacteria, nutrients, and metals. Water quality controls must

802 capture and treat the first half inch of runoff, plus an additional volume based on impervious
803 cover (“half inch plus”).

- 804 • **Urban Structural Control Fund.** The Urban watersheds have a unique provision that allows
805 payment into the Urban Structural Control Fund in lieu of on-site controls for small sites that
806 meet certain conditions (e.g., not located adjacent to a waterway). These funds are used to study,
807 design, implement, and construct large water quality improvement projects in Urban watersheds.
- 808 • **Stream Setbacks.** By promoting healthy soils and vegetation along the creek corridor and
809 allowing the stream adequate space to migrate over time, stream buffers help control flood
810 impacts, reduce channel erosion and property loss, help maintain good water quality, reduce
811 operation and maintenance costs, and provide habitat. In an Urban watershed like Shoal Creek,
812 the Critical Water Quality Zone setback coincides with the 100-year fully-developed floodplain,
813 bounded by a minimum width of 50 feet and a maximum width of 400 feet from each side of
814 the stream centerline. Most development is prohibited within this setback, except for low-impact
815 uses like parks and trails. The Central Business District, which encompasses approximately 3.5%
816 of the Shoal Creek watershed, does not require a Critical Water Quality Zone setback.
- 817 • **Critical Environmental Features.** Critical environmental features include caves, sinkholes,
818 springs, seeps, wetlands, bluffs, faults and fractures, and canyon rimrocks. These areas are
819 especially susceptible to pollution and may provide habitat for endangered or threatened species.
820 Setbacks preserve the natural character and function of these features, which in turn protects the
821 quality and quantity of both groundwater recharge and surfacewater runoff. The standard buffer
822 distance for all features is 150 feet, with a 300-foot maximum for point recharge features. The
823 Central Business District does not require protection for wetlands (protection for all other CEFs
824 is still required in this area).
- 825 • **Floodplain Protection.** Naturally functioning streams with connected floodplains dissipate
826 stream energy, reduce soil erosion, reduce flood damage, capture and treat pollutants, and
827 promote healthy ecosystems. Periodic flood flows that overtop the banks of stream areas are
828 essential to the health of riparian corridors. Floodplain modifications are prohibited in the
829 Critical Water Quality Zone unless the modifications are necessary to protect the public health
830 and safety, would provide a significant environmental benefit, or are necessary for development
831 allowed by Code (e.g., a trail). For proposed floodplain modifications outside the Critical Water
832 Quality Zone, modification is allowed if located in an area determined to be in poor or fair
833 condition. Any alterations allowed in the floodplain or Critical Water Quality Zone must be
834 designed to retain the integrity of protected riparian areas and minimize damage to the physical
835 and biological characteristics of such areas.

836 C. Maintenance Activities

837 COA-WPD manages Austin’s natural waterways, engineered channels, drainage pipelines, and
838 stormwater ponds that together comprise the City’s drainage system. The following summarizes the
839 ongoing maintenance activities carried out in the Shoal Creek watershed by COA-WPD.

840 **Open Waterways.** COA-WPD Open Waterways evaluates creek channels and removes
841 accumulated sediment, debris, trees, brush, and other obstructions when it is determined that the
842 materials may obstruct stormwater conveyance. These maintenance activities must consider the
843 needs of the watershed as a whole, as increasing efficiency in one location along a stream often
844 translates to increased flow rates at downstream locations. Widespread vegetation clearing is a

845 measure that is typically avoided since it can have severe negative consequences for erosion and
846 water quality. In addition to the damage to drainage infrastructure that will occur from erosion, the
847 elimination of a healthy, natural riparian zone degrades the recreational value and natural function of
848 these areas.

849 **Vegetation Maintenance.** Whereas the Open Waterways crews investigate and remove materials
850 that pose a conveyance concern throughout the city, areas that are known to require minor, routine
851 vegetation management are maintained primarily through private sector maintenance contracts. The
852 Vegetation Control Program (VCP) identifies areas where excess vegetation consistently poses a
853 conveyance concern and establishes a maintenance schedule to remove excessive vegetation, trash,
854 and debris from stormwater controls and creeks to reduce flood hazards. As with Open Waterways
855 activities, widespread vegetation clearing is avoided unless it is deemed necessary for proper
856 conveyance. In most cases, a healthy riparian area is encouraged to protect the channel from erosion
857 and preserve water quality.

858 **Pond Maintenance.** COA-WPD inspects, maintains, and repairs approximately 35 stormwater
859 controls in residential areas and inspects over 450 privately-maintained commercial stormwater
860 controls in the Shoal Creek watershed.

861 **Trash and Debris Booms.** Trash and debris booms are modified oil spill containment booms that
862 catch floatable trash and debris. COA-WPD installs and maintains the booms, which are cleaned
863 weekly and after rainfall events.

864 **Storm Drain Cleaning.** COA-WPD inspects, maintains, and cleans inlets and associated storm
865 drains, as well as maintenance for bar ditches along roadways within Shoal Creek. Crews reduce
866 street flooding by removing accumulated sediment, trash, and debris. Over 3,000 inlets in the Shoal
867 Creek watershed are inspected on a two-year rotation or in response to resident requests.

868 **Field Operations Crews.** COA-WPD crews maintain and install small-scale storm drain
869 improvements and creek stabilization projects. COA-WPD staff selects projects that are
870 appropriately sized for crew installation, then designs and oversees the project construction. COA-
871 WPD crews have completed 16 projects that repaired over 2,500 linear feet of stream bank along
872 Shoal Creek since 1995.

873 **D. Ongoing Programs**

874 **Watershed Education.** The Watershed Education program provides instruction and educational
875 materials to students, teachers, and the general public. The program’s goal is to increase awareness
876 of the causes of non-point source pollution and to encourage the reduction of pollutant loads
877 entering Austin’s creeks. Watershed Education’s campaigns are implemented citywide, but many of
878 their campaigns are particularly relevant to the problems facing the Shoal Creek watershed. For
879 example, the “Scoop the Poop” campaign specifically targets one of the non-point sources of
880 bacteria that contribute to the impairment of Shoal Creek for contact recreation—household pets
881 can be sources of E. coli when storm runoff carries dry-land deposits of animal waste into streams.
882 Similarly, the Grow Green landscape program focuses on encouraging homeowners to adopt earth-
883 wise landscaping practices. The “don’t overfertilize” message describes the water quality impacts
884 from excess nutrients in streams and then gives specific information on organic products and
885 application guidelines.

886 Find more information at: www.austintexas.gov/department/watershed-protection/education

887 **Endangered Salamander Protection.** The purpose of the Endangered Salamander Protection
888 program is to provide monitoring, impact assessments, and captive breeding of endangered aquatic
889 species for the citizens of Austin and regulatory agencies in order to ensure the survival of the
890 species, promote recovery of the species, and allow the continued use of Austin’s unique natural
891 resources. In the Shoal Creek watershed, this program monitors, evaluates stressors, habitat
892 characteristics, and population parameters for the federally threatened Jollyville Plateau salamander
893 population at Spicewood Spring.

894 Find more information at: www.austintexas.gov/department/salamanders

895 **The Flood Early Warning System (FEWS).** The FEWS program was initiated in response to the
896 devastating 1981 flood on Shoal Creek. The FEWS program gathers real time rainfall and stream-
897 flow data and uses this information to provide advance warning of potential flood conditions for
898 emergency response personnel. It has improved the City’s emergency response capabilities for road
899 closings, evacuation of flood-prone areas, and public notification of hazardous conditions.

900 Find more information at: www.austintexas.gov/department/flood-early-warning-system

901 **Flood Hazard Public Information/PIO Community Services.** Because Shoal Creek has many
902 crossings inundated in 2- and 10-year events and has very high velocity flows, public education is
903 vital to protecting public safety. “Turn Around, Don’t Drown” is a signature COA-WPD campaign
904 that educates the public about the danger of traversing low-water crossings during storms.

905 **Total Maximum Daily Load Implementation Plan.** A TMDL is a determination made by TCEQ
906 of the quantity that a pollutant (in this case fecal bacteria) must be reduced for a watershed to no
907 longer be impaired. An Implementation Plan is a separate document that identifies the activities that
908 will be conducted by stakeholders in the watershed that will achieve the necessary reductions of
909 bacteria. In 2015 TCEQ staff developed a TMDL for four Austin watersheds, including the
910 Spicewood Springs Tributary of Shoal Creek, and initiated an Implementation Plan process with a
911 Coordinating Committee composed of City of Austin staff and the public, facilitated and organized
912 by the University of Texas Law School as a paid contractor for the TCEQ. As the primary
913 departments responsible for implementing fecal bacteria reduction actions in streams, staff from
914 Austin Water and COA-WPD participated as members of the Coordinating Committee. Because the
915 City of Austin recognizes this as a citywide issue, the proposed actions to reduce fecal pollution are
916 being implemented on a citywide basis as much as possible, even though the TCEQ-mediated
917 process focuses only on the TMDL watersheds. The Implementation Plan recommended five
918 avenues of voluntary management measures to reduce nonpoint source fecal bacterial contamination
919 in these four water bodies. These management measures are addressed through various City
920 programmatic activities (1. Riparian Zone Restoration, 2. Wastewater Infrastructure, 3. Domestic
921 Pet Waste, 4. Resident Outreach, and 5. Stormwater Treatment).

922 See the following for the Implementation Plan and the 2017 update:

923 [https://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101A_AustinIPlan](https://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101A_AustinIPlanApproved2015-01-21.pdf)
924 [Approved2015-01-21.pdf](https://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101A_AustinIPlanApproved2015-01-21.pdf)

925 [www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-Austin2017CheckIn.pdf)
926 [Austin2017CheckIn.pdf](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-Austin2017CheckIn.pdf)

927 **Riparian Zone Restoration.** Shoal Creek is among the worst scoring watersheds for riparian
928 vegetation (COA-WPD, 2018). The objective of the Riparian Zone Restoration program is to
929 increase vegetation quantity and quality along streams as a means of improving water quality
930 throughout the city. The program is focused on improving the vegetative communities in these

931 buffers, improving soil health and infiltration capacity, and increasing the ability of storm flow to be
932 slowly and evenly distributed through riparian areas. Healthy riparian buffers enhance water quality
933 and quantity in a wide variety of ways, including reducing nutrients and suspended solids. Riparian
934 buffers reduce bacteria loads to streams from stormwater, primarily due to the fact that bacteria tend
935 to adhere to sediment particles that are then trapped by riparian vegetation.

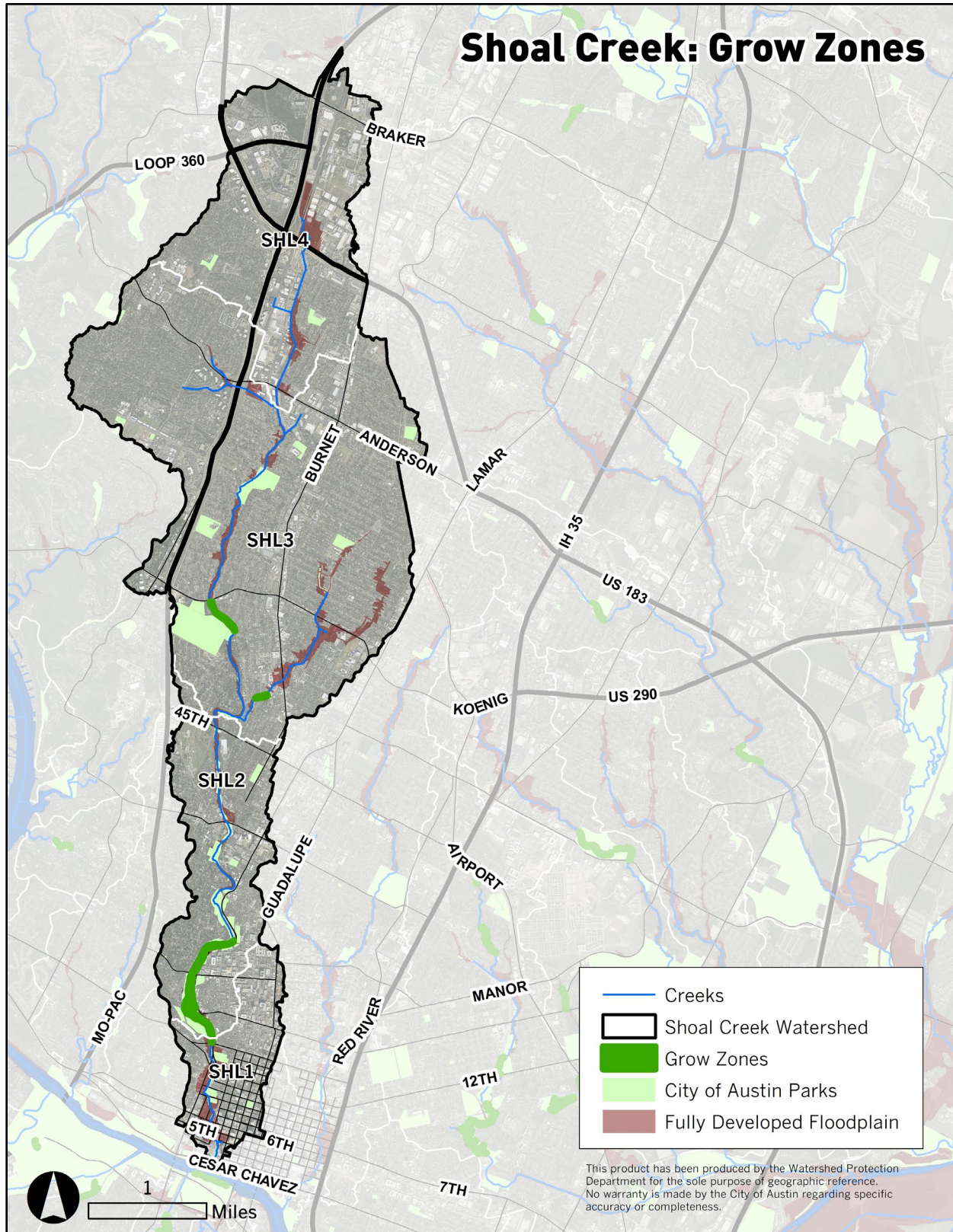
936 Riparian restoration may be accomplished through capital improvement projects when more active
937 slope modification, concrete removal, and large-scale vegetation management is needed to restore
938 ecological function. Modification of mowing practices with a minimal amount of invasive species
939 removal or native vegetation seeding is an effective passive approach that not only reduces land
940 management maintenance burden, but also restores the ecological function of riparian zones over
941 time. As passive ecological restoration is a long term process, control of exotic invasive species must
942 be done gradually, particularly in areas with high densities of exotic invasive plants that stabilize soil
943 and provide shade. In areas where invasive species are managed, tree seedling planting and/or seed
944 bank enrichment are crucial to restore the native plant community.

945 **Grow Zones (also known as “No Mow Zones”).** Grow Zones are an effort to passively promote
946 healthy riparian vegetation along creeks in City parks. This program works closely with the Riparian
947 Zone Restoration program, but differs in its limitation to City of Austin parks. COA-WPD staff
948 work with the Parks and Recreation Department to eliminate regular mowing along creeks severely
949 impacted by mowing and other disturbance. COA-WPD actively monitors some of these sites to
950 document the transition and evaluate whether restoration goals are being reached. They also meet
951 with neighborhood associations, conduct educational creek walks, and post signs to explain the
952 process. Over time, native grasses and, eventually, trees will become established and transform the
953 areas into more ecologically functional, beautiful landscapes. COA-WPD supports active restoration
954 by volunteers in Grow Zones and other creekside areas through co-sponsorship of the Keep Austin
955 Beautiful Adopt-a-Creek program. Interested volunteers can sign up for work days with active
956 groups, or consider adopting their own section of creek through the program. Potential activities
957 include trash cleanup, wildflower and native grass seeding, management of invasive plants and small
958 projects to improve trails and creek access.

959 In addition to the wide variety of ecological services that these buffers provide, Grow Zones are
960 integral to the effort to reduce fecal bacteria loads in Shoal Creek. Shoal Creek currently has Grow
961 Zones in Pease Park, the Shoal Creek Greenbelt near Allandale Rd, and Crestmont Greenspace (see
962 Figure 48).

963 Find more information at: www.austintexas.gov/creekside and
964 <https://keepaustinbeautiful.org/programs/adopt-a-creek/>.

965



966

967 *Figure 48 COA-WPD Grow Zones - Shoal Creek currently has Grow Zones in Pease Park, the Shoal Creek*
968 *Greenbelt near Allandale Rd, and Crestmont Greenspace. (COA-WPD, 2018)*

969 The following is to be completed after modeling and stakeholder conversations.

970 **VI. Identification of Management Activities to Improve Health**

971 **A. Water quality modeling**

- 972 • Hydrological data
- 973 • Summary of data used in modeling/calculations
- 974 • Hydrologic calibration and key parameters
- 975 • Load reduction results
- 976 • Load reduction scenarios using proposed best management practices (BMPs)
- 977 • Estimated timeframe to meet water quality standards via BMP scenarios
- 978 • Final input files and compiled executable files for models/calculations
- 979 • Land use pollutant loadings
- 980 • Land based washoff loads to water body

981 **B. Recommended Management Activities**

- 982 • Water quality
- 983 • Habitat and native species
- 984 • Flooding and erosion
- 985 • Spring flow and groundwater
- 986 • One Water Concept

987

988

989 VII. Works Cited

990

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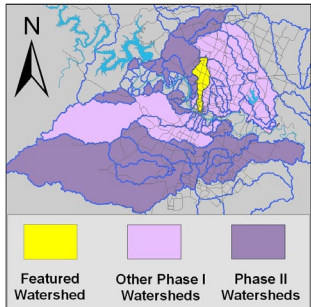
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VIII. **Appendix A – Shoal Creek EII Summary**

Shoal Creek Watershed

Summary Sheet

Catchment	Total area	13 square miles						
	Area in recharge	3 square miles						
	Creek length	11 miles						
	Receiving water	Town Lake						
Demographics	2000 population	59,011						
	2030 projected population	78,759						
	30 year projected % increase	33 %						
Land Use	Impervious cover (2003 estimate)	47.3 %						
	Impervious cover (2013 estimate)	53.3 %						
Overall EII Scores	2000	2003	2006	2009	2011	2013	2015	
	60	54	55	63	57	59	63	



Flow Regime* for Sample Sites on Shoal Creek Upstream to Downstream

Site	2001		2003				2006				2009				2010		2011				2013				2015								
	Feb	Feb	Feb	Mar	Mar	May	Sep	Dec	Feb	May	Jul	Aug	Nov	Feb	May	May	Oct	Dec	Dec	Mar	Jun	Jun	Sep	Jan	Apr	May	Jun	Jun	Sep	Jan	Apr	Jul	Sep
	WQ	Bio	WQ	WQ	Bio	WQ	WQ	WQ	WQ	WQ	Bio	WQ	WQ	WQ	WQ	WQ	WQ	WQ	WQ	WQ	WQ	Bio	WQ	WQ	WQ	WQ	WQ	Bio	WQ	Bio	WQ	WQ	WQ
118	B	B	B	B	B	B	B	n	B	B	B	n	B	B	B	B	B	n	B	n	n	n	B	B	B	B		B	B	B	B	n	
117	B	B	B	B	B	B	B	B	B	B	B	n	B	B	B	B	B	B	n	n	n	n	B	B	B	B		B	B	B	B	n	
116	B	B	B	B	B	B	B	B	B	B	B	n	B	B	B	B	B	B	B	B	B	B	B	B	B	B		B	B	B	B	B	
122	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B		B	B	B	B	B	

* B = baseflow n = no flow S = storm flow blue = Samples were taken light blue = Samples were not taken blank = not visited

Index Scores* for Shoal Creek Sites by Year

Reach	Site	Site Name	Year	Water Quality	Sediment*	Contact Rec.	Non-Contact Rec.	Physical Integrity	Aquatic Life	Benthic subindex	Diatom subindex	Total EII Score
SHL1	122	Shoal Creek Upstream of 1st St.	1996	27	51	14	37	58	35	30	39	37
SHL2	116	Shoal Creek @ 24th Street	1996	41	51	45	68	51	52	52	51	51
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	1996	56	51	93	79	60	54	69	38	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	1996	63	51	24	59	50	51	32	70	50
SHL1	122	Shoal Creek Upstream of 1st St.	2000	44	89	63	64	33	37	31	42	55
SHL2	116	Shoal Creek @ 24th Street	2000	53	89	74	63	26	38	40	36	57
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2000	62	89	65	77	45	39	40	37	63
SHL4	118	Shoal Creek DS of Crosscreek Drive	2000	64	89	75	63	42	62	60	64	66
SHL1	122	Shoal Creek Upstream of 1st St.	2003	32	68	60	34	35	45	34	56	46
SHL2	116	Shoal Creek @ 24th Street	2003	51	68	41	66	32	36	29	43	49
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2003	62	68	62	65	65	36	32	40	60
SHL4	118	Shoal Creek DS of Crosscreek Drive	2003	68	68	67	68	54	37	41	32	60
SHL1	122	Shoal Creek Upstream of 1st St.	2006	34	59	30	59	46	38	30	45	44
SHL2	116	Shoal Creek @ 24th Street	2006	48	59	24	79	47	64	62	66	54
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2006	67	59	49	72	57	59	58	60	61
SHL4	118	Shoal Creek DS of Crosscreek Drive	2006	70	59	59	53	58	56	53	59	59
SHL1	122	Shoal Creek Upstream of 1st St.	2009	48	60	25	79	57	79	83	75	58
SHL2	116	Shoal Creek @ 24th Street	2009	64	60	28	84	59	94	91	97	65
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2009	69	60	37	78	72	79	90	68	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	2009	76	60	36	83	49	74	65	82	63
SHL1	122	Shoal Creek Upstream of 1st St.	2011	36	70	25	55	54	53	46	60	49
SHL2	116	Shoal Creek @ 24th Street	2011	62	70	48	80	50	62	61	63	62
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2011	79	70	62	76	63	64	60	67	69
SHL4	118	Shoal Creek DS of Crosscreek Drive	2011	85	70	25	42	60				47
SHL1	122	Shoal Creek Upstream of 1st St.	2013	36	62	25	56	41	82	80	84	50
SHL2	116	Shoal Creek @ 24th Street	2013	60	62	31	83	47	81	80	82	61
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2013	74	62	48	63	58	83	84	81	65
SHL4	118	Shoal Creek DS of Crosscreek Drive	2013	71	62	28	83	56	62	66	57	60

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SHL1	122	Shoal Creek Upstream of 1 st St.	2015	37	60	25	77	60	79	83	75	56
SHL2	116	Shoal Creek @ 24 th Street	2015	57	60	65	72	51	79	87	71	64
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2015	60	60	40	81	70	84	90	78	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	2015	70	60	38	81	65	79	78	79	66

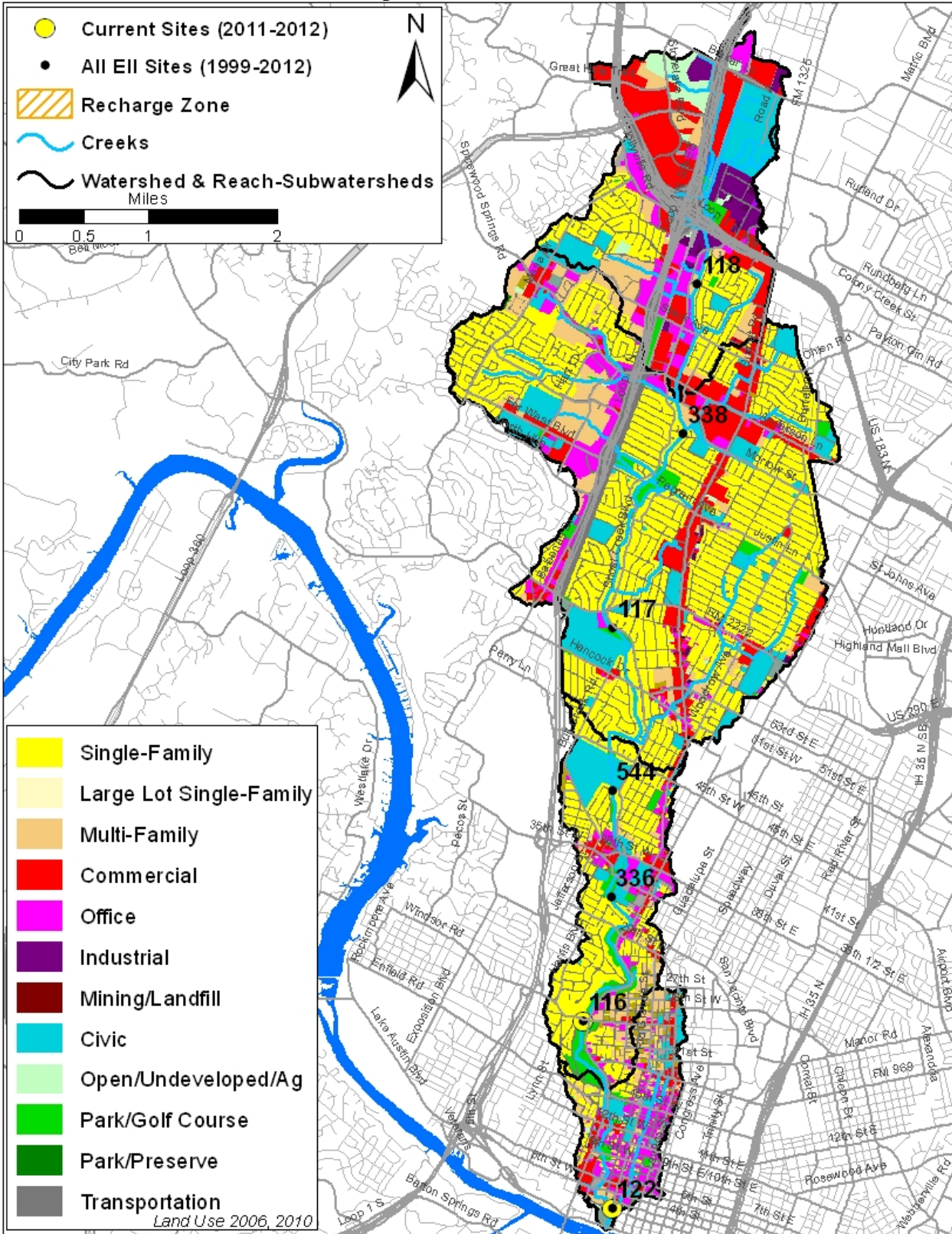
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* blank cells indicate parameter was not collected, blank columns indicate site was dropped **sediment samples only collected at the downstream site

100-87.5 Excellent
 87.5-75 V. Good
 75-62.5 Good
 62.5-50 Fair
 50-37.5 Marginal
 37.5-25 Poor
 25-12.5 Bad
 12.5-0 V. Bad

Shoal Creek Watershed

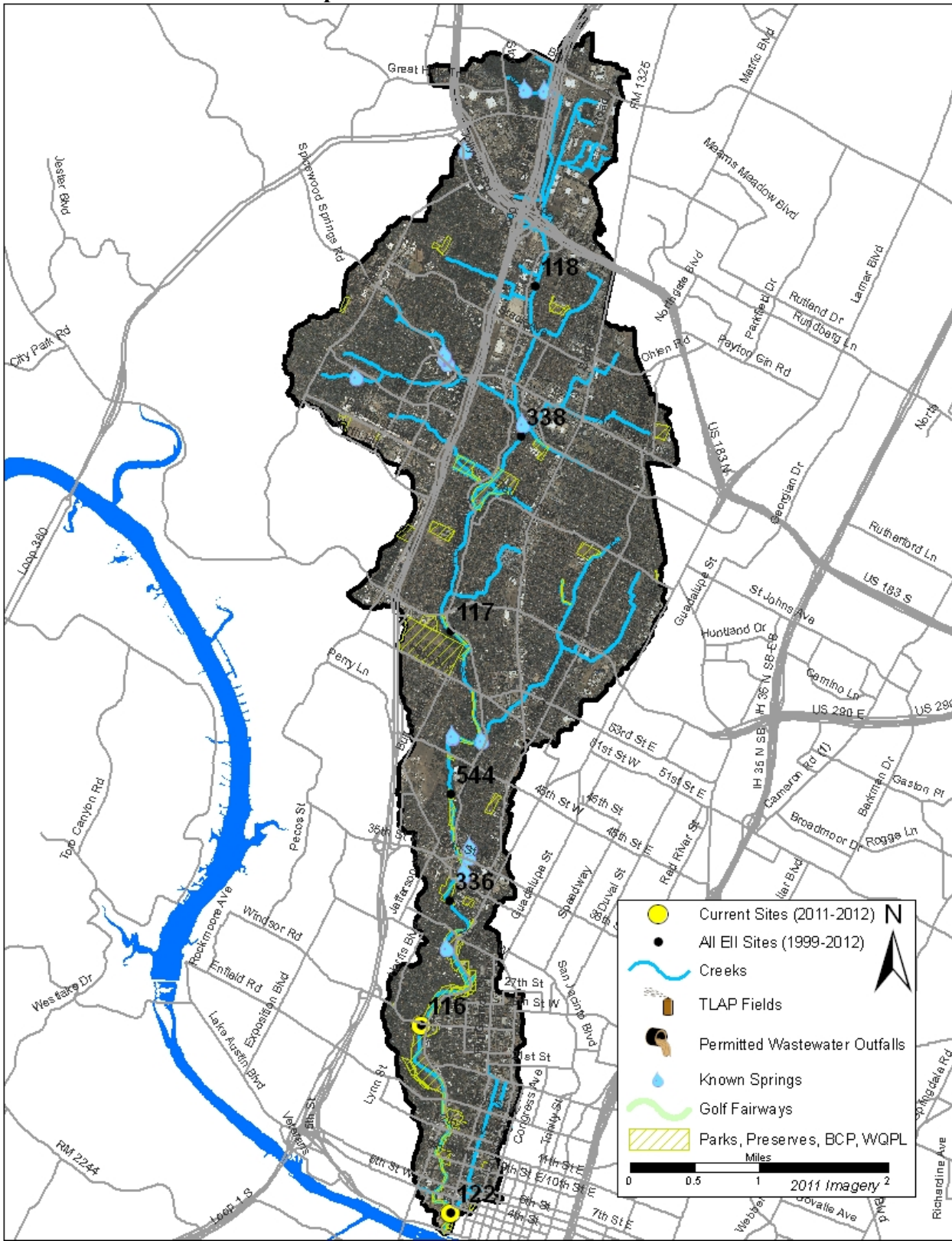
Land Use Map



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Shoal Creek Watershed

Aerial Map



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Shoal Creek Watershed

Water Quality Data – Temperature, Conductivity, pH, Dissolved Oxygen & *E. coli* for 2015 Sample Sites (Downstream to Upstream)

Qualifiers to the left of the value	>	Greater than	Qualifiers to the right of the value	(blank)	Useable
	<	Less than		S	Exceeds standard range
	<J	Less than detected limit		R	Rejected, failed QC
	J	Estimated			

Watershed	Site	E.II Reach	Date	Temp.	Cond.	pH	D.O.	E. Coli
				flag	flag	flag	flag	flag
Shoal	122	SHL1	01/14/2015	9.9	687	7.93	10.6	> 2419.6
Shoal	122	SHL1	04/15/2015	20.5	842	7.86	7.2	> 2419.6
Shoal	122	SHL1	07/10/2015	25.9	839	7.84	5.6	
Shoal	122	SHL1	07/14/2015	26.9	873	7.98	6.7 R	1203.3
Shoal	122	SHL1	09/09/2015	26.8	812	7.70	4.8	727.0
SHL1 Mean				22.0	810	7.86	7.0	1692.4
Shoal	116	SHL2	01/14/2015	8.3	741	7.97	12.3	365.4
Shoal	116	SHL2	04/15/2015	24.9	952	8.31	18.0	32.8
Shoal	116	SHL2	07/10/2015	28.0	934	8.09	10.8	
Shoal	116	SHL2	07/14/2015	31.3	921	8.15	10.6 R	63.6
Shoal	116	SHL2	09/09/2015	28.7	921	7.89	9.0	14.5
SHL2 Mean				24.2	894	8.08	12.1	119.1
Shoal	117	SHL3	01/14/2015	6.6	387	7.88	10.4 R	86.7
Shoal	117	SHL3	04/15/2015	17.9	759	7.62	5.8	153.9
Shoal	117	SHL3	07/10/2015	28.1	593	8.09	10.4	
Shoal	117	SHL3	07/14/2015	26.0	666	7.86	6.9	648.8
SHL3 Mean				19.7	601	7.86	8.4	296.5
Shoal	118	SHL4	01/14/2015	6.5	421	7.89	11.4 R	344.8
Shoal	118	SHL4	04/15/2015	17.7	561	7.52	5.3	107.1
Shoal	118	SHL4	07/10/2015	27.2	523	7.97	10.8	
Shoal	118	SHL4	07/14/2015	25.0	593	9.14	4.8	387.0
SHL4 Mean				19.1	524	8.13	8.1	279.6
Shoal Mean				21.5	724	7.98	9.0	641.0

Gray highlighting indicates that the value exceeds one standard deviation from the mean of all E.I.I. sites combined.

Summary Statistics for all 2015-2016 E.I.I. Sites Combined					
Parameter	2015-2016 Average	2015-2016 Minimum	2015-2016 Maximum	1 Standard Deviation Above	1 Standard Deviation Below
Temperature (C°)	20.7	5.8	34.2	27.5	
Conductivity (uS/cm)	722	160	3549	955	
pH (Standard units)	7.86	5.85	10.25	8.24	7.47
D.O. (mg/l)	7.9	0.1	18.7	10.4	5.5
<i>E. Coli</i> (col/100ml)	316.1	1.0	2420.0	883.7	

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Shoal Creek Watershed

Water Quality Data – Ammonia, Nitrate / Nitrite, Ortho-Phosphorus, Total Suspended Solids & Turbidity for 2015 Sample Sites (Downstream to Upstream)

Qualifiers to the left of the value	>	Greater than	Qualifiers to the right of the value	(blank)	Useable
	<	Less than		S	Exceeds standard range
	<J	Less than detected limit		R	Rejected, failed QC
	J	Estimated			

Watershed	Site	EII Reach	Date	NH3-N		NO3/NO2		Ortho-P		T.S.S		Turb.		
				<>	flag	<>	flag	<>	flag	<>	flag	<>	flag	
Shoal	122	SHL1	01/14/2015	<J	0.008		1.40		0.023		1.3		4.2	R
Shoal	122	SHL1	04/15/2015		0.081		1.59		0.064		6.8		2.0	
Shoal	122	SHL1	07/10/2015											
Shoal	122	SHL1	07/14/2015		0.029		2.42		0.041		1.3		3.4	R
Shoal	122	SHL1	09/09/2015		0.039		2.50		0.130	<J	1.0		1.9	R
SHL1 Mean					0.039		1.98		0.064		2.6		2.8	
Shoal	116	SHL2	01/14/2015	<J	0.008		1.00	<J	0.004		3.5		12.1	R
Shoal	116	SHL2	04/15/2015	<J	0.008		0.11	<J	0.004		1.4		4.4	
Shoal	116	SHL2	07/10/2015											
Shoal	116	SHL2	07/14/2015		0.032		0.54	<J	0.004		10.2		2.2	R
Shoal	116	SHL2	09/09/2015	<J	0.008		0.04	<J	0.004		2.5		1.7	R
SHL2 Mean					0.014		0.42		0.004		4.4		5.1	
Shoal	117	SHL3	01/14/2015	<J	0.008		0.53	<J	0.004		3.0		5.3	R
Shoal	117	SHL3	04/15/2015	<J	0.008		0.29	<J	0.004	<J	1.1		1.6	
Shoal	117	SHL3	07/10/2015											
Shoal	117	SHL3	07/14/2015	<J	0.008		0.95	<J	0.004	<J	1.0		2.7	R
SHL3 Mean					0.008		0.59		0.004		1.7		3.2	
Shoal	118	SHL4	01/14/2015	<J	0.008		0.35	<J	0.004		4.2		2.7	R
Shoal	118	SHL4	04/15/2015	<J	0.008		0.09	<J	0.004	<J	1.1		0.9	
Shoal	118	SHL4	07/10/2015											
Shoal	118	SHL4	07/14/2015	<J	0.008		0.03	<J	0.004	<J	1.0		1.1	R
SHL4 Mean					0.008		0.16		0.004		2.1		1.6	
Shoal Mean					0.018		0.84		0.021		2.8		3.3	

Gray highlighting indicates that the value exceeds one standard deviation from the mean of all E.I.I. sites combined.

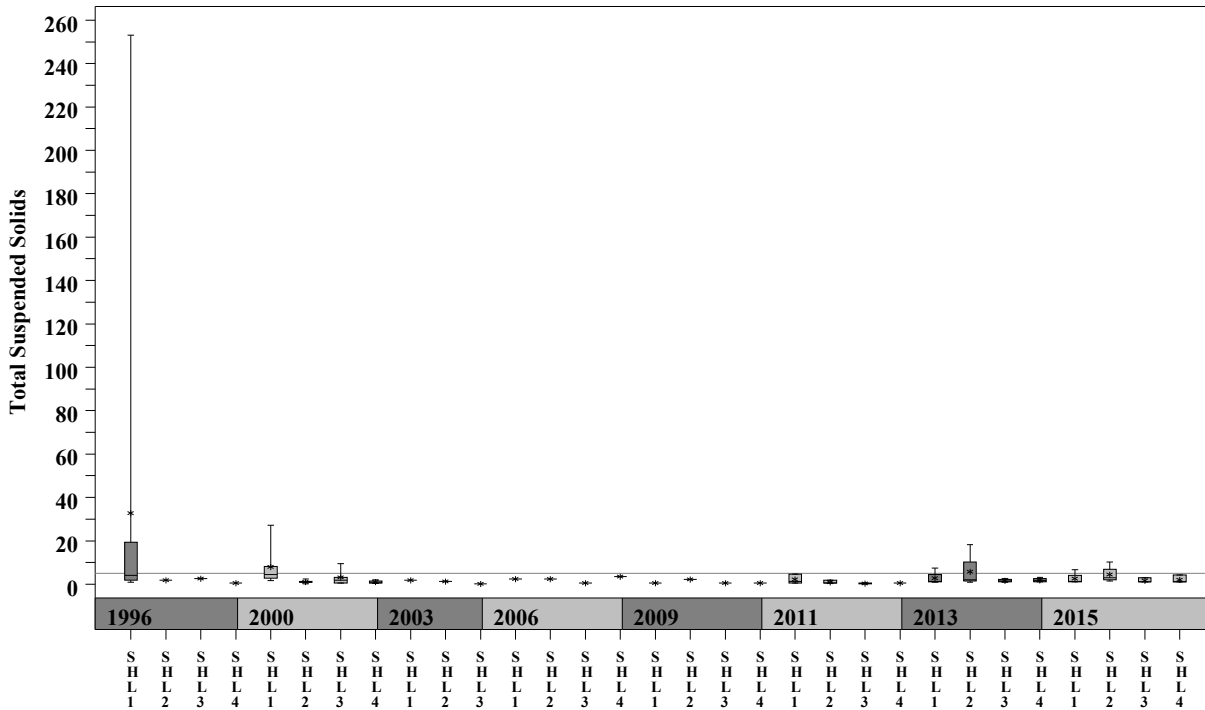
Summary Statistics for all 2015-2016 E.I.I. Sites Combined				
Parameter	2015-2016 Average	2015-2016 Minimum	2015-2016 Maximum	1 Standard Deviation Above
NH3-N (mg/l)	0.018	0.008	0.881	0.085
NO3-N (mg/l)	1.14	0.01	12.0	3.16
Ortho-P (mg/l)	0.016	0.004	0.661	0.08
T.S.S. (mg/l)	3.7	1.0	58.2	9.7
Turbidity (NTU)	4.4	0.2	98.6	11.7

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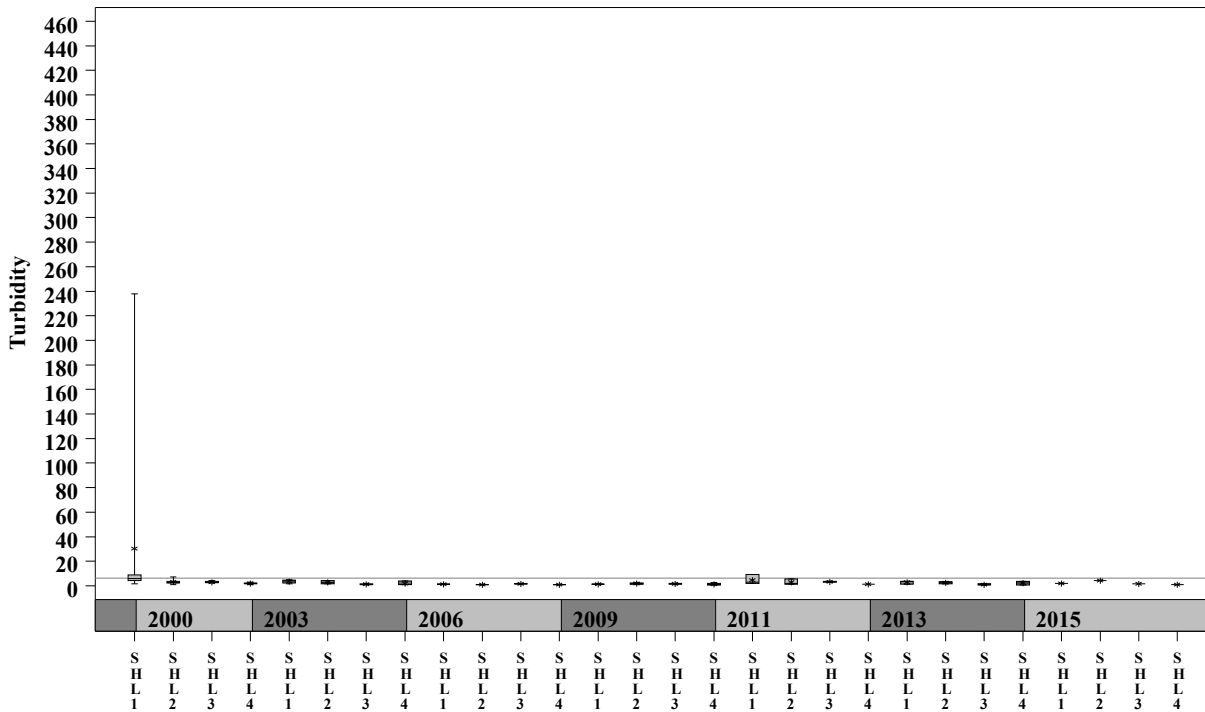
Shoal Creek Watershed

Data Summary Graphs – Total Suspended Solids and Turbidity (Downstream to Upstream by Year)

Parameter=TOTAL SUSPENDE SOLIDS Unit=mg/L Watershed=Shoal



Parameter=TURBIDITY Unit=NTU Watershed=Shoal

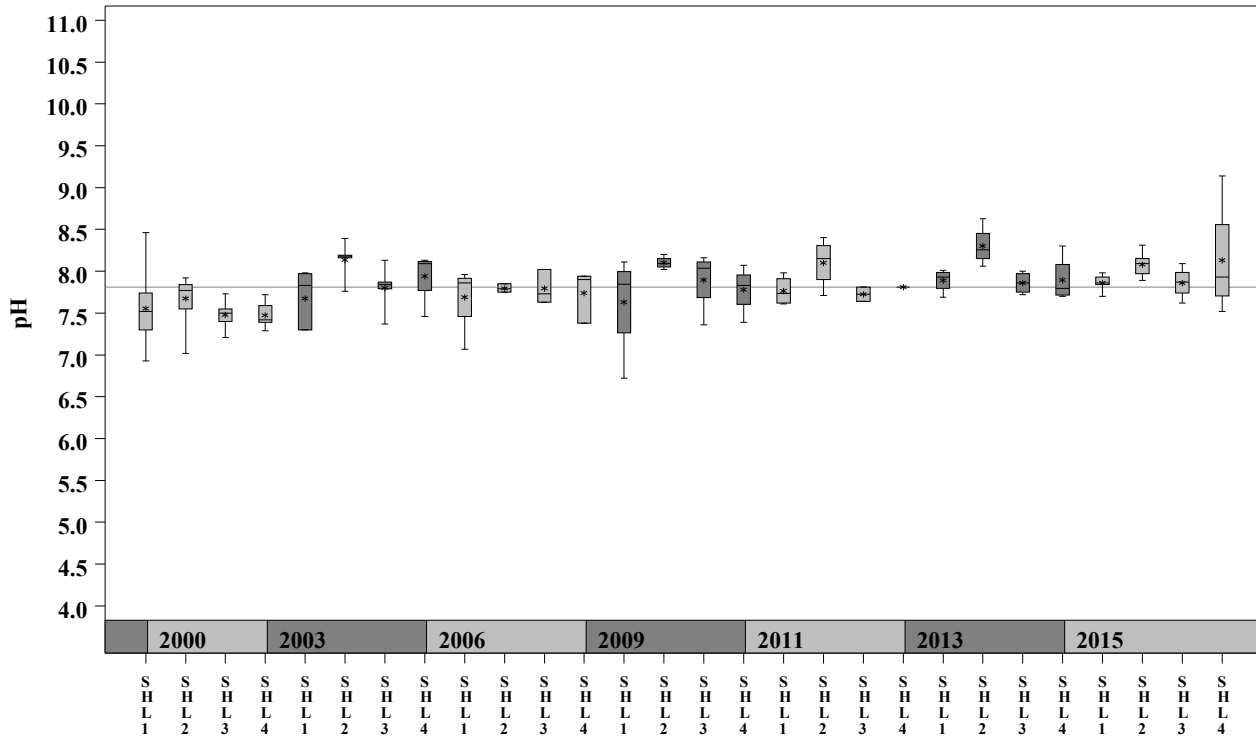


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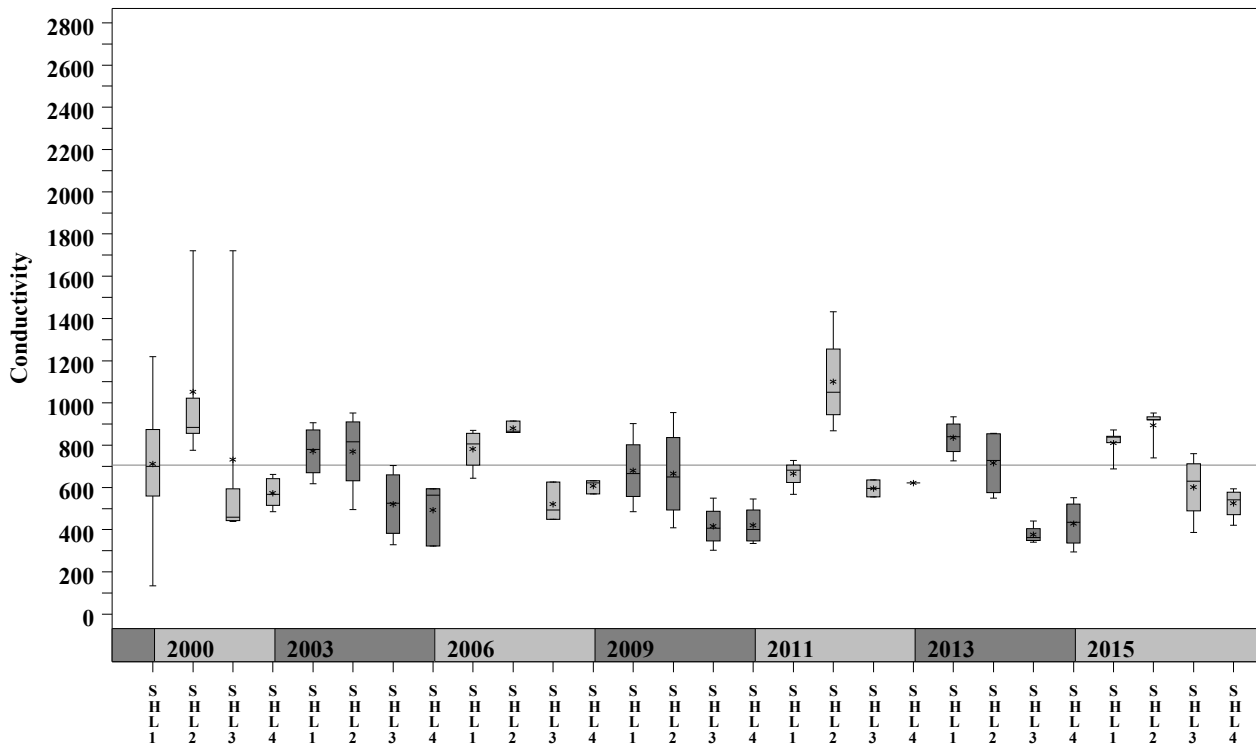
Shoal Creek Watershed

Data Summary Graphs – pH and Conductivity (Downstream to Upstream by Year)

Parameter = pH Unit = Standard Units Watershed = Shoal



Parameter = CONDUCTIVITY Unit = uS/cm Watershed = Shoal

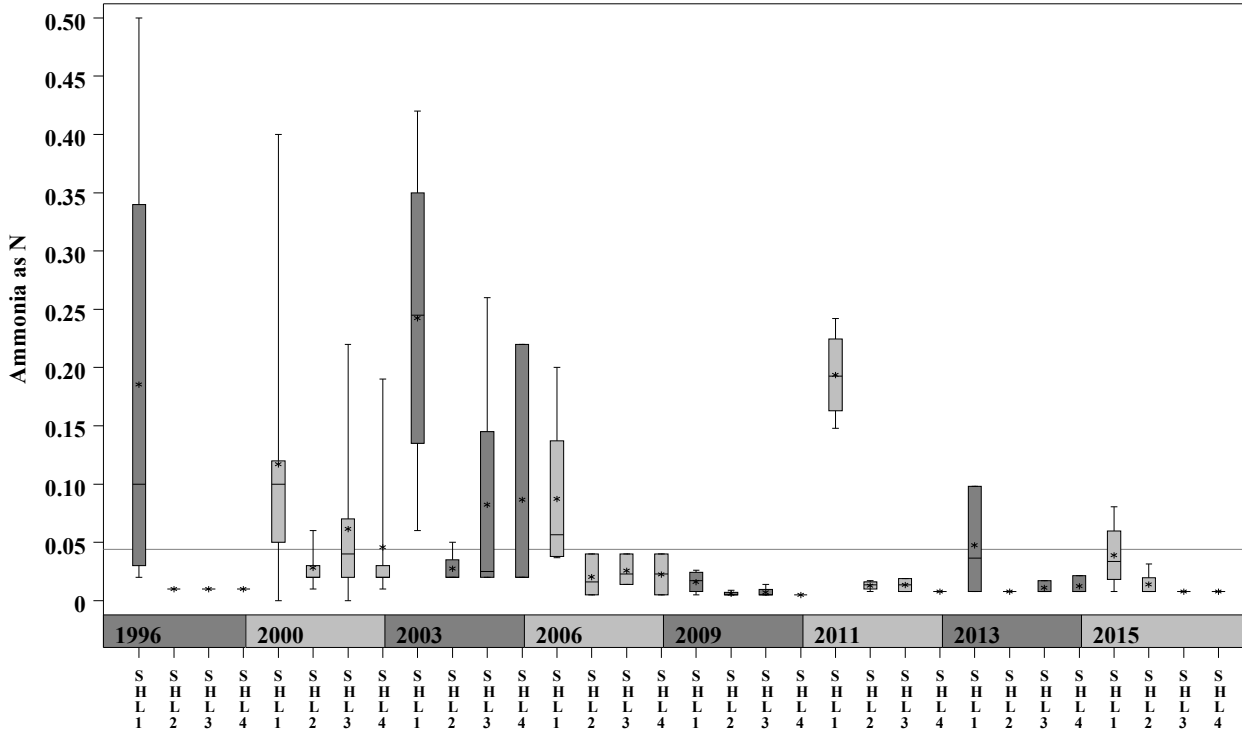


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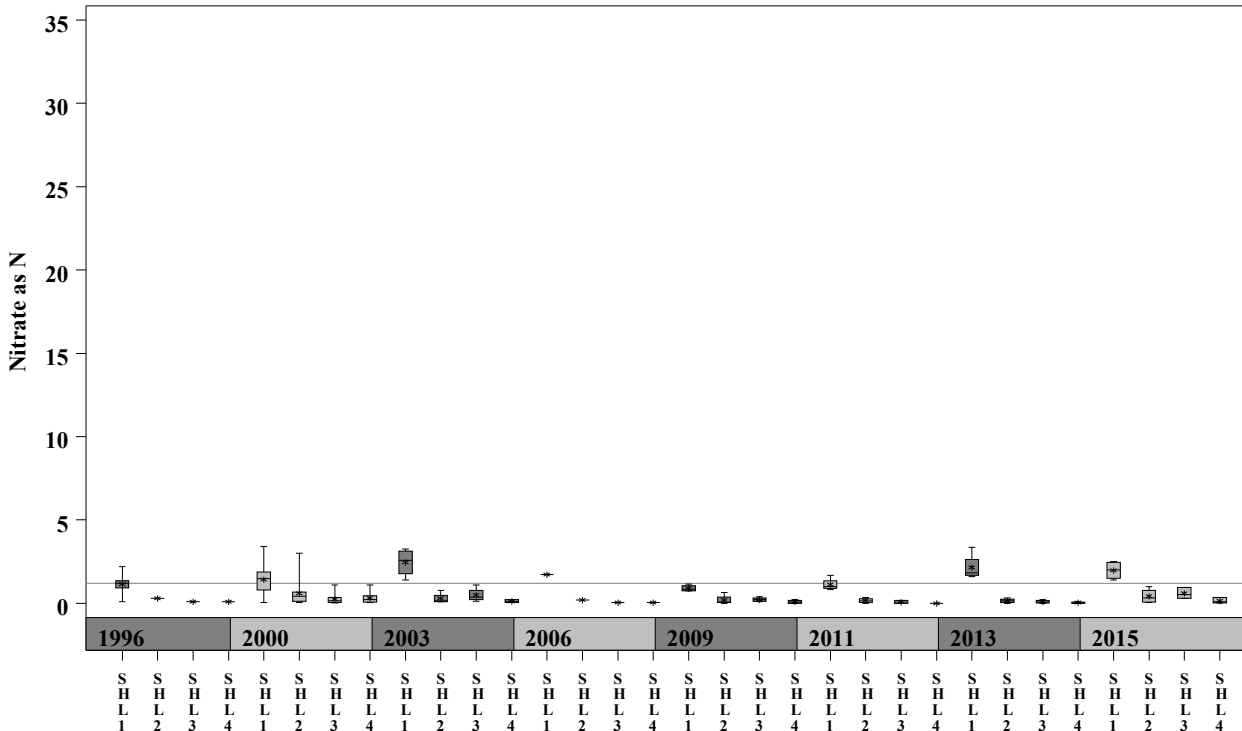
Shoal Creek Watershed

Data Summary Graphs – Ammonia and Nitrate/Nitrite (Downstream to Upstream by Year)

Parameter = AMMONIA AS N Unit = mg/L Watershed = Shoal



Parameter = NITRATE AS N Unit = mg/L Watershed = Shoal

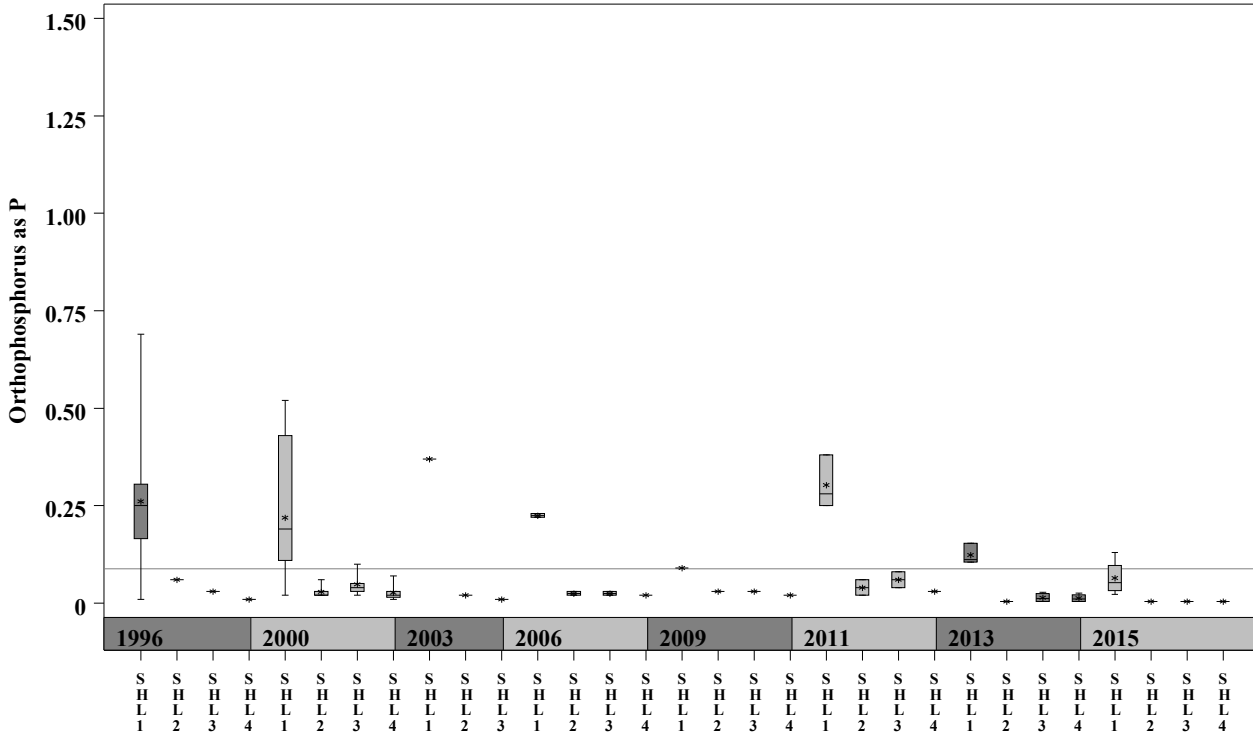


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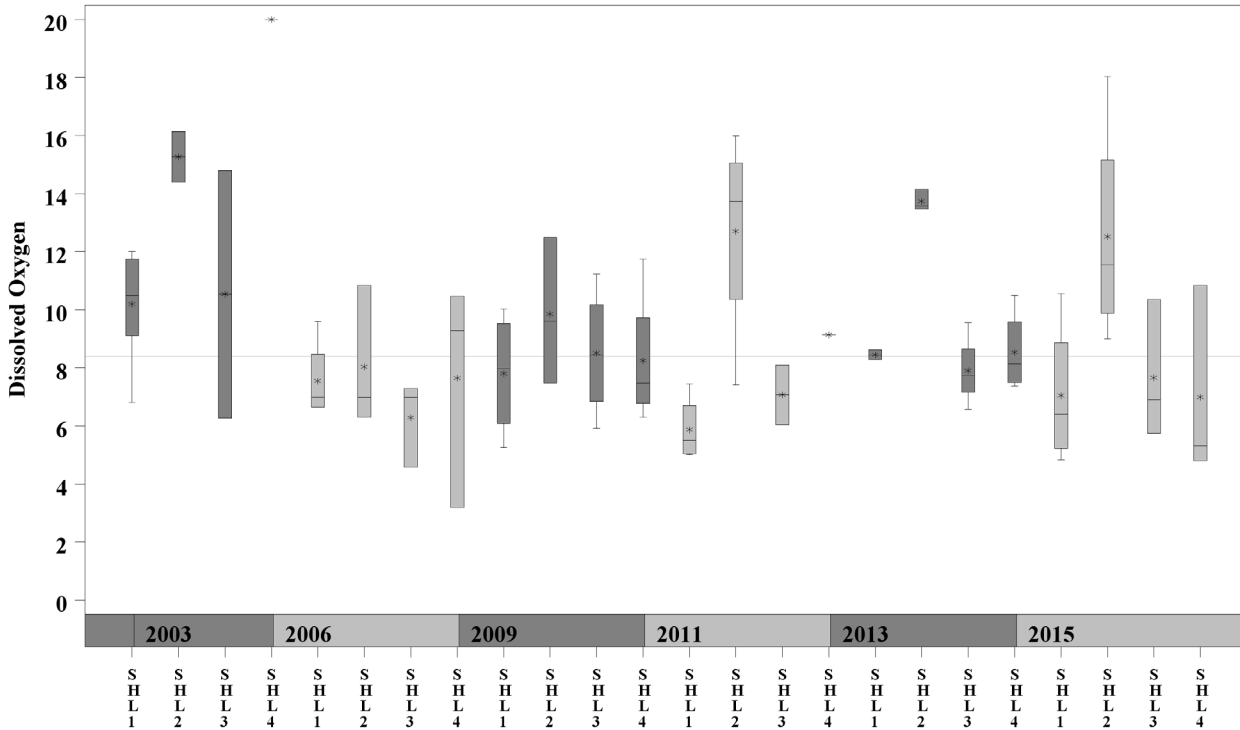
Shoal Creek Watershed

Data Summary Graphs – Orthophosphate and Dissolved Oxygen (Downstream to Upstream by Year)

Parameter = ORTHOPHOSPHORUS AS P Unit = mg/L Watershed = Shoal



Parameter = DISSOLVED OXYGEN Unit = mg/L Watershed = Shoal

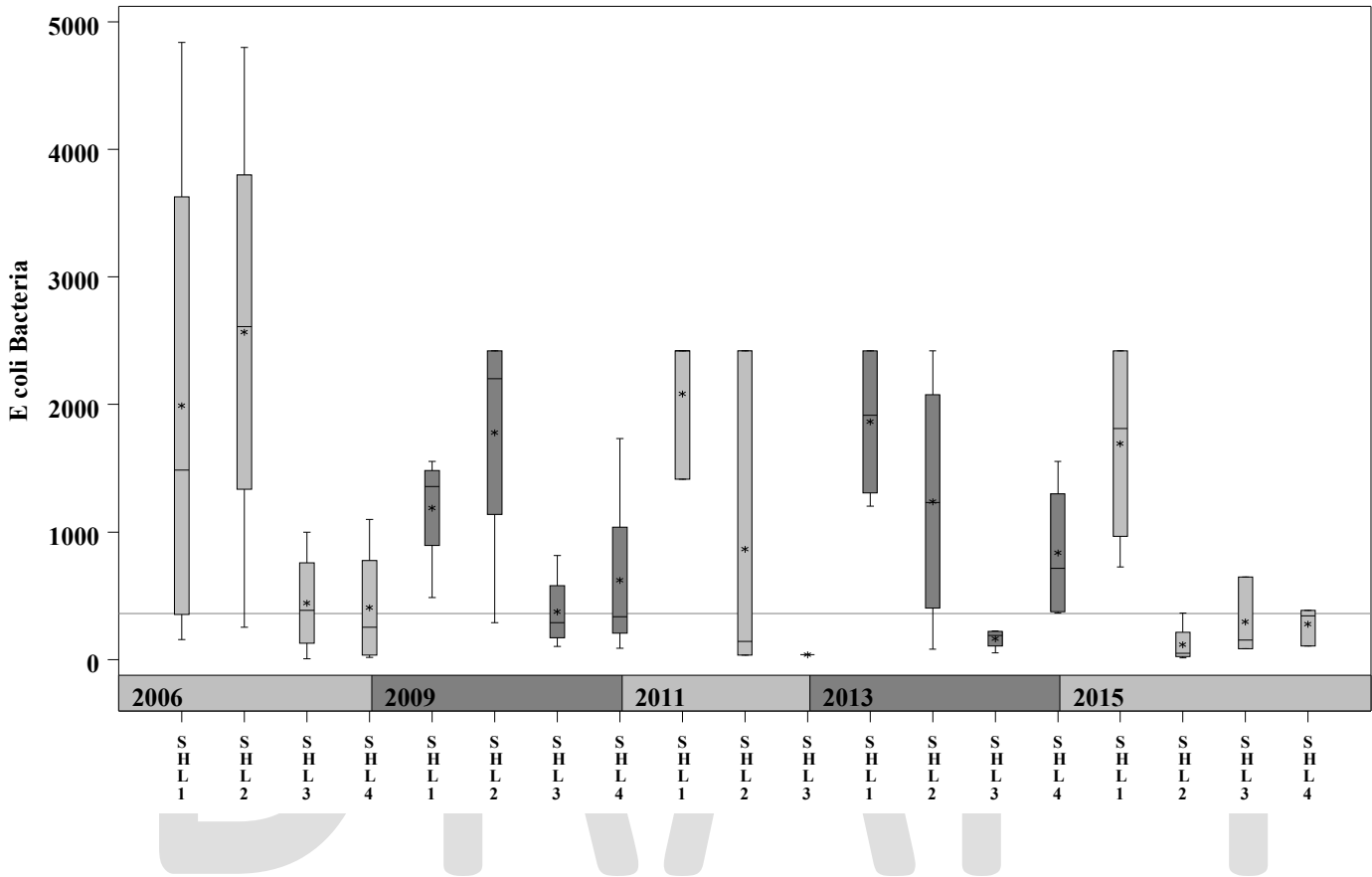


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Data Summary Graphs – *E.coli* (Downstream to Upstream by Year)

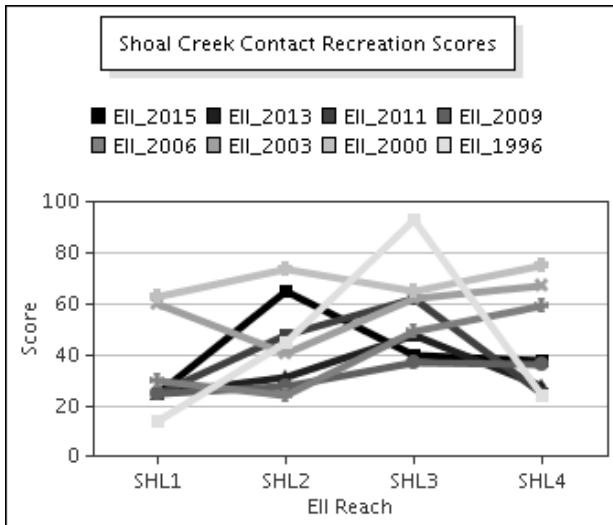
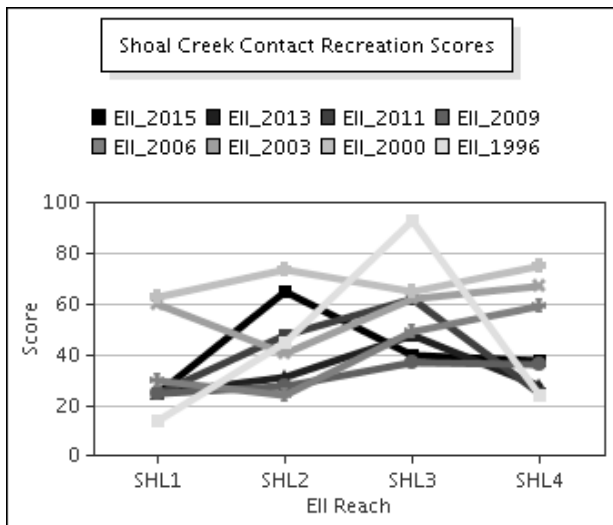
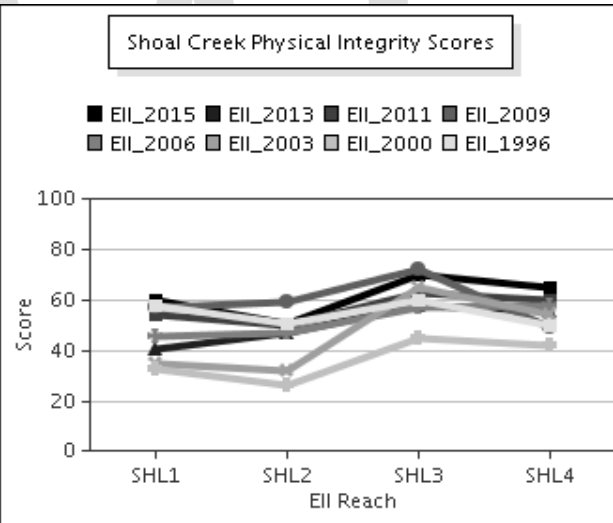
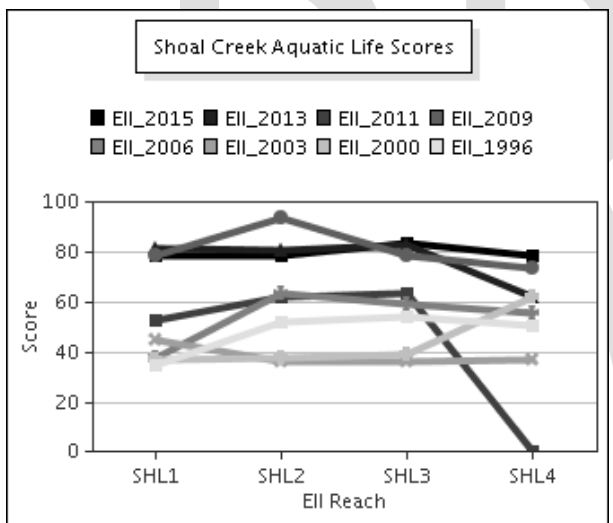
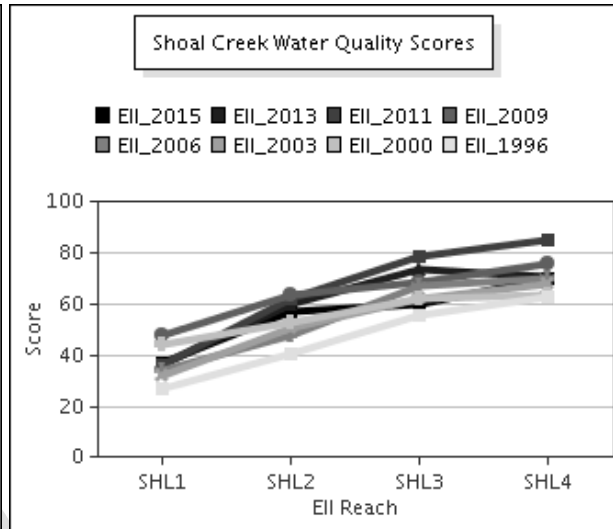
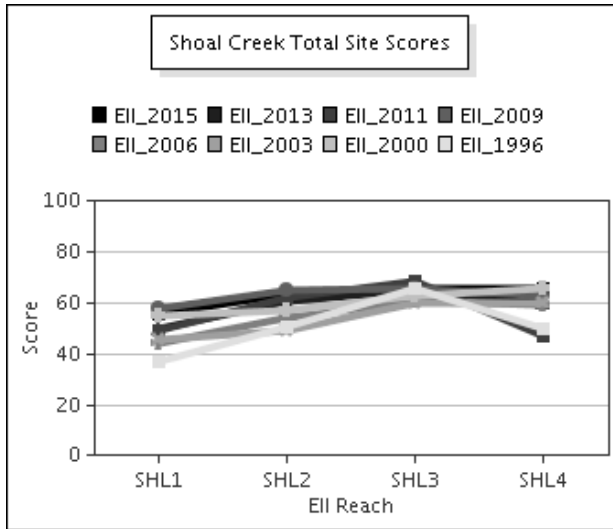
Parameter = E COLI BACTERIA Unit = MPN/100mL Watershed = Shoal



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Shoal Creek Watershed

Score Summary – Reach scores for each sample year



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Shoal Creek Watershed

Benthic Macroinvertebrates – Taxa List, Pollution Tolerance Index & Functional Feeding Group for 2015 Sample Sites (Downstream to Upstream)

Benthic Macroinvertebrates - Shoal Creek			SHL @ Crosscreek (118)	SHL @ Shl Edge Ct (117)	SHL @ 24th (116)	SHL us 1st (122)
Benthic Macroinvertebrate ID	PTI	FFG	07/08/2015 (WRE)	07/08/2015 (WRE)	07/10/2015 (WRE)	07/10/2015 (WRE)
Chimarra	2	FC	7	76	23	2
Hydroptila	2	PI,SC				1
Camelobaetidius	4	CG	3	30	18	3
Fallceon	4	CG,SC	44	83	158	119
Neochoroterpes	4	CG	7		2	
Ostracoda	4	CG,FC				1
Simulium	4	FC	1	11		3
Petrophila (Moth)	5	SC	1	2		
Argia	6	P	26	38		7
Brechmorhoga Mendax	6	P	7		1	
Cheumatopsyche	6	FC	4	71	26	2
Chironomidae	6	FC,P	17	32	10	3
Hetaerina	6	P		2		
Rhagovelia	6	P	3			
Tanypodinae	6	P	9		9	1
Caenis	7	CG,SC		1	12	
Stenelmis	7	CG,SC	2	1		
Hirudinea	8	P		2		
Hyalella	8	CG,SH	2	10	1	2
Oligochaeta	8	CG		1		1
Physella	9	SC			2	
Belostoma	10	P	1			
Dugesia		CG,P	64	1	5	

Shoal Creek Watershed

Site Photographs



118_t00-us-07_07_2006



118_t00-ds-07_07_2006



117_t00-ds-02_12_2001



117_t00-us-07_07_2006



117-t00-us-05-28-2009



117-t00-ds-05-28-2009

Shoal Creek Watershed

Site Photographs



116_t00-ds-02_12_2001



116_t00-ds-03_11_2003



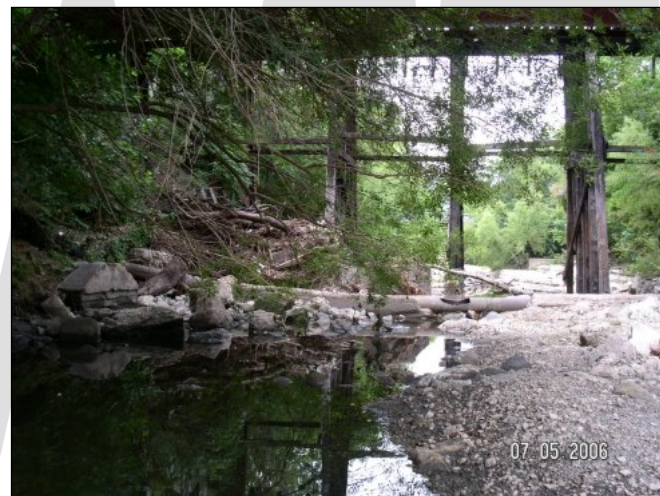
116_t00-us1-07_07_2006



116-t00-us-05-28-2009



122_t00-us-07_05_2006



122_t00-ds-07_05_2006