

Shoal Creek Characterization Report (Draft 2 – 1/30/2019)

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74 **I. Executive Summary**

75 Stretching from north to central Austin, the Shoal Creek watershed has an area of 8,300 acres, a
76 length of 16 miles, and includes more than 30 miles of streams. Once home to popular swimming
77 and fishing destinations, the creek suffers from poor water quality, including elevated fecal bacteria
78 and nutrient levels. Since 2002, elevated bacteria concentrations have been found in a tributary to
79 Shoal Creek, the Spicewood Tributary (Segment 1403J), which is currently listed as impaired for
80 bacteria the Draft 2016 Texas Integrated Report of Surface Water Quality, as well as a concern for
81 nitrate. In 2012, a Total Maximum Daily Load (TMDL) was developed to address bacteria and to
82 evaluate attainment of the contact recreation use in Waller Creek, Walnut Creek, Spicewood
83 Tributary on Shoal Creek and Taylor Slough South. TMDL compliance is based on maintaining
84 bacteria mean concentrations below 126 MPN/100 mL (TCEQ, 2015). Water quality monitoring
85 shows that bacteria in Shoal Creek often exceeds these levels and storm flows also have high levels of
86 nutrients, sediments, and other contaminants.

87 The Shoal Creek watershed is both highly impervious and developed prior to a modern
88 understanding of the impact of development on watershed systems. This combination presents
89 special challenges and requires a multifaceted approach to restoring water quality. The watershed is
90 the fourth most impervious watershed in the city, with approximately 54% of the watershed
91 surfaced in impervious cover. Based on a City of Austin Watershed Protection Department (COA-
92 WPD) analysis, Shoal Creek watershed could reach approximately 64% impervious cover if each site
93 developed to maximum allowed impervious cover (COA-WPD, 2018).

94 Because Shoal Creek was among the first areas to be developed in Austin, large portions of the
95 watershed were developed prior to modern drainage and water quality regulations. Over 56% of
96 development in Shoal Creek was built built before the adoption of drainage regulations in 1974, and
97 71% was constructed before the adoption of water quality regulations in 1991. Currently, only 19%
98 of the watershed's impervious cover area is treated for water quality. Over 1,300 residences and 94
99 commercial properties are located directly along Shoal Creek. The watershed currently has a
100 population of approximately 72,000 people, and is expected to reach approximately 104,000 people
101 by 2040. Due to the culmination of these factors, the watershed suffers from uncontrolled, polluted
102 stormwater runoff and is equipped with an undersized, deteriorating storm drain system. Nonpoint
103 source pollution is a major challenge for the watershed, and the severity of this issue will increase if
104 not addressed with a management plan as the population of the watershed grows.

105 This Watershed Characterization Report gathers existing data to characterize the historic and current
106 state of the Shoal Creek watershed as part of an effort to develop a Watershed Protection Plan
107 (WPP). It will identify water quality trends in the watershed and guide the identification of both
108 sources of pollution and target areas for the development of solutions. The development of the Shoal
109 Creek WPP will build on existing efforts to improve water quality on the part of WPD-COA and
110 nonprofit groups. The Shoal Creek Conservancy (SCC) currently serves as the lead entity in the

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111 WPP development process with primary partners including the COA, Texas State University - The
112 Meadows Center for Water and the Environment (Meadows), and Doucet & Associates (Doucet).
113 Project funding and guidance is provided by the United States Environmental Protection Agency
114 (EPA) and Texas Commission on Environmental Quality (TCEQ).

115

116 **II. Introduction**

117 **A. Watershed**

118 A watershed is the area of land that drains to a particular waterway, in this case Shoal Creek. The
119 Shoal Creek watershed encompasses approximately 8,000 acres (13 square miles) of central and
120 north-central Austin. The creek served as the original western boundary of the city—the area to the
121 west of the creek remained largely undeveloped into the 1920s. The Shoal Creek watershed has been
122 impacted by human activities since the early 1800s, when settlers established the community of
123 Waterloo on the land between Waller Creek and Shoal Creek. Figure 1 below shows a bird’s eye
124 view of Austin illustrated in 1887. Shoal Creek and its largely undisturbed floodplain are visible on
125 the left-hand edge of the illustration. The right-hand image shows current-day Austin, which has
126 seen intense development within the Shoal Creek watershed.

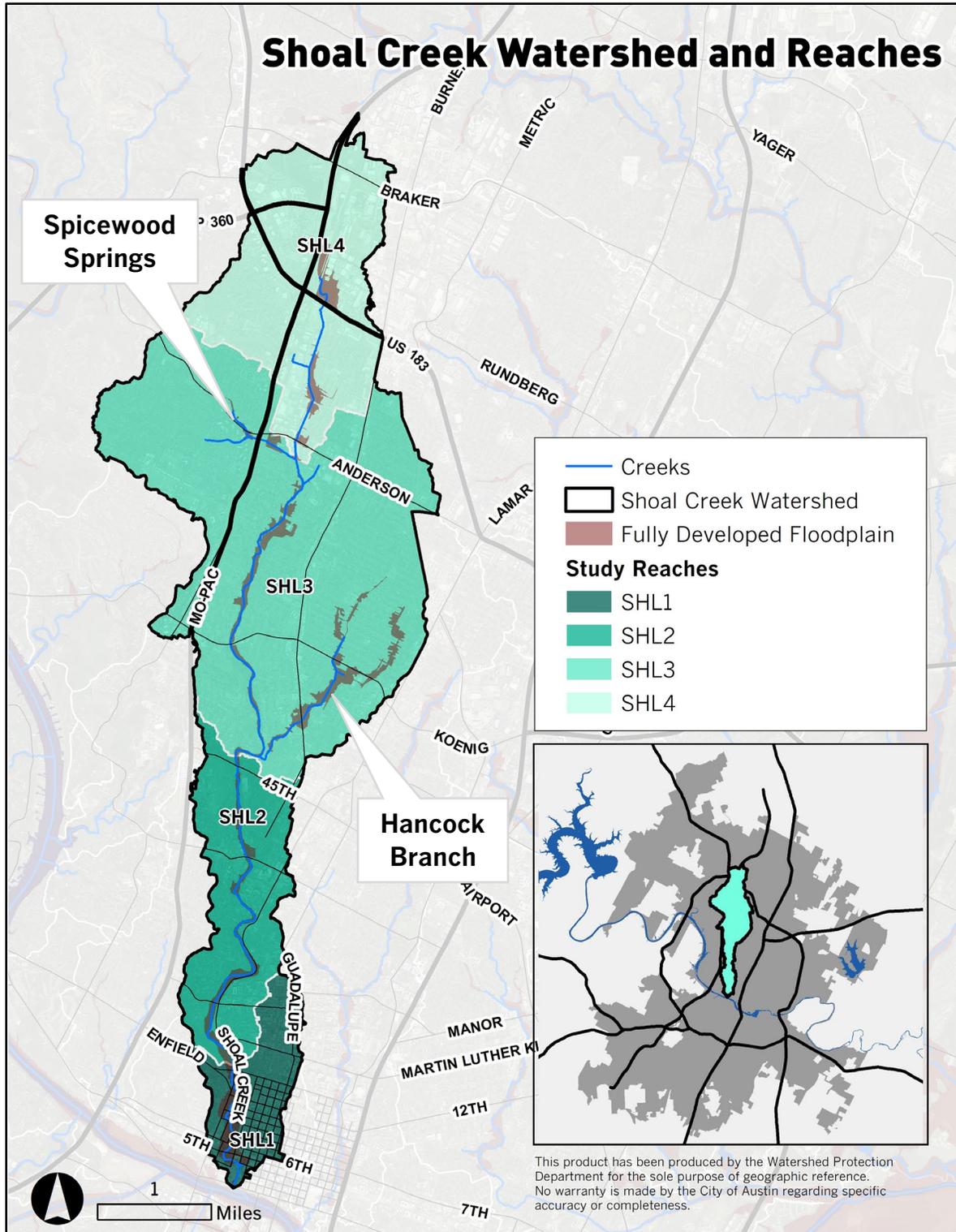


127
128 *Figure 1 Austin circa 1887 (Source: Amon Carter Museum) and Austin 2016 (Source: Google Earth, Landsat)*

129 The City of Austin Watershed Protection Department (COA-WPD) breaks the watershed into four
130 study reaches for purposes of analysis—SHL1, SHL2, SHL3, and SHL4 (see Figure 2). Reaches are a
131 segment of a creek, with the land area draining to those segments defining the reaches’ subwatershed.
132 These reaches and their subwatersheds comprise the basic unit of analysis throughout this report.
133 Reach boundaries are determined based on patterns in geomorphology, hydrology, and land use.
134 Dividing the watershed into reaches provides the ability to evaluate trends at a higher level of detail,
135 while providing the flexibility to move sampling site locations if necessary.

136 **B. Shoal Creek and Major Tributaries**

137 Shoal Creek begins just north of the junction of Loop 360 and Mopac and flows south until it
138 empties into Lady Bird Lake between West Avenue and Nueces Street. The creek is best known for
139 the 1981 Memorial Day Flood that devastated lower Shoal Creek and claimed 13 lives, but it has
140 experienced significant flooding events throughout Austin’s history. Shoal Creek has two major
141 tributaries. Spicewood Springs is a small tributary in northwest Austin, named for a nearby spring.
142 The Hancock Branch drains the area between Burnet Road and North Lamar Boulevard. Shoal
143 Creek also has the distinction of having the oldest trail in Austin, which was built by volunteers in
144 the early 1960s (Shoal Creek Conservancy, 2013).



145

146 *Figure 2 Shoal Creek Watershed and Reaches (COA-WPD, 2018)*

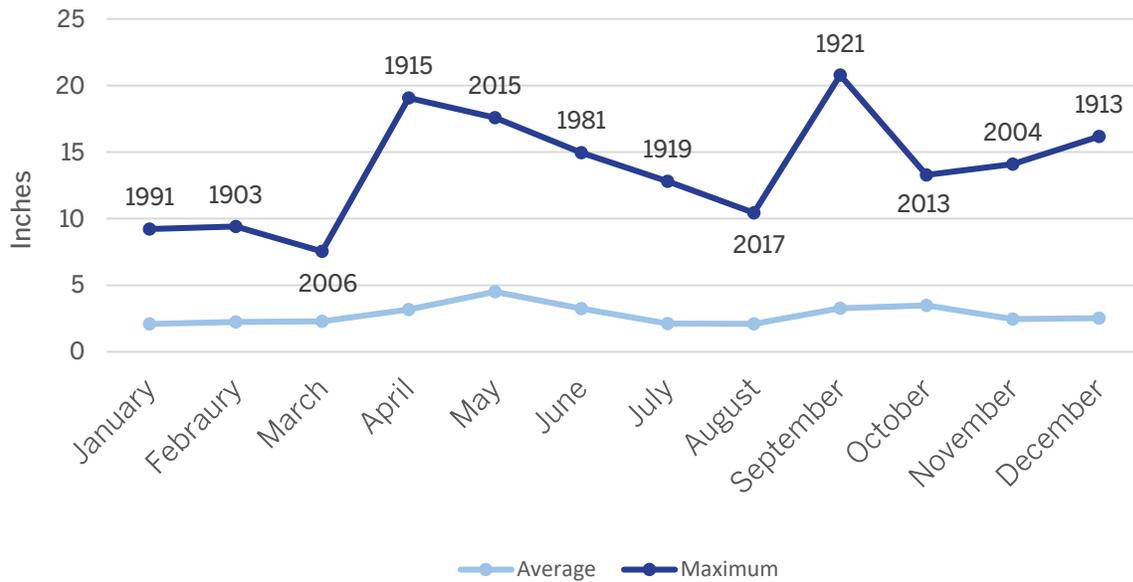
147 **III. Watershed Characteristics**

148 **A. Climate and Rainfall**

149 Austin is in what the National Weather Service calls “Flash Flood Alley”—an area prone to intense
150 rainfall events and flooding. Austin’s rainfall patterns are influenced by its location along the
151 Balcones Escarpment, which separates the Edwards Plateau (“Hill Country”) from the Blackland
152 Prairie to the east. The Balcones Escarpment is a series of cliffs dropping from the Edwards Plateau
153 to the Balcones Fault Line. As Texas receives warm, moist air from the Gulf of Mexico as well as
154 cooler air masses from the north and west, the Balcones Escarpment acts as the formation point for
155 large thunderstorms that have the potential to produce many inches of rainfall over a short period.
156 The record rainfall event for Austin occurred in September 1921, when 19.03” of rain fell over a
157 two-day period (NWS, 2018).

158 Austin’s climate is characterized by long, hot summers and short, mild winters, with warm spring
159 and fall transitional periods. Austin averages around 34 inches of rainfall per year, with May,
160 September, and October being the wettest months. Yearly total rainfall varies widely, from 11.42
161 inches in 1954 to 65.31 inches in 1919 (NWS, 2018). Austin also experiences periodic drought
162 conditions, with a record of 88 days without precipitation in 1894-1895 (NWS, 2018). According
163 to the Climate Change Projections for the City of Austin report, projected changes in Austin’s
164 climate include increases in annual average temperatures, more frequent high temperature extremes,
165 and more frequent drought conditions in the summer. The report also projects little change in
166 annual average rainfall, but more frequent extreme rainfall (Hayhoe, 2014).

167 The National Weather Service, in partnership with other federal, state, and local agencies, has
168 recently completed a historic rainfall intensity study for Texas called Atlas 14. Rainfall intensities
169 show the likelihood of rainfall events of different sizes, and are used to determine flood risk and
170 make floodplain maps. Rainfall intensities for the State of Texas had not been assessed since 1994.
171 Atlas 14 is an update of this data meant to incorporate almost a quarter century of rainfall data
172 collected statewide since the last study, up to and including Hurricane Harvey. This study shows
173 that portions of Texas, including the City of Austin, are more likely to experience larger storms than
174 previously thought. The updated 100-year storm is close to 13 inches of rain in 24 hours. This
175 resembles the current definition of the 500-year storm. The data from the study will be used by the
176 City of Austin to update floodplain maps citywide, including the maps for the Shoal Creek
177 watershed.

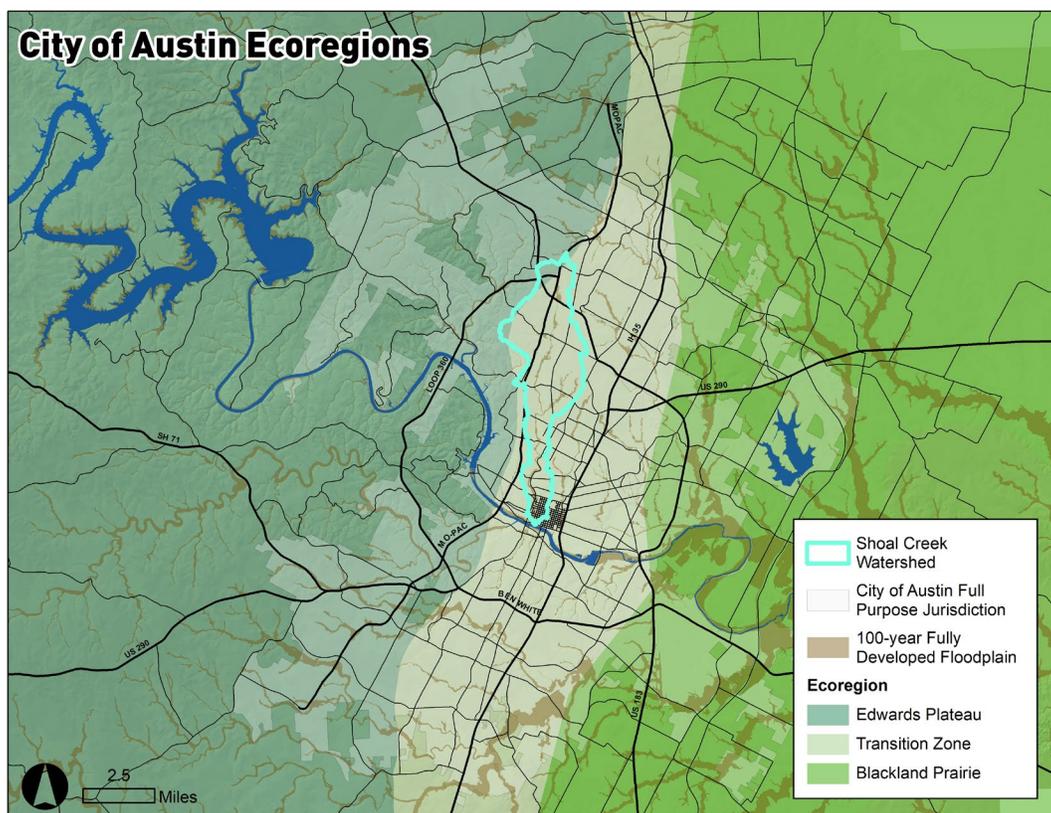


178

179 *Figure 3 Austin Monthly Rainfall (1897 - 2018) (NWS, 2019)*

180 **B. Geology, Groundwater, and Springs**

181 Austin lies along the boundary of two ecological regions: the Edwards Plateau (“Hill Country”) to
 182 the west and the Blackland Prairie to the east (Environmental Protection Agency, 2018). The
 183 Edwards Plateau features steep slopes with narrow floodplains. In contrast, the Blackland Prairie
 184 features broad, alluvial floodplains as well as deep but erosive clay soils and creek banks. The
 185 majority of the Shoal Creek watershed lies within a transitional area, with characteristics of both
 186 ecological regions.

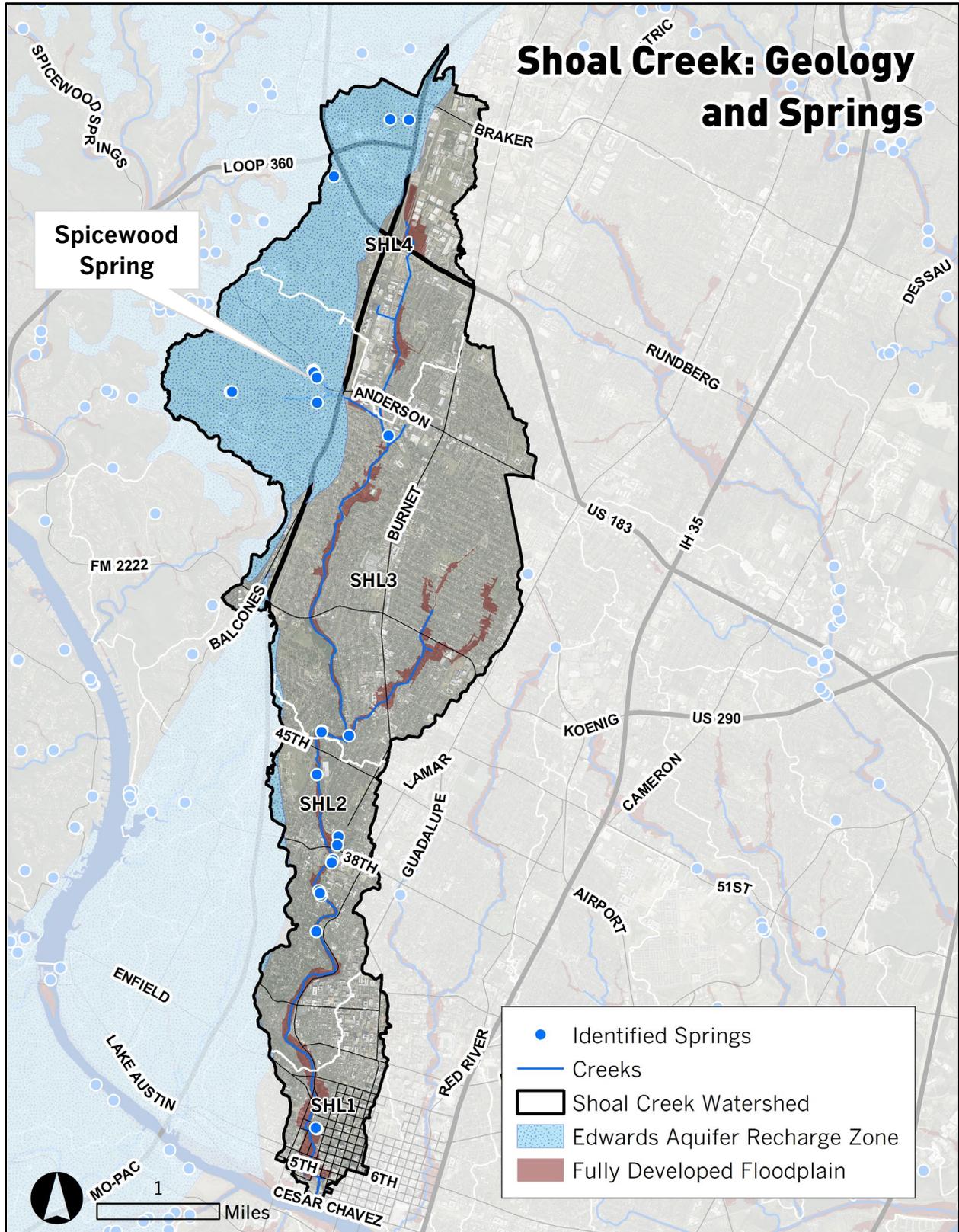


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188 *Figure 4 City of Austin Ecoregions (Environmental Protection Agency, 2018)*

189 One of Austin’s defining natural features is its sensitive karst geology—portions of the city
 190 contribute to and directly recharge the Edwards Aquifer, a subsurface layer of porous limestone that
 191 stores and conveys water. The aquifer’s recharge zone is where this limestone is exposed at the land
 192 surface, allowing water to flow directly into the aquifer. Most recharge occurs in streambeds,
 193 entering the aquifer through sinkholes or fault planes. Because the limestone is close to the land’s
 194 surface and there is little soil to filter out pollutants, the aquifer is particularly sensitive to pollutants
 195 from yards, roadways, and construction sites within its recharge zone. Approximately 27% of the
 196 Shoal Creek watershed is within the recharge zone (COA-WPD, 2018).

197 With 30 identified natural seeps or springs, the Shoal Creek watershed contains approximately 5%
 198 of the identified seeps/springs within the City of Austin full purpose jurisdiction (COA-WPD,
 199 2018). Two notable springs within the Shoal Creek watershed include Seiders Spring and Spicewood
 200 Spring. Seider Spring was the site of popular resort and bathhouse that operated from 1871 to 1896
 201 (Brune, 1981). Spicewood Spring is a verified habitat for the Jollyville Plateau salamander (*Eurycea*
 202 *tonkawae*), which was listed as federally threatened under the Endangered Species Act in 2012. The
 203 Jollyville Plateau salamander has a very limited range—it is found only in springs, spring-fed
 204 streams, and subterranean streams of nine watersheds within the Northern Edwards Aquifer. Because
 205 this species remains aquatic throughout its life, it depends on the quality and quantity of
 206 groundwater for its survival (O’Donnell et al. 2008).



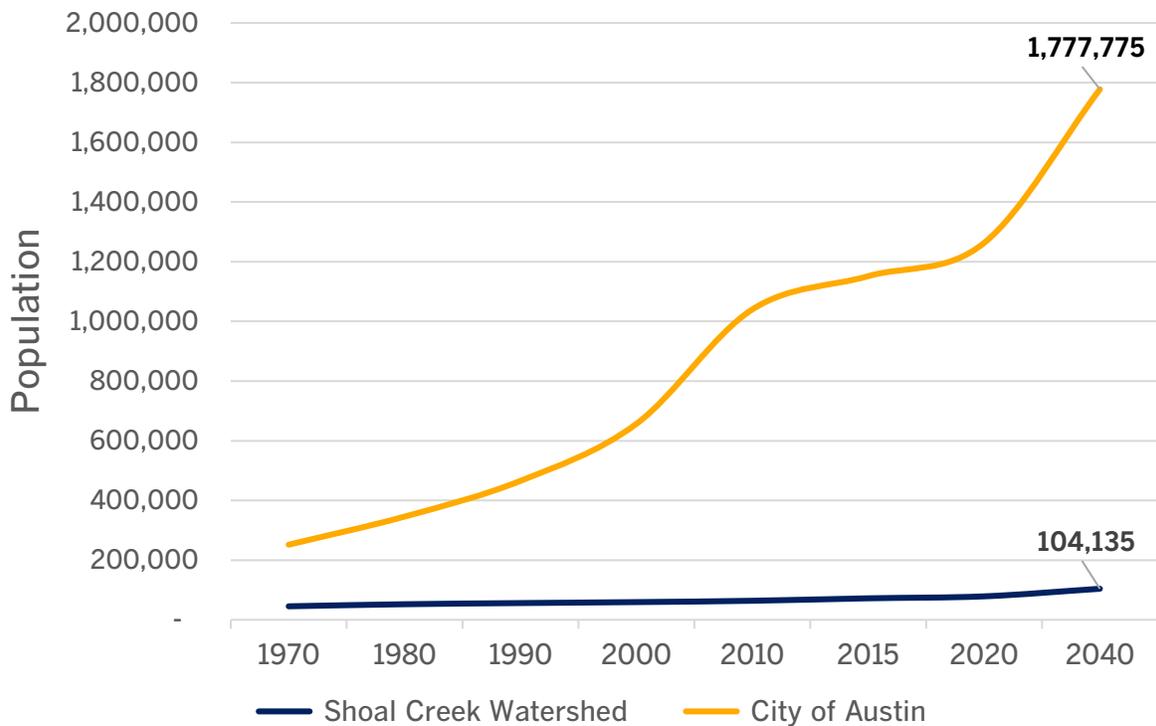
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208 *Figure 5 Shoal Creek Geology and Springs (COA-WPD, 2018)*

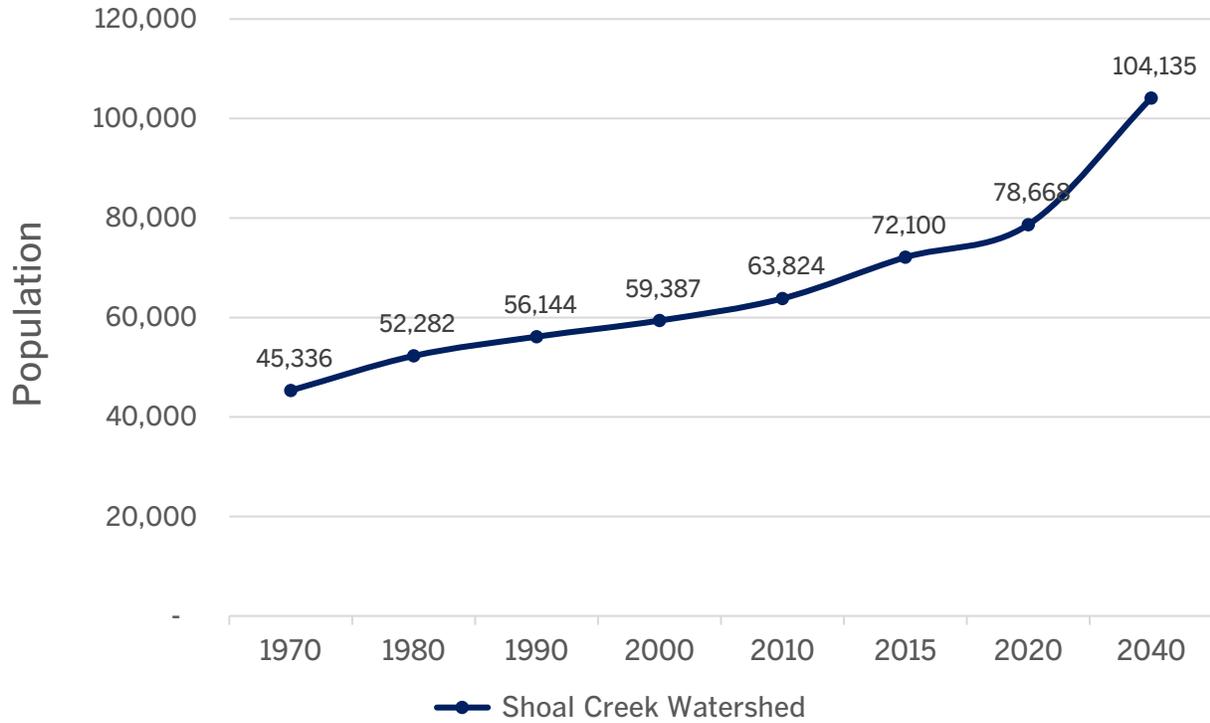
209 C. Development Patterns

210 Population

211 The Shoal Creek watershed currently has a population of approximately 72,000 people. Based on
212 the City Demographer’s projections at the census tract level, the population is expected to reach
213 approximately 104,000 people by 2040. From 2010 to 2015, the population of the watershed grew
214 by approximately 13%, exceeding the growth rate of the Austin area as a whole for that time period
215 (11%). From 2015 to 2020, this rate is expected to slow to 9.1%, approximately on par with the
216 Austin area rate (9.7%). The Shoal Creek watershed has a population density of approximately 7.5
217 persons per acre, making it the 10th most dense watershed in the city (see Figure 8). It is expected to
218 reach approximately 12.5 persons per acre by 2040 (COA-WPD, 2019; City of Austin
219 Demographer, 2018).

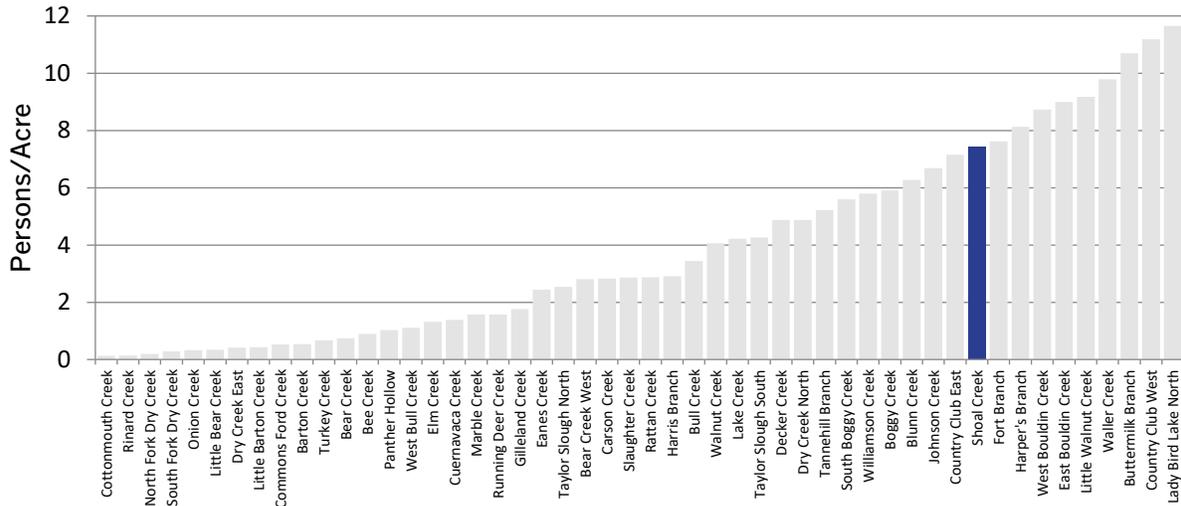


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221 *Figure 6 City of Austin and Shoal Creek Population Projections (COA-WPD, 2019; City of Austin*
222 *Demographer, 2018; IPUMS NHGIS, University of Minnesota, 2018)*



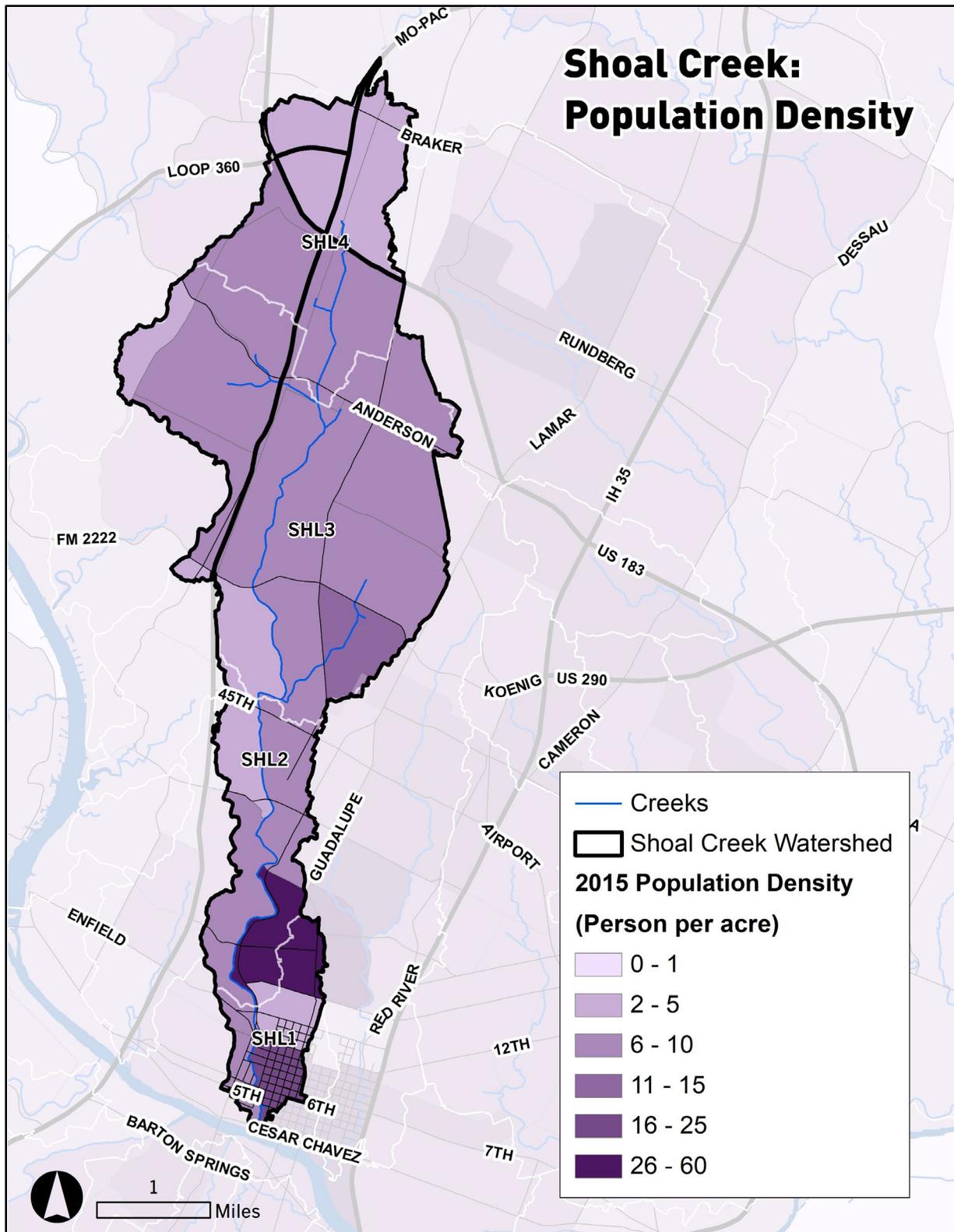
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224 *Figure 7 Shoal Creek Population Projections (COA-WPD, 2019; City of Austin Demographer, 2018;*
 225 *IPUMS NHGIS, University of Minnesota, 2018)*



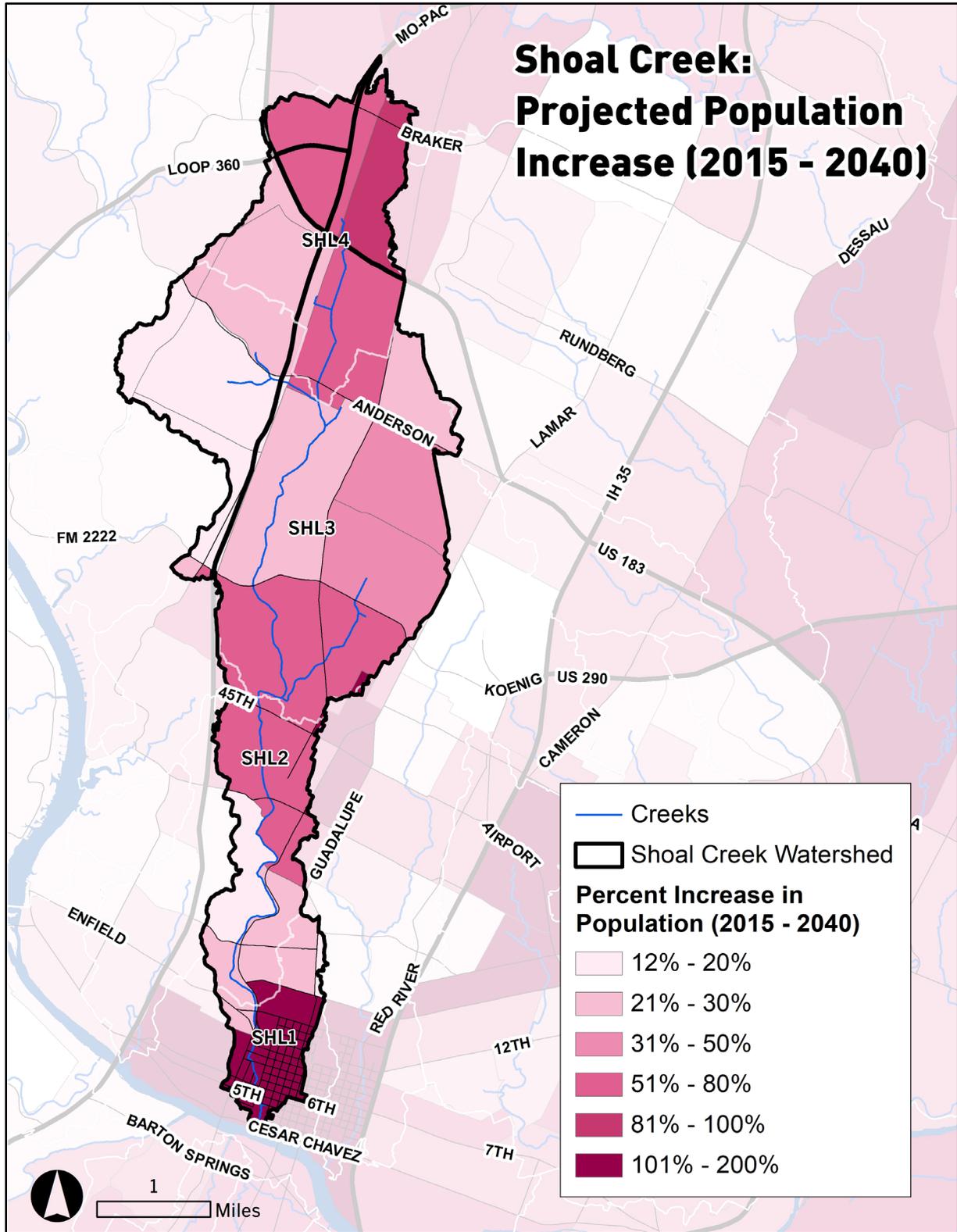
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227 *Figure 8 2010 Population Density of Shoal Creek and Other Austin Watersheds (COA-WPD, 2019;*
 228 *City of Austin Demographer, 2018).*



229

230 Figure 9 2015 Population Density by Census Tract (COA-WPD, 2019; City of Austin Demographer,
231 2018)



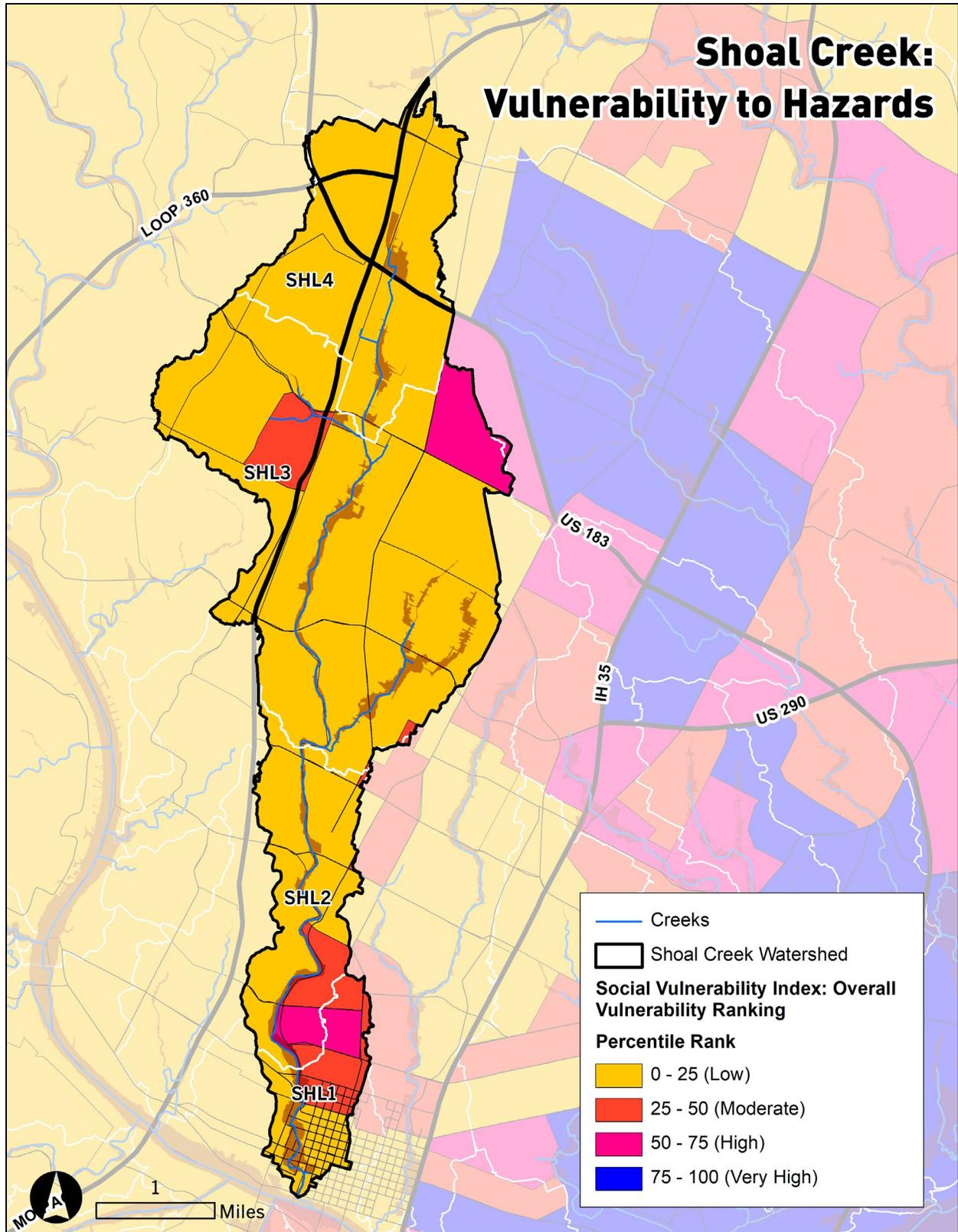
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233 *Figure 10 Projected Population Increase by Census Tract (COA-WPD, 2019; City of Austin*
 234 *Demographer, 2018)*

235 **Vulnerability to Hazards**

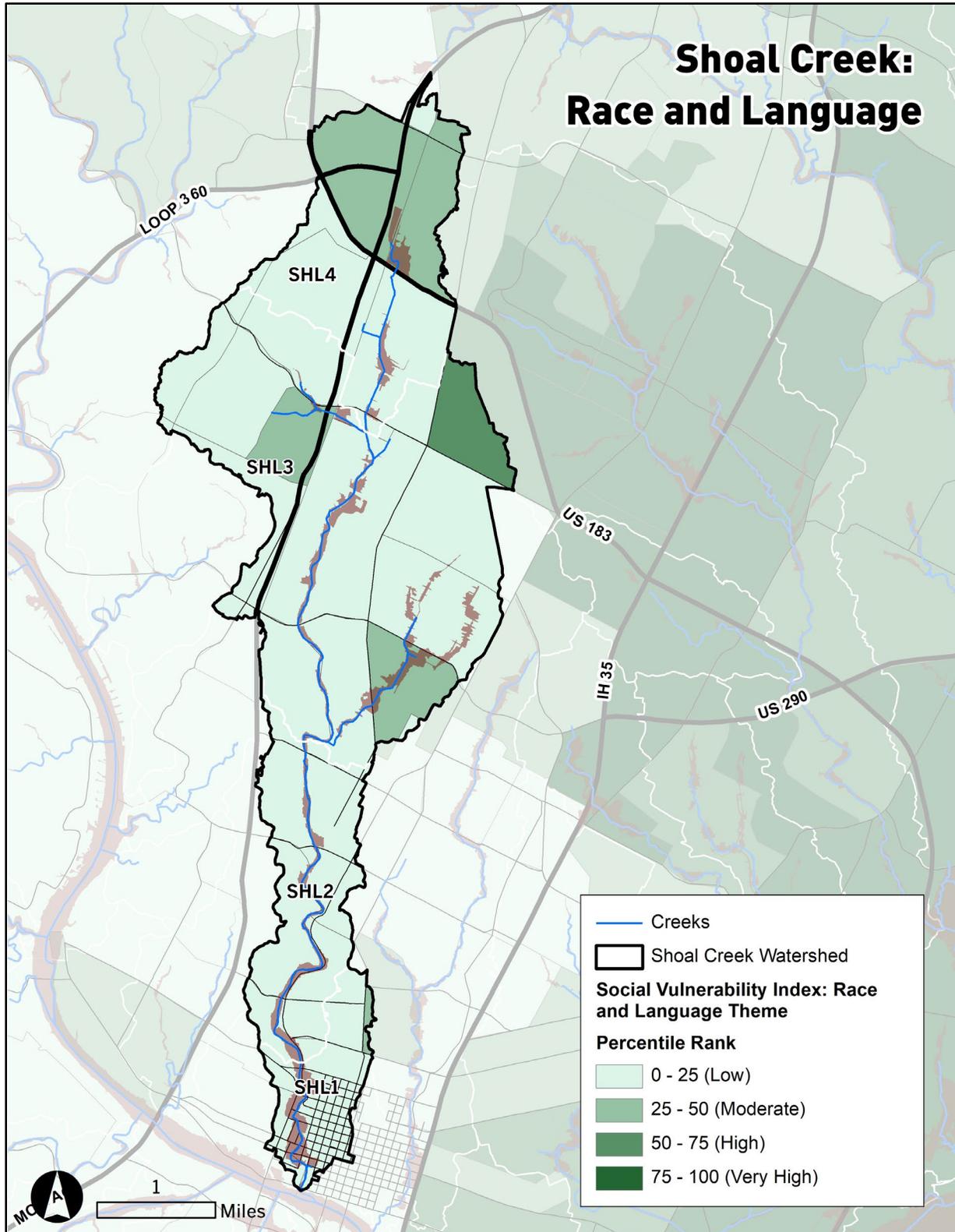
236 The Centers for Disease Control’s Geospatial Research, Analysis & Services Program created the
237 Social Vulnerability Index (SVI) to identify and map the communities that are most vulnerable to
238 hazardous events. CDC’s SVI indicates the relative vulnerability of every U.S. Census tract by
239 ranking the tracts on 15 social factors, including unemployment, race, language, age, and disability,
240 and further groups them into four related themes: socioeconomic status; household composition and
241 disability; race and language; and housing and transportation. Each tract receives a ranking for each
242 Census variable for each of the four themes, as well as an overall ranking, with higher values
243 indicating higher vulnerability to adverse events. Together these factors help describe a community’s
244 resiliency to flooding, erosion, and water quality degradation.

245 Most of the Shoal Creek watershed scores in the lowest quartile for overall social vulnerability, with
246 the exception of the areas surrounding the University of Texas, the Wooten neighborhood, and the
247 area between Spicewood Springs Road and Far West Boulevard. Similarly, the Shoal Creek
248 watershed is dominated by areas in the lowest quartile for the race and language subindex, with
249 higher concentrations of people of color and/or low English-language proficiency in the Wooten
250 neighborhood.



251

252 *Figure 11 Social Vulnerability Index by Census Tract (Centers for Disease Control, 2016)*



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254

255

Figure 12 Social Vulnerability Index by Census Tract: Race and Language Theme (Centers for Disease Control, 2016)

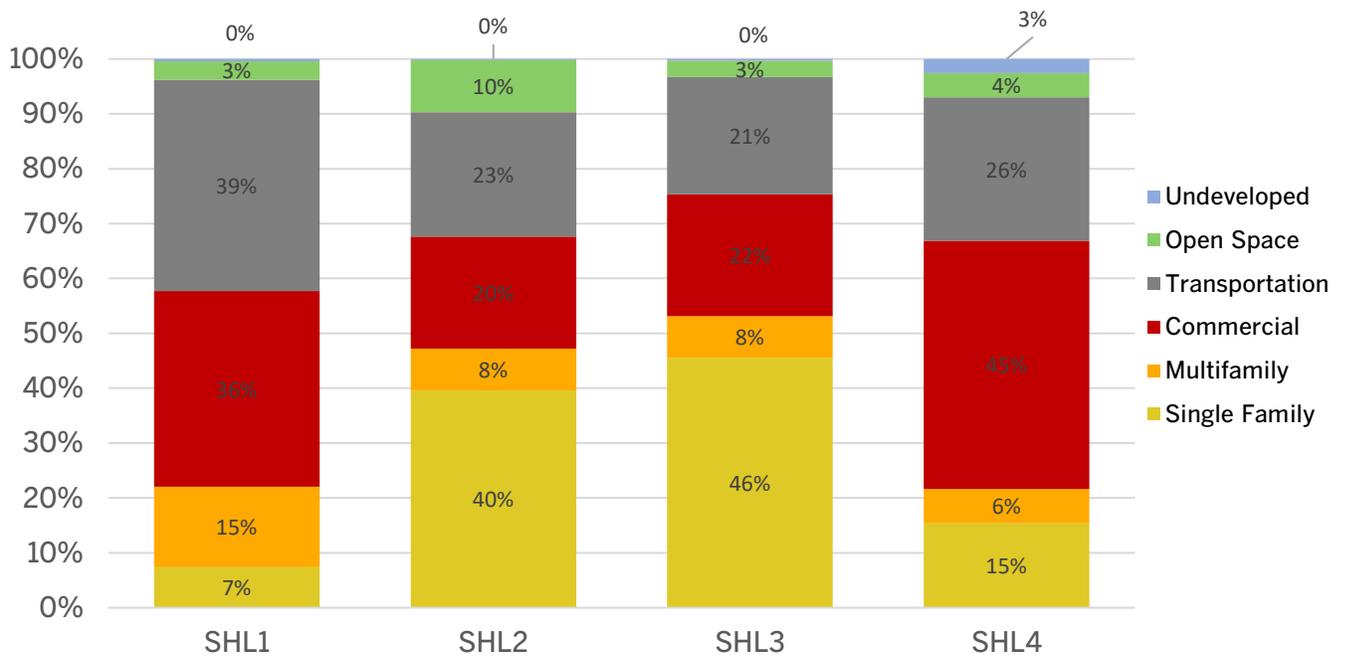
256 **Land Use**

257 The Shoal Creek watershed is almost completely urbanized, with only 5% of its land area remaining
 258 undeveloped/open space. The watershed is largely dominated by single family and commercial land
 259 uses. Almost a quarter of the watershed is dedicated to roads and other transportation infrastructure.
 260 SHL1 and SHL4 are dominated by transportation and commercial development, while SHL2 and
 261 SHL3 are largely dominated by single-family land uses.

262 *Table 1 Land Use by Reach (Percent of Reach Area) (COA-WPD, 2018)*

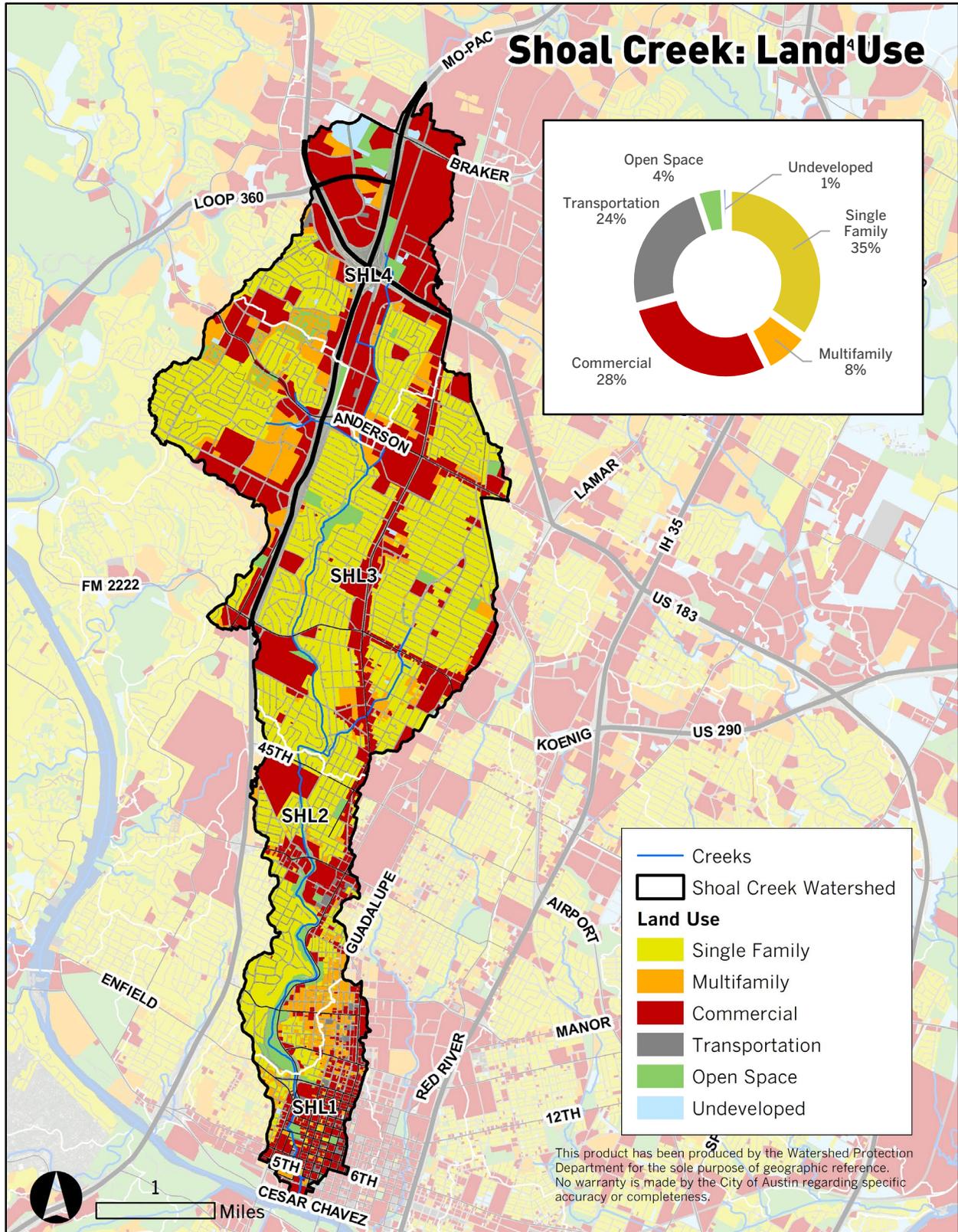
Reach	Single Family	Multifamily	Commercial	Transportation	Open Space	Undeveloped
SHL1	7%	15%	36%	39%	3%	0%
SHL2	40%	8%	20%	23%	10%	0%
SHL3	46%	8%	22%	21%	3%	0%
SHL4	15%	6%	45%	26%	4%	3%
Grand Total	35%	8%	28%	24%	4%	1%

263



264

265 *Figure 13 Land Use by Reach (Percent of Reach Area) (COA-WPD, 2018)*



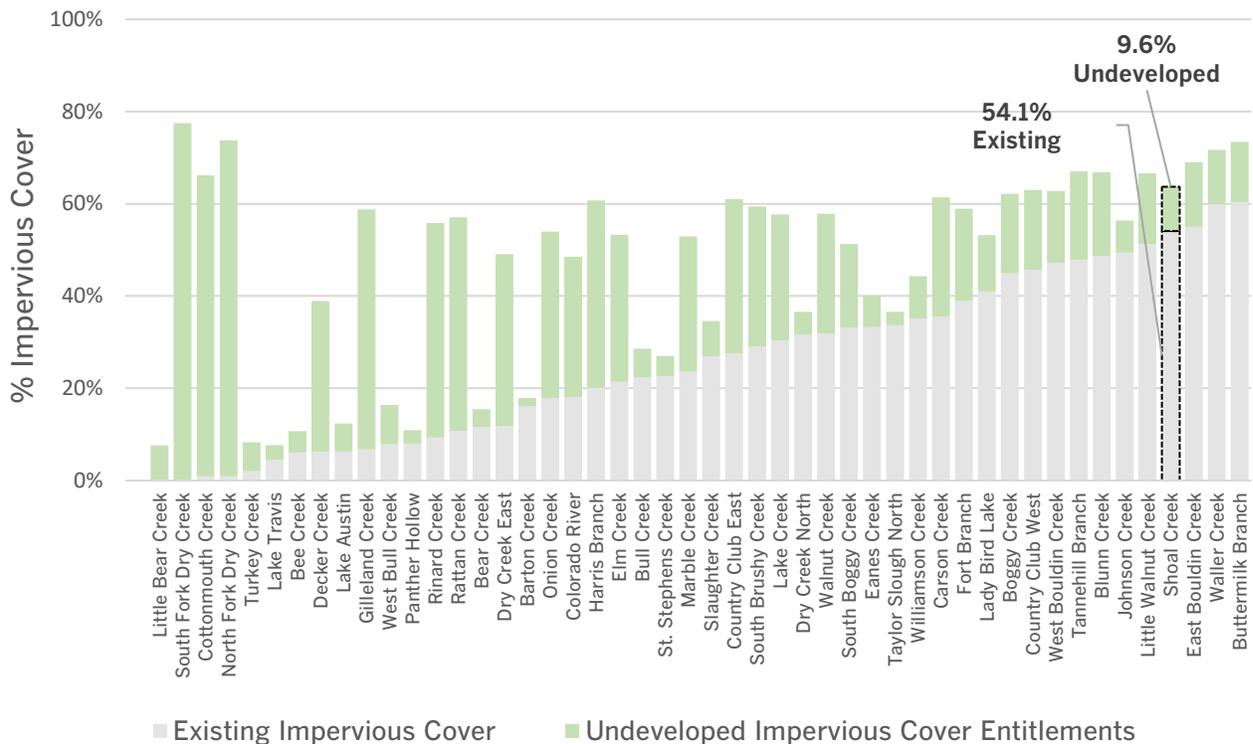
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267 *Figure 14 Land Use by Parcel (COA-WPD, 2018)*

268 **Impervious Cover**

269 Impervious cover is any surface that prevents the infiltration of water into the ground, such as roads,
 270 parking lots, and buildings. When rainwater falls on impervious surfaces, the increased volume and
 271 velocity of runoff from these surfaces can contribute to erosion and flooding and impair water
 272 quality by carrying contaminants such as sediment, bacteria, and nutrients into Austin's aquifer and
 273 creeks. Impervious cover also displaces soils, trees, and other plants, increasing ambient temperatures
 274 and reducing stream baseflows and natural habitat.

275 The Shoal Creek watershed is the fourth most impervious watershed in the city, with 54% existing
 276 impervious cover. Based on a City of Austin Watershed Protection Department (COA-WPD)
 277 analysis of impervious cover maximum buildout, Shoal Creek watershed could reach approximately
 278 64% impervious cover if each site developed to its impervious cover maximum (COA-WPD, 2018).
 279 This analysis represents a conservative estimate of maximum buildout, as it does not account for site-
 280 specific environmental features such as steep slopes, sensitive features, and trees. The regulatory
 281 protections associated with these features could potentially lower the total amount of impervious
 282 cover achieved for any given site. Thus, the maximum percentage of impervious cover shown below
 283 for each watershed is higher than the ultimate anticipated buildout.



284

285 *Figure 15 Existing and Maximum Allowed Impervious Cover; Full Purpose Jurisdiction (COA-WPD,*
 286 *2018)*

287

288 **IV. Watershed Health**

289 **A. Overview of Watershed Concerns**

290 **Introduction to the Watershed Protection Master Plan Approach**

291 The City of Austin's Watershed Protection Department (COA-WPD) protects the lives, property,
292 and environment of the community by reducing the impacts of flooding, erosion, and water
293 pollution. To accomplish this mission, the department maintains the Watershed Protection Master
294 Plan to prioritize service needs. A central principle of the Master Plan is that the most severe
295 problems should be considered first for solutions identification. The plan therefore outlines a
296 prioritization approach in which COA-WPD performs technical studies to identify areas where
297 watershed protection goals are not being achieved. Problem score systems then quantify and
298 prioritize problem areas for each of the department missions: Water Quality, Creek Flooding,
299 Localized Flooding, and Erosion Control. Each mission develops problem scores to assign a numeric
300 score and severity description to watershed problems, such as individual erosion sites or buildings in
301 floodplains. The areas with the highest problem scores are designated with a Narrative Score; "Very
302 High" or "High" severity problem areas are considered to be at the highest risk of flood, erosion, or
303 water quality degradation.

304 As part of the yearly capital budget planning process, problem scores are updated and Top 20
305 Priority Problem Areas are identified for each mission. These Top 20 Priority Problem Areas are
306 submitted for the annual project funding appropriations processes to be evaluated by COA-WPD
307 for capital project feasibility. Each mission completes a feasibility analysis to determine the range of
308 capital projects that could address the problem and a rough cost estimate. Once a priority problem
309 area is determined to have a feasible solution, it is reviewed to determine the mission integration
310 potential of the project. This review ultimately results in the identification of capital projects that are
311 included in the five-year Capital Improvement Program (CIP) appropriation plan.

312 For more information about the Master Plan and problem scores can be found at the following links:

313 [Problem Score Viewer](#) (COA-WPD, 2018)

314 [City of Austin Watershed Protection Master Plan](#) (COA-WPD, 2016).

315 **Water Quality - Environmental Integrity Index Scores**

316 Sources of water quality problems are complex to study and control. Key concerns include increases
317 in runoff, sediment, nutrients, metals, litter, fecal indicator bacteria, and degradation of aquatic and
318 riparian habitat. To assess this complexity, the Environmental Integrity Index (EII) was developed
319 by the City of Austin Watershed Protection Department (COA-WPD) to monitor and assess the
320 ecological integrity and degree of impairment of local creeks and streams. The EII is a multi-metric
321 index that integrates information about the physical integrity, chemical, and biological conditions of

322 a sampling location into a single score that reflects the overall ecological function of a stream system.
 323 Water quality is sampled quarterly and biological and habitat surveys are completed once per year.
 324 The Environmental Integrity Index assesses Shoal Creek at four discrete sampling points, which are
 325 then generalized to the study reaches as watershed effects aggregate at a downstream point (WPD,
 326 2002).

327 Components within some of the EII sub-indices have been identified to indicate problems that are
 328 feasibly addressed by engineering or land management solutions (as opposed to regulatory or
 329 programmatic solutions). These components are used to calculate problem scores for purposes of
 330 capital project prioritization. The components are unstable channels (hydrology), nutrients, toxins,
 331 and poor riparian vegetation. EII study reaches can be scored and ranked based on these individual
 332 problem score components, allowing WPD to identify and prioritize areas that require specific water
 333 quality solutions. These four problem score components can also be combined to produce an overall
 334 water quality problem score. SHL 1 and SHL2 rank 12th and 5th for overall water quality problem
 335 scores, respectively (WPD, 2019)

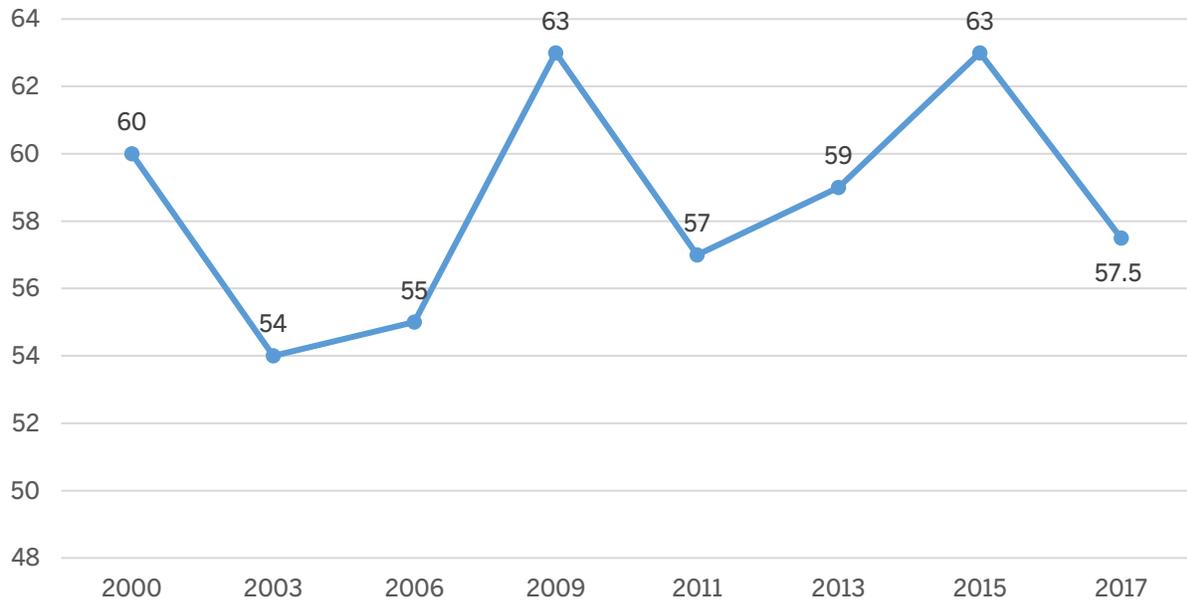
336 *Table 2 COA-WPD Environmental Integrity Index Scores (COA-WPD, 2017)*

Study Reach	Overall Reach Score	Aquatic Life	Contact Recreation	Non-Contact Recreation	Habitat	Sediment	Water Quality
SHL2	59	82	38	85	44	51	56
SHL1	48	73	25	62	47	51	32
SHL3	65	79	47	75	77	51	62
SHL4	58	52	37	82	53	51	75
Average	57.5	71.5	36.8	76.0	55.3	51.0	56.3

Key

100 - 87.5 Excellent	87.5 - 75 Very Good	75 - 62.5 Good	62.5 - 50 Fair	50 - 37.5 Marginal	37.5 - 25 Poor	25 - 12.5 Bad	12.5 - 0 Very Bad
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337 The overall EII score is calculated as the average of the subindices, which results in equal weighting
 338 of each subindex. The scores range between 0 and 100, with higher EII scores indicating more fully
 339 functional creek reaches that are less degraded by human disturbance. A reach with an overall EII
 340 score ranging from 62.5 to 75 is classified as in “Good” health. The 2017 EII indicates that Shoal
 341 Creek is within the “Fair” range with a score of 57.5 (See Figure 16). The full EII summary for
 342 Shoal Creek can be found in [Appendix X](#).



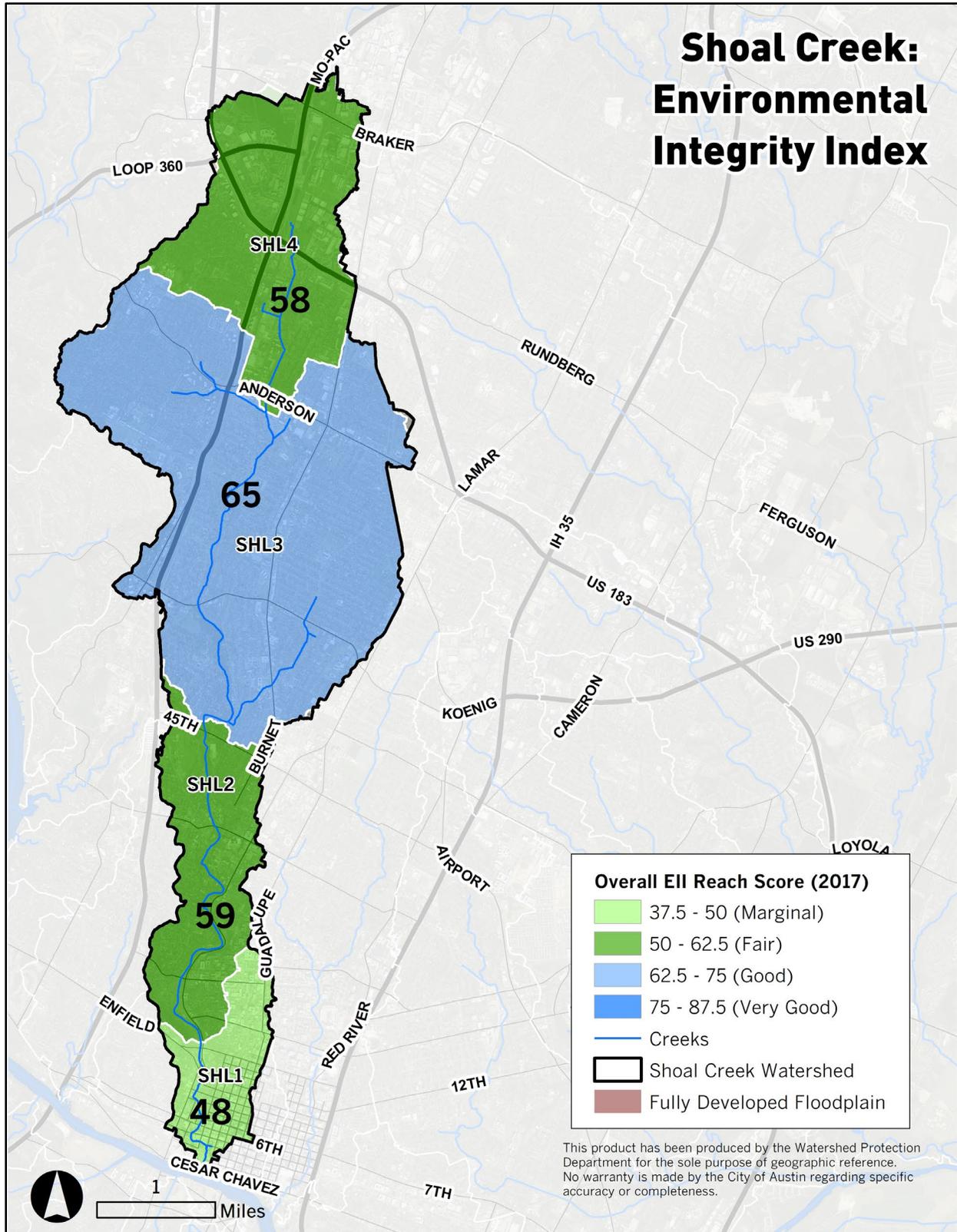
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344 *Figure 16 Overall Environmental Integrity Index Score (2003 - 2017) (COA-WPD, 2017)*

345

346

347



348

349 *Figure 17 Environmental Integrity Index (2017) (COA-WPD, 2017)*

350 **Creek Flooding – Problem Scores**

351 Austin is in an area known as “Flash Flood Alley.” Its unique combination of intense rainstorms,
 352 steep slopes, and slow-draining soils make it especially prone to severe flooding conditions. Floods in
 353 1981 (Memorial Day Flood), 1991, 1998, 2001, 2010, 2013 (the “Halloween Flood”), and 2015
 354 are reminders of the public safety and property hazards associated with flooding. In nearly every
 355 decade, there is a record of significant flood events. COA-WPD identifies and prioritizes flooding
 356 risks of the primary drainage system (the creeks) for both buildings and roadway crossings. In order
 357 to identify problem areas, buildings at risk of flooding are combined into “clusters” based on their
 358 individual flood problem scores. The table below summarizes the problem areas and low-water
 359 crossings within the Shoal Creek watershed that are among the fiscal year 2019 Top 20 most severe
 360 creek flooding risk areas in the city. See Figure 19 for a map of these problem areas. Lower Shoal
 361 Creek is the top-ranked problem area in the city, with 66 buildings modeled to be impacted in a
 362 100-year event.

363 The number of buildings and roadways impacted by flooding is expected to increase when rainfall
 364 data from the National Weather Service’s Atlas 14 rainfall study is incorporated into updated
 365 floodplain studies.

366 *Table 3 FY 2019 Top 20 Ranked Creek Flooding Problem Areas (COA-WPD, 2018)*

Problem Area	Buildings Impacted	Narrative Score	Citywide Rank
Lower Shoal Creek	66	Very High	1
Shoal Creek - Hancock & Grover Tributaries	96	Very High	8
Shoal Creek at 49th St	7	High	17
Shoal Creek - White Rock to Northwest Park	28	High	19

367

368 *Table 4 FY 2019 Top 20 Ranked Low-Water Crossings (COA-WPD, 2018)*

Street	Modeled Depth in 100-year event	Modeled Depth in 25-year event	Modeled Depth in 10-year event	Modeled Depth in 2-year event	Narrative Score	Citywide Rank
10th Street Bridge	9.3	7.8	6.9	2.8	Very High	2
9th Street Bridge	9.1	7.8	6.8	2.0	Very High	2
Shoal Creek Boulevard Bridge	6.6	5.4	4.5	0.9	Very High	12

369

370 **Localized Flooding – Problem Scores**

371 “Localized flooding” is a term used when flooding occurs away from creeks and due to problems
 372 with the secondary drainage system. The secondary, or engineered drainage system is composed of
 373 pipes, curb inlets, manholes, minor channels, roadside ditches, and culverts. This system is intended
 374 to convey stormwater runoff to the primary drainage system, the creek. Because the Shoal Creek
 375 watershed was largely built-out prior to the implementation of drainage criteria in 1977, much of
 376 Shoal Creek’s infrastructure is undersized or experiences failure of components due to deteriorating
 377 materials. Both factors contribute to localized flooding. COA-WPD currently prioritizes localized
 378 flooding problems areas using reports of flooding from residents. Reports of flooding of buildings is
 379 considered the most severe for purposes of prioritizing projects for implementation. The table below
 380 summarizes the localized flooding problem areas within the Shoal Creek watershed that are among
 381 the fiscal year 2019 Top 20 most severe problem areas in the city. See Figure 19 for a map of these
 382 problem areas.

383 *Table 5 FY 2019 Top 20 Ranked Localized Flooding Problem Areas (COA-WPD, 2018)*

Problem Area	Reports of Building Flooding	Reports of Yard Flooding	Reports of Street Flooding	Total Reports of Flooding	Citywide Rank
Brentwood	31	26	12	69	2
Nueces Street	23	11	13	47	4
Burrell Drive	11	15	0	26	13
Madison Avenue	10	9	5	24	16

384

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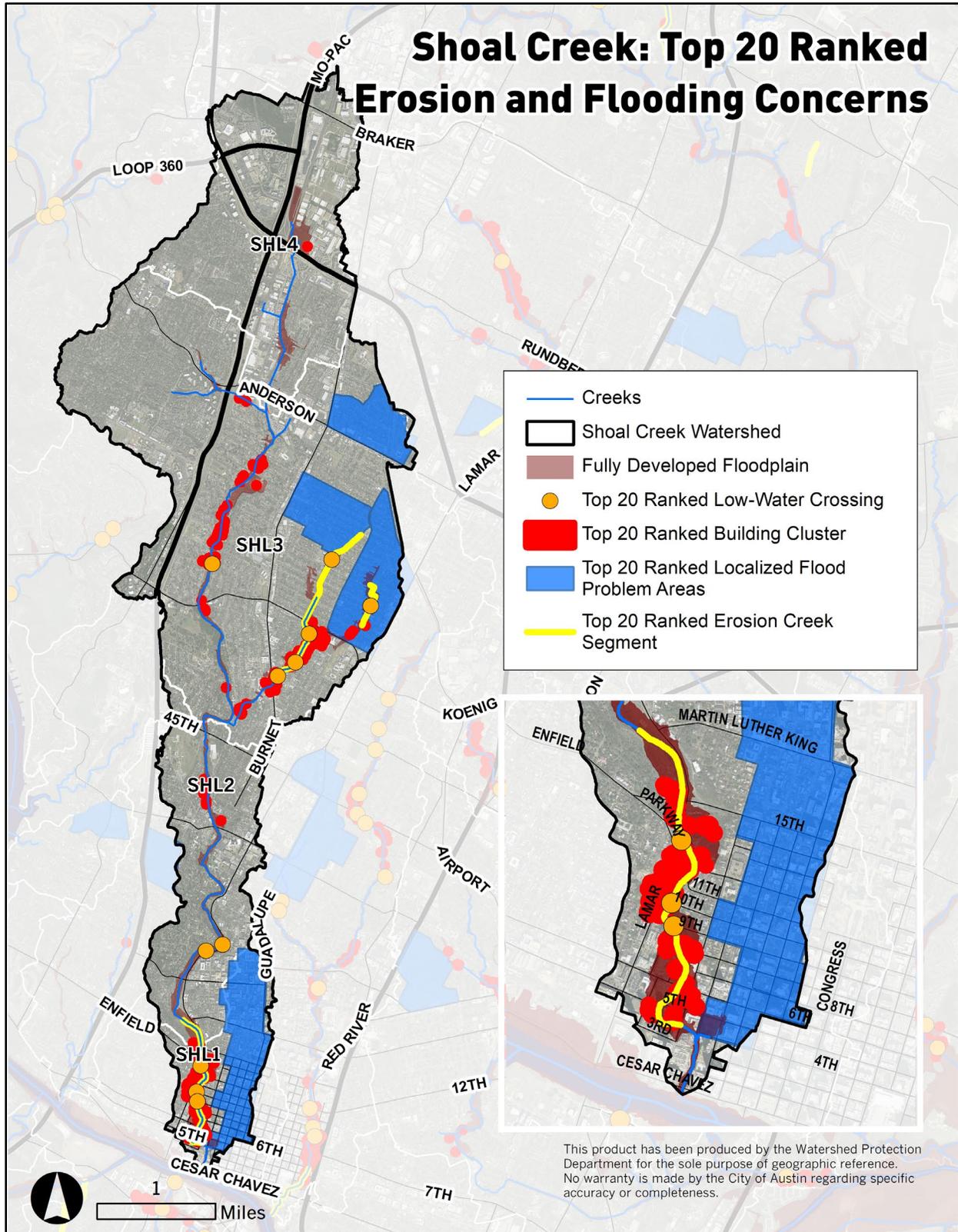
386 **Erosion – Problem Scores**

387 Erosion problems can stem from changing land use conditions (i.e., urbanization) that modify
 388 watershed hydrology by increasing stormwater runoff. Other problems occur due to improper
 389 placement of man-made resources near stream banks. Changes in streamflow have resulted in
 390 accelerated changes in local creek characteristics across Austin. The Shoal Creek watershed was
 391 largely developed before this relationship between urbanization and erosion was well-understood—
 392 development was often placed too close to creek banks, which put those resources at risk when Shoal
 393 Creek experienced deepening and widening due to increased runoff. As a result, development along
 394 Shoal Creek has been significantly impacted by erosion. The table below summarizes the reaches
 395 within the Shoal Creek watershed that are among the fiscal year 2019 Top 20 most severe problem
 396 reaches in the city. See Figure 19 for a map of these problem areas.

397 *Table 6 FY 2019 Top 20 Ranked Erosion Reaches (COA-WPD, 2018)*

Location	Reach	Narrative Score	Citywide Rank
Grover Tributary - From confluence with Shoal Creek to upstream end near Grover Dr	Hancock-Grover-2	Very High	3
Arroyo Seco - From 550 ft. upstream of North Loop Rd. to W St. Johns	Hancock-3	Very High	9
Shoal Creek Mainstem - From W. 6th St to W. 15 th Street	Shoal-3	Very High	20

398



399

400 *Figure 18 COA-WPD Fiscal Year 2019 Top 20 Ranked Erosion and Flooding Concerns (COA-WPD,*
 401 *2018)*

402 **B. Springflow and Groundwater Concerns**

403 Shoal Creek is an intermittent creek that flows primarily as a response to rainfall. However, there are
404 several springs and seeps that contribute less than 5% of the annual Shoal Creek streamflow to Lady
405 Bird Lake (COA-WPD, 1990). It is likely that more springs/seeps existed in the Shoal Creek
406 watershed in the past, but the watershed was largely urbanized prior to the identification and
407 tracking of these features by COA-WPD. Urbanization and its associated impervious cover has
408 altered the hydrology to decrease the natural infiltration of rainwater into the groundwater system,
409 potentially resulting in lower overall baseflow of springs. Increased impervious cover can result in
410 flashy discharge during storms, increased runoff to streams, and reduced diffuse recharge via reduced
411 infiltration through soils. Urban recharge from leaking water supply, sewer lines, storm drains, and
412 irrigation may moderate this reduction in natural recharge caused by runoff from impervious cover.
413 This urban leakage provides a source of baseflow to Shoal Creek (Christian et al. 2011). These water
414 sources (e.g., chlorinated water, raw sewage, irrigation water) often contain pollutants and are less
415 likely to interact with groundwater ecosystems in the same manner as natural recharge from
416 precipitation and percolation (Bendick, 2014). The impact of these urban sources on the quantity
417 and quality of baseflow is not yet well understood.

418 As there is a small documented population of the threatened Jollyville Plateau salamander (*Eurycea*
419 *tonkawae*) at the Spicewood Spring discharge point, this spring has been monitored since the mid-
420 nineties. Levels for nutrients are generally within normal range compared to other Austin creeks, but
421 *E. coli* and nitrate levels are chronically high relative to other watersheds. Where fecal contamination
422 from an urban source is suspected, a combination of high *E. coli* counts and high nitrates may
423 suggest a source of contamination originating from a location some distance from the surface water
424 being evaluated (WPD, 2012). Flooding is problematic as well—following rain events, Spicewood
425 Spring becomes inundated with leaf litter, woody debris, and trash (WPD, 2006).

426

427

428

429

430 **C. Habitat and Native Species Concerns**

431 **Riparian Zones**

432 A riparian zone is the area adjacent to a waterway that serves as the transition zone between the
433 upland and aquatic ecosystems. Healthy, vegetated riparian buffers enhance water quality and
434 quantity in a wide variety of ways, including by reducing nutrients and suspended solids. Riparian
435 buffers also reduce bacteria loads to streams from stormwater, as bacteria tend to adhere to sediment
436 particles that are the most easily filtered out pollutant in stormwater as it runs through vegetation
437 and soil.

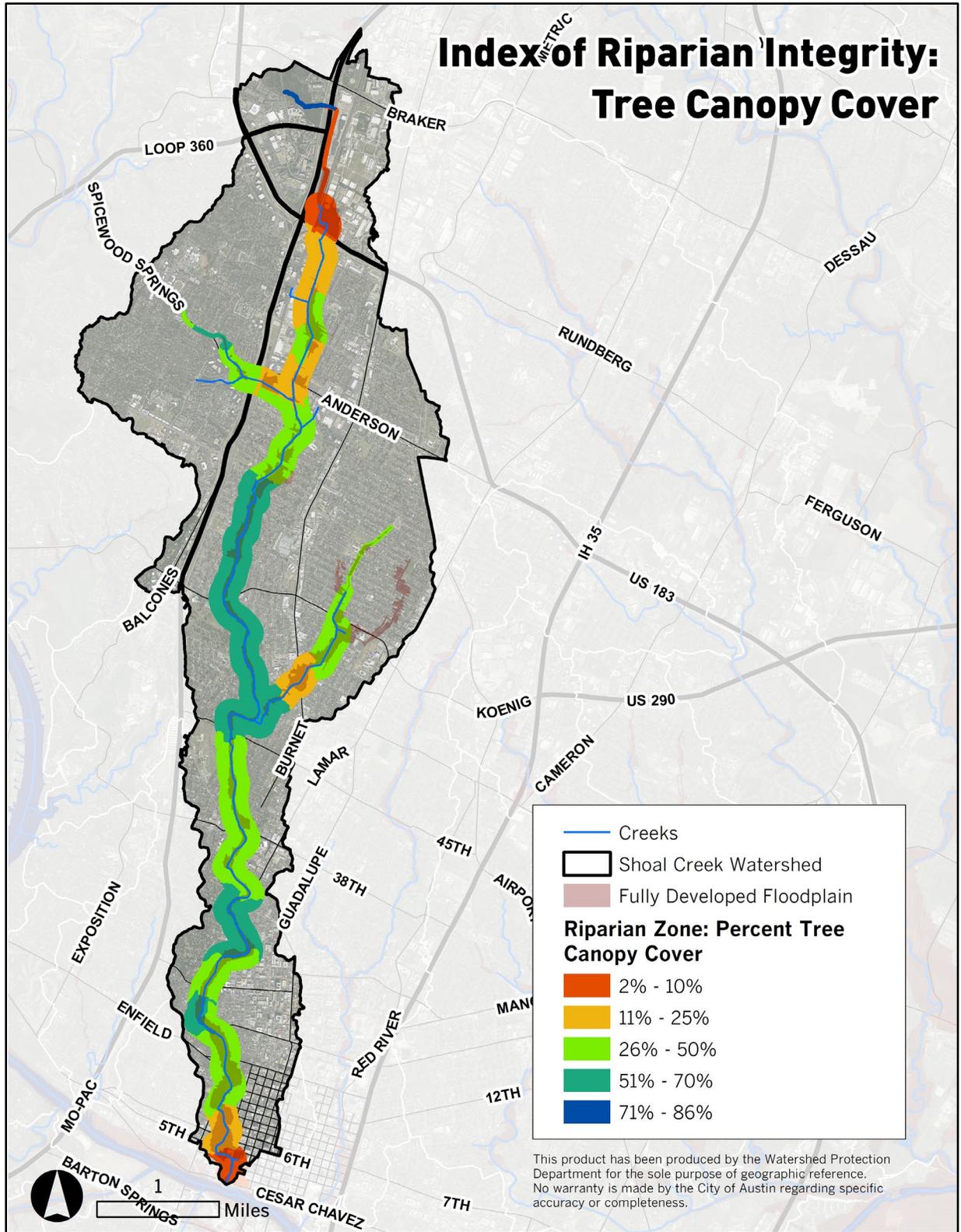
438 Aside from the water quality benefits of healthy riparian areas, these areas also generally have a more
439 biologically diverse plant community due to the resources that creeks bring (water, nutrients, etc). If
440 riparian zones are left alone, grasses and trees become established and transform these areas into
441 more ecologically functional landscapes. This riparian vegetation can reduce erosion by stabilizing
442 bank soils and reducing the velocity of water, while debris produced from fallen or dead vegetation
443 provides habitat for fish and macroinvertebrates. A robust riparian tree canopy also protects
444 organisms in the creek from large fluctuations in water temperature. More broadly, intact riparian
445 areas form one piece of an integrated system of green infrastructure that provides multiple benefits to
446 humans.

447 Because the Shoal Creek watershed has been urbanized for over 100 years, the riparian zones have
448 been both encroached upon and largely denuded of vegetation. Human activities such as mowing
449 and development remove the original mature vegetation, degrade soil carbon content, and compact
450 the soil. When repeated over decades, this makes passive restoration techniques more difficult to
451 implement to achieve a healthy riparian vegetative community.

452 The Index of Riparian Integrity (IRI) (Scoggins et al., 2013) represents an effort to utilize remote
453 sensing techniques (e.g., aerial photography) to assess riparian condition throughout an entire stream
454 corridor and identify areas with a high potential of functional deficiency. Aerial mapping and
455 interpreting technologies have advanced to a point where it is possible to use aerial imagery to
456 evaluate riparian zones rather than labor-intensive field studies. The IRI approach uses aerial imagery
457 to characterize 37 riparian areas along the creek corridor according to their percent impervious cover,
458 percent tree canopy, and percent of pervious non-canopy area. Table 7 and Figures 19, 20, and 21
459 show these values in each of these 37 riparian areas (Please note that tree canopy can overlap
460 impervious areas for this analysis.). Together, these three measures are a good indicator of the relative
461 functionality of the riparian buffer and can help guide both protection of higher scoring areas and
462 restoration of degraded areas.

463

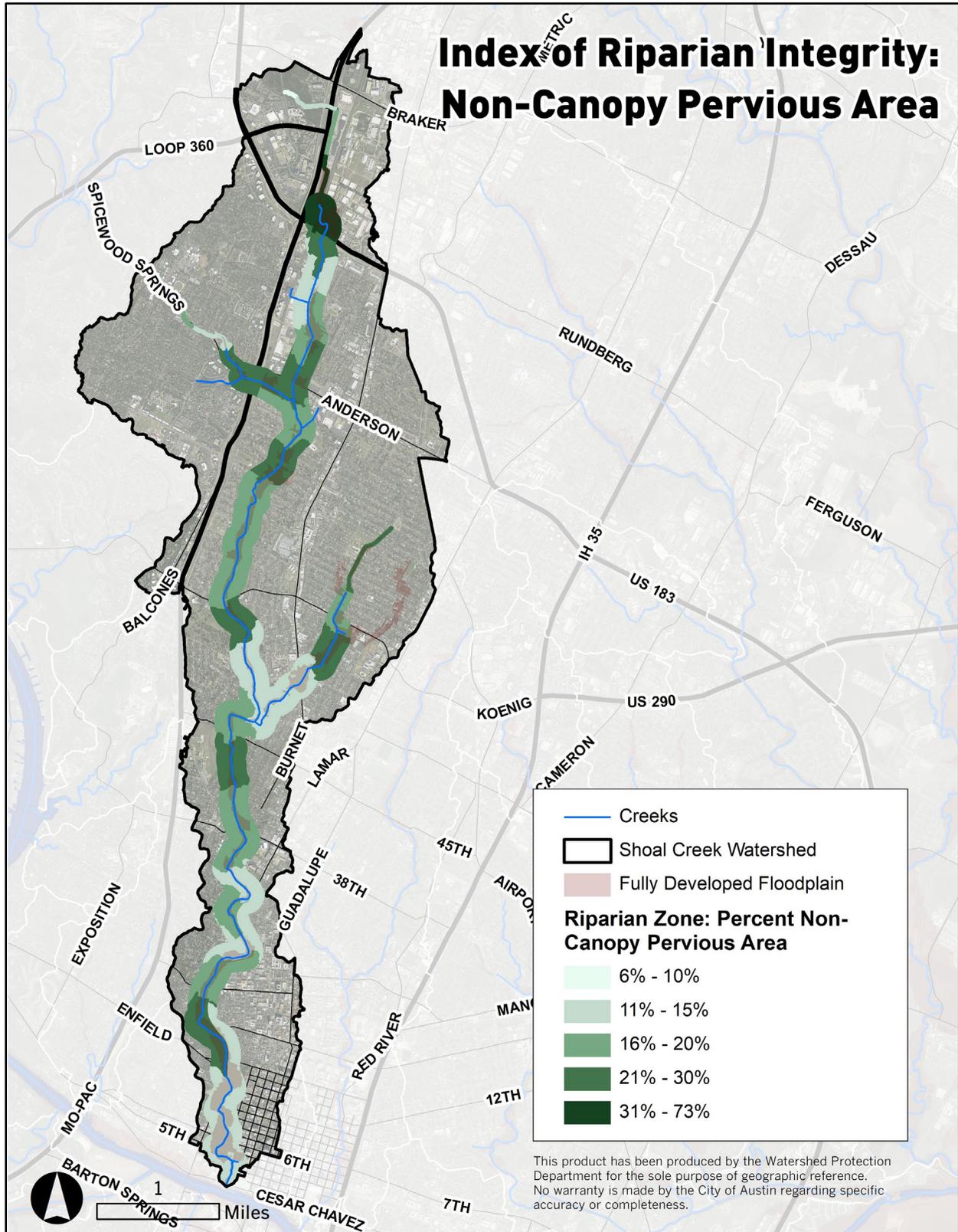
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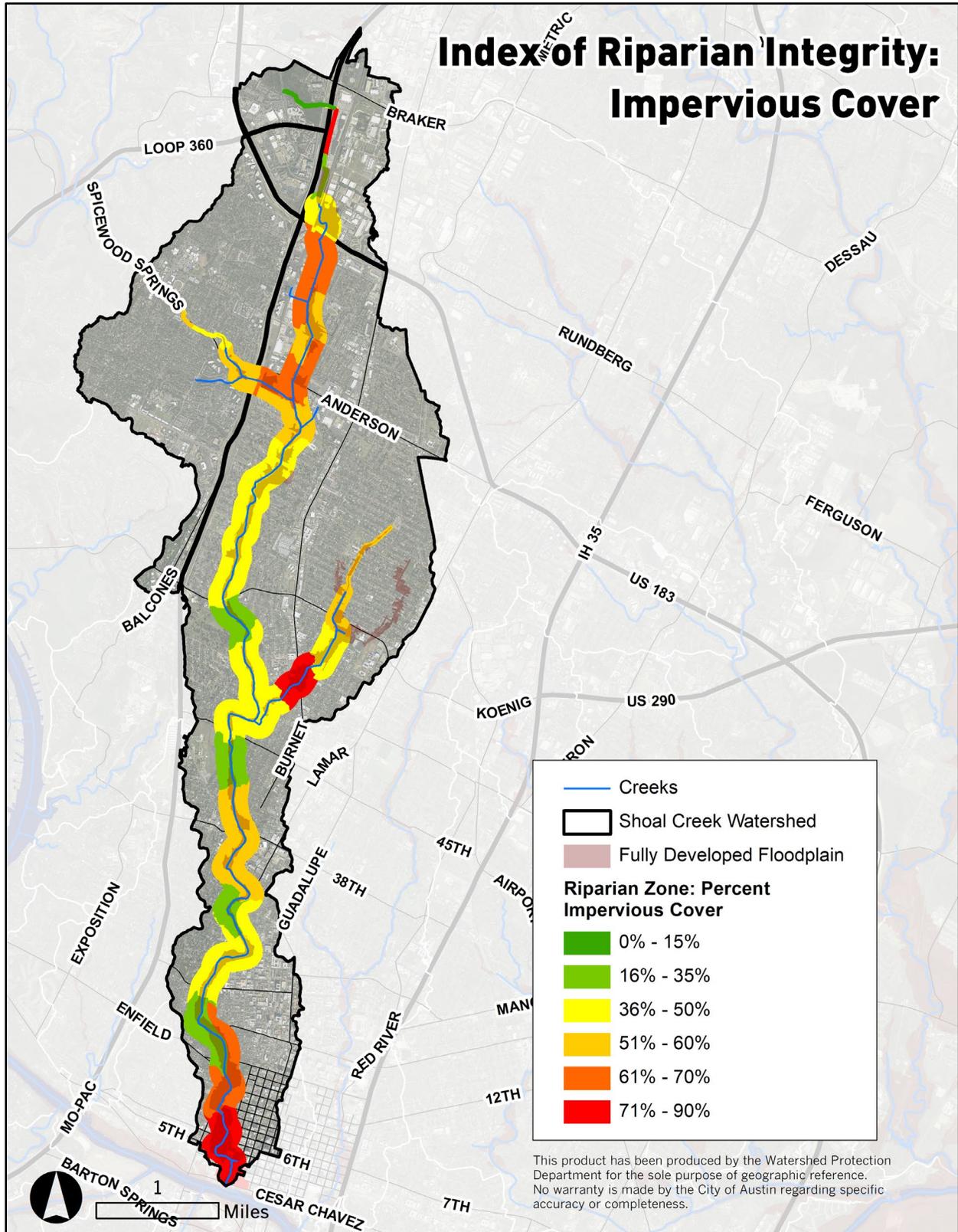
466 *Figure 19 Index of Riparian Integrity: Tree Canopy Cover (COA-WPD, 2018)*

467



468

469 *Figure 20 Index of Riparian Integrity: Non-Canopy Pervious Area (COA-WPD, 2018)*



470

471 *Figure 21 Index of Riparian Integrity: Impervious Cover (COA-WPD, 2018)*

472 Table 7 Index of Riparian Integrity: Tree Canopy, Non-Canopy Pervious Area, and Impervious Cover

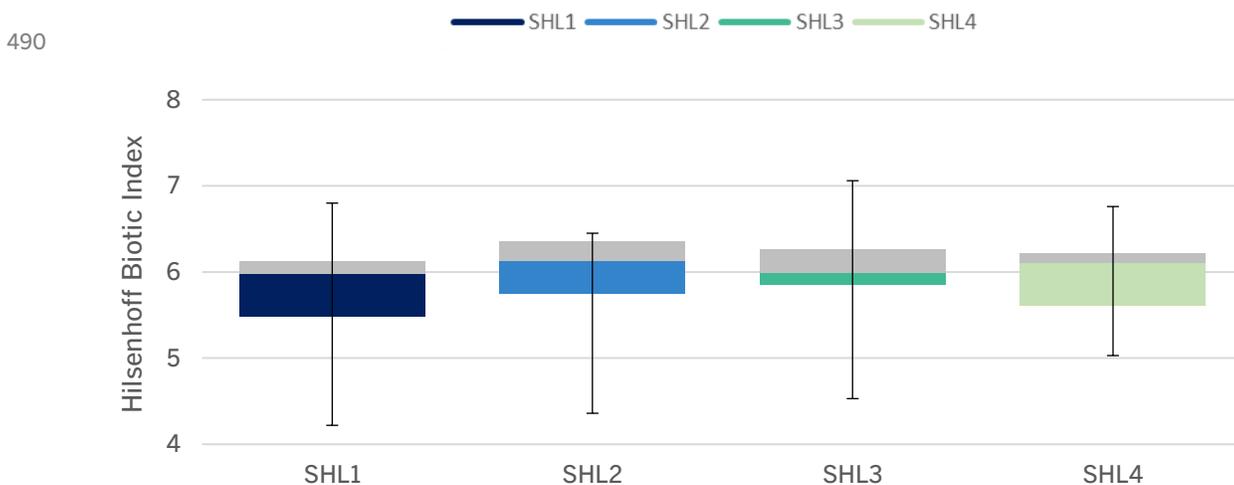
IRI Segment	Tree Canopy (%)	Non-Canopy Pervious Area (%)	Impervious Cover (%)
Segment 0	9%	11%	83%
Segment 1	21%	14%	72%
Segment 2	31%	15%	63%
Segment 3	45%	30%	30%
Segment 4	57%	25%	26%
Segment 5	47%	16%	45%
Segment 6	54%	15%	42%
Segment 7	61%	16%	33%
Segment 8	49%	13%	50%
Segment 9	33%	18%	54%
Segment 10	38%	17%	56%
Segment 11	50%	29%	29%
Segment 12	63%	15%	37%
Segment 13	58%	14%	43%
Segment 14	60%	13%	41%
Segment 15	59%	26%	22%
Segment 16	54%	16%	42%
Segment 17	56%	16%	42%
Segment 18	52%	18%	42%
Segment 19	40%	28%	42%
Segment 20	41%	20%	50%
Segment 21	21%	20%	65%
Segment 22	38%	19%	52%
Segment 23	24%	15%	67%
Segment 24	18%	22%	66%
Segment 25	8%	48%	44%
Segment 26	2%	73%	25%
Segment 27	2%	19%	79%
Segment 28	70%	15%	15%
Segment 29	86%	6%	9%
Segment 30	28%	21%	59%
Segment 31	56%	11%	40%
Segment 32	41%	18%	53%
Segment 33	19%	11%	77%
Segment 34	40%	23%	47%
Segment 35	48%	17%	50%
Segment 36	32%	24%	53%
Segment 37	29%	26%	51%
Total	40%	19%	49%

(COA-WPD, 2018)

473 **Aquatic Life**

474 Biological sampling enables a more holistic perspective of water quality than water chemistry
 475 sampling alone. The diversity and tolerance of the biological community can provide insight into the
 476 conditions of water quality over months and even years rather than a single discrete point in time. As
 477 part of its Environmental Integrity Index (EII) sampling, COA-WPD samples benthic
 478 macroinvertebrates (oftentimes simply referred to as “bugs”). Benthic macroinvertebrates are visible
 479 to the naked eye (macro), lack a backbone (invertebrate), and are found in and around water bodies
 480 during some period of their lives. Common freshwater benthic macroinvertebrates include the larvae
 481 of mayflies, stoneflies, beetles, dragonflies, as well as non-insects such as snails, worms, and clams.
 482 Diatoms, which are a type of microscopic algae, are also scraped from the surface of rocks within the
 483 creek as a alternative measure of biological health. The diatom and benthic macroinvertebrate data
 484 are combined and scored based on their community structure (i.e., number of taxa) and ability to
 485 tolerate stressors from the urban environment like pollutants and altered flow.

486 Figures 22 - 25 describe the diversity and tolerance of the macroinvertebrate and diatom
 487 communities found at each EII sampling site during the most recent sampling. The whiskers
 488 indicate the minimum and maximum values and the boxes indicate the interquartile range.
 489 Throughout the report, individual EII reaches are indicated with the following colors:

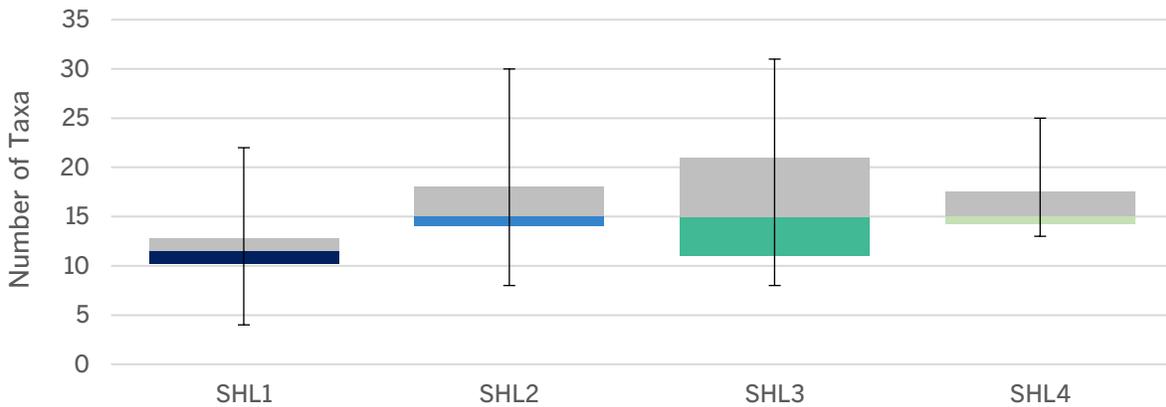


491
 492 *Figure 22 Hilsenhoff Biotic Index (COA-WPD, 2017)*

The Hilsenhoff Biotic Index (HBI) metric estimates the overall tolerance of the community. Organisms are assigned a tolerance number from 0 to 10 pertaining to that group's known sensitivity to organic pollutants; 0 being most sensitive, 10 being most tolerant. All of the sites on Shoal Creek have a community that is relatively tolerant to nutrient stressors, with a relative lack of sensitive species.

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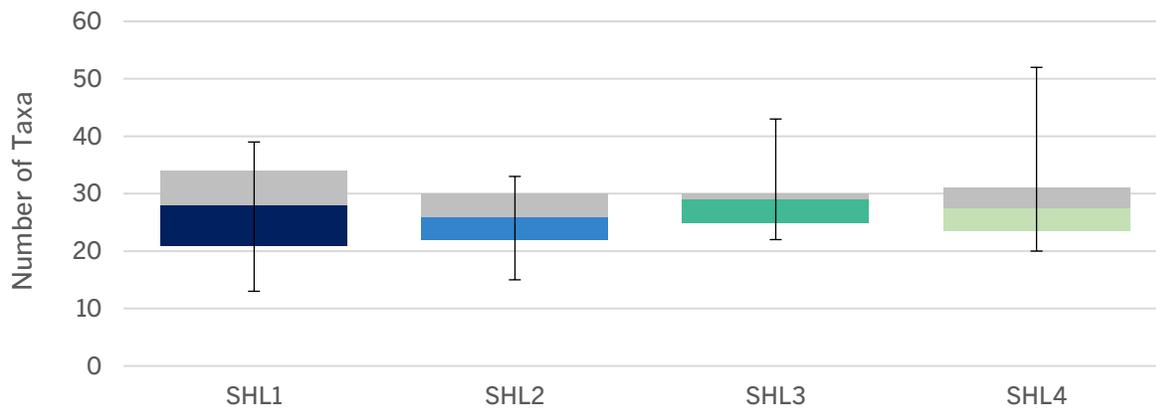


496

497 *Figure 23 Number of Benthic Macroinvertebrate Taxa (COA-WPD, 2017)*

Total number of bug taxa is a measure of diversity and an excellent indicator of overall stream health. The number of taxa generally increases from downstream to upstream reaches, but the difference is relatively small among reaches. This suggests that the upstream reaches have a healthier bug community.

498



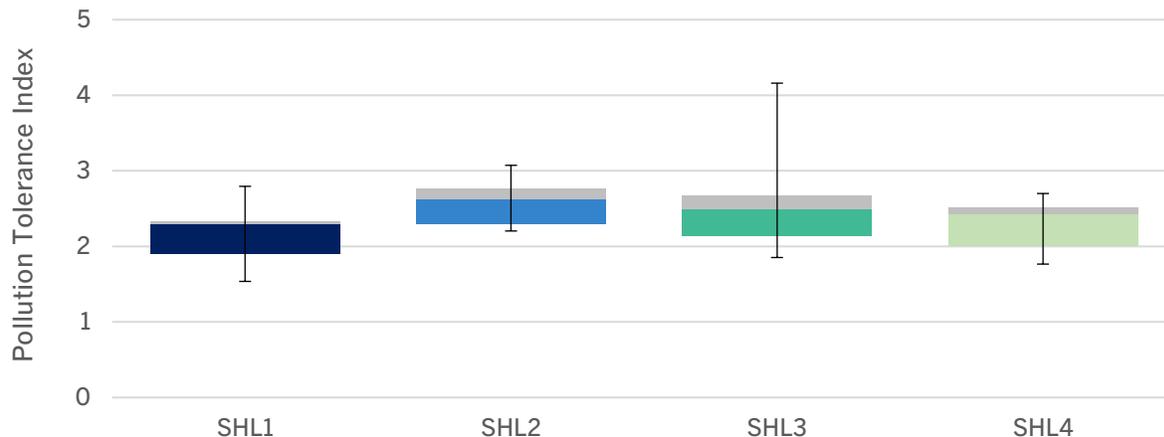
499

500 *Figure 24 Number of Diatom Taxa (COA-WPD, 2017)*

The number of diatom taxa is not very different among the four Shoal Creek sites, suggesting that for this measure the sites are relatively similar, with total taxa counts around 25.

501

502



503

504 *Figure 25 Diatom Pollution Tolerance Index (COA-WPD, 2017)*

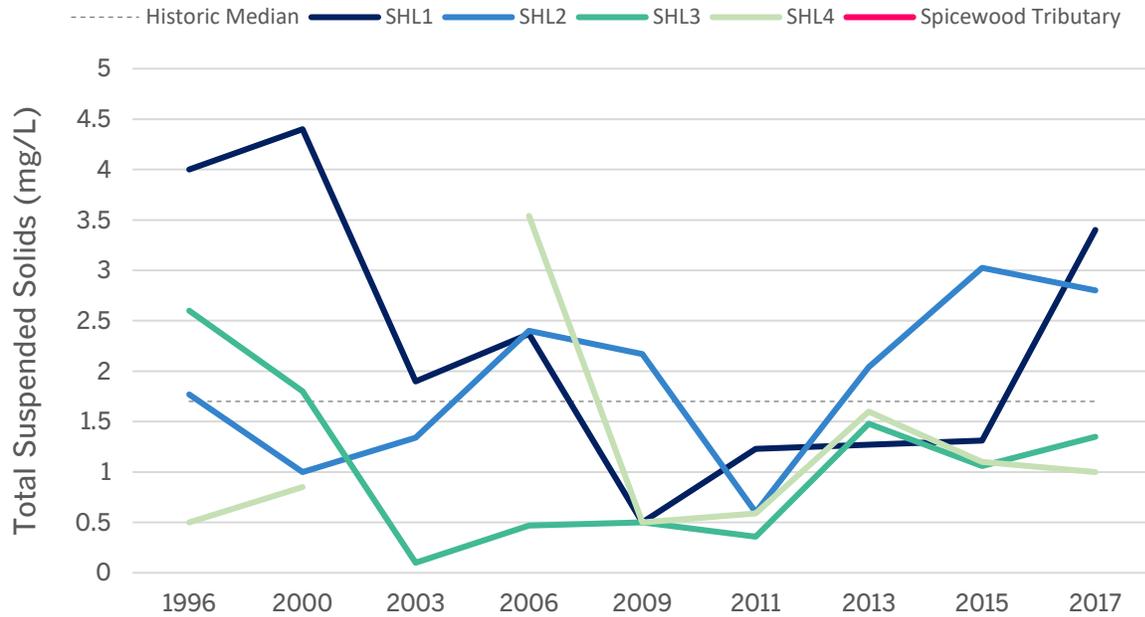
The Pollution Tolerance Index rates diatom taxa by their sensitivities to increased environmental degradation. There is some improvement of scores at the middle sites, but generally all sites are similar, with scores between 2 and 3.

505

506 D. Overview of Water Quality Impairments

507 Water Chemistry

508 On the following pages are figures depicting the water chemistry subindices for the Shoal Creek
509 watershed (Figures 26 - 34). Spicewood Tributary information is provided where available. A full
510 summary of the EII reaches, including tables and box and whisker plots, is found in [Appendix X](#).
511 The raw data can be found at data.austintexas.gov/Environment/Water-Quality-Sampling-Data/.

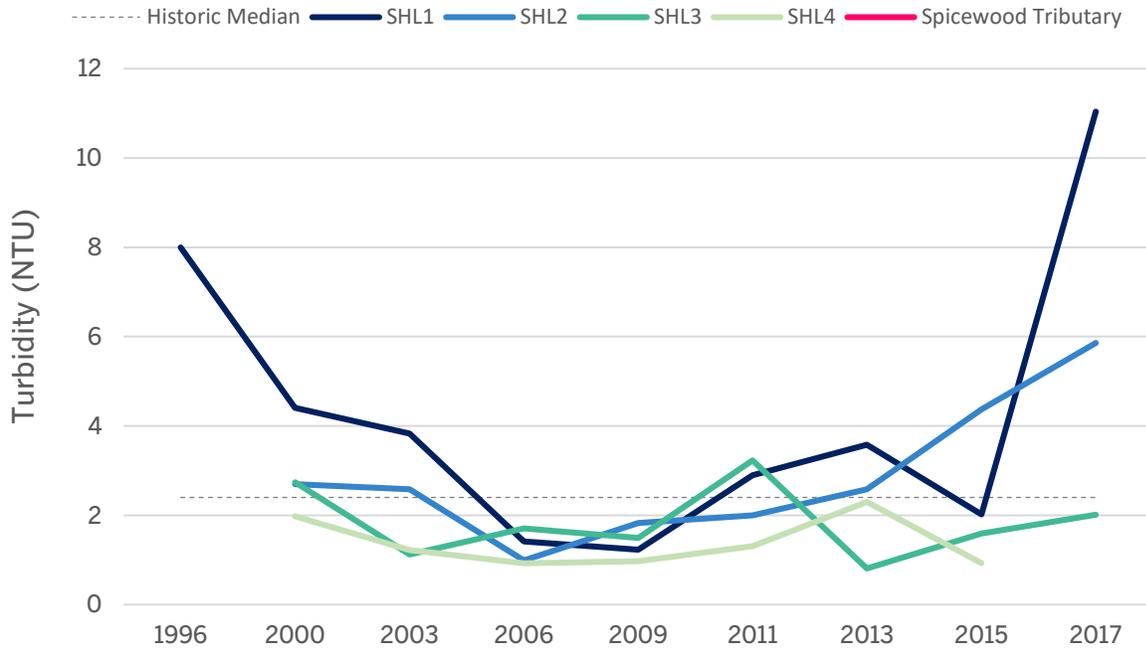


512

513 *Figure 26 Total Suspended Solids (mg/L) (1996 – 2017) (COA-WPD, 2018)*

Although it is naturally occurring, sediment levels can be elevated from accelerated and unnatural erosion from active and historic development practices. Nutrients and other pollutants can be released from eroded soil and the fine silty particles degrade the habitat for aquatic life. Shoal Creek is generally below average for Total Suspended Solids compared to other watersheds. Total Suspended Solids is typically higher and more variable for Shoal Creek's downstream reaches (SHL1-2) and decreases as you travel upstream (SHL3-4).

514



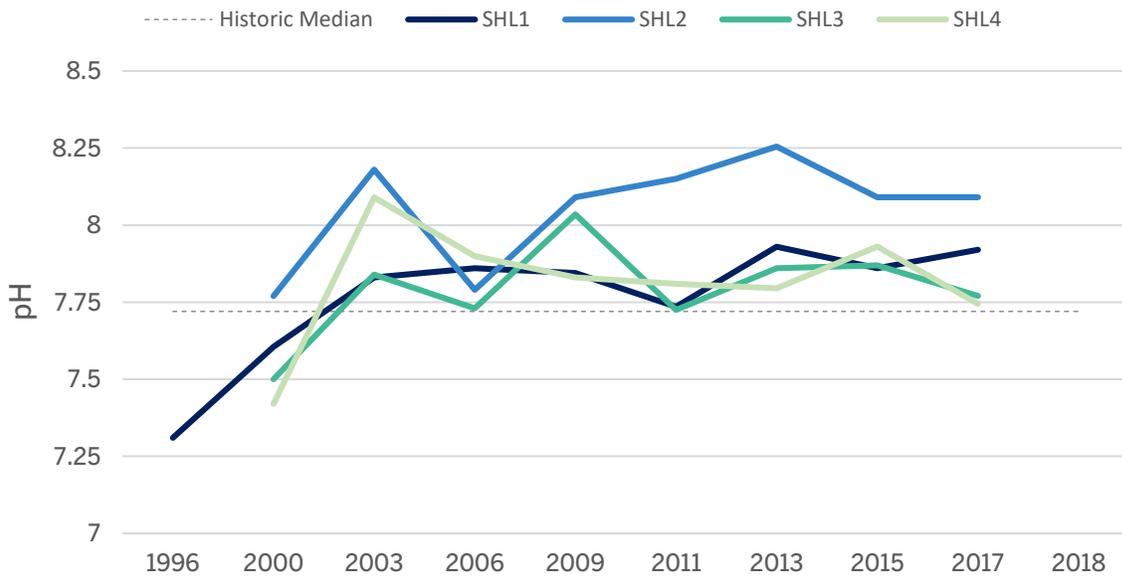
515

516 *Figure 27 Turbidity (2000 - 2017) (COA-WPD, 2018)*

517

Turbidity is the measure of the clarity of a liquid. Murky, turbid water blocks sunlight for aquatic vegetation and can harm sensitive tissues such as fish and invertebrate gills and eggs. Shoal Creek generally has low turbidity.

518

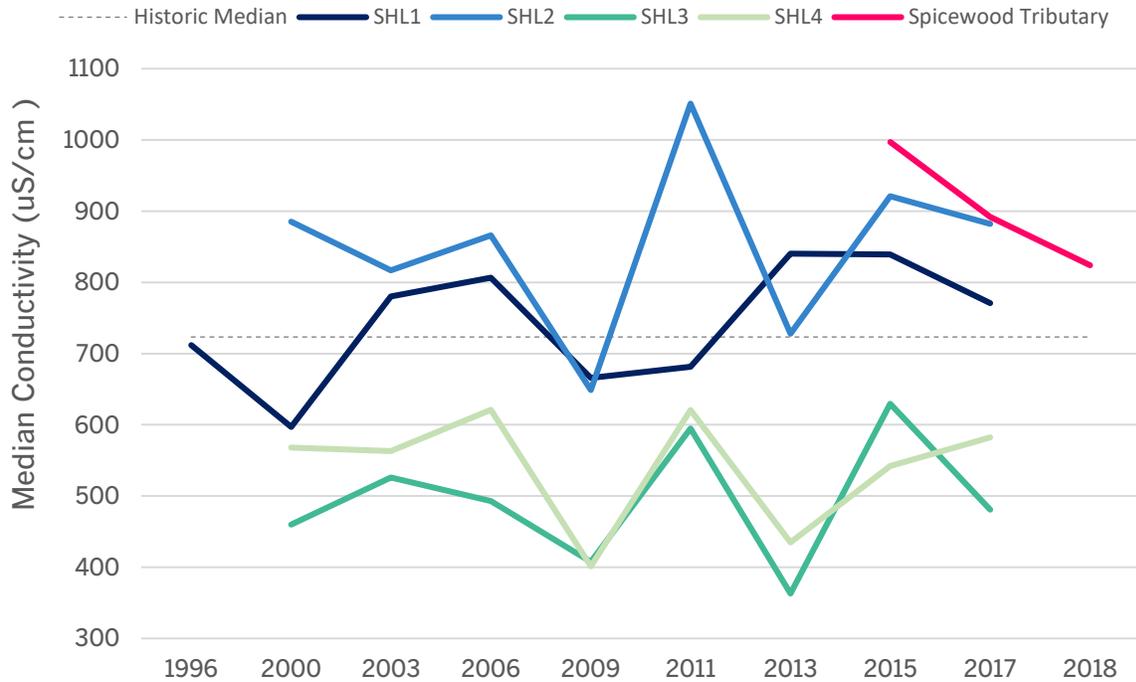


519

520 *Figure 28 pH (2000 – 2017) (COA-WPD, 2018)*

521

Shoal Creek's pH generally falls within the expected range.



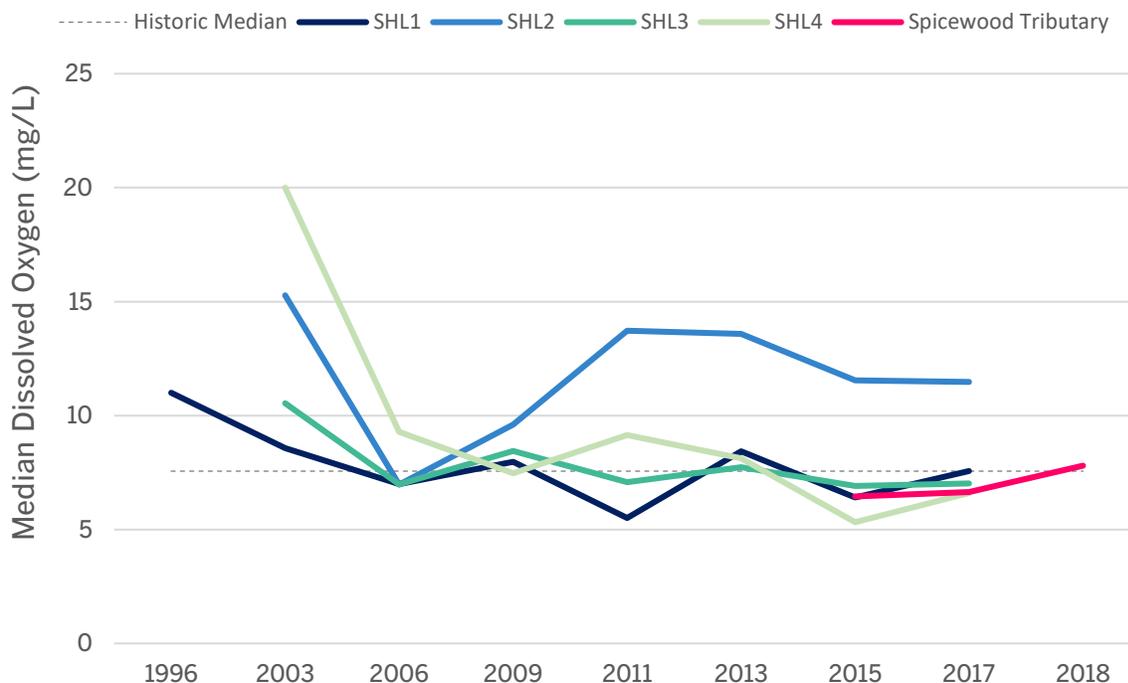
522

523

Figure 29 Conductivity ($\mu\text{S}/\text{cm}$) (2000 – 2018) (COA-WPD, 2018)

Conductivity is a measure of the amount of salts in water and a good indicator of a range of urban pollutants. Shoal Creek frequently exceeds 700 $\mu\text{S}/\text{cm}$, which is indicative of a more urbanized watershed. Note that conductivity is typically higher and more variable for Shoal Creek's downstream reaches (SHL1) and decreases steadily as you travel upstream (SHL2-4).

524



525

526 *Figure 30 Dissolved Oxygen (mg/L) (2003 – 2018) (COA-WPD, 2018)*

Dissolved Oxygen (DO) is used as an indicator of overall water quality because many organisms that live in water rely on oxygen to live. Many organisms are sensitive to low levels (below 5 mg/L) and will die and disappear if it drops too low. Generally Shoal Creek maintains sufficient levels of dissolved oxygen for aquatic life.

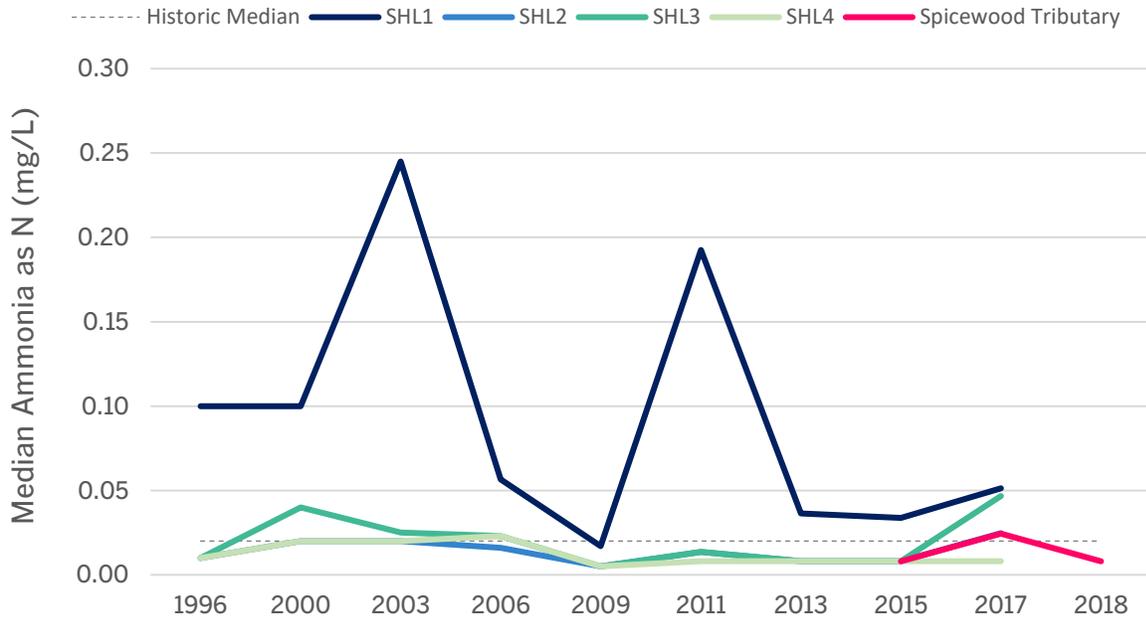
527

528 **Nutrients**

529 Nutrients in surface water are an important component of aquatic ecosystems, but excess nutrient
 530 load (called eutrophication) can create several serious problems for aquatic life. Elevated phosphorus
 531 and nitrate concentrations are commonly associated with algal blooms, which can result in dissolved
 532 oxygen spikes/troughs, fish kills, bad odors, and other associated water quality problems. Ammonia
 533 in surface water converts readily to nitrate, so it is important to monitor both ammonia and nitrate.
 534 One of the more common sources for these nutrients in urban environments is wastewater from raw
 535 sewage. Accordingly, creeks that exhibit higher concentrations of these nutrients are typically known
 536 to either be driven in part by aging infrastructure in which spills, leaks, and overflows are common
 537 (WPD, 2015).

538 Another key source of nutrient pollution is the application of fertilizers. Synthetic nitrogen and
 539 phosphorus fertilizers are often applied in excess. The excess nutrients are lost through surface runoff
 540 and leaching to groundwater. Rainfall events also flush nutrients from common sources such as
 541 residential lawns, athletic fields, and golf courses into adjacent creeks.

542

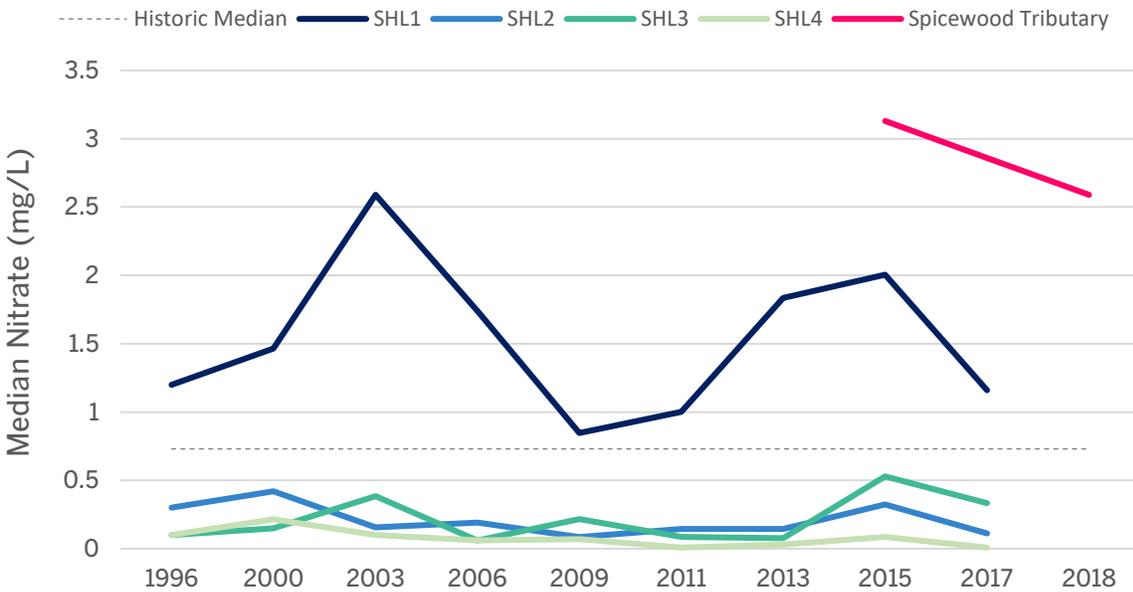


543

544 *Figure 31 Ammonia (mg/L) (1996 – 2018) (COA-WPD, 2018)*

Ammonia is one of several forms of nitrogen that exist in aquatic environments. Ammonia is typically higher and more variable for Shoal Creek’s most downstream reach (SHL1).

545

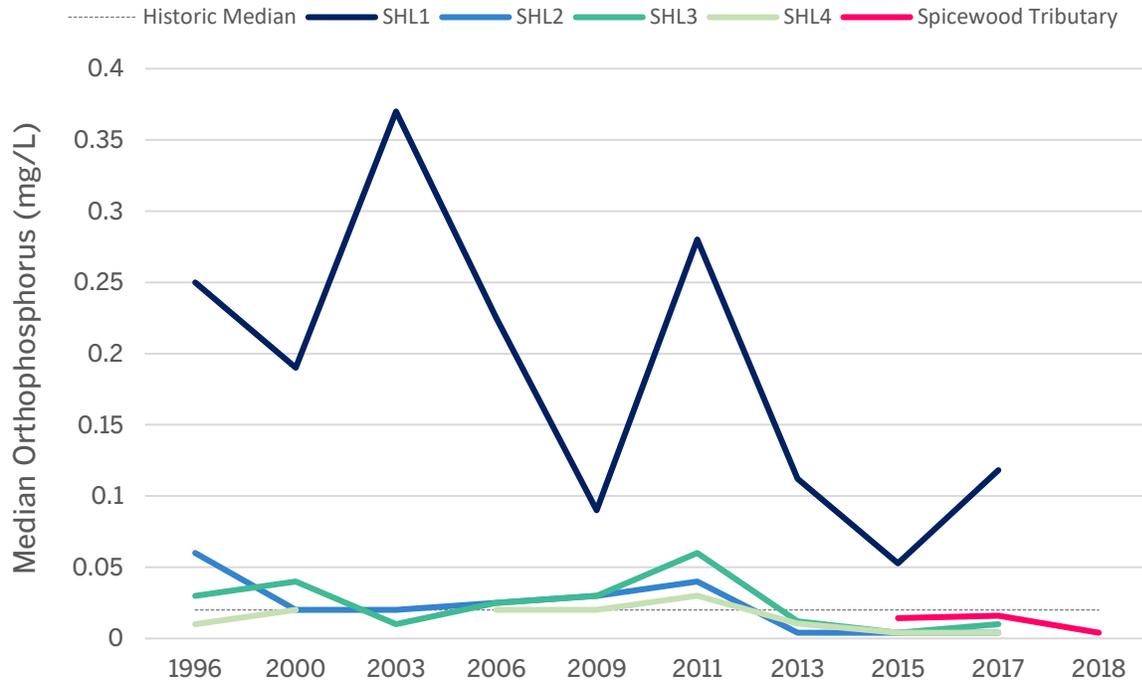


546

547 *Figure 32 Nitrate (mg/L) (1996 – 2018) (COA-WPD, 2018)*

Nitrates are a form of nitrogen, which is found in several different forms in terrestrial and aquatic ecosystems. Levels of nitrate are very high for the Spicewood Spring Tributary.

548



549

550 *Figure 33 Orthophosphorus (mg/L) (1996 – 2018) (COA-WPD, 2018)*

551 Orthophosphorus is typically higher and more variable for Shoal Creek's most downstream reach (SHL1).

551

552

553 **Bacteria**

554 Pathogenic bacteria in streams is a significant water quality problem because it restricts contact
555 recreation, but it also serves as an indicator or surrogate for other pollutants such as nutrients and
556 low dissolved oxygen. The potential sources of elevated bacteria in streams are diverse, diffuse, and
557 often difficult to isolate. E. coli concentrations have historically been elevated throughout Shoal
558 Creek, likely due to aging wastewater infrastructure in which spills and overflows are common.
559 Although many wastewater lines within and adjacent to the creek have been removed, several
560 remain. This watershed has a large residential component built in the early 1900s with low integrity
561 wastewater lines. As these lines get replaced and there are other incremental improvements to the
562 wastewater infrastructure, the total bacteria load should decrease (WPD, 2011). Urban areas also
563 tend to have a higher concentration of human and animal fecal inputs. The most probable sources of
564 E. coli contamination in urban streams include sewage spills, chronic sewage leaks from wastewater
565 lines, leakage from on-site sewage facilities, uncollected pet waste, untreated latrine sites that develop
566 where indigent communities congregate, and areas where fecal material from urban wildlife
567 accumulates (WPD, 2012). See Figure 35 for a summary of E. coli bacteria for EII reaches.

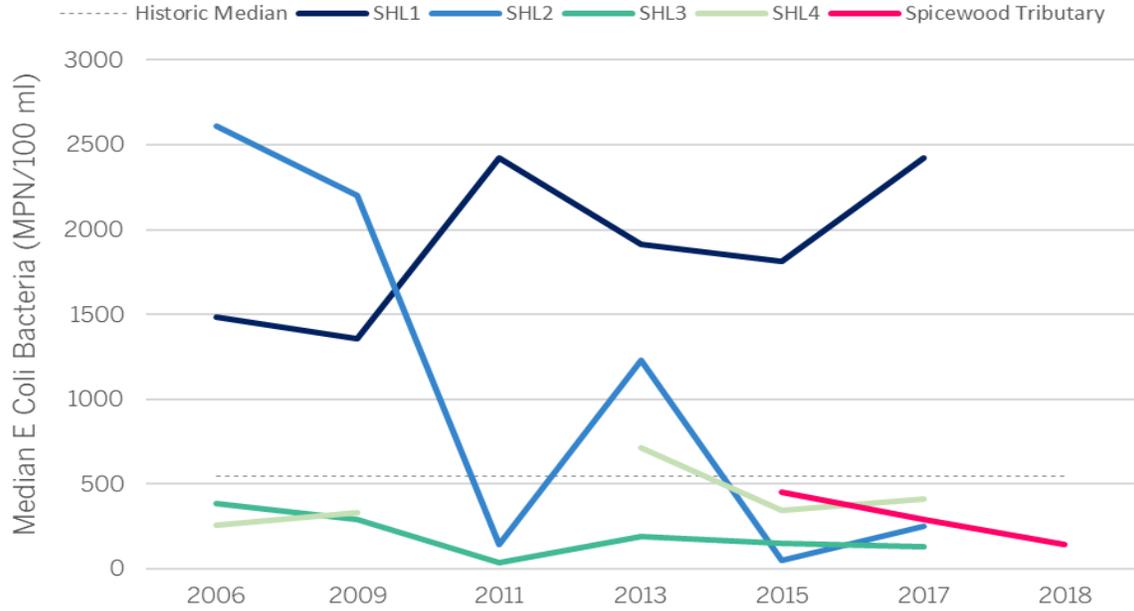
568 The Texas Commission on Environmental Quality (TCEQ) first identified bacteria impairments for
569 contact recreation in the Spicewood Tributary to Shoal Creek in the 2002 State of Texas Clean
570 Water Act Section 303(d) List. In 2012, a Total Maximum Daily Load (TMDL) was developed to
571 address bacteria and to evaluate attainment of the contact recreation use in Waller Creek, Walnut
572 Creek, Spicewood Tributary on Shoal Creek and Taylor Slough South. A TMDL is a determination
573 made by TCEQ of the quantity that a pollutant must be reduced for a watershed to no longer be
574 impaired. Although the segment was removed from the 303(d) list through the development of a
575 TMDL and a TMDL Implementation Plan, the segment is still considered impaired with a average
576 bacteria counts greater than the primary contact recreation standard. This segment is listed on the
577 Draft 2016 Texas Integrated Report Index of Water Quality Impairments. See Figure 36 for a
578 summary of E. coli bacteria for the Spicewood Springs Tributary.

579 For the adopted TMDL:

580 [www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-AustinTMDLAdopted2015-01-21.pdf)
581 [AustinTMDLAdopted2015-01-21.pdf](http://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-AustinTMDLAdopted2015-01-21.pdf)

582 See page 65 for more information regarding the TMDL Implementation Plan.

583

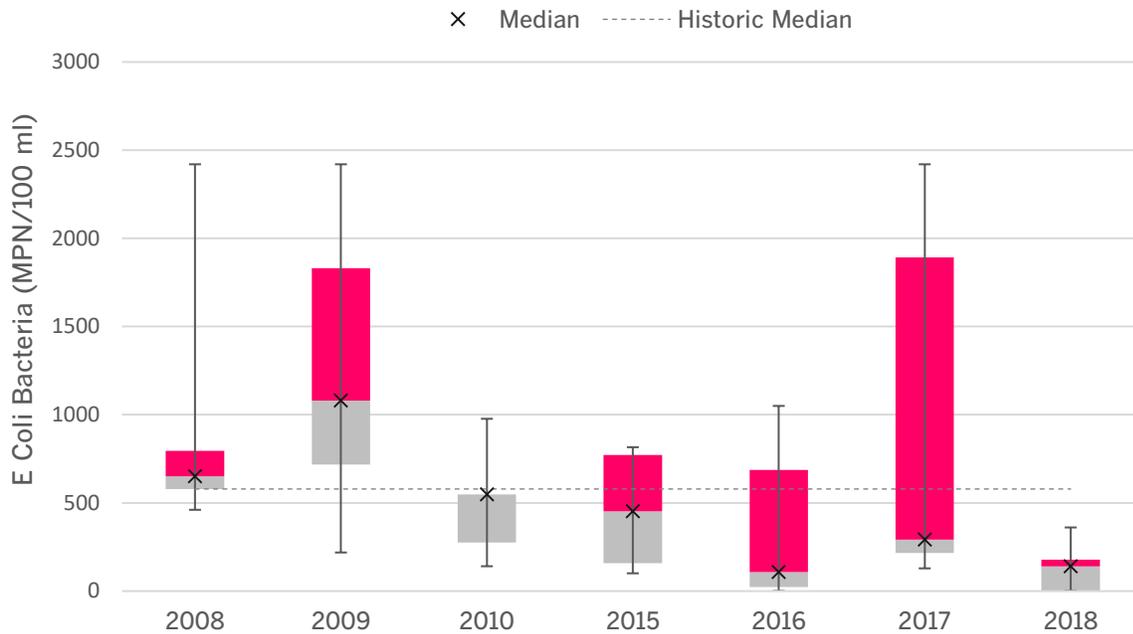


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585
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Figure 34 E. Coli Bacteria for EII Reaches and Spicewood Springs Tributary (2006 – 2018) (MPN/100 ml)

Most samples exceed the contact recreation standard for E. coli. Bacteria concentrations are typically higher and more variable for Shoal Creek’s downstream reaches.

587

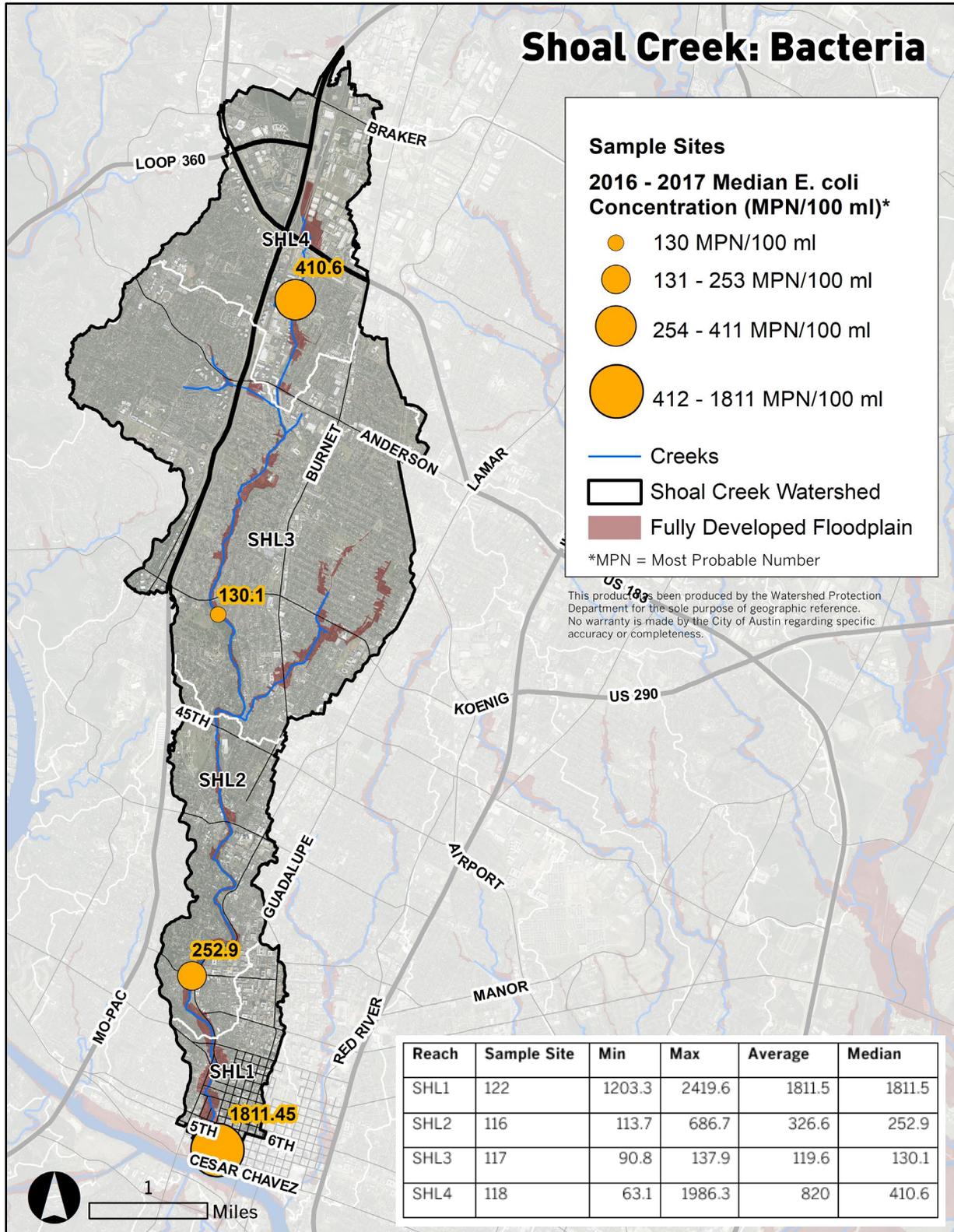


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Figure 35 E. Coli Bacteria for Spicewood Springs Tributary (2008 - 2018) (MPN/100 ml) (COA-WPD, 2018)

591



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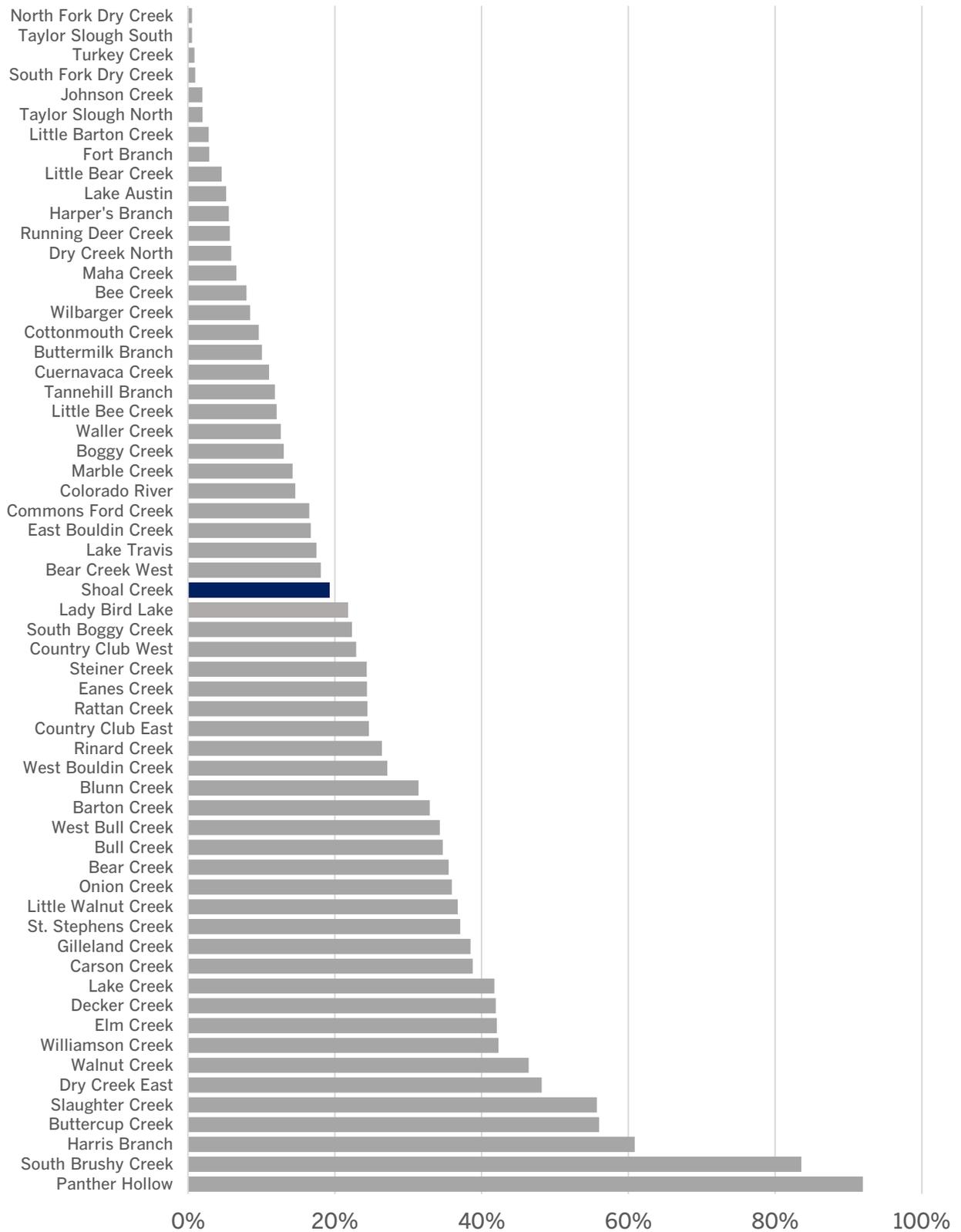
Figure 36 Bacteria Concentration (MPN/100 ml) (2016 – 2017) (COA-WPD, 2018)

594 **Water Quality Treatment**

595 In response to uncontrolled development in the Barton Creek and Lake Austin watersheds in the
596 1970s, the City of Austin began to place an emphasis on creek protection and the prevention of
597 future problems through regulation. The Waterway Ordinance of 1974 limited development in the
598 25-year floodplain, required developments to identify appropriate sedimentation and erosion
599 controls, and brought a new focus to protecting local creeks. The City’s first water quality
600 requirements were adopted in 1978 with the Lake Austin Ordinance, but water quality provisions
601 were not extended to Shoal Creek until the adoption of the Urban Watersheds Ordinance in 1991.
602 These watershed regulations are aimed at mitigating increased runoff rates and pollutant loadings
603 from new land development.

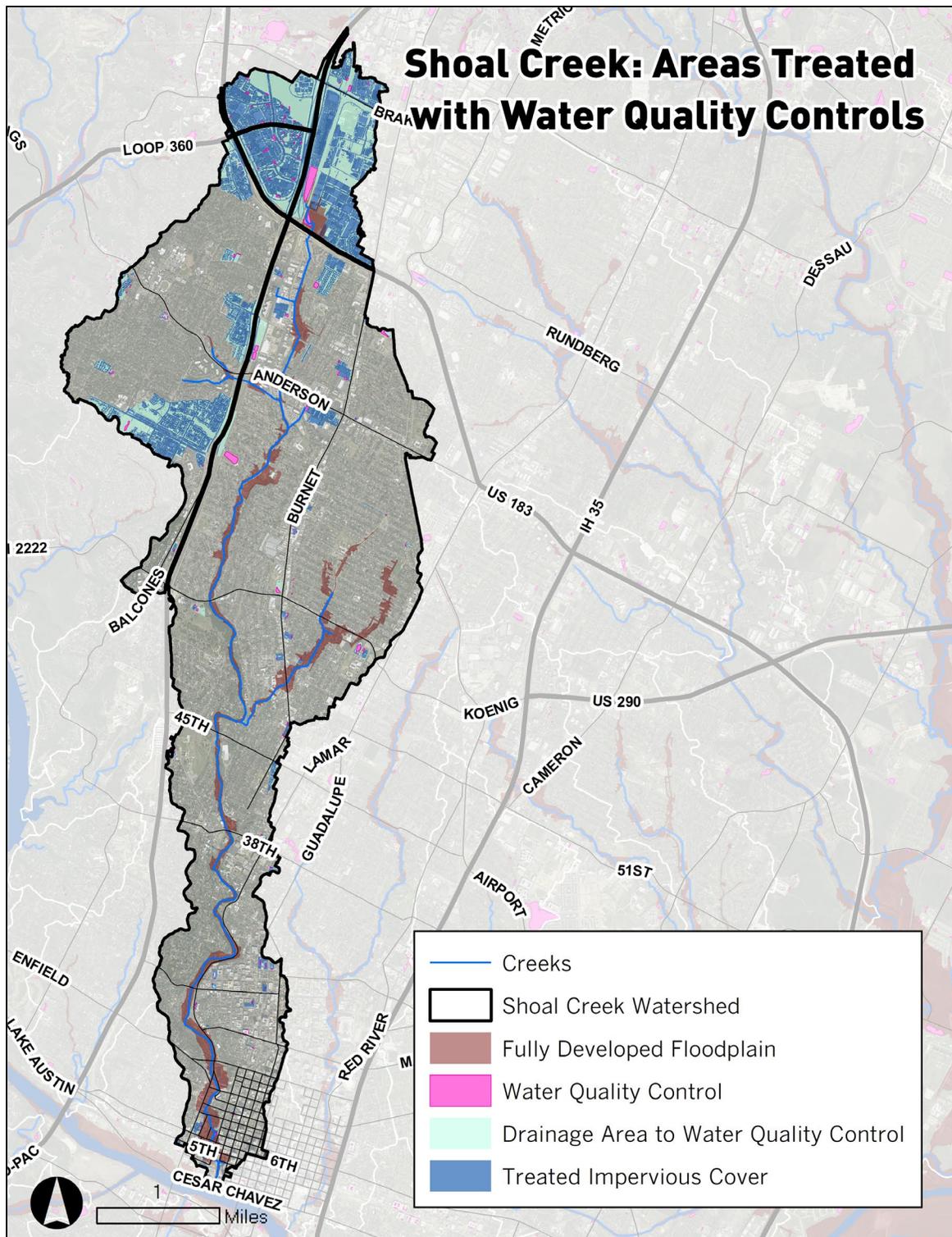
604 Because Shoal Creek was among the first areas to be developed in Austin, large portions of the
605 watershed were developed prior to modern watershed regulations. Thus, most watershed protection
606 efforts in the Shoal Creek watershed must necessarily target the repair of problems caused by
607 longstanding, unregulated development. Shoal Creek watershed has the largest number of parcels
608 developed prior to the 1974 Waterway Ordinance. Over 56% of development in Shoal Creek was
609 built prior to this ordinance, while 71% of development was built prior to the introduction of water
610 quality control requirements in 1991. Because most development occurred prior to 1991, only 19%
611 of the watershed’s impervious cover is treated by water quality controls (see Figures 37 and 38).
612 Please refer to Page 62 for a comprehensive description of watershed regulations.

613



614

615 *Figure 37 Percent Impervious Cover Treated for Water Quality (Full Purpose and ETJ) (WPD, 2019)*



616

617 *Figure 38 Areas Treated with Water Quality Controls - The dark blue areas represent impervious cover*
 618 *that is treated for water quality. While the portion of the Shoal Creek watershed north of US 183 is*
 619 *almost completely treated, approximately 80% of the watershed's impervious cover has no treatment.*
 620 *(COA-WPD, 2018)*

621 **Illicit Discharge Detection and Elimination**

622 COA-WPD’s Spills Response program investigates illicit discharges to the storm sewer system and
 623 spills of hazardous and non-hazardous materials that threaten waterways. Spills Response
 624 investigations include identifying the source of the discharge and monitoring cleanup. Discharges
 625 may occur through illicit plumbing connections to the City’s storm sewer system, wastewater
 626 overflows, deliberate dumping, or accidental spills. Because the wastewater infrastructure tends to be
 627 older and more prone to failure, Shoal Creek has a relatively high rate of illicit discharges compared
 628 to other watersheds. Investigations of illicit discharges reports are concentrated in the SHL1 and
 629 SHL2 reaches, most likely due to a higher density of population and urban activity.

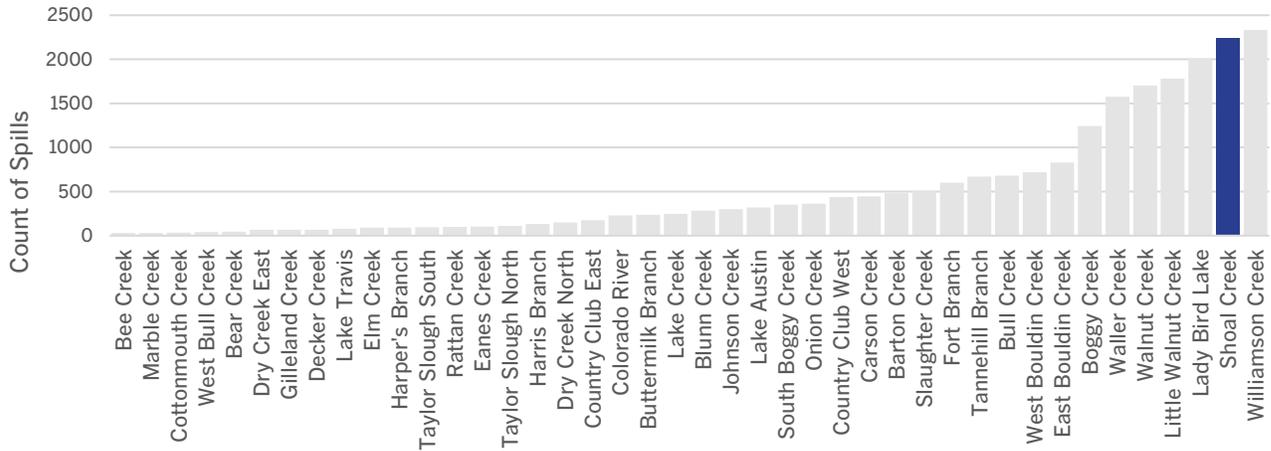
630 Common discharges include petroleum products (e.g., motor oil, gasoline, diesel fuel), sewage, soaps
 631 and detergents, sediment (e.g., silt, mud), antifreeze, latex and oil-based paints, solvents, trash and
 632 debris, restaurant grease, and fertilizers and pesticides. Investigators respond 24 hours a day, seven
 633 days a week to calls received through the Pollution Hotline at 512-974-2550.

634 Find more information at Austintexas.gov/PollutionPrevention.

635 *Table 8 Illicit Discharge Investigations by Reach (COA-WPD, 2018)*

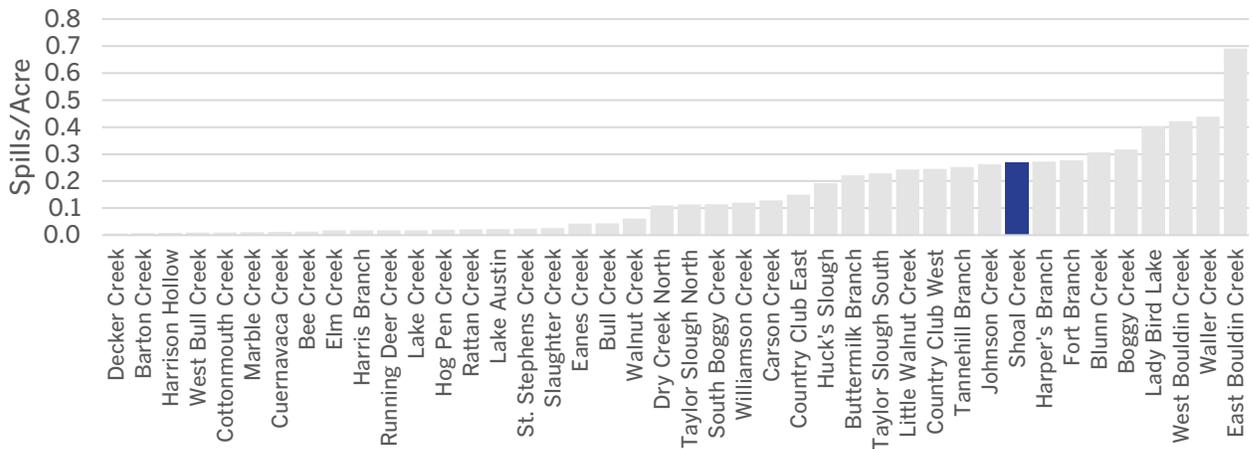
Reach	Illicit Discharge Investigations	Illicit Discharge Investigations per Acre
SHL1	587	0.97
SHL2	444	0.36
SHL3	968	0.21
SHL4	239	0.12
Total	2238	0.27

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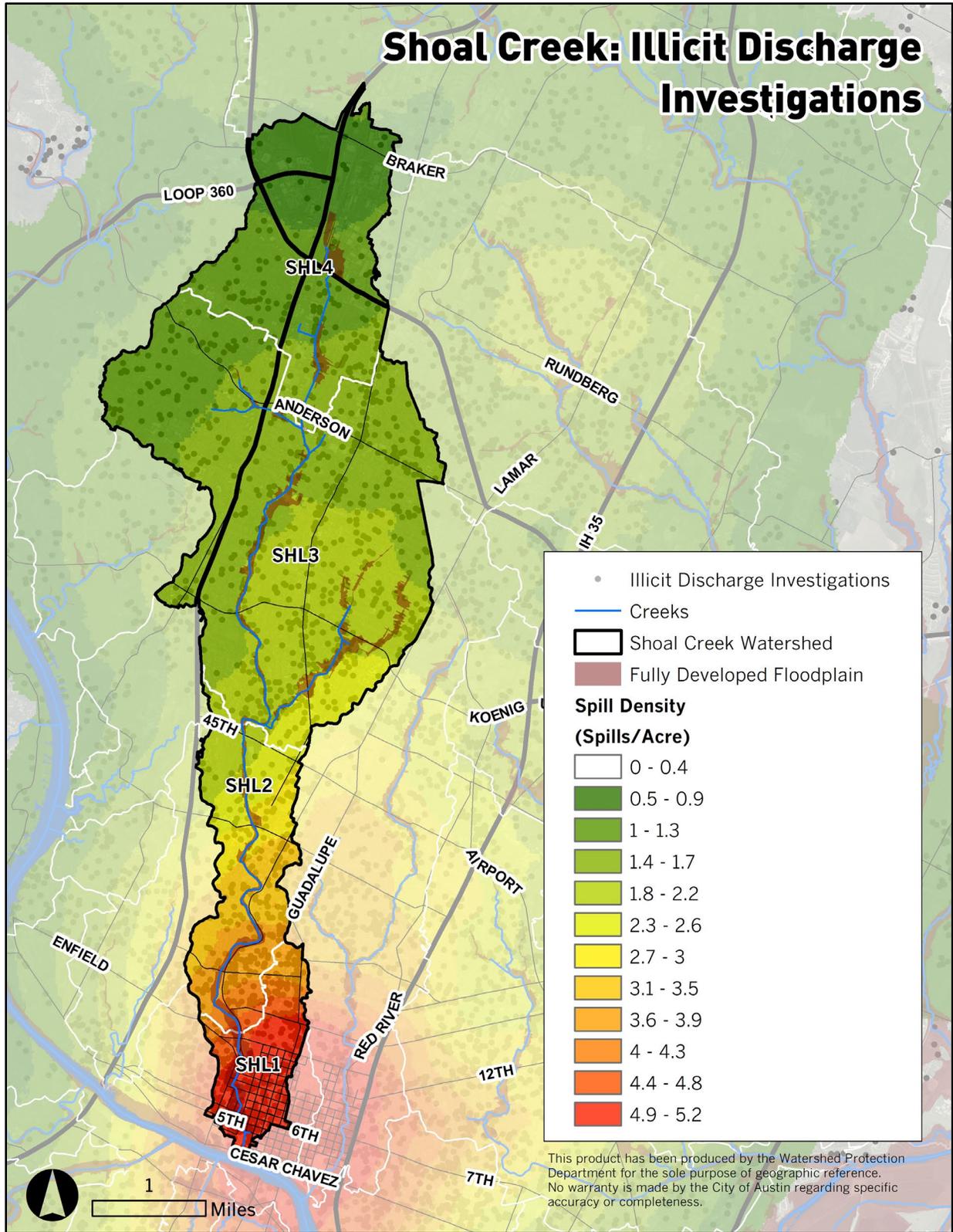
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Figure 39 Total Reported Illicit Discharge Investigations, 1994 - 2018 (watersheds with discharge counts under 30 are excluded) (COA-WPD, 2018)



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Figure 40 Illicit Discharge Investigations per Acre, 1994 - 2018 (watersheds with discharge counts under 30 are excluded) (COA-WPD, 2018)



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Figure 41 Illicit Discharge Investigations – Illicit discharge investigation density increases as proximity to downtown increases. (COA-WPD, 2018)

648 **Discharge Permits**

649 COA-WPD’s Stormwater Discharge Permit Program (SDPP) is responsible for identifying and
 650 tracking business facilities that may contribute a substantial pollutant load to the City’s municipal
 651 separate storm sewer system (MS4). This program permits and routinely inspects specific
 652 commercial and industrial businesses within the Austin City limits to ensure best management
 653 practices are followed to prevent polluting discharges. Site inspections evaluate waste handling,
 654 storage and disposal practices, maintenance activities, and operational condition of water quality
 655 controls. This program also maintains a database of industrial and high-risk facilities subject to Texas
 656 Pollution Discharge Elimination System (TPDES) permits. There are 83 SDPP city permits (7.6%
 657 of total permits) and 7 TPDES state permits (8.5% of total permits) within the Shoal Creek
 658 watershed.

659 More information regarding the Stormwater Discharge Permit Program is found at
 660 Austintexas.gov/faq/stormwater-discharge-permit-program-description

661 *Table 9 TPDES and SDPP Stormwater Discharge Permits (COA-WPD, 2018)*

Reach	TPDES Permits	SDPP Permits	Total Permits
SHL1	0	6	6
SHL2	0	9	9
SHL3	3	54	57
SHL4	4	14	18
Total	7	83	90

662

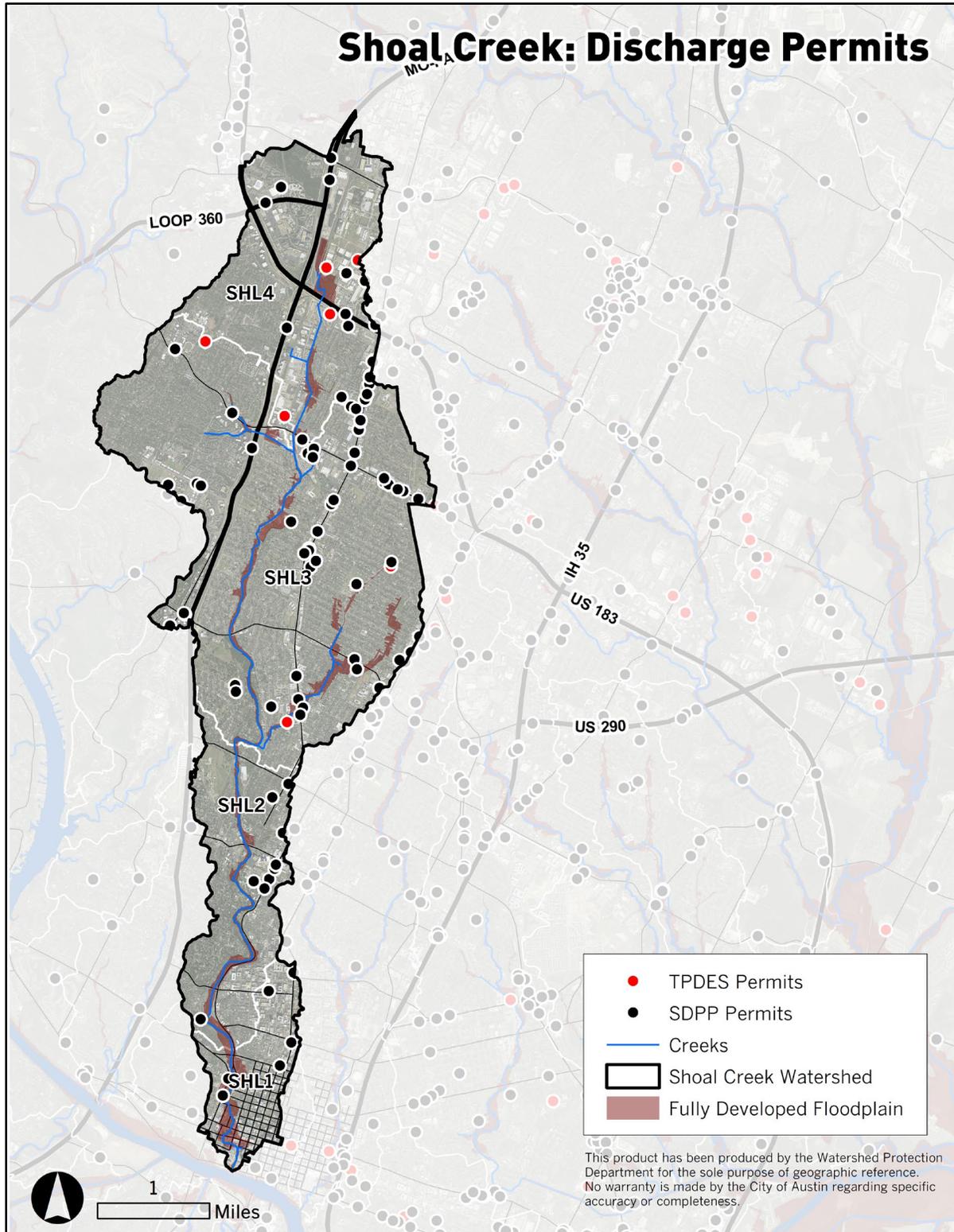


Figure 42 State and City Discharge Permits – There is a high density of SDPP discharge permits along North Lamar Boulevard. (COA-WPD, 2018)

666 **V. Ongoing Efforts to Address Watershed Health**

667 Potential solutions to Shoal Creek watershed problems include capital projects, programs, and
668 regulations. The following section outlines the capital projects, programs, and regulations that the
669 City of Austin Watershed Protection Department (COA-WPD) is using to target the suite of
670 interrelated water quality, erosion, and flooding problems found within the Shoal Creek watershed.

671 **A. Capital Improvement Projects**

672 Capital projects, also called Capital Improvement Program (or CIP) projects, are typically large City-
673 sponsored projects that construct, upgrade, or repair public infrastructure, including storm drain
674 systems, low water crossings, and stream restoration. Capital projects are typically used to retrofit
675 areas that were developed prior to modern drainage and environmental regulations. CIP projects
676 differ from other COA-WPD projects in that they are generally large-scale, more expensive
677 construction projects instead of routine maintenance or repairs. CIP projects are also planned and
678 managed by the department's CIP program and funded by the capital budget instead of the
679 operating budget. COA-WPD's capital budget is funded by a combination of sources, including the
680 Drainage Utility Fund, Council and voter-approved bonds, and developer mitigation funds. COA-
681 WPD has invested over \$83 million in improvements to the Shoal Creek watershed.

682 Table 10 and Figure 43 below give an overview of completed COA-WPD capital projects within the
683 Shoal Creek watershed. While these figures represent the best data available at this time, they are not
684 comprehensive. This dataset may not capture all projects COA-WPD has completed, such as those
685 in coordination with other City departments or those completed prior to the usage of the Capital
686 Project Reporting and Information System database. Figure 44 depicts planned COA-WPD capital
687 projects. Please note that planned project information is for planning purposes only and is subject to
688 change at any time.

689 For more information regarding active capital improvement projects:

690 www.austintexas.gov/departments/watershed-protection/projects

691 For more information regarding the Brentwood Neighborhood Drainage Improvements Study:

692 www.austintexas.gov/brentwooddrainagestudy

693 For more information regarding the Shoal Creek Flood Risk Reduction Study:

694 www.austintexas.gov/shoalcreekfloods

695 For more information regarding the Shoal Creek slope failure:

696 www.austintexas.gov/ShoalCreekLandslide

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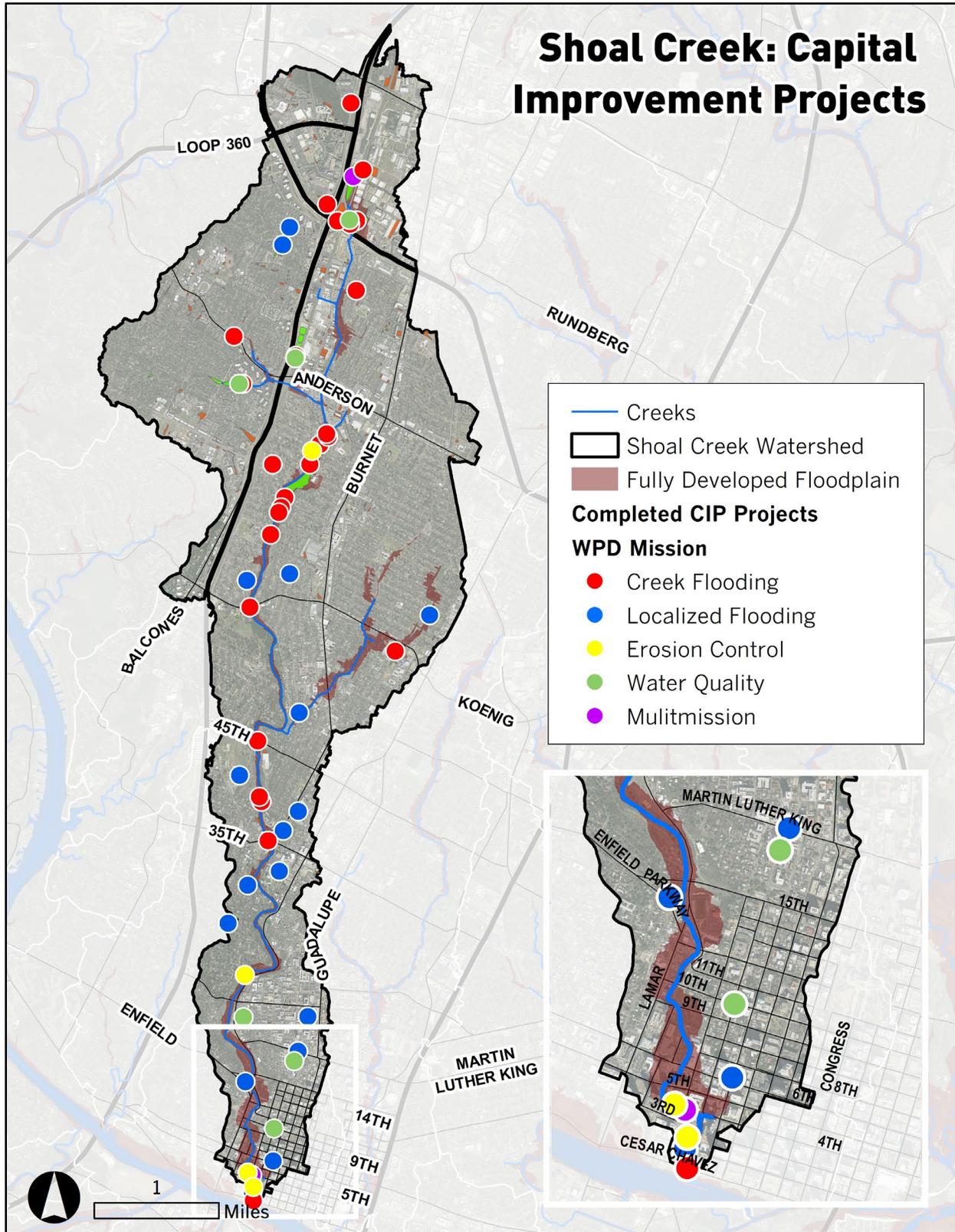
699 *Table 10 Capital Improvement Program Projects with COA-WPD Expenditures (COA-WPD, 2018)*

Project	Year
Water Quality	
Mopac / Steck Water Quality Pond	1997
Upper Shoal Creek Water Quality Retrofit	1999
Wet Pond Maintenance - Woodhollow	2009
10th and Rio Grande Rain Gardens	2011
18th and Rio Grande Rain Gardens	2012
Shoal Creek Restoration - 15th to 28th Streets	2016
Creek Flooding	
Greenlawn-Foster Channel Improvements	
Greenlawn Bridge Improvement	
Upper Shoal Creek Detention Pond	
Far West Pond	
Northwest Park Pond	
Silverway Bridge Removal	
Silverway Buyouts	
West 45th Street Bridge Improvements	
Grover Culvert and Channel Improvements	
Shoal Creek Blvd Bridge Replacement	
2222 Bridge Replacement and Channel Improvements	
MoPac Pond 1	
MoPac Pond 2	
Shoal Creek Buyouts	
PSP Pond 1	
PSP Pond 2	
West 1st Street Bridge at Shoal Creek	
Spicewood Springs Pond	
West 38th Street Bridge Improvements	
Jefferson Street Channel Improvements	
Steck Ponds	
Jefferson Buyouts	
Woodhollow Dam	
Benbrook Dam	
Shoal Creek Channel Improvements	1994
Upper Shoal Creek Detention Pond Improvements	2002

700

DRAFT – NOT FOR PUBLIC DISTRIBUTION

Localized Flooding	
Westover Hills Storm Sewer Improvements Phase I-A	1999
Westover Hills Storm Sewer Improvements Phase I-B	2000
MLK / San Jacinto to IH 35	2000
Arcadia Avenue Drainage Improvements	2001
Rosedale Storm Drain Improvements Phase 1	2006
23rd Street Streetscape Improvements	2009
Rickey Dr. Storm Drain Improvements	2011
Allandale Storm Drain Improvements	2012
Parkway Channel Improvement and Stream Stabilization	2012
West 34th Street from Shoal Creek Bridge to West Avenue Street Reconstruction	2012
Rosedale Storm Drain Improvements Phase 2	2012
Little Shoal Creek Tunnel Realignment and Utility Relocations - Phase I	2013
Pemberton Heights Water Rehabilitation Phase 3	2015
Shoal Creek - Ridgelea Storm Drain Improvements	2015
2nd Street Bridge and Extension / Shoal Creek to West Ave	2017
Erosion	
Lower Shoal Creek Erosion Project	1999
Shoal Creek Bank Stabilization West Avenue to 5th St	2000
Northwest Park to Foster Ln Erosion Stabilization Improvements	2003
5th St to Ladybird Lake Stream Restoration	2018
Multimission	
Arbor Walk Wet Pond	2006
Shoal Creek Greenbelt - Trail Improvements / 4th Street Gap	2018



701

702 Figure 43 COA-WPD Capital Improvement Projects (COA-WPD, 2018)

DRAFT: SUBJECT TO CHANGE

Citywide - Stormwater Infrastructure Maintenance Projects
 Description: Stormwater infrastructure repair, rehabilitation, renewal and upgrade projects.
 Status: Ongoing
 Cost Estimate: \$20.5 million
 Example: White Rock Wall Repair

Planned Capital Improvement Projects: Shoal Creek Watershed

Citywide - Retrofit ROW with Green Infrastructure
 Description: Coordinate with other departments to build green stormwater measures in the ROW.
 Status: Ongoing
 Cost Estimate: \$3 million
 Example: Rio Grande Rain Gardens

Northwest Park Dam Maintenance and Modernization
 Description: Repair the dam structure in coordination with PARD and AWU improvements.
 Status: PER
 Cost Estimate: \$4.75 million

Transit-Oriented Development
 Description: General fund for improvements needed to address inadequate stormwater conveyance in or downstream of the TOD Districts.
 Status: Ongoing
 Cost Estimate: \$10 million

Citywide - Riparian Restoration
 Description: Small projects to improve water quality function, bank stability, and the ecosystem service functions of riparian areas.
 Status: Ongoing
 Cost Estimate: \$1.2 million
 Example: Ready, Set, Plant!

Brentwood Drainage Improvements
 Description: Integrated project to reduce flooding, stabilize streams, enhance water quality, and incorporate connectivity.
 Status: Feasibility
 Cost Estimate: \$20 million

Lower Shoal Creek Flood Hazard Mitigation
 Description: An updated feasibility assessment to evaluate flood hazard mitigation solutions.
 Status: Feasibility
 Cost Estimate: \$150 million

Nueces Storm Drain Improvements
 Description: Construction of storm drain pipe and numerous inlets, including a large tunnel which will extend along Nueces St.
 Status: Feasibility
 Cost Estimate: \$44 million

5th St to Ladybird Lake Stream Restoration
 Description: Multiple stream restoration projects in lower Shoal Creek including independent WPD projects as well as cost-sharing with other City Departments.
 Status: Construction Completed/Ongoing
 Cost Estimate: \$2.04 million

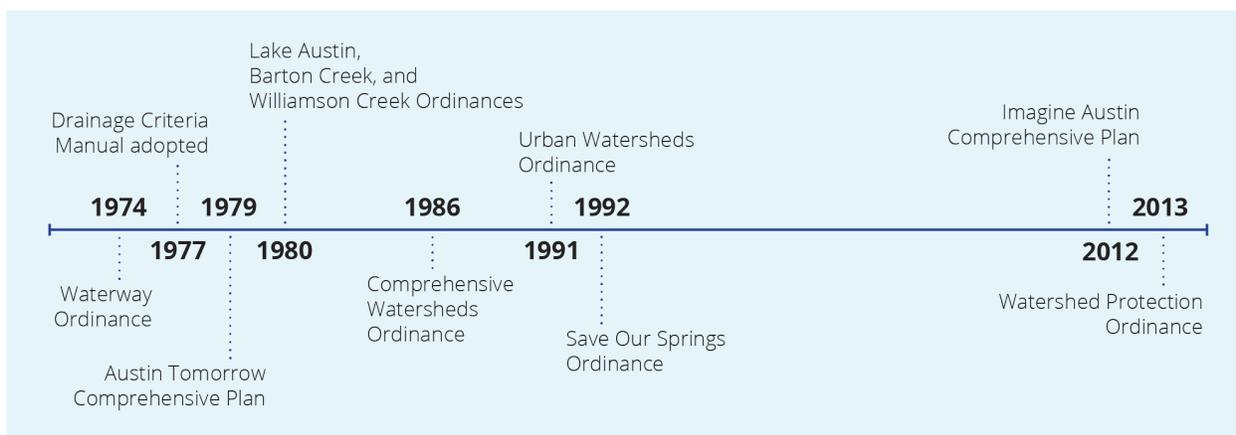
Central Business District Storm Drain Enhancements
 Description: General funds identified for drainage system support of Central Business District street projects
 Status: Ongoing
 Cost Estimate: \$5 million



703

704 Figure 44 COA-WPD Planned Capital Improvement Projects (COA-WPD, 2018)

705 **B. Regulations**



706
707 *Figure 45 History of City of Austin Watershed Regulations (COA-WPD, 2018)*

708 Watershed ordinances are one method of protecting Austin’s creeks, rivers, lakes, and springs and
 709 protecting lives and property from flooding and erosion. Ordinances are a tool by which the City
 710 Council, with public review and input, modifies and improves Austin’s Land Development Code.
 711 The majority of the development in the Shoal Creek watershed occurred prior to the adoption of
 712 these regulations, leading to uncontrolled, polluted stormwater runoff; encroachment and alteration
 713 of natural waterways; placement of structures within harm’s way in the floodplain; and undersized,
 714 deteriorating storm drain systems.

715 **Drainage Regulations**

716 The regulations for drainage were first adopted in 1974 to reduce flood hazards associated with large
 717 storm events by restricting development in floodplains and reducing the peak flows associated with
 718 these storms. In October 2013, City Council adopted the Watershed Protection Ordinance (WPO),
 719 a comprehensive overhaul of Austin’s environmental and drainage code. This ordinance added the
 720 Erosion Hazard Zone to further protect infrastructure and property. Major provisions of Austin’s
 721 drainage regulations include:

- 722 • **Floodplain Protection.** The City of Austin establishes a floodplain for any waterway with a
 723 drainage area of 64 acres or greater. Buildings and parking areas are prohibited from encroaching
 724 on the 25-year floodplain and restricted from encroaching on the 100-year floodplain. Proposed
 725 buildings within the Central Business Area bounded by IH-35, Riverside Drive, Barton Springs
 726 Road, Lamar Boulevard, and 15th Street may be permitted to encroach on the 100-year
 727 floodplain if the development meets requirements for not creating an adverse flooding impact,
 728 minimum height between the building’s lowest floor and the floodplain (freeboard), safe access,
 729 improvements to the drainage system, and compensation for any floodplain volume displaced.
 730 Variances to these requirements must be considered and approved by City Council.
- 731 • **No Adverse Impact.** Proposed development must not result in additional adverse flooding on
 732 other property. This includes, but is not limited to, any increase in the depth of flooding; any
 733 increase in the water surface elevation that causes stormwater to travel outside defined public

734 rights-of-way, defined drainage easements, or Federal Emergency Management Agency (FEMA)
735 floodplains or to exacerbate any of these situations if the water surface elevation already exceeds
736 these boundaries; and increased velocity of stormwater flows that overtop roadways or other
737 crossings. Currently, compliance with this requirement is not reviewed for individual one- and
738 two-unit building permits, as the requirements are not designed for this type and scale of
739 development.

- 740 • **Stormwater Management.** Development must reduce post-development peak rates of discharge
741 to existing pre-development peak rates of discharge for the 2-, 10-, 25- and 100-year storm
742 events. The basic concept of stormwater management for peak rates of runoff is to provide for a
743 temporary storage of stormwater runoff, often through an on-site or regional detention pond.
744 Runoff is then released at a controlled rate which cannot exceed the capacities of the existing
745 downstream drainage systems, or the predeveloped peak runoff rate of the site, whichever is less.
746 Currently, compliance with this requirement is not reviewed for individual one- and two-unit
747 building permits, as the requirements are not designed for this type and scale of development.
- 748 • **Regional Stormwater Management Program.** The Regional Stormwater Management Program
749 (RSMP) provides developers an alternative way to comply with on-site detention regulations, if
750 certain criteria are met. If approved for participation in the program, the applicant has additional
751 options to comply by providing regional drainage improvements, dedicating land or easements
752 for drainage improvements, providing an equivalent alternative to detention, and/or payment-in-
753 lieu of detention. COA-WPD then uses these funds towards regional flood mitigation projects
754 within the same watershed as the project. To participate in the program, the project must
755 demonstrate that it has no adverse impact from flood or erosion potential and adequate
756 downstream flood conveyance capacity.
- 757 • **Erosion Hazard Zones.** Creeks are dynamic, mobile systems. The Erosion Hazard Zone is the
758 area where future stream channel erosion is likely to result in damage to or loss of property,
759 buildings, infrastructure, utilities, or other valued resources. An Erosion Hazard Zone analysis is
760 required to be performed for all development proposed for property within 100 feet of the
761 centerline of a stream with a drainage area greater than 64 acres. Once the Erosion Hazard Zone
762 is identified, property and infrastructure can be protected by either keeping it out of the zone or
763 by building protective works that will safeguard the development from future erosion.

764 Water Quality Regulations

765 Shoal Creek is an Urban watershed, meaning that development within the watershed was governed
766 by the Urban Watersheds Ordinance (UWO) that was adopted in 1991 to address water quality
767 degradation in the urban core and protect the health and beauty of Lady Bird Lake and the
768 Colorado River. In 2013, the Watershed Protection Ordinance enhanced water quality protection in
769 the Urban watersheds by adding floodplain modification criteria. Major provisions of Austin’s water
770 quality regulations include:

- 771 • **Impervious Cover Limits.** Impervious cover has been directly related to altered hydrology and
772 degradation of aquatic systems. As an Urban watershed, impervious cover for development in the
773 Shoal Creek watershed is limited by zoning impervious cover limits.

- 774 • **Water Quality Controls.** Stormwater can have significant impact on the water quality of Austin's
775 creeks and the Colorado River. To minimize the effect of non-point source pollutants in
776 stormwater, water quality controls are required for new development. These water quality
777 controls are designed to improve water quality by removing suspended particulate matter and
778 associated constituents such as bacteria, nutrients, and metals. Water quality controls must
779 capture and treat the first half inch of runoff, plus an additional volume based on impervious
780 cover (“half inch plus”).
- 781 • **Urban Structural Control Fund.** The Urban watersheds have a unique provision that allows
782 payment into the Urban Structural Control Fund in lieu of on-site controls for small sites that
783 meet certain conditions (e.g., not located adjacent to a waterway). These funds are used to study,
784 design, implement, and construct large water quality improvement projects in Urban watersheds.
- 785 • **Stream Setbacks.** By promoting healthy soils and vegetation along the creek corridor and
786 allowing the stream adequate space to migrate over time, stream buffers help control flood
787 impacts, reduce channel erosion and property loss, help maintain good water quality, reduce
788 operation and maintenance costs, and provide habitat. In an Urban watershed like Shoal Creek,
789 the Critical Water Quality Zone setback coincides with the 100-year fully-developed floodplain,
790 bounded by a minimum width of 50 feet and a maximum width of 400 feet from each side of
791 the stream centerline. Most development is prohibited within this setback, except for low-impact
792 uses like parks and trails. The Central Business District, which encompasses approximately 3.5%
793 of the Shoal Creek watershed, does not require a Critical Water Quality Zone setback.
- 794 • **Critical Environmental Features.** Critical environmental features include caves, sinkholes,
795 springs, seeps, wetlands, bluffs, faults and fractures, and canyon rimrocks. These areas are
796 especially susceptible to pollution and may provide habitat for endangered or threatened species.
797 Setbacks preserve the natural character and function of these features, which in turn protects the
798 quality and quantity of both groundwater recharge and surfacewater runoff. The standard buffer
799 distance for all features is 150 feet, with a 300-foot maximum for point recharge features. The
800 Central Business District does not require protection for wetlands (protection for all other CEFs
801 is still required in this area).
- 802 • **Floodplain Protection.** Naturally functioning streams with connected floodplains dissipate
803 stream energy, reduce soil erosion, reduce flood damage, capture and treat pollutants, and
804 promote healthy ecosystems. Periodic flood flows that overtop the banks of stream areas are
805 essential to the health of riparian corridors. Floodplain modifications are prohibited in the
806 Critical Water Quality Zone unless the modifications are necessary to protect the public health
807 and safety, would provide a significant environmental benefit, or are necessary for development
808 allowed by Code (e.g., a trail). For proposed floodplain modifications outside the Critical Water
809 Quality Zone, modification is allowed if located in an area determined to be in poor or fair
810 condition. Any alterations allowed in the floodplain or Critical Water Quality Zone must be
811 designed to retain the integrity of protected riparian areas and minimize damage to the physical
812 and biological characteristics of such areas.

813 **C. Maintenance Activities**

814 COA-WPD manages Austin’s natural waterways, engineered channels, drainage pipelines, and
815 stormwater ponds that together comprise the City’s drainage system. The following summarizes the
816 ongoing maintenance activities carried out in the Shoal Creek watershed by COA-WPD.

817 **Open Waterways.** COA-WPD Open Waterways evaluates creek channels and removes
818 accumulated sediment, debris, trees, brush, and other obstructions when it is determined that the
819 materials may obstruct stormwater conveyance. These maintenance activities must consider the
820 needs of the watershed as a whole, as increasing efficiency in one location along a stream often
821 translates to increased flow rates at downstream locations. Widespread vegetation clearing is a
822 measure that is typically avoided since it can have severe negative consequences for erosion and water
823 quality. In addition to the damage to drainage infrastructure that will occur from erosion, the
824 elimination of a healthy, natural riparian zone degrades the recreational value and natural function of
825 these areas.

826 **Vegetation Maintenance.** Whereas the Open Waterways crews investigate and remove materials
827 that pose a conveyance concern throughout the city, areas that are known to require minor, routine
828 vegetation management are maintained primarily through private sector maintenance contracts. The
829 Vegetation Control Program (VCP) identifies areas where excess vegetation consistently poses a
830 conveyance concern and establishes a maintenance schedule to remove excessive vegetation, trash,
831 and debris from stormwater controls and creeks to reduce flood hazards. As with Open Waterways
832 activities, widespread vegetation clearing is avoided unless it is deemed necessary for proper
833 conveyance. In most cases, a healthy riparian area is encouraged to protect the channel from erosion
834 and preserve water quality.

835 **Pond Maintenance.** COA-WPD inspects, maintains, and repairs approximately 35 stormwater
836 controls in residential areas and inspects over 450 privately-maintained commercial stormwater
837 controls in the Shoal Creek watershed.

838 **Trash and Debris Booms.** Trash and debris booms are modified oil spill containment booms that
839 catch floatable trash and debris. COA-WPD installs and maintains the booms, which are cleaned
840 weekly and after rainfall events. The trash boom at the confluence of Shoal and Lady Bird Lake
841 captures approximately 17 tons of trash per year.

842 **Storm Drain Cleaning.** COA-WPD inspects, maintains, and cleans inlets and associated storm
843 drains, as well as maintenance for bar ditches along roadways within Shoal Creek. Crews reduce
844 street flooding by removing accumulated sediment, trash, and debris. Over 3,000 inlets in the Shoal
845 Creek watershed are inspected on a two-year rotation or in response to resident requests.

846 **Field Operations Crews.** COA-WPD crews maintain and install small-scale storm drain
847 improvements and creek stabilization projects. COA-WPD staff selects projects that are
848 appropriately sized for crew installation, then designs and oversees the project construction. COA-
849 WPD crews have completed 16 projects that repaired over 2,500 linear feet of stream bank along
850 Shoal Creek since 1995.

851 D. Ongoing Programs

852 **Watershed Education.** The Watershed Education program provides instruction and educational
853 materials to students, teachers, and the general public. The program’s goal is to increase awareness of
854 the causes of non-point source pollution and to encourage the reduction of pollutant loads entering
855 Austin’s creeks. Watershed Education’s campaigns are implemented citywide, but many of their
856 campaigns are particularly relevant to the problems facing the Shoal Creek watershed. For example,
857 the “Scoop the Poop” campaign specifically targets one of the non-point sources of bacteria that
858 contribute to the impairment of Shoal Creek for contact recreation—household pets can be sources
859 of E. coli when storm runoff carries dry-land deposits of animal waste into streams. Similarly, the
860 Grow Green landscape program focuses on encouraging homeowners to adopt earth-wise
861 landscaping practices. The “don’t overfertilize” message describes the water quality impacts from
862 excess nutrients in streams and then gives specific information on organic products and application
863 guidelines.

864 Find more information at: www.austintexas.gov/department/watershed-protection/education

865 **Endangered Salamander Protection.** The purpose of the Endangered Salamander Protection
866 program is to provide monitoring, impact assessments, and captive breeding of endangered aquatic
867 species for the citizens of Austin and regulatory agencies in order to ensure the survival of the species,
868 promote recovery of the species, and allow the continued use of Austin’s unique natural resources. In
869 the Shoal Creek watershed, this program monitors, evaluates stressors, habitat characteristics, and
870 population parameters for the federally threatened Jollyville Plateau salamander population at
871 Spicewood Spring.

872 Find more information at: www.austintexas.gov/department/salamanders

873 **The Flood Early Warning System (FEWS).** The FEWS program was initiated in response to the
874 devastating 1981 flood on Shoal Creek. The FEWS program gathers real time rainfall and stream-
875 flow data and uses this information to provide advance warning of potential flood conditions for
876 emergency response personnel. It has improved the City’s emergency response capabilities for road
877 closings, evacuation of flood-prone areas, and public notification of hazardous conditions.

878 Find more information at: www.austintexas.gov/department/flood-early-warning-system

879 **Flood Hazard Public Information/PIO Community Services.** Because Shoal Creek has many
880 crossings inundated in 2- and 10-year events and has very high velocity flows, public education is
881 vital to protecting public safety. “Turn Around, Don’t Drown” is a signature COA-WPD campaign
882 that educates the public about the danger of traversing low-water crossings during storms.

883 **Total Maximum Daily Load Implementation Plan.** A TMDL is a determination made by TCEQ
884 of the quantity that a pollutant (in this case fecal bacteria) must be reduced for a watershed to no
885 longer be impaired. An Implementation Plan is a separate document that identifies the activities that
886 will be conducted by stakeholders in the watershed that will achieve the necessary reductions of
887 bacteria. In 2015 TCEQ staff developed a TMDL for four Austin watersheds, including the
888 Spicewood Springs Tributary of Shoal Creek, and initiated an Implementation Plan process with a

889 Coordinating Committee composed of City of Austin staff and the public, facilitated and organized
890 by the University of Texas Law School as a paid contractor for the TCEQ. As the primary
891 departments responsible for implementing fecal bacteria reduction actions in streams, staff from
892 Austin Water and COA-WPD participated as members of the Coordinating Committee. Because
893 the City of Austin recognizes this as a citywide issue, the proposed actions to reduce fecal pollution
894 are being implemented on a citywide basis as much as possible, even though the TCEQ-mediated
895 process focuses only on the TMDL watersheds. The Implementation Plan recommended five
896 avenues of voluntary management measures to reduce nonpoint source fecal bacterial contamination
897 in these four water bodies. These management measures are addressed through various City
898 programmatic activities (1. Riparian Zone Restoration, 2. Wastewater Infrastructure, 3. Domestic
899 Pet Waste, 4. Resident Outreach, and 5. Stormwater Treatment).

900 See the following for the Implementation Plan and the 2017 update:

901 https://www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101A_AustinIPlanApproved2015-01-21.pdf

902 www.tceq.texas.gov/assets/public/waterquality/tmdl/101austinbacteria/101-Austin2017CheckIn.pdf

903
904 **Riparian Zone Restoration.** Shoal Creek is among the worst scoring watersheds for riparian
905 vegetation (COA-WPD, 2018). The objective of the Riparian Zone Restoration program is to
906 increase vegetation quantity and quality along streams as a means of improving water quality
907 throughout the city. The program is focused on improving the vegetative communities in these
908 buffers, improving soil health and infiltration capacity, and increasing the ability of storm flow to be
909 slowly and evenly distributed through riparian areas. Healthy riparian buffers enhance water quality
910 and quantity in a wide variety of ways, including reducing nutrients and suspended solids. Riparian
911 buffers reduce bacteria loads to streams from stormwater, primarily due to the fact that bacteria tend
912 to adhere to sediment particles that are then trapped by riparian vegetation.

913 Riparian restoration may be accomplished through capital improvement projects when more active
914 slope modification, concrete removal, and large-scale vegetation management is needed to restore
915 ecological function. Modification of mowing practices with a minimal amount of invasive species
916 removal or native vegetation seeding is an effective passive approach that not only reduces land
917 management maintenance burden, but also restores the ecological function of riparian zones over
918 time. As passive ecological restoration is a long term process, control of exotic invasive species must
919 be done gradually, particularly in areas with high densities of exotic invasive plants that stabilize soil
920 and provide shade. In areas where invasive species are managed, tree seedling planting and/or seed
921 bank enrichment are crucial to restore the native plant community.

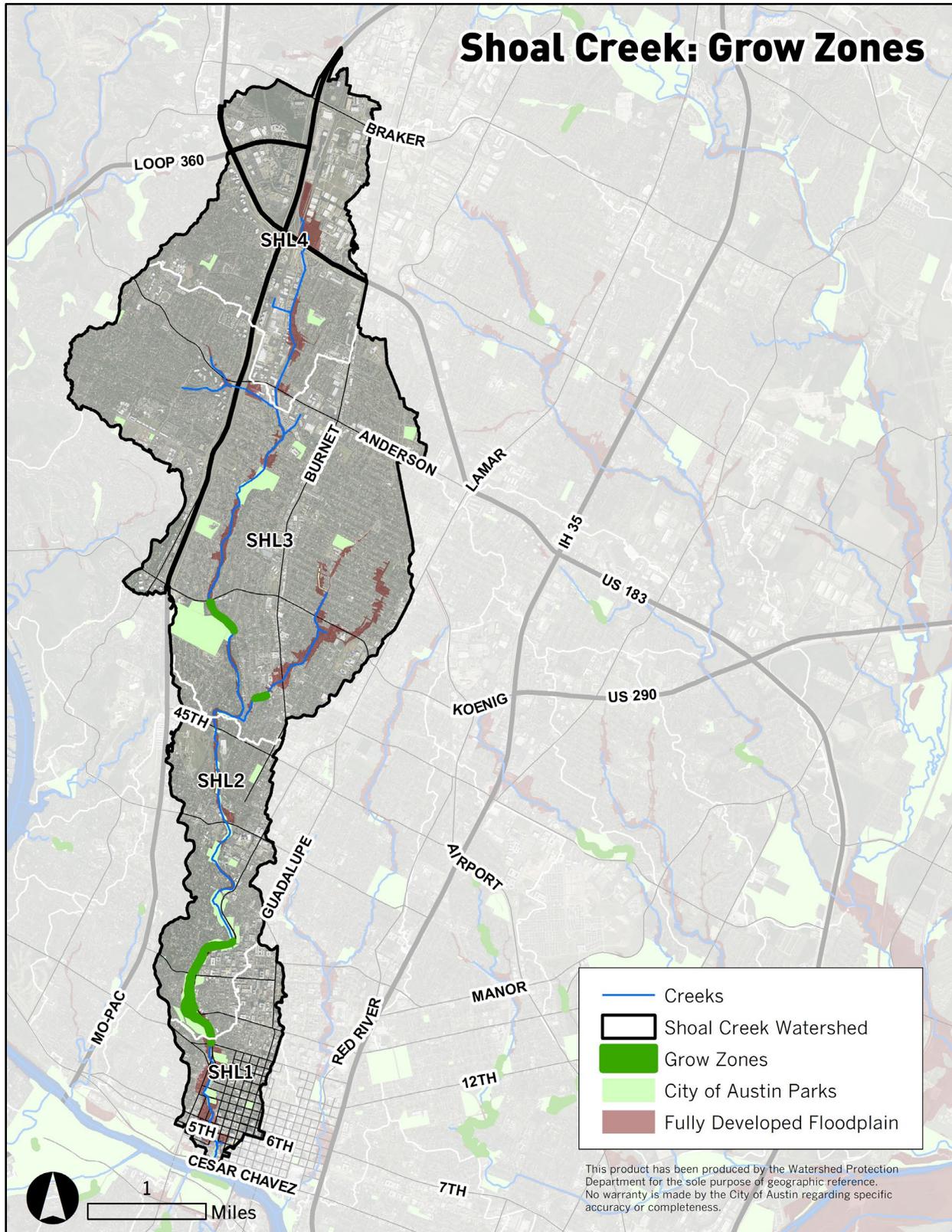
922 **Grow Zones (also known as “No Mow Zones”).** Grow Zones are an effort to passively promote
923 healthy riparian vegetation along creeks in City parks. This program works closely with the Riparian
924 Zone Restoration program, but differs in its limitation to City of Austin parks. COA-WPD staff
925 work with the Parks and Recreation Department to eliminate regular mowing along creeks severely
926 impacted by mowing and other disturbance. COA-WPD actively monitors some of these sites to
927 document the transition and evaluate whether restoration goals are being reached. They also meet
928 with neighborhood associations, conduct educational creek walks, and post signs to explain the

929 process. Over time, native grasses and, eventually, trees will become established and transform the
930 areas into more ecologically functional, beautiful landscapes. COA-WPD supports active restoration
931 by volunteers in Grow Zones and other creekside areas through co-sponsorship of the Keep Austin
932 Beautiful Adopt-a-Creek program. Interested volunteers can sign up for work days with active
933 groups, or consider adopting their own section of creek through the program. Potential activities
934 include trash cleanup, wildflower and native grass seeding, management of invasive plants and small
935 projects to improve trails and creek access.

936 In addition to the wide variety of ecological services that these buffers provide, Grow Zones are
937 integral to the effort to reduce fecal bacteria loads in Shoal Creek. Shoal Creek currently has Grow
938 Zones in Pease Park, the Shoal Creek Greenbelt near Allandale Rd, and Crestmont Greenspace (see
939 Figure 45).

940 Find more information at: www.austintexas.gov/creekside and
941 <https://keepaustinbeautiful.org/programs/adopt-a-creek/>.

942



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Figure 46 COA-WPD Grow Zones - Shoal Creek currently has Grow Zones in Pease Park, the Shoal Creek Greenbelt near Allandale Rd, and Crestmont Greenspace. (COA-WPD, 2018)

946 The following is to be completed after modeling and stakeholder conversations.

947 **VI. Identification of Management Activities to Improve Health**

948 **A. Water quality modeling**

- 949 • Hydrological data
- 950 • Summary of data used in modeling/calculations
- 951 • Hydrologic calibration and key parameters
- 952 • Load reduction results
- 953 • Load reduction scenarios using proposed best management practices (BMPs)
- 954 • Estimated timeframe to meet water quality standards via BMP scenarios
- 955 • Final input files and compiled executable files for models/calculations
- 956 • Land use pollutant loadings
- 957 • Land based washoff loads to water body

958 **B. Recommended Management Activities**

- 959 • Water quality
- 960 • Habitat and native species
- 961 • Flooding and erosion
- 962 • Spring flow and groundwater
- 963 • One Water Concept

964

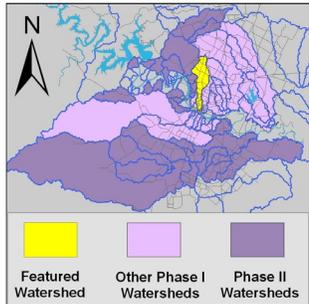
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966 VII. **Appendix X – Shoal Creek EII Summary**
967

Shoal Creek Watershed

Summary Sheet

Catchment	Total area	13 square miles						
	Area in recharge	3 square miles						
	Creek length	11 miles						
	Receiving water	Town Lake						
Demographics	2000 population	59,011						
	2030 projected population	78,759						
	30 year projected % increase	33 %						
Land Use	Impervious cover (2003 estimate)	47.3 %						
	Impervious cover (2013 estimate)	53.3 %						
Overall EII Scores	2000	2003	2006	2009	2011	2013	2015	
	60	54	55	63	57	59	63	



Flow Regime* for Sample Sites on Shoal Creek Upstream to Downstream

Site	2001		2003				2006				2009				2010		2011				2013				2015			
	Feb WQ	Feb Bio	Feb WQ	Mar WQ	Mar Bio	May WQ	May WQ	Sep WQ	Dec WQ	Feb WQ	May WQ	May WQ	Oct WQ	Dec WQ	Dec WQ	Mar WQ	Jun WQ	Jun Bio	Sep WQ	Jan WQ	Apr WQ	May WQ	Jun WQ	Jun Bio	Sep WQ	Jan WQ	Apr WQ	Jul WQ
118	B	B	B	B	B	B	B	n	B	B	B	n	B	B	B	B	B	n	B	n	n	n	B	B	B	B	B	n
117	B	B	B	B	B	B	B	B	B	B	B	n	B	B	B	B	B	B	n	n	n	B	B	B	B	B	B	n
116	B	B	B	B	B	B	B	B	B	B	B	n	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B
122	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B	B

* B = baseflow n = no flow S = storm flow blue = Samples were taken light blue = Samples were not taken blank = not visited

Index Scores* for Shoal Creek Sites by Year

Reach	Site	Site Name	Year	Water Quality	Sediment*	Contact Rec.	Non-Contact Rec.	Physical Integrity	Aquatic Life	Benthic subindex	Diatom subindex	Total EII Score
SHL1	122	Shoal Creek Upstream of 1st St.	1996	27	51	14	37	58	35	30	39	37
SHL2	116	Shoal Creek @ 24th Street	1996	41	51	45	68	51	52	52	51	51
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	1996	56	51	93	79	60	54	69	38	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	1996	63	51	24	59	50	51	32	70	50
SHL1	122	Shoal Creek Upstream of 1st St.	2000	44	89	63	64	33	37	31	42	55
SHL2	116	Shoal Creek @ 24th Street	2000	53	89	74	63	26	38	40	36	57
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2000	62	89	65	77	45	39	40	37	63
SHL4	118	Shoal Creek DS of Crosscreek Drive	2000	64	89	75	63	42	62	60	64	66
SHL1	122	Shoal Creek Upstream of 1st St.	2003	32	68	60	34	35	45	34	56	46
SHL2	116	Shoal Creek @ 24th Street	2003	51	68	41	66	32	36	29	43	49
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2003	62	68	62	65	65	36	32	40	60
SHL4	118	Shoal Creek DS of Crosscreek Drive	2003	68	68	67	68	54	37	41	32	60
SHL1	122	Shoal Creek Upstream of 1st St.	2006	34	59	30	59	46	38	30	45	44
SHL2	116	Shoal Creek @ 24th Street	2006	48	59	24	79	47	64	62	66	54
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2006	67	59	49	72	57	59	58	60	61
SHL4	118	Shoal Creek DS of Crosscreek Drive	2006	70	59	59	53	58	56	53	59	59
SHL1	122	Shoal Creek Upstream of 1st St.	2009	48	60	25	79	57	79	83	75	58
SHL2	116	Shoal Creek @ 24th Street	2009	64	60	28	84	59	94	91	97	65
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2009	69	60	37	78	72	79	90	68	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	2009	76	60	36	83	49	74	65	82	63
SHL1	122	Shoal Creek Upstream of 1st St.	2011	36	70	25	55	54	53	46	60	49
SHL2	116	Shoal Creek @ 24th Street	2011	62	70	48	80	50	62	61	63	62
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2011	79	70	62	76	63	64	60	67	69
SHL4	118	Shoal Creek DS of Crosscreek Drive	2011	85	70	25	42	60				47
SHL1	122	Shoal Creek Upstream of 1st St.	2013	36	62	25	56	41	82	80	84	50
SHL2	116	Shoal Creek @ 24th Street	2013	60	62	31	83	47	81	80	82	61
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2013	74	62	48	63	58	83	84	81	65
SHL4	118	Shoal Creek DS of Crosscreek Drive	2013	71	62	28	83	56	62	66	57	60

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SHL1	122	Shoal Creek Upstream of 1 st St.	2015	37	60	25	77	60	79	83	75	56
SHL2	116	Shoal Creek @ 24 th Street	2015	57	60	65	72	51	79	87	71	64
SHL3	117	Shoal Creek @ Shoal Edge Court (EII)	2015	60	60	40	81	70	84	90	78	66
SHL4	118	Shoal Creek DS of Crosscreek Drive	2015	70	60	38	81	65	79	78	79	66

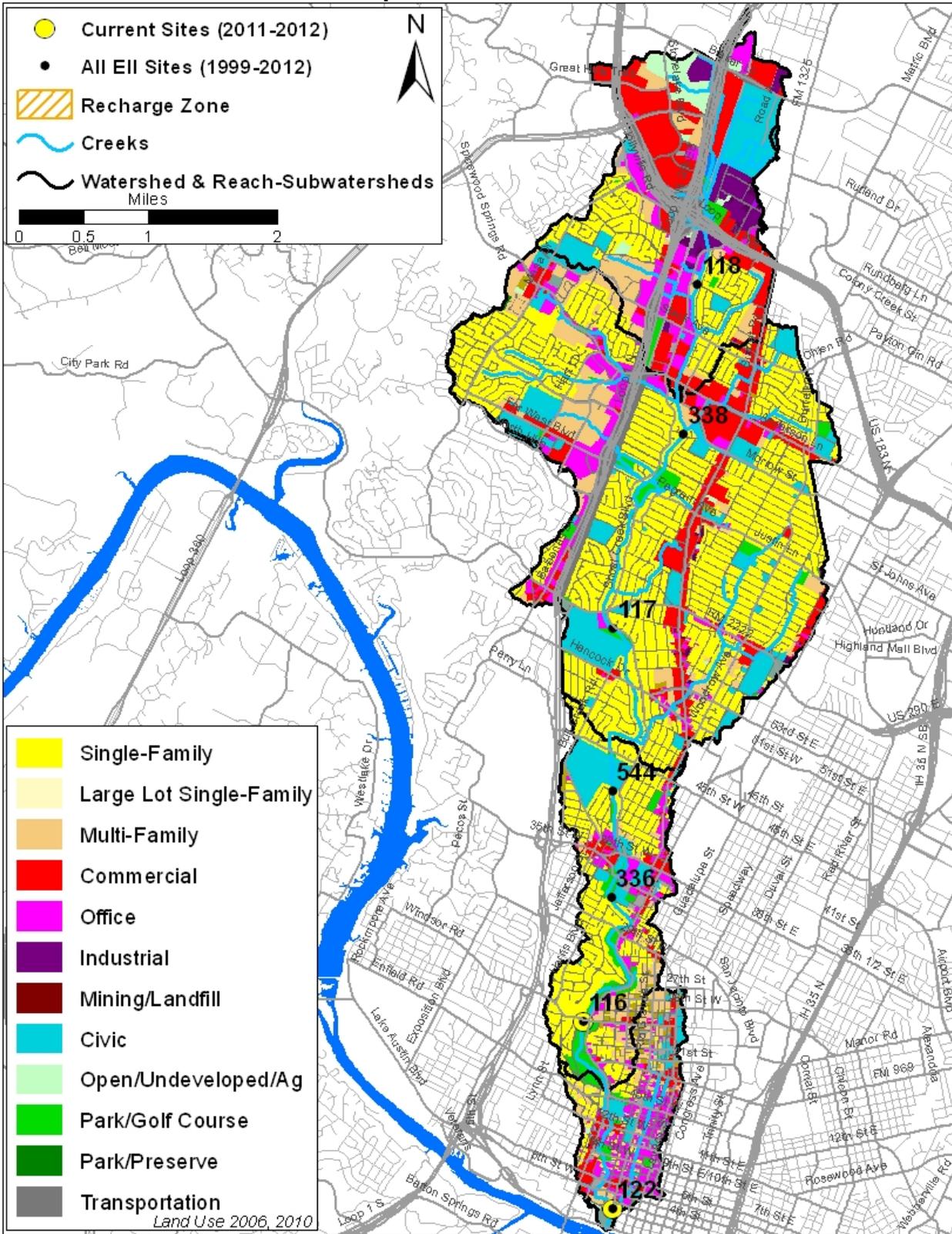
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* blank cells indicate parameter was not collected, blank columns indicate site was dropped **sediment samples only collected at the downstream site

100-87.5 Excellent
 87.5-75 V. Good
 75-62.5 Good
 62.5-50 Fair
 50-37.5 Marginal
 37.5-25 Poor
 25-12.5 Bad
 12.5-0 V. Bad

Shoal Creek Watershed

Land Use Map



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Shoal Creek Watershed

Water Quality Data – Temperature, Conductivity, pH, Dissolved Oxygen & *E. coli* for 2015 Sample Sites (Downstream to Upstream)

Qualifiers to the left of the value	>	Greater than	Qualifiers to the right of the value	(blank)	Useable
	<	Less than		S	Exceeds standard range
	<J	Less than detected limit		R	Rejected, failed QC
	J	Estimated			

Watershed	Site	EII Reach	Date	Temp.	Cond.	pH	D.O.	E. Coli
				flag	flag	flag	flag	flag
Shoal	122	SHL1	01/14/2015	9.9	687	7.93	10.6	2419.6
Shoal	122	SHL1	04/15/2015	20.5	842	7.86	7.2	2419.6
Shoal	122	SHL1	07/10/2015	25.9	839	7.84	5.6	
Shoal	122	SHL1	07/14/2015	26.9	873	7.98	6.7	1203.3
Shoal	122	SHL1	09/09/2015	26.8	812	7.70	4.8	727.0
SHL1 Mean				22.0	810	7.86	7.0	1692.4
Shoal	116	SHL2	01/14/2015	8.3	741	7.97	12.3	365.4
Shoal	116	SHL2	04/15/2015	24.9	952	8.31	18.0	32.8
Shoal	116	SHL2	07/10/2015	28.0	934	8.09	10.8	
Shoal	116	SHL2	07/14/2015	31.3	921	8.15	10.6	63.6
Shoal	116	SHL2	09/09/2015	28.7	921	7.89	9.0	14.5
SHL2 Mean				24.2	894	8.08	12.1	119.1
Shoal	117	SHL3	01/14/2015	6.6	387	7.88	10.4	86.7
Shoal	117	SHL3	04/15/2015	17.9	759	7.62	5.8	153.9
Shoal	117	SHL3	07/10/2015	28.1	593	8.09	10.4	
Shoal	117	SHL3	07/14/2015	26.0	666	7.86	6.9	648.8
SHL3 Mean				19.7	601	7.86	8.4	296.5
Shoal	118	SHL4	01/14/2015	6.5	421	7.89	11.4	344.8
Shoal	118	SHL4	04/15/2015	17.7	561	7.52	5.3	107.1
Shoal	118	SHL4	07/10/2015	27.2	523	7.97	10.8	
Shoal	118	SHL4	07/14/2015	25.0	593	9.14	4.8	387.0
SHL4 Mean				19.1	524	8.13	8.1	279.6
Shoal Mean				21.5	724	7.98	9.0	641.0

Gray highlighting indicates that the value exceeds one standard deviation from the mean of all E.I.I. sites combined.

Summary Statistics for all 2015-2016 E.I.I. Sites Combined

Parameter	2015-2016 Average	2015-2016 Minimum	2015-2016 Maximum	1 Standard Deviation Above	1 Standard Deviation Below
Temperature (C°)	20.7	5.8	34.2	27.5	
Conductivity (uS/cm)	722	160	3549	955	
pH (Standard units)	7.86	5.85	10.25	8.24	7.47
D.O. (mg/l)	7.9	0.1	18.7	10.4	5.5
<i>E. Coli</i> (col/100ml)	316.1	1.0	2420.0	883.7	

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Shoal Creek Watershed

Water Quality Data – Ammonia, Nitrate / Nitrite, Ortho-Phosphorus, Total Suspended Solids & Turbidity for 2015 Sample Sites (Downstream to Upstream)

Qualifiers to the left of the value	>	Greater than	Qualifiers to the right of the value	(blank)	Useable
	<	Less than		S	Exceeds standard range
	<J	Less than detected limit		R	Rejected, failed QC
	J	Estimated			

Watershed	Site	EII Reach	Date	NH3-N		NO3/NO2		Ortho-P		T.S.S		Turb.		
				<>	flag	<>	flag	<>	flag	<>	flag			
Shoal	122	SHL1	01/14/2015	<J	0.008		1.40		0.023		1.3		4.2	R
Shoal	122	SHL1	04/15/2015		0.081		1.59		0.064		6.8		2.0	
Shoal	122	SHL1	07/10/2015											
Shoal	122	SHL1	07/14/2015		0.029		2.42		0.041		1.3		3.4	R
Shoal	122	SHL1	09/09/2015		0.039		2.50		0.130		<J	1.0	1.9	R
SHL1 Mean					0.039		1.98		0.064		2.6		2.8	
Shoal	116	SHL2	01/14/2015	<J	0.008		1.00	<J	0.004		3.5		12.1	R
Shoal	116	SHL2	04/15/2015	<J	0.008		0.11	<J	0.004		1.4		4.4	
Shoal	116	SHL2	07/10/2015											
Shoal	116	SHL2	07/14/2015		0.032		0.54	<J	0.004		10.2		2.2	R
Shoal	116	SHL2	09/09/2015	<J	0.008		0.04	<J	0.004		2.5		1.7	R
SHL2 Mean					0.014		0.42		0.004		4.4		5.1	
Shoal	117	SHL3	01/14/2015	<J	0.008		0.53	<J	0.004		3.0		5.3	R
Shoal	117	SHL3	04/15/2015	<J	0.008		0.29	<J	0.004		<J	1.1	1.6	
Shoal	117	SHL3	07/10/2015											
Shoal	117	SHL3	07/14/2015	<J	0.008		0.95	<J	0.004		<J	1.0	2.7	R
SHL3 Mean					0.008		0.59		0.004		1.7		3.2	
Shoal	118	SHL4	01/14/2015	<J	0.008		0.35	<J	0.004		4.2		2.7	R
Shoal	118	SHL4	04/15/2015	<J	0.008		0.09	<J	0.004		<J	1.1	0.9	
Shoal	118	SHL4	07/10/2015											
Shoal	118	SHL4	07/14/2015	<J	0.008		0.03	<J	0.004		<J	1.0	1.1	R
SHL4 Mean					0.008		0.16		0.004		2.1		1.6	
Shoal Mean					0.018		0.84		0.021		2.8		3.3	

Gray highlighting indicates that the value exceeds one standard deviation from the mean of all E.I.I. sites combined.

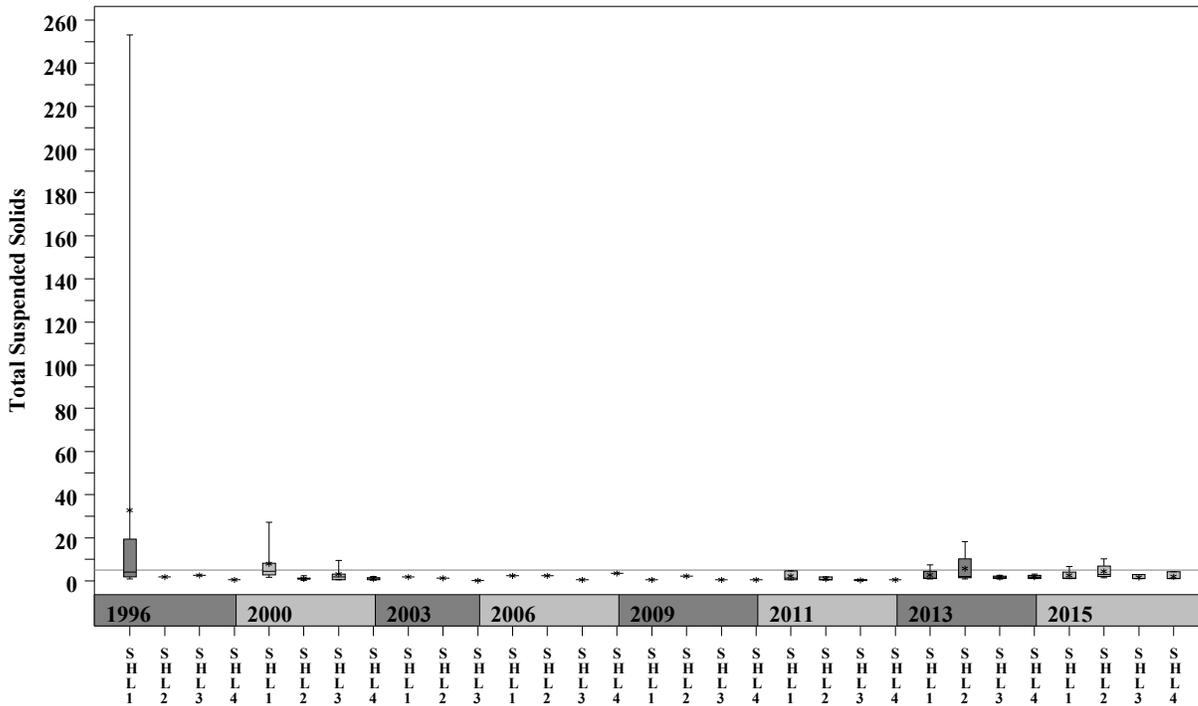
Summary Statistics for all 2015-2016 E.I.I. Sites Combined				
Parameter	2015-2016 Average	2015-2016 Minimum	2015-2016 Maximum	1 Standard Deviation Above
NH3-N (mg/l)	0.018	0.008	0.881	0.085
NO3-N (mg/l)	1.14	0.01	12.0	3.16
Ortho-P (mg/l)	0.016	0.004	0.661	0.08
T.S.S. (mg/l)	3.7	1.0	58.2	9.7
Turbidity (NTU)	4.4	0.2	98.6	11.7

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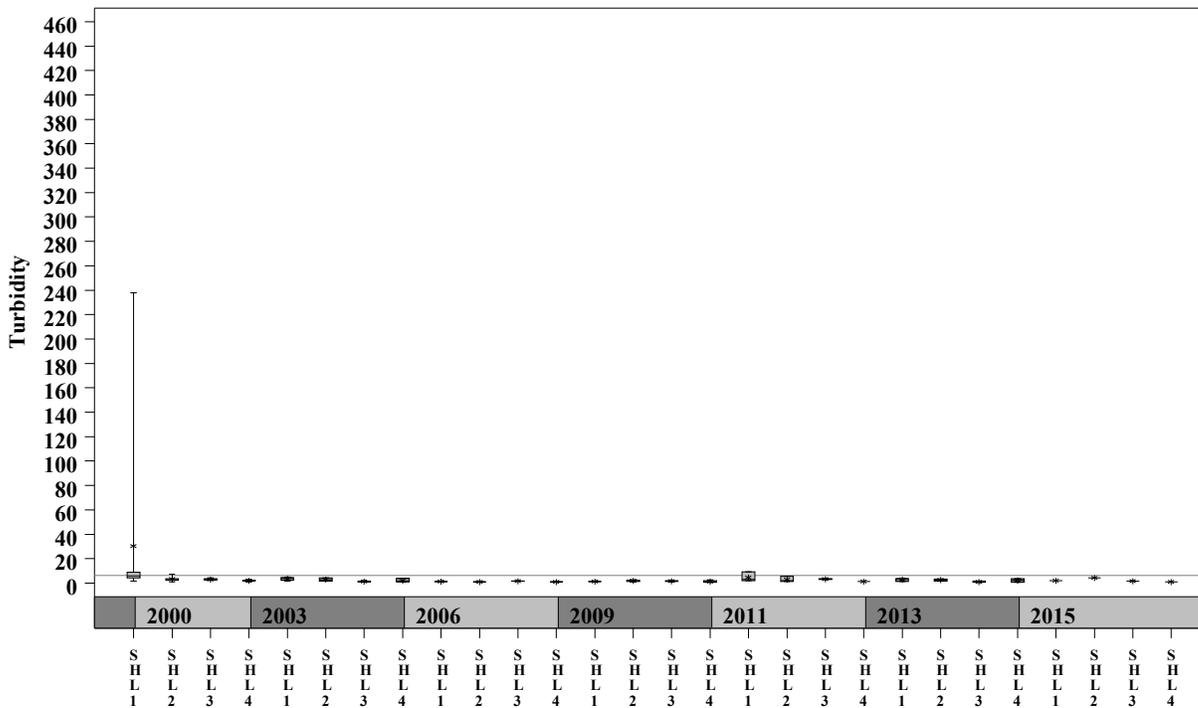
Shoal Creek Watershed

Data Summary Graphs – Total Suspended Solids and Turbidity (Downstream to Upstream by Year)

Parameter=TOTAL SUSPENDEED SOLIDS Unit=mg/L Watershed=Shoal



Parameter=TURBIDITY Unit=NTU Watershed=Shoal

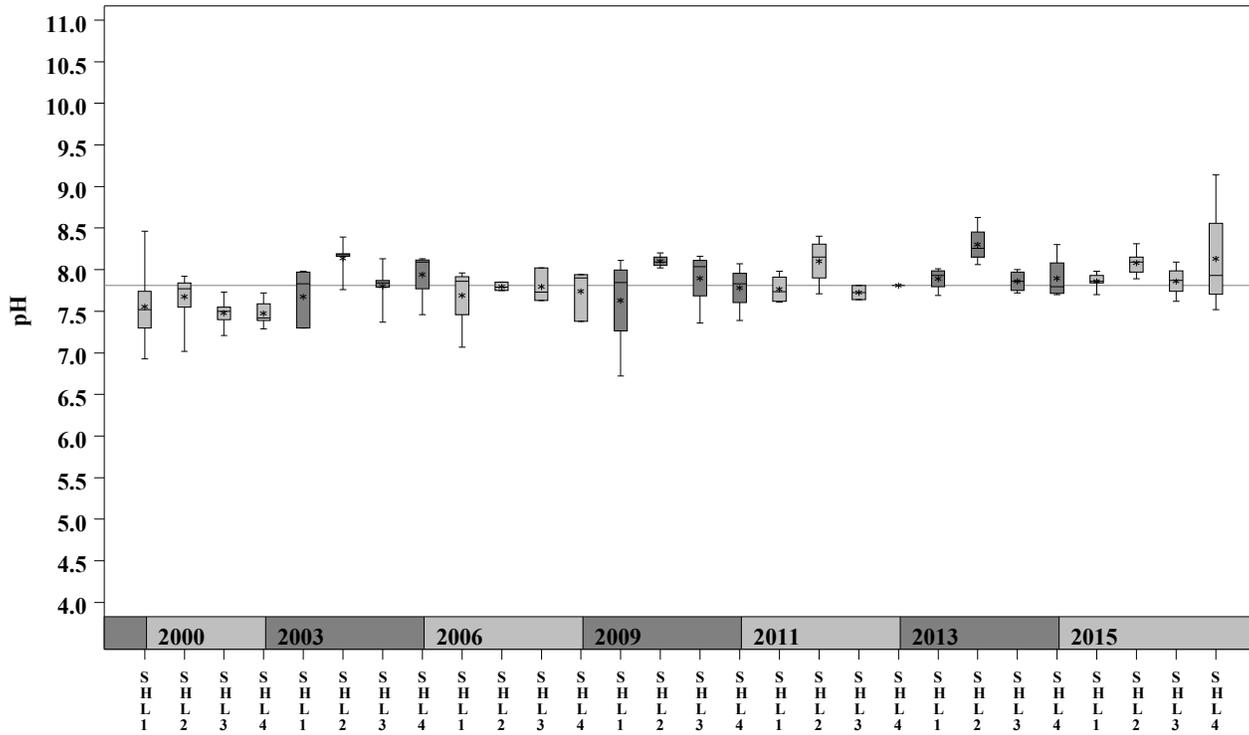


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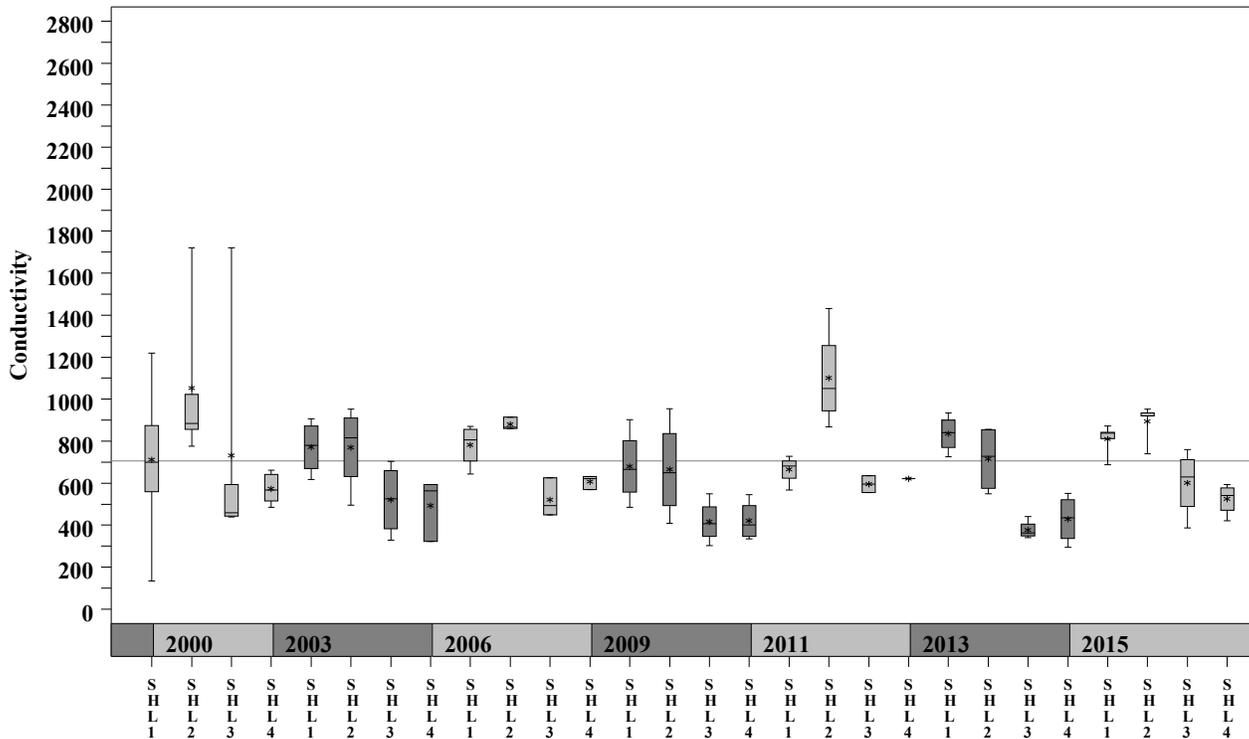
Shoal Creek Watershed

Data Summary Graphs – pH and Conductivity (Downstream to Upstream by Year)

Parameter = pH Unit = Standard Units Watershed = Shoal



Parameter = CONDUCTIVITY Unit = uS/cm Watershed = Shoal

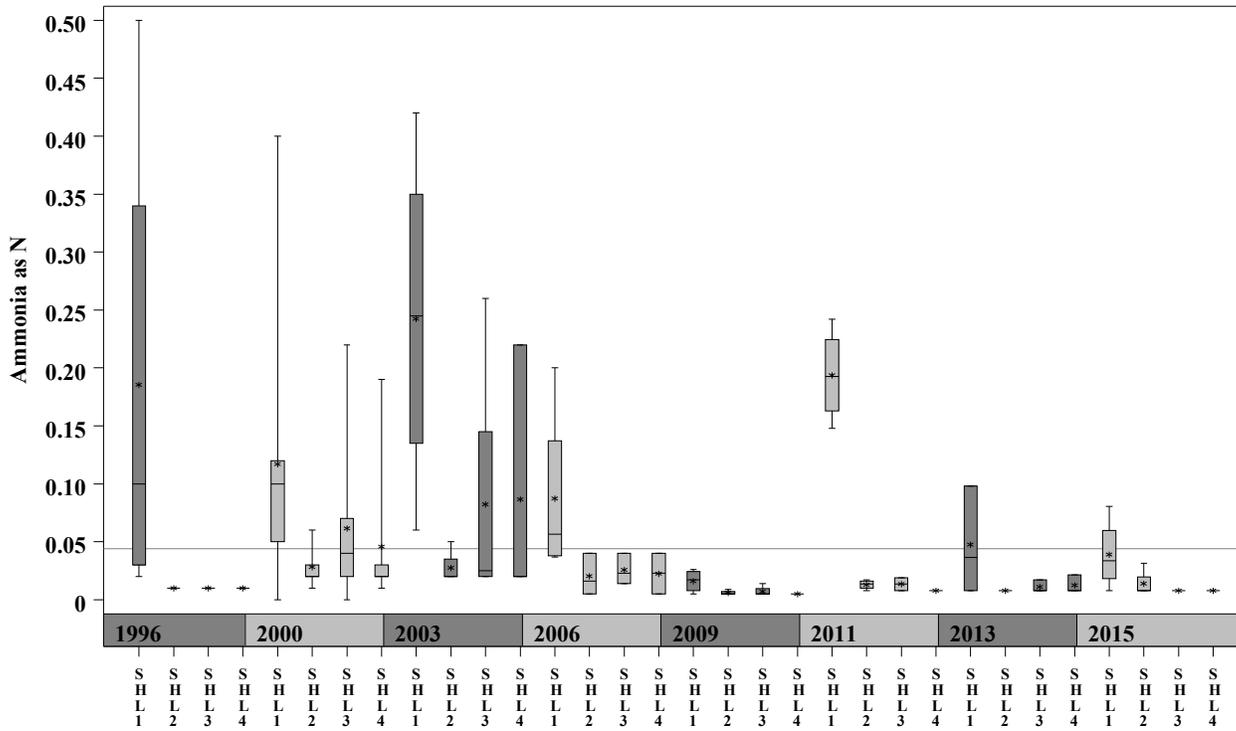


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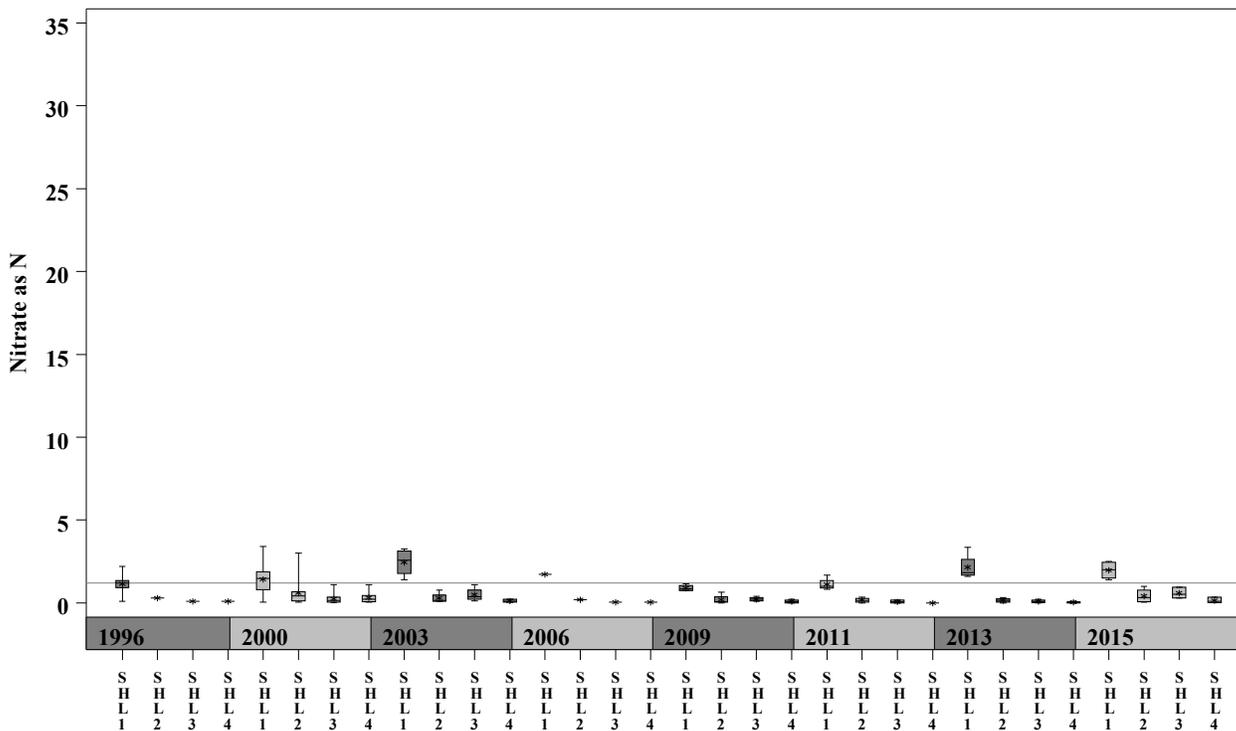
Shoal Creek Watershed

Data Summary Graphs – Ammonia and Nitrate/Nitrite (Downstream to Upstream by Year)

Parameter = AMMONIA AS N Unit = mg/L Watershed = Shoal



Parameter = NITRATE AS N Unit = mg/L Watershed = Shoal

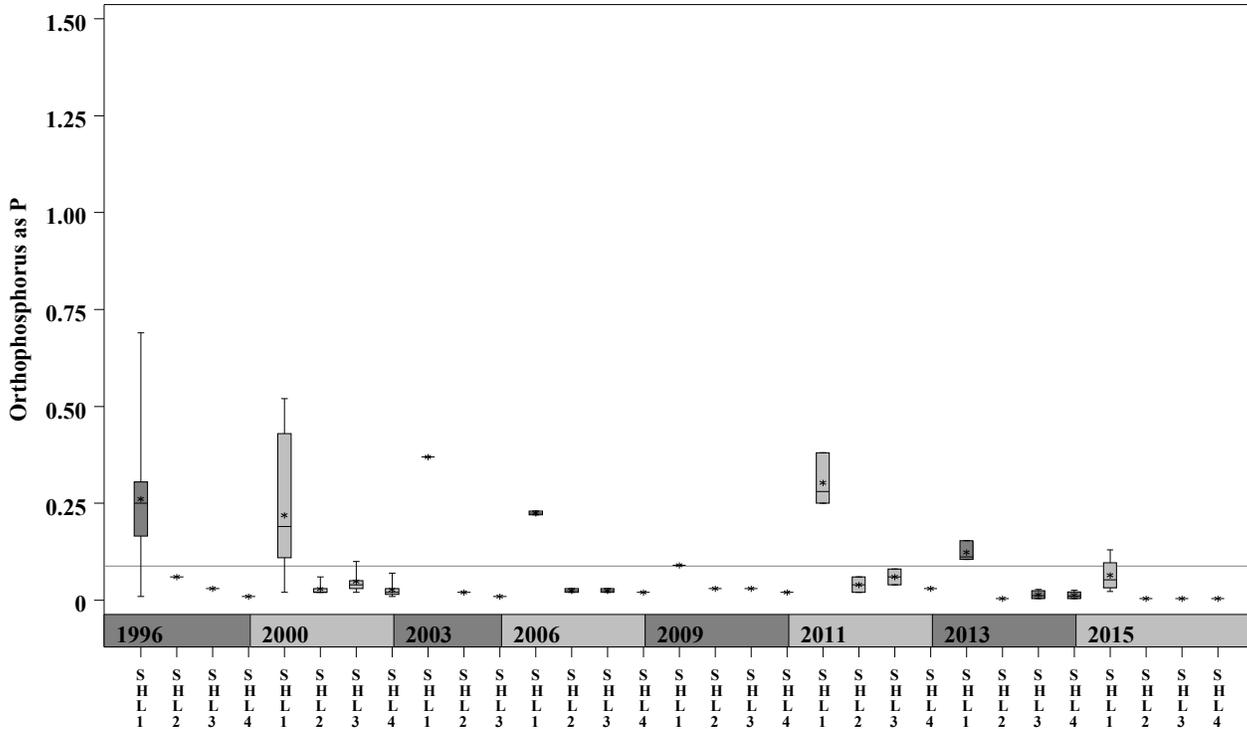


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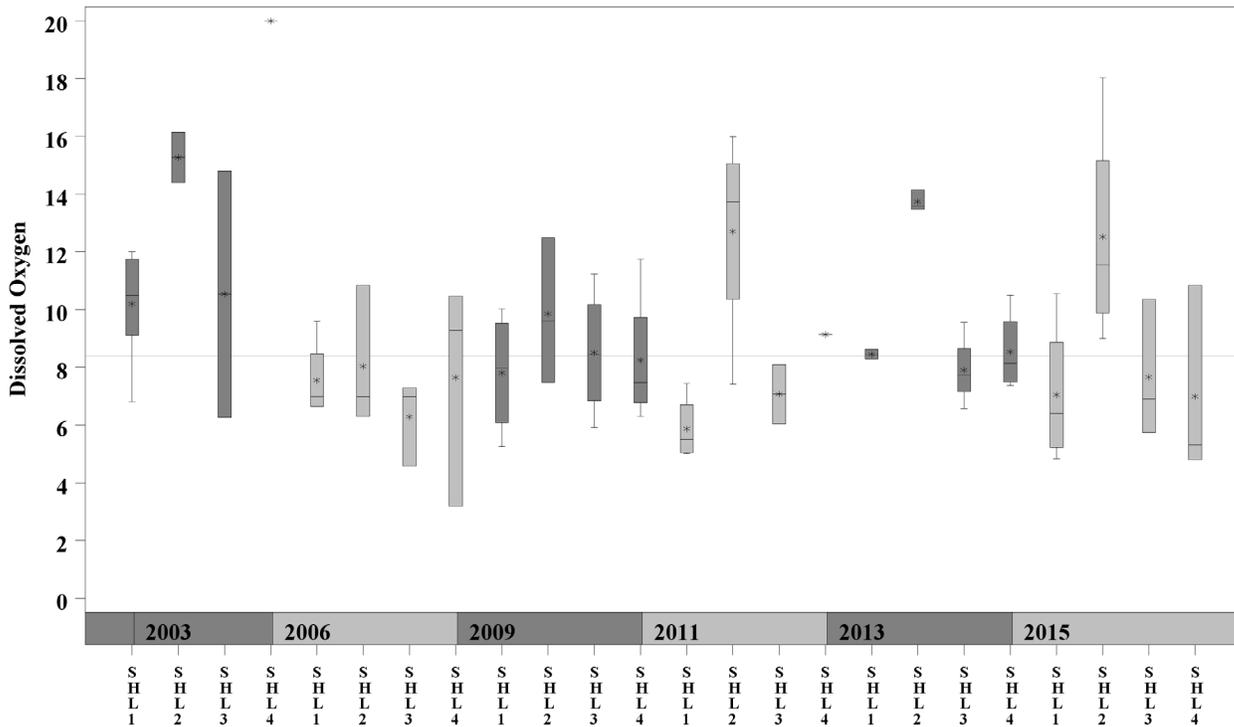
Shoal Creek Watershed

Data Summary Graphs – Orthophosphate and Dissolved Oxygen (Downstream to Upstream by Year)

Parameter = ORTHOPHOSPHORUS AS P Unit = mg/L Watershed = Shoal



Parameter = DISSOLVED OXYGEN Unit = mg/L Watershed = Shoal

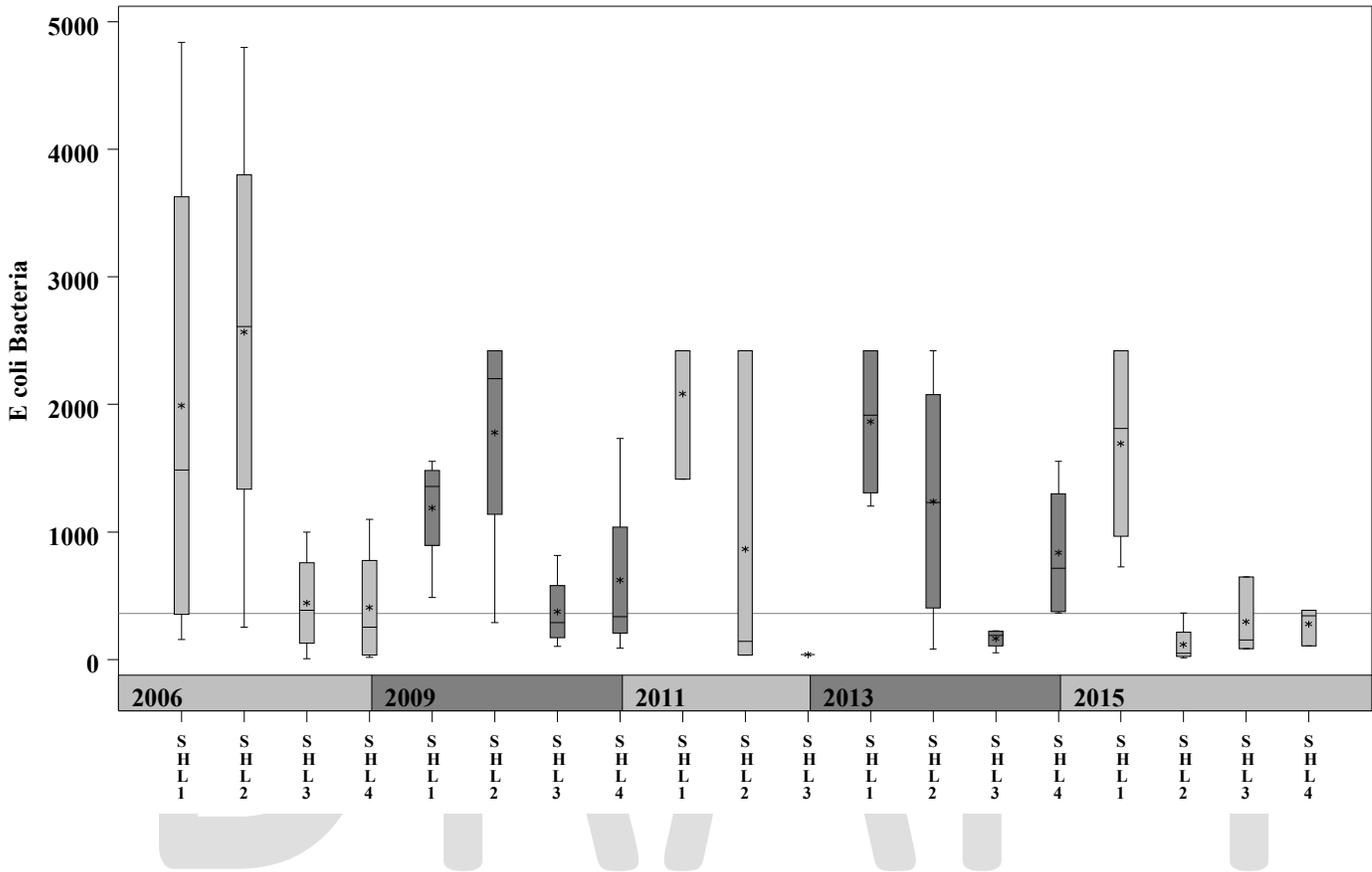


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Shoal Creek Watershed

Data Summary Graphs – *E.coli* (Downstream to Upstream by Year)

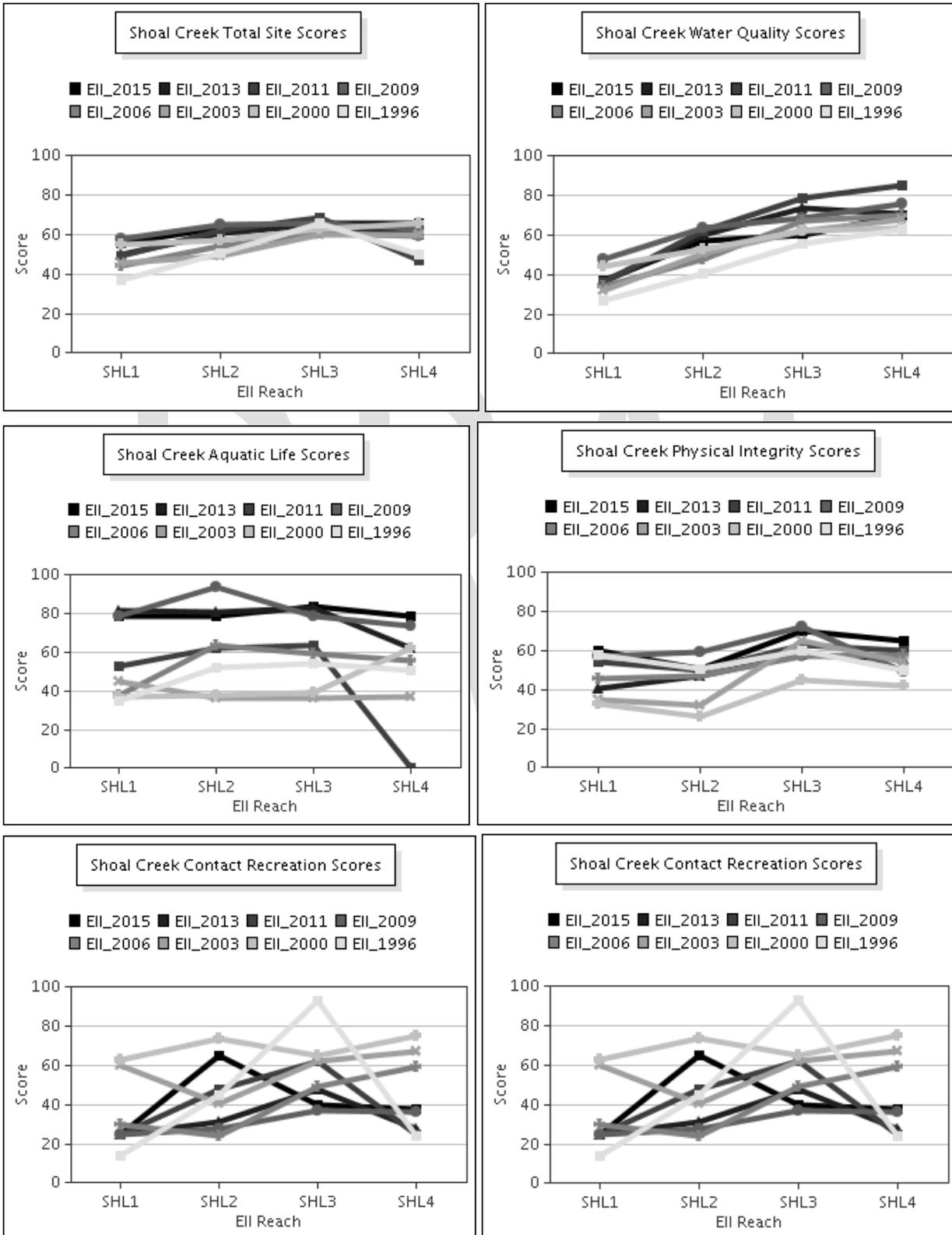
Parameter = E COLI BACTERIA Unit = MPN/100mL Watershed = Shoal



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Shoal Creek Watershed

Score Summary – Reach scores for each sample year



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Shoal Creek Watershed

Benthic Macroinvertebrates – Taxa List, Pollution Tolerance Index & Functional Feeding Group for 2015 Sample Sites (Downstream to Upstream)

Benthic Macroinvertebrates - Shoal Creek			SHL @ Crosscreek (118) 07/08/2015 (WRE)	SHL @ Shl Edge Ct (117) 07/08/2015 (WRE)	SHL @ 24th (116) 07/10/2015 (WRE)	SHL us 1st (122) 07/10/2015 (WRE)
Benthic Macroinvertebrate ID	PTI	FFG				
Chimarra	2	FC	7	76	23	2
Hydroptila	2	PI,SC				1
Camelobaetidium	4	CG	3	30	18	3
Fallceon	4	CG,SC	44	83	158	119
Neochoroterpes	4	CG	7		2	
Ostracoda	4	CG,FC				1
Simulium	4	FC	1	11		3
Petrophila (Moth)	5	SC	1	2		
Argia	6	P	26	38		7
Brechmorhoga Mendax	6	P	7		1	
Cheumatopsyche	6	FC	4	71	26	2
Chironomidae	6	FC,P	17	32	10	3
Hetaerina	6	P		2		
Rhagovelia	6	P	3			
Tanypodinae	6	P	9		9	1
Caenis	7	CG,SC		1	12	
Stenelmis	7	CG,SC	2	1		
Hirudinea	8	P		2		
Hyalella	8	CG,SH	2	10	1	2
Oligochaeta	8	CG		1		1
Physella	9	SC			2	
Belostoma	10	P	1			
Dugesia		CG,P	64	1	5	

Shoal Creek Watershed

Site Photographs



118_t00-us-07_07_2006



118_t00-ds-07_07_2006



117_t00-ds-02_12_2001



117_t00-us-07_07_2006



117-t00-us-05-28-2009



117-t00-ds-05-28-2009

Shoal Creek Watershed

Site Photographs



116_t00-ds-02_12_2001



116_t00-ds-03_11_2003



116_t00-us1-07_07_2006



116-t00-us-05-28-2009



122_t00-us-07_05_2006



122_t00-ds-07_05_2006